## UNNUMBERED LETTERS ISSUED FOR THE MARCH OF 2015

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TO:        State Directors
            Rural Development

ATTENTION:  Rural Housing Program Directors,
            Area Directors and Area Specialists

FROM: Tony Hernandez /s/ Tony Hernandez
     Administrator
     Housing and Community Facilities Programs

SUBJECT: Modest Housing Determinations for Single Family Housing Direct
         Section 502 and 504 Programs

PURPOSE:

The purpose of this memorandum is to reissue guidance that clarifies Rural Development’s (RD) definition of modest housing and to provide additional instructions for making modest housing determinations. With the issuance of the 2013 American Housing Survey (AHS), changes from the previous memorandum on this subject are being made to account for reductions in the size of owner-occupied housing units in the Northeast.

BACKGROUND:

Agency regulations define modest housing as a property that is considered modest for the area, with a market value that does not exceed the applicable area loan limit as established by RD in accordance with §3550.63. RD derives its area loan limits from the nationally recognized Marshall and Swift residential cost analysis of the expense to build a new modest home in each county plus the market value of an improved site. In addition, modest housing must not be designed for income producing activities nor have an in-ground swimming pool.

EXPIRATION DATE: January 31, 2016

FILING INSTRUCTIONS: Housing Programs
Although the nation’s housing market appears to be recovering, the strength of that recovery varies greatly across the country. While some areas are experiencing a rapid increase in home prices, other areas have not seen the same degree of price appreciation.

Given this, some applicants may enter into purchase agreements for homes that appear to be above modest but have market values within the applicable area loan limit. This can be problematic because larger homes may jeopardize a borrower’s success; larger homes have higher costs (utilities, taxes, insurance, maintenance, etc.).

**IMPLEMENTATION RESPONSIBILITIES:**

Due to the above, we believe the modest housing determination should include a standardized square footage consideration. We have determined that the most standardized square footage data available is the biennial AHS. While past guidance on this matter considered the size of an owner occupied unit on a regional basis, the median size of single family homes nationwide will be used this time around given the comparable results across the regions in the 2013 survey. Future guidance on this matter may revert back to the regional breakdown.

*Effective 30 days from the date of this memorandum, the square footage consideration nationwide will be 1,800.*

The square footage of 1,800 serves as a general guideline and is not a firm limitation. If a home’s square footage exceeds this threshold, the Area Office will need to determine if the home is typical for the area and/or if the applicant has special needs due to an exceptionally large household or a household member with a disability. If the Area Office believes the home is modest, an exception by the State Director will be sought. The exception request must take into consideration the costs of utilities and maintenance. The applicant will be requested to obtain actual utility costs for the last 12 months. In addition, the request must address the age and condition of the home (using the inspection report, appraisal report, etc.) and the applicant’s ability to pay the higher costs (utilities, taxes, insurance, maintenance, etc.) associated with the larger home. Otherwise, the home will be considered above modest based on size.

In the Northeast (which includes Maine, New Hampshire, Vermont, Massachusetts, Rhode Island, Connecticut, New York, Pennsylvania and New Jersey), valid purchase/contract agreements received prior to the effective date of the nationwide square footage consideration are subject to the prior square footage consideration of 2,000.
While some State Offices expressed concerns regarding various amenities (premium materials, unique features, etc.), we believe that amenity biases are a consumer issue. Amenities desired by consumers may cost more but they tend to last longer. The Agency will not dictate what amenities are or are not allowed (other than those expressed in the 7 CFR part 3550).

States Offices may not add any additional considerations to the modest housing determination.

If you have any questions, please contact Chris Ketner at (202) 690-1530, or via email at Christopher.Ketner@wdc.usda.gov

Sent by Electronic Mail on March 3, 2015 at 8:10 a.m. by Single Family Housing Direct Loan Division. The State Director should advise other personnel as appropriate.
TO: State Directors
   Rural Development

ATTENTION: Program Directors
           Single Family Housing

FROM: Tony Hernandez /s/ Tony Hernandez
      Administrator
      Housing and Community Facilities Programs

SUBJECT: Guidance on the Use of the Supplemental Nutrition Assistance Program Income for Single Family Housing Direct Loans

PURPOSE:

The purpose of this Unnumbered Letter (UL) is to reissue guidance regarding the use of the Supplemental Nutrition Assistance Program (SNAP) benefits to calculate repayment income for Single Family Housing Direct (SFHD) loans. There are no changes to the guidance issued in the previous UL on this matter.

BACKGROUND:

Handbook 1-3550, Paragraph 4.3 C. states that special-purpose payments are never considered when calculating annual and repayment income since these payments are intended to defray specific expenses and would be discontinued if not spent solely for those expenses. For these reasons, the entirety of this income cannot be deemed stable and dependable for mortgage qualification purposes.

While SNAP benefits (formerly known as the Food Stamp Program) are considered a special purpose payment, the benefits help equalize the percent of income a qualified household spends on food in comparison to households who do not need or qualify for SNAP benefits. This equalization essentially enhances a SNAP recipient’s repayment ability for a SFHD loan.

EXPIRATION DATE: March 31, 2016

FILING INSTRUCTIONS: Housing Programs
PROCEDURE:

To acknowledge the above, while avoiding the past problem of having a substantial portion of an applicant’s repayment income consist of SNAP benefits, Field Staff may consider the value of the applicant’s SNAP benefits to calculate repayment income in an amount not to exceed 20 percent of the total repayment income.

The 20 percent referenced above was derived from a 2013 Consumer Expenditure survey from the Bureau of Labor Statistics that indicates that households with annual, pre-tax incomes under $20,000 spend approximately 20 percent of their income on food.

Only the SNAP benefits attributable to the note signers can be considered for repayment income and only the lesser of the “not to exceed” figure or the actual SNAP benefits can be included in the applicant’s repayment income. Attached to this UL are examples on how to calculate the maximum amount of SNAP benefits that can be included in the income calculation for SFHD loans.

Be sure to thoroughly document this consideration and calculation in the running record. In UniFi, do not enter the allowable SNAP benefit amount in the non-taxable income field in the Income Worksheet screen.

To determine repayment ability for 504 loan applicants, only the food cost over and above the SNAP benefits should be reflected on Form RD 1944-3, Budget and/or Financial Statement, as a food expense. For example, if the monthly SNAP benefit is $300 and the actual food expense is $400 per month, only $100 is considered food expense for budget purposes.

The Agency believes that by enhancing the guidance on SNAP income, we promote long-term homeownership in the communities we serve while protecting the government’s investment.

Questions about this unnumbered letter may be directed to Migdaliz Bernier of the Single Family Housing Direct Loan Division at (202) 690-3833, or migdaliz.bernier@wdc.usda.gov.

Sent by Electronic Mail on March 10, 2015, at 1:20 p.m. by Single Family Housing Direct Loan Division. The State Director should advise other personnel as appropriate.

ATTACHMENT
Calculating SNAP Benefits for Single Family Housing Direct Loans

Example 1: The “not to exceed” amount is higher than the actual SNAP benefits received.

<table>
<thead>
<tr>
<th>Step</th>
<th>Description</th>
<th>Calculation</th>
<th>Result</th>
</tr>
</thead>
<tbody>
<tr>
<td>1</td>
<td>Establish the amount of monthly SNAP benefits received by the applicant.</td>
<td>Applicant’s monthly SNAP benefits</td>
<td>$200</td>
</tr>
<tr>
<td>2</td>
<td>Calculate the repayment income (received by the note signers) <strong>excluding</strong> the SNAP benefits.</td>
<td>Monthly repayment income before SNAP consideration</td>
<td>$1,000</td>
</tr>
<tr>
<td>3</td>
<td>Equalize the repayment income using the standard assumption that a household spends 20% of their income on food. This repayment income is equivalent to the monthly income for households that do not receive SNAP benefits.</td>
<td>First step to calculate the “not exceed 20 percent of the total repayment income”</td>
<td>($1,000 / .80) = $1,250</td>
</tr>
<tr>
<td>4</td>
<td>Determine the maximum amount of monthly SNAP benefits that may be included in the repayment income.</td>
<td>Calculation for the “not exceed 20 percent of the total repayment income”</td>
<td>$1,250 - $1,000 = $250</td>
</tr>
</tbody>
</table>
| 5    | Compare the actual SNAP benefits received with the “not to exceed 20% of the total repayment income” calculation. | Calculation for “the lesser of the “not to exceed” figure or the actual SNAP benefits” | **Actual SNAP Benefits: $200**

“Not to exceed” amount: $250 |
| 6    | Add the repayment income from Step 2 and the lesser of the calculation in Step 5. | Monthly repayment income after SNAP consideration. | ($1,000 + $200) = $1,200 |
**Example 2: The “not to exceed” is lower than the SNAP benefits received.**

<table>
<thead>
<tr>
<th>Step</th>
<th>Description</th>
<th>Calculation/Notes</th>
<th>Value</th>
</tr>
</thead>
<tbody>
<tr>
<td>Step 1</td>
<td>Establish the amount of monthly SNAP benefits received by the applicant.</td>
<td>Applicant’s monthly SNAP benefits</td>
<td>$550</td>
</tr>
<tr>
<td>Step 2</td>
<td>Calculate the repayment income (received by the note signers) <strong>excluding</strong> the SNAP benefits.</td>
<td>Monthly repayment income before SNAP consideration</td>
<td>$2,000</td>
</tr>
<tr>
<td>Step 3</td>
<td>Equalize the repayment income using the standard assumption that a household spends 20% of their income on food.</td>
<td>First step to calculate the “not exceed 20 percent of the total repayment income” &lt;br&gt;Income Equalization: Repayment income / .80</td>
<td>($2,000 / .80) = $2,500 – $2,000 = $500</td>
</tr>
<tr>
<td>Step 4</td>
<td>Determine the maximum amount of monthly SNAP benefits that may be included in the repayment income.</td>
<td>Calculation for the “not exceed 20 percent of the total repayment income”</td>
<td>$2,500 – $2,000 = $500</td>
</tr>
<tr>
<td>Step 5</td>
<td>Compare the actual SNAP benefits received with the “not to exceed 20% of the total repayment income calculation” calculation.</td>
<td>Calculation for “the lesser of the “not to exceed” figure or the actual SNAP benefits”</td>
<td><strong>Actual SNAP Benefits:</strong> $550 &lt;br&gt;<strong>Not to exceed amount:</strong> $500</td>
</tr>
<tr>
<td>Step 6</td>
<td>Add the actual repayment income from Step 2 and the lesser of the calculation in Step 5.</td>
<td>Monthly repayment income after SNAP consideration</td>
<td>$2,500</td>
</tr>
</tbody>
</table>
TO: State Directors  
Rural Development

ATTENTION: Program Directors  
Single Family Housing

FROM: Tony Hernandez /s/ Tony Hernandez  
Administrator  
Housing and Community Facility Programs

SUBJECT: Temporary Authorizations for Fiscal Year 2015 and New Reporting Tools for Single Family Housing Direct Programs

PURPOSE:

To promote full utilization of Single Family Housing (SFH) direct loan funds before the end of Fiscal Year 2015, this memorandum extends temporary authorizations related to loan processing. This memorandum also introduces new reporting tools designed to help staff track direct loans that are obligated subject to appraisal and improve application reporting.

The temporary authorizations described in this memorandum are effective as of the date of this memorandum and expire on September 30, 2015.

BACKGROUND:

As plainly and pointedly stated on the White House website, the Federal Government has a fundamental responsibility to be effective stewards of the taxpayers' money. For the SFH direct programs, this means responsibly, effectively, and fully utilizing funds appropriated by Congress to address the housing needs of very low- and low-income persons in rural areas.

EXPIRATION DATE: September 30, 2015

FILING INSTRUCTIONS: Housing Programs
Having an adequate supply of program eligible applicants, and processing applications in a timely manner, is critical to the advancement of this stewardship as is the collecting, entering, and maintaining the most complete and accurate application data in the programs’ loan origination system.

IMPLEMENTATION RESPONSIBILITIES:

To create and/or advance funding opportunities, the following temporary authorizations are available through September 30, 2015.

**Temporary Authorization: Obligation Subject to Appraisal**

Loan Approval Officials are authorized to approve and obligate SFH direct loans subject to the receipt of an acceptable appraisal provided the appraisal is completed within 30 days from the obligation date. When approving and obligating direct loans subject to an appraisal, Form RD 3550-7, "Funding Commitment and Notification of Loan Closing," must contain the following language under the "Additional Items or Conditions" on page 2 for the applicant's review and acceptance by signature:

"This commitment is contingent upon USDA Rural Development obtaining an acceptable appraisal that adequately secures the loan and meets the requirements of 7 CFR Part 3550, Section 3550.62."

All loans obligated under this authorization must be for allowable loan purposes and the applicants must meet all eligibility criteria. Before closing the loan, the appraisal will need to be obtained and reviewed by the field staff in the manner prescribed in Handbook-1-3550, Paragraph 5.21, Reviewing Appraisals.

Funds must be cancelled in a timely manner whenever a transaction falls through for whatever reason.

State Offices are responsible for reviewing accounts where the timeframe has exceeded 30 days and determining if funds should be cancelled. To assist in this process, an Obligation Subject to Appraisal report will be posted to SharePoint the first week of each month at the following path:

Single Family Housing > Single Family Housing Information > Direct Program Information > Reports > Obligation_Subj_to_Apprsl
Temporary Authorization: Section 502 Refinancing

To promote refinancing opportunities this fiscal year, the Agency will temporarily relax the following refinancing provisions outlined in Handbook-1-3550, Paragraphs 6.5 B.1. and 2., Refinancing Non-Agency Debt:

- An increase in the interest rates or change in repayment terms for adjustable rate loans, interest-only loans, short-term rate locks and other forms of specialty lending are not considered to be beyond the borrower's control.
- The primary debt to be refinanced must have been made at rates and terms that were customary for long-term residential financing in the area at the time the debt was incurred.
- Periodic changes in the repayment terms of a loan should not be the focal point for consideration of the need to refinance.

All other refinancing stipulations outlined in Handbook-1-3550 and 7 CFR 3550 must be met.

Unfunded Application Report

Reports utilizing data from the programs’ loan origination system provide valuable insight into areas such as program demand, processing times, staff performance, and more. These reports, which are used by various parties, impact the direction of the programs. Given this, it is imperative that both state and field staff routinely review unfunded applications in specific stages to ensure the validity of that stage (along with other prescribed data integrity measures). To assist in this process, an Unfunded Application report will be posted to SharePoint the first week of each month at the following path:

Single Family Housing > Single Family Housing Information > Direct Program Information > Reports >Unfunded Applications

The Unfunded Application report focuses on two application groups:

1) Unfunded applications in the APPLICANT stage which are over one year old from the application date (as found on the New Application Additional Setup screen in UniFi). This stage represents applications where the uniform residential loan application
has been fully completed, signed, and submitted by the applicant (along with an authorization to release information from each adult household member) but not all pertinent information required to underwrite the loan has been obtained. Examples of applications in this stage include applications preliminarily determined eligible but not yet selected for processing; applications selected for processing where the Agency is waiting for required documents; and applications with a Certificate of Eligibility where a property has yet to be identified.

2) **Unfunded applications reported in the UNDERWRITING regardless of age.**
   This group represents applications where all pertinent applicant and property information has been obtained and the Agency is reviewing the file to determine if the deal works (i.e. underwriting the loan). Timely and accurate selection of this stage is extremely important.

If an application’s APPLICANT or UNDERWRITING stage is determined to be invalid, steps must be taken to properly code the account.

For any questions regarding this memorandum, please contact the SFH Direct Loan Division at [Scott.nista@wdc.usda.gov](mailto:Scott.nista@wdc.usda.gov)

Sent by Electronic Mail on March 10, 2015, at 11:00 a.m. by Single Family Housing Direct Loan Division. The State Director should advise other personnel as appropriate.
TO: State Director

ATTN: Area Specialist
Business Program Directors

FROM: Lillian Salerno
Administrator
Rural Business-Cooperative Service

SUBJECT: Interest Rate Changes for Business and Industry Loans

The following interest rate is in effect April 1, 2015, through June 30, 2015.

<table>
<thead>
<tr>
<th>Loan Type</th>
<th>Existing Rate</th>
<th>New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Direct Business and Industry</td>
<td>3.250%</td>
<td>3.250%</td>
</tr>
</tbody>
</table>

Please notify appropriate personnel of this rate.

EXPIRATION DATE: June 30, 2015

FILING INSTRUCTIONS: Administrative/Other Programs
March 13, 2015

TO: State Directors
   Rural Development

ATTN: Program Directors
      Multi-Family Housing

FROM: Tony Hernandez  /s/  Tony Hernandez
      Administrator
      Housing and Community Facilities Programs

SUBJECT: Fiscal Year 2015 Site Manager and Maintenance Person of the Year Recognition Program

We are pleased to announce guidelines for our annual Multi-Family Housing Site Manager of the Year program, as well as introduce the new Maintenance Person of the Year category for Fiscal Year (FY) 2015.

Awards may be presented in each of the following four categories: (1) Site Manager of the Year for Elderly Housing; (2) Site Manager of the Year for Family Housing; and (3) Site Manager of the Year for Farm Labor Housing; and (4) Maintenance Person of the Year. We will choose a National winner in each of the categories this spring. The awards will be presented during the Council for Affordable and Rural Housing’s 2015 Annual Meeting and Legislative Conference at the Ritz-Carlton Pentagon City, Arlington, Virginia June 14-16, 2015.

You should use the following selection criteria for making your choice in each category:

- Tenant satisfaction with the employee is high.
- Property managed or maintained by employee has good curb appeal on a continuous basis.
- Employee has no incidents of non-compliance and no unresolved findings.
- Employee consistently does more than what is expected.

Selections will be based on, but not limited to, the above criteria. Please use these primary criteria so that the program may be fairly and consistently administered across the Nation.

The nomination form/checklist (Attachment 2) includes all items necessary for a complete nomination package. Please attach the completed checklist to your nomination package.

EXPIRATION DATE: March 31, 2016

FILING INSTRUCTIONS: Housing Programs
A signed certificate from the National Office is also available for recipients of State Site Manager/Maintenance Person of the Year Awards. Please submit a completed National Office Certificate Request Form (Attachment 5), separate from your nomination package, by fax to (202) 720-0302, or e-mail to tonya.boykin@wdc.usda.gov.

Please consider also nominating your State award recipients. It is well worth the time and effort to prepare a nomination package in order to allow your State’s awardee the opportunity to be selected at the National level and attend the awards ceremony in the Nation’s capital.

Good photographs and letters of commendation from public officials and tenants are always beneficial. The selection panel at the National Office will use only the information provided in the nomination package to choose the award recipient from each category. If your candidate has done an outstanding job in an area not listed in this Unnumbered Letter, please note this in your nomination package.

Please be sure to address the criterion regarding compliance with Rural Development regulations. This includes the last supervisory visit and/or compliance review reports submitted by the Agency. This should include the complete report, letter to borrower/management agent and response from borrower/management agent, if available.

We request that you submit your package in a three-ring binder so that no information is misplaced or overlooked. Please clearly mark your State and housing category (Elderly Housing, Family Housing, or Farm Labor Housing) on the nomination package. Address packages to: USDA Rural Housing Service, Multi-Family Housing Portfolio Management Division, STOP 0782 – Room 1263-S, 1400 Independence Avenue SW, Washington, D.C. 20250-0782.

The deadline for receipt of nomination packages for National Site Manager of the Year is May 15, 2015.

If you have any questions, please call the Multi-Family Housing Portfolio Management Division at (202) 720-8473.

Attachments:

1. Site Manager and Maintenance Person of the Year Recognition Program Guidelines
2A. Best Section 515 or Section 514 Site Manager Nomination Form/Checklist with Evaluation Criteria
2B. Best Section 515 or Section 514 Maintenance Person Nomination Form/Checklist with Evaluation Criteria
3. Sample Cover Letter Announcing Awards Program to People Who Might be Interested in Making Nominations
4. Example of Letter to Senator
5. 2015 Site Manager/Maintenance Person of the Year Award Winners National Office Certificate Request Form
SITE MANAGER AND MAINTENANCE PERSON OF THE YEAR
RECOGNITION PROGRAM GUIDELINES

The following are guidelines and suggestions for implementing or continuing a Maintenance Person of the Year and Site Manager of the Year program in your State.

1. Determine who is eligible to receive the award. The idea behind this recognition program is to reward maintenance persons and site managers who have close interaction with tenants and who deal with properties hands-on and on a daily basis. In some States, these employees live on the property they maintain or manage, while in others they live off-site and maintain or manage more than one property. Each State should decide whether it makes sense to limit the nominations to resident maintenance persons and site managers or to extend it to traveling maintenance persons and site managers. Remember that the recognition should be for an individual maintenance person and/or site manager and not owners or management companies.

2. Solicit nominations from tenants and Section 515 and Section 514 owners and management companies, as well as others you consider knowledgeable. The nomination process should be open so that you get the maximum number of nominations. Rural Development employees with a good knowledge of the nominee may make nominations, so long as the employee is not on the judging panel.

3. Publicize the program so as to maximize the number of nominations you get. Consider using local media resources and your local borrower associations and housing groups as well.

4. Make your selection based on the following criteria (you may add more, but at a minimum use the criteria below):
   
   a) Tenant satisfaction with the nominee is high.
   b) Property has good curb appeal on a continuous basis.
   c) Property has no incidents of non-compliance and no unresolved findings during nominee’s tenure.
   d) Nominee consistently does more than what is expected.

Please use these primary criteria so that the recognition program can be consistent Nationwide.

Attachments 2A and 2B provide the national criteria and the necessary documentation that must be provided. It is important that all items are addressed so that the package will be considered complete. Please attach this completed checklist to your nomination package.

5. Use a panel of representatives from different stakeholder groups to make your selections. Use panels consisting of Rural Development Multi-Family Housing (MFH) staff and management industry representatives, as well as others you think would be appropriate. Possible panelists include tenants, staff from the Department of Housing and Urban Development, a State Housing Finance Agency, a Public Housing Authority, or local civic leaders. The idea is to give an award that is recognized by a wide variety of industry and civic professionals.
6. If you have a large portfolio, you might consider using a two-phased process to make your selection. The Servicing Office could convene a panel to choose the best maintenance person and/or site manager in their Region and then forward the nomination package to the State Office, which could convene a panel to make the final selection.

7. Choose the best maintenance person and/or site manager and submit your nomination to the National Office by **May 15, 2015**. Attachment 2A, “Best Section 515 or Section 514 Site Manager Nomination Form/Checklist” or Attachment 2B, “Best Section 515 or Section 514 Maintenance Person Nomination Form/Checklist” must be completed and submitted with the complete package.

8. Notify the National Office of the name (or names) of the Maintenance Persons and Site Managers of the Year in your State if you wish to have a certificate signed by the Administrator for your State winner(s). Send this information, as well as the name and address of the facility or facilities the manager oversees, to Tonya Boykin, Multi-Family Housing Portfolio Management Division at fax number (202) 720-0302 or e-mail at tonya.boykin@wdc.usda.gov. If you are nominating your winner for the Maintenance Person/Site Manager competition, please send (by Federal Express or similar carrier) the complete package upon which you based your determination. Please do not include your request for a certificate in your nomination package. Send it by fax or e-mail. Requests included in a package may be overlooked, as the nomination packages are not reviewed until immediately before judging takes place.

9. Consider presenting this award jointly with other management groups or at a State management conference. That way you can highlight the achievements of the awardee to a broad group of his or her peers. You may also consider presenting the award at the property the maintenance person or site manager oversees.

10. Take advantage of this opportunity for favorable press coverage. The maintenance person/site manager recognition program is a chance to highlight one of the most positive aspects of our MFH program. Not only will press coverage help remind communities of how our programs help them; it will also focus their attention on one of their truly outstanding members whom they may not know. Encourage press coverage by inviting the press to your awards ceremony and by distributing press releases.

11. Let your Congressional delegation know about the winners in their districts. This gives members of Congress a chance to send them a letter of recognition. It also highlights the success of our MFH program in serving communities. Attached is a sample letter you may use to send to your Congressional delegation for the Maintenance Person and/or Site Manager of the Year program.
BEST SECTION 515 OR SECTION 514
SITE MANAGER
NOMINATION FORM/CHECKLIST

Please address the following criteria in the space provided. Remember, keep your answers short and concise; however, the more letters, pictures, and documentation you can provide, the better. The nomination package should include the nomination letter summarizing nominee’s qualifications and address all the following items and include attachments. This completed checklist should be attached to your nomination package. Failure to address each item will cause the package to be considered incomplete.

Name of the Site Manager Nominee: _______________________________________
Name of Property(s): _______________________________________________________
Name of Management Company (if applicable): _________________________________
Year Began Managing at Property: ________________________________

Brief Biography of Nominee:

SECTIONS I – III ARE TO BE COMPLETED BY THE NOMINATING PARTY:

I. Tenant Satisfaction.

Overall, are tenants happy with the efforts this site manager makes on their behalf and on the behalf of the property? How do you know? Include photographs.

Attach the following:

- Letters commenting on the nominee’s accomplishments from Congressmen or other officials or tenants.

II. Curb Appeal.

Is the property attractively maintained and landscaped? Are the grounds free of debris? If applicable, you may wish to discuss particular actions the site manager has taken to increase the appeal of the property.
Attach the following:

- Pictures of grounds, buildings and signage indicating curb appeal.

III. Actions above and beyond what is expected.

Please describe any actions this site manager takes on a consistent basis which make him or her truly exceptional and outstanding. Good pictures also help in this category. Document activities such as:

- Pictures of tenants engaging in social activities.
- Copies of publications (such as newsletters) initiated and maintained for the residents.
- Newspaper articles depicting care of tenants.
- Articles or letters showing involvement in the community.
- Helping residents obtain additional services.
- Receipt of additional certifications and/or training.
- Implement practices that result in cost savings to the property.

Section I – III - Completed By: ______________________________
(Nominating Person)

SECTION IV MUST BE PROVIDED BY THE AGENCY:

IV. Compliance with Rural Development’s Regulations.

Attach the following documents:

- Letter or written statement from servicing office verifying there are no incidents of non-compliance and no unresolved findings.
- Copy of last Supervisory Visit (MFIS Form 2000) (complete supervisory visit report must have been completed during the nominee’s tenure at property).
- Copy of last Compliance Review (Form RD 400-8) (complete compliance review report must have been completed during the nominee’s tenure at property).
- Copy of most recent Physical Inspection Report (Form RD 3560-11) (complete physical inspection report must have been completed during the nominee’s tenure at property).

Section IV - Completed By: ______________________________
(Agency Staffer)
BEST SECTION 515 OR SECTION 514
MAINTENANCE PERSON
NOMINATION FORM/CHECKLIST

Please address the following criteria in the space provided. Remember, keep your answers short and concise; however, the more letters, pictures, and documentation you can provide, the better. The nomination package should include the nomination letter summarizing nominee’s qualifications and address all the following items and include attachments. This completed checklist should be attached to your nomination package. Failure to address each item will cause the package to be considered as incomplete.

Name of Maintenance Person Nominee: _______________________________________
Name of Property(s): _________________________________________________________
Name of Maintenance Company (if applicable): ________________________________
Year Began Maintaining Property: __________________________

Brief Biography of Nominee:

SECTIONS I – III ARE TO BE COMPLETED BY THE NOMINATING PARTY:

I. Tenant Satisfaction.

Overall, are tenants happy with the efforts of this maintenance person? Are tenants satisfied with maintenance and repairs, and do they consider them to be taken care of in a timely manner?

Attach the following:

- Letters commenting on the nominee’s accomplishments from Congressmen or other officials or tenants.

II. Curb Appeal.

Is the property attractively maintained and landscaped? Are the grounds free of debris? If applicable, you may wish to discuss particular actions the maintenance person has taken to increase the appeal of the property.
Attach the following:

- Pictures of grounds, buildings and signage indicating curb appeal.

III. Actions above and beyond what is expected.

Please describe any actions this maintenance person takes on a consistent basis which make him or her truly exceptional and outstanding. Good pictures also help in this category. Document activities such as:

- Pictures or articles featuring tenants engaging in activities geared toward the physical improvement of the property.
- Newspaper articles depicting care of property.
- Articles or letters showing involvement in the community.
- Receipt of additional certifications and/or training.
- Implement practices that result in cost savings to the property.

Section I – III - Completed By: ____________________________
(Nominating Person)

SECTION IV MUST BE PROVIDED BY THE AGENCY FOR SUBMISSION BY THE NOMINATING PARTY:

IV. Compliance with Rural Development’s Regulations.

Attach the following documents:

- Letter or written statement from servicing office verifying there are no incidents of non-compliance and no unresolved findings.
- Copy of most recent Physical Inspection Report (Form RD 3560-11) (complete physical inspection report must have been completed during the nominee’s tenure at property).

Section IV - Completed By: ____________________________
(Agency Staffer)
SAMPLE COVER LETTER ANNOUNCING AWARDS PROGRAM TO PEOPLE WHO MIGHT BE INTERESTED IN MAKING NOMINATIONS

NOMINATOR’S NAME
NOMINATOR’S ADDRESS

Dear [NOMINATOR]:

I know you will agree with me that USDA Rural Development’s Section 515 and Section 514 rental housing property management staff guarantee the success of these properties. They make sure that day-to-day operations go smoothly and help to ensure a decent and sanitary living environment for the residents. Often they invest a great deal of their own free time in providing tenants with a safe and cohesive community. Although these management staff persons would do their jobs regardless of any recognition, I believe we as management industry professionals should let them know we appreciate their efforts. They deserve recognition for their outstanding work, and for this reason we are sponsoring a program to recognize the best Rural Development site manager and/or maintenance person in [STATE NAME]. I hope that you might be able to join me in this important program by nominating someone you consider to be an outstanding nominee.

Please use the attached form to nominate. You will note that the form asks you to comment on three factors:

- The level of tenant satisfaction with the nominee.
- The curb appeal of the property.
- Compliance with Rural Development’s regulations
- The nominee consistently doing more than what the job requires.

Make your presentation as complete as possible. Letters from tenants, members of the community, housing groups, and others highlighting the good qualities of your nominee are encouraged. Also include any local media coverage which has occurred. Please enclose as many pictures as you like of the property that depict its curb appeal. Pictures of tenant activities sponsored, encouraged, or provided are beneficial. Submit the nomination package to [YOUR ADDRESS] no later than [YOUR DEADLINE].

After we receive the nominations, we will use the following process to choose the best nominee in [STATE NAME].

[DESCRIBE YOUR EVALUATION AND SELECTION PROCESS HERE.]

We will present a plaque of recognition to the winner at a ceremony in [DATE, LOCATION, SPECIFY IF CEREMONY WILL BE HELD JOINTLY WITH SOMEONE ELSE OR AT AN ALREADY SCHEDULED CONFERENCE]. We also hope to engage the press in recognizing the exceptional efforts of the winner as well as all of our other great nominees.

I hope that you will make the necessary effort to complete the enclosed nomination form. I can assure you that it will be worth your time.

Sincerely,

[STATE DIRECTOR]
HONORABLE NAME OF SENATOR
UNITED STATES SENATE
110 HART SENATE OFFICE BUILDING
WASHINGTON, D.C. 20510-0103

Dear Senator XXXX:

I am writing to inform you that xxxxxx has been chosen as the (State Office) 2015 Site Manager of the Year/or Maintenance Person of the Year for the USDA Rural Development Multi-Family Housing program. Xxxxxxxx operates the xxxxxxx Apartments in xxxxxxxx.

Rural Development administers a National loan portfolio of over 15,000 rural rental properties. In partnership with our private sector and non-profit borrowers, we house very low- and low-income rural families, elderly people, and farmworkers. The site managers of the properties we finance are employees of private companies, not the U.S. Government.

The site managers/maintenance persons guarantee the success of our properties. They make sure that day-to-day operations go smoothly, and they often invest a great deal of their own free time in providing tenants with a safe and cohesive community. Although these managers would do their jobs whether or not they received recognition, we believe that as lenders and program managers we should reward excellent performance.

In this spirit, we conducted a Site Manager of the Year competition in each State this year. State Rural Development staffs convened panels of public and private housing management experts to choose their best site managers. They used the following criteria: 1) tenant satisfaction; 2) property curbside appeal; 3) compliance with Rural Development’s regulations; and 4) consistent performance of actions above and beyond the call of duty. States could add to these criteria, but they could not change or drop any of them.

The comments we received from tenants and our State Offices are testimony to the outstanding performance of the site managers. Following are a few typical examples:

Insert actual excerpts from your nomination packages. The following are examples:

- He/she makes us very proud of where we live.
- They are always there to help with anything you need, no matter how big or small.
- He/she shows genuine concern and really puts his heart into the job.
- They look after my parents when I'm not there. I don't know what I would do without them.
- He/she listens to the tenants.
- They enforce the rules fairly and makes us all feel safe.
- My friends [from outside the property] always comment on how beautiful and well maintained our grounds and buildings are.
- One of the greatest things about living here is the great security I feel. Once I became ill in the middle of the night. I pulled the chain on my alarm system and the managers were in my apartment immediately.
Living here is like living at a big home full of loving friends and family. Once I was too sick to go to the barbecue [which the site manager had organized], so the site manager brought me a plate of food and sat down to tell me who was there and what the grandkids were doing. They really made me feel included in the fun.

Mr./Ms. Xxxxxxxx is a credit to himself/herself, the apartments they manage, there employer, the community, USDA, and the Federal Government as a whole. If you would like to recognize Mr./Ms. Xxxxxxxx, you may contact them at xxxxxxxxxx. If you have any questions or would like more information, please contact (Name of State) State Director (Name of State Director) at (State Office phone number).

Sincerely,

State Director
Rural Development
2015 SITE MANAGER/MAINTENANCE PERSON
OF THE YEAR AWARD WINNERS
NATIONAL OFFICE CERTIFICATE REQUEST FORM

Please use this form to let the National Office know who the winners were in your State, for whom you would like a certificate prepared and signed by the Administrator. Please complete a separate attachment for each award winner.

************************************************************************

TO:  MFHPMD
PHONE #:  202-720-8473
FAX #:  202-720-0302
Contact:  Tonya Boykin – tonya.boykin@wdc.usda.gov

STATE CONTACT:  ___________________________________________________
STATE NAME:  ___________________________________________________
PHONE #:  ___________________________________________________
FAX #:  

1. Name of Award Winner.

2. Name(s) of Property/Properties He/She/They maintain or manage(s)._______________________
____________________________________________________________________

3. Exact Name of the Category for Which He/She/They were chosen the winner (as it should appear on the certificate—for example, 2015 Pennsylvania Multi-Family Housing Site Manager of the Year for Elderly Housing)
   .________________________________________________________
   ___________________________________________________________________

4. Address to which the certificate should be sent. (This should be someone at the State Office, so that the State Director can sign the certificate. Please include State Director’s name.)
   ___________________________________________________________________
   ___________________________________________________________________
   ___________________________________________________________________

5. Date by which you need the certificate.___________________________________
TO: State Directors
Rural Development

ATTENTION: Housing Program Directors,
Guaranteed Loan Specialists,
Area Directors and Area Specialists

FROM: Tony Hernandez /s/ Tony Hernandez
Administrator
Housing and Community Facilities Programs

SUBJECT: Single Family Housing Guaranteed Loan Program
2013 Management Control Review
Response to Weakness Number Four
Best Practices for Increasing Operational Efficiencies – Agency Guidance

The purpose of this un-numbered (UL) letter is to outline tips and best practices for increasing operational efficiencies and to eliminate unnecessary unproductive processes in the delivery of the Single Family Housing Guaranteed Loan Program (SFHGLP).

After consultation with select State Housing Program Directors and Guaranteed Housing Program Coordinators, the following represents a collaborative summary of suggestions by contributing parties. The team has determined that states may be able to increase efficiency and effectiveness in the delivery of the SFHGLP if the following actions are implemented:

- Incomplete applications submitted by lenders continue to challenge states. Staff can decrease the submission of incomplete loan applications by enforcing the 3555 Handbook, Chapter 3, Section 4: “the Agency will contact the lender, in writing (typically by email), with a list of the specific items that are missing, incomplete, or inadequate. The lender must correct the deficiencies within 10 business days or the application package will be returned to the lender.” Incomplete applications cannot be approved and will not be put in line for processing until made complete.
- State staff can greatly reduce review time by using dual monitors during the intake, review, and closing steps of the loan process.

EXPIRATION DATE: January 31, 2016
FILING INSTRUCTION: Housing Programs
• Lender questions should be submitted through a state-specific email, designed and set up to be separate from origination and/or loan closing intake. Assign employees on a rotation weekly to respond to questions, saving valuable review time of remaining individuals, yet responding quickly to questions posted and ensuring all employees participate.

• To avoid a backlog of loan files to be imaged, staff should utilize the technology developed in July 2013 and upload origination documents received electronically directly to the Rural Development Imaging Repository through the Guaranteed Loan System in the subdirectory “Forms.” This link can be used pre-loan closing and sends documents directly to imaging. For all other cases, utilize the imaging process at loan closing to avoid back-log.

• The expectation of the Agency is to utilize electronic delivery in all communication. Lenders should be submitting loans electronically during the intake process and should be signed up for Automated Loan Closing.

• Lenders are expected to utilize the loan origination or loan closing checklist developed, or a like document. Lenders who continually submit documents in excess of those noted on the checklist and/or do not utilize the checklist should be contacted to ensure the lender is aware of the Agency’s expectations.

• Use the [Control] + [F] function to search specific terms/key words in a lengthy document. It works in all Microsoft Office applications and Adobe pdf.

• Save time by copying ([Control] + [C]) and pasting ([Control] + [V]) information from documents to checklists and other forms. This tip works well with a dual monitor set up.

• Designate one point of contact in the state (preferably the SFHGLP Coordinator or Single Family Housing Director) to contact the National Office regarding questions, issues, regulation or clarifications.

• Accelerate the issuance of Conditional Commitments and have staff conduct a review of files as they are received to ensure the technical steps of origination are complete prior to assigning a review specialist and/or placing the case into the pipeline for review. Save additional time by having the staff ensure the file has complete documents and those documents provided mirror data values found in the Guaranteed Underwriting System (GUS), if applicable.

• Use the Federal Housing Administration’s (FHA) FAQ (http://portal.hud.gov/hudportal/HUD?src=/FHAFAQ) for common housing questions as an additional resource to regulation, handbook, and guidance. Search by keyword or category to narrow the results of the database.

• Adopt a convention method statewide to ensure consistency when uploading documents to the SharePoint pipeline. All files should be names “Lastname, Firstname – Type” (i.e.: Smith, John – Conditions; Smith John – Commitment Forms; Smith, John – Updated 3555-21; Smith, John – Obligation; Smith, John – Appraisal Review, etc.).

• Communicate electronically. Mailing a hard copy of the Conditional Commitment for loan Note Guarantee is NOT mandatory. An e-mailed copy of the form meets the requirements of RD Instruction 3555.
• Files randomly selected by GUS for a “Full Documentation” quality control review do NOT require a verified credit waiver by the underwriter or a ratio waiver request with supporting documentation.
• Required inspections, specific to property and state, such as water quality, septic and/or termite inspection (if required by state law) will be noted as a condition with no further documentation required of the lender. Documentation supporting the condition has been met will be retained in the lender’s permanent loan file. When the lender executes the “Lender Certification” of Form RD 3555-18 the lender affirms all conditions pertinent to the issuance of Form RD 3555-18 have been met and documentation retained.
• A separate waiver issued by the state is not required for ratio waiver requests. The issuance of Form RD 3555-18 indicates the Agency concurs with ratio waiver request.
• A separate waiver issued by the state for in-ground swimming pools is not required. The issuance of Form RD 3555-18 supports the Agency’s concurrence to the request.
• Develop a structure within your state that ensures employees who are assigned delivery of the SFHGLP report directly to the Housing Program Director.
• Schedule and hold regularly scheduled teleconferences within your state for management planning, coordinating, discussion and consistency in the delivery of the SFHGLP.

SUMMARY

In addition to the publication of this UL, a lead national coordinator was appointed to hold regular teleconferences with State SFHGLP coordinators. The teleconferences, which began on November 2014 and are being held quarterly, are a forum to discuss and share questions, issues and suggestions from states. The lead coordinator, Lilian Lipton, can be reached at (202) 260-8012, or by email at lilian.lipton@wdc.usda.gov; she will assist states in achieving consistency and standardization in the delivery of the SFHGLP.

For questions regarding this UL, please contact the Single Family Housing Guaranteed Loan Division at (202) 720-1452.
TO: State Directors

ATTN: Area Directors
    Area Specialist
    Community Facilities Program Directors

FROM: Tony Hernandez /s/ Tony Hernandez
    Administrator
    Housing and Community Facilities Programs

SUBJECT: Interest Rate Changes for Community Facilities Programs

Effective from April 1, 2015, through June 30, 2015, the interest rates for direct community facility loans are as follows:

    Poverty Line...unchanged at.................4.500%
    Intermediate... unchanged to.................4. 000%
    Market............ unchanged to.................3.500%

Please notify appropriate personnel of these rates.

EXPIRATION DATE: June 30, 2015

FILING INSTRUCTIONS: Administrative/Other Programs
TO: State Directors  
Rural Development

ATTN: Multi-Family Housing Program Directors, Coordinators,  
Specialists, State Architects, and Construction Analysts

FROM: Tony Hernandez /s/ Tony Hernandez
Administrator
Housing and Community Facilities Programs

SUBJECT: Guidance on the Capital Needs Assessment (CNA) Process

Introduction

This 2013 Unnumbered Letter (UL) provides updated clarification and guidance on the Rural Development Capital Needs Assessment (CNA) process. This document is comprised of ten main sections: 1) References to CNA in 7 CFR Part 3560 and the RD MFH Handbooks; 2) Contract Addendum; 3) Requirements and Statement of Work for a CNA; 4) The CNA Review Process; 5) Definitions; 6) Guidance for the Multi-Family Housing (MFH) Property Owner Regarding Contracting for a CNA; 7) Revising a CNA; 8) Updating a CNA; 9) Incorporating a Property’s Rehabilitation into a CNA; and 10) Repair and Replacement Schedule. There are also ten attachments to this UL identified as Attachments A, B, C, D, E, F, G, H, I, J and two Subattachments A-1 and B-1. This entire Unnumbered Letter should be made available to RD MFH property owners, applicants and CNA Providers who are or are planning to submit transactions using the MPR or any other RD RRH or FLH program loan making or servicing authorities.
Purpose of the UL

The need for a CNA report arises from numerous property transactions and is intended to record the specific physical conditions of each MFH property that is an asset of Rural Development. A properly documented report will become the basis for the establishing of a reserve account that is assigned to address the financing for the physical replacement and repair concerns that are projected to occur for the full duration of the CNA cycle. The report shall include specific physical property items, systems and components that are not feasibly covered by the yearly maintenance funds. Although, the listed CNA items can differ from property to property, the overall intent and goal is to assure that the property is covered financially, in its’ entirety, for all maintenance, repairs and replacements necessary for suitable living/working conditions for all occupants/visitors of the property.

By following the guidance of this UL there is a higher probability of acceptance of the application and a higher probability of successful performance of the property during the CNA cycle. Accuracy of the report and timeliness of the review process are critical to the CNA process providing a benefit to the property.

1. References to CNA in 7 C.F.R. Part 3560 and the RD MFH Handbooks

References to a Capital Needs Assessment (CNA) can be found in 7 C.F.R. Part 3560, HB-1-3560, HB-2-3560, and HB-3-3560; and 7 C.F.R. Part 3565 and HB-1-3565. (See Attachment A, References to Capital Needs Assessment (CNA) in 7 CFR Part 3560 and Handbooks.) These references include information describing when a CNA is required, suggested uses of a CNA, general requirements for a CNA, sources of funding for a CNA, and situations in which a CNA may be performed by Rural Development (RD) or other third party provider.

2. Contract Addendum

Rural Development uses a Contract Addendum to supplement the basic CNA agreement or “contract” between the Owner and CNA Provider with additional details and conditions. It can be found in Attachment B, Addendum to Capital Needs Assessment Contract and must accompany all contracts executed between the Owner and CNA Provider for CNAs used in RD transactions. If any conflicts arise between the “Contract” or “Contract Addendum”, the “Contract Addendum” will supersede.

The Contract Addendum identifies the responsibilities and requirements for both the property owner and the CNA Provider. To assure proper completion of the contract documents the following key provisions must be completed:

a. The Contract Addendum will include the contract base amount for the CNA Provider’s cost for services on page B-2, and provisions for additional services to establish the total price for the CNA.

b. Item I(e) requires an itemized listing for any additional anticipated services and their unit costs including future updates and revisions that may be required before the CNA is accepted by RD Note: Any cost for updating a CNA must be included, in the “additional services” subpart, of the original CNA contract.
c. The selection criteria boxes in II a, identify the type of CNA being provided.

d. In III (a), the preferred language for the blank on "report format" is: "USDA RD CNA Template, current RD version, in Microsoft Excel format". This format will import directly into the underwriting template for loan underwriting purposes.

3. Requirements and Statement of Work for a CNA

Minimum requirements for a CNA acceptable to RD can be found in Attachment C, Capital Needs Assessment Statement of Work. This is supplemented by Fannie Mae, Appendix D, Reference Effective Useful Life (EUL) Table, Instructions for the Property Evaluator, and Attachment J, Guidance on the Rehabilitation of MFH Properties. To resolve any inconsistency in the two documents, Attachment C, the CNA SOW will in all cases prevail over the Attachment D, Fannie Mae, Appendix D, Reference Effective Useful Life (EUL) Table, Instructions for the Property Evaluator. Fannie Mae defines the “term” as “term of the mortgage and two years beyond”. For USDA, the “term” will be 20 years, as defined in the CNA SOW.

Attachment C includes the required qualifications for the CNA Provider, the required scope of work for a CNA assignment, and general distribution and review instructions to the CNA Provider. CNA Providers must be able to report the current physical condition of the property and should not base their findings on the financial condition of either the property or the Owner.

Attachment D is a three-part document Rural Development uses as reference to the CNA process throughout the RD revitalization and demonstration program efforts. The three key components of this Attachment are: 1) guidance to the property evaluator; 2) expected useful life tables; and 3) a set of forms. It includes general instructions used in completing CNA reports, specific instructions on how to use the expected useful life tables and a set of applicable forms including the Terms of Reference form; Systems and Conditions forms; and Evaluator’s Summary forms.

An acceptable CNA will appropriately address each of the following supplemental concerns within the report and narrative:

- a. Attachment E, Accessibility Laws and Requirements, outlines the federal accessibility laws, regulations, and standards that apply to Section 515 and Section 514/516 Multi-Family Housing properties. The CNA Provider should use Attachment E as a guide in assessing how the property meets the requirements for accessibility to persons with disabilities. The CNA report should include any actions and estimated costs necessary to correct deficiencies in order for the property to comply with applicable federal, state, and local laws and requirements on accessibility. The report should also include an opinion based on the adequacy of a current, approved transition plan for the property or advisory that one was not presented for review.
b. **Attachment F, Existing Property Accessibility Checklist**, contains general information in a checklist format that indicates a sample of the requirements for compliance that should be verified by the CNA Provider. For example, a transition plan that does not address all of the deficiencies listed in Attachment F, or is outdated, is not adequate. Attachment F should be used to indicate accessibility compliance corrections necessary to the property. It is the responsibility of the Provider to inspect and verify whether all accessibility features are compliant. The checklist is intended as a general guide and NOT intended to cover every aspect of accessibility (which may vary depending on site location). The Uniform Federal Accessibility Standards (UFAS) paragraph references are **bolded** and guideline language italicized. This Attachment provides relevant information extracted from the UFAS and paraphrased but is not necessarily quoted verbatim.

c. **Attachment G, Accessibility Requirements for Rural Development Financed Existing Multi-Family Housing (Supplemental Questions & Answers)**, provides “Frequently Asked Questions” on accessibility for RD MFH Program involving the existing MFH properties, which may be helpful to the CNA Provider.

d. Attachment J, **Attachment J, Guidance on the Rehabilitation of MFH Properties** provides guidance on the rehabilitation of Rural Development Multi-Family Housing (MFH) properties using the Section 515 Rural Rental Housing and Section 514/516 Farm Labor Housing programs. It provides the primary guidance on the standards and requirements for projects using only Agency funding to complete the repairs or rehab. When financing sources include “third party” sources there may be other or additional construction requirements and conditions which will need to be discussed and mutually accepted by all parties involved. With projects using any third party (non-RD) financing the principles of Attachment J should be applied to the extent necessary to assure the Agency's security interest is adequately addressed.

4. **The CNA Review Process**

A CNA used by Rural Development will be reviewed by the designated RD CNA Reviewer serving the area. The CNA Reviewer will be an architect, construction analyst, appraiser, or other staff member with education, training, and experience in construction, rehabilitation, and repair of Multi-Family Housing (MFH) properties, especially as it relates to repair, replacement and maintenance costs throughout the term covered by the CNA.

A CNA report must be obtained by the property owner from a third party CNA Provider that has no identity of interest with the owner, management agent, buyer or any other principle or affiliate defined in 7 C.F.R. Part 3560, §3560.11. The property owner will contract with the CNA Provider and is therefore the client of the provider. However, the owner should consult with
Rural Development before contracting with a CNA Provider to review Guidance for the MFH Property Owner Regarding Contracting for a CNA shown in this letter as Item 6, and the Addendum to Capital Needs Assessment Contract (Attachment B). The RD CNA Reviewer will evaluate a proposed agreement or engagement letter between the Owner and a CNA Provider using Attachment H, Capital Needs Assessment Guidance to the Reviewer, prior to reviewing any CNA report. Unacceptable CNA proposals, contracts or reports will be returned to the applicant for appropriate corrections before they will be used for any underwriting determinations.

The CNA Reviewer will also review the cost of the CNA contract. The proposed fee for the CNA must be approved as an eligible housing project expense under 7 C.F.R. 3560.103 (c) for the agreement to be acceptable and paid using project funds. If the CNA is funded by the property’s reserve account, a minimum of two bids is required if the CNA service contract amount is estimated to exceed $3,500, in accordance with HB-2-3560, Chapter 4, section 4.17-B. If the contract is funded by another source, or will be under $3,500, a single bid is acceptable. (However, the Agency recommends multiple bids in all cases. There is no Agency requirement to select the “low bidder” and the owner may select a CNA Provider based on qualifications, as well as price after reviewing references and past work.)

If the proposed agreement is acceptable, the reviewer will advise the appropriate Rural Development servicing official, who will in turn, inform the owner. If the proposed agreement is unacceptable, the reviewer advises the owner and the CNA Provider in writing and identifies actions necessary to make the proposed CNA submission acceptable to Rural Development. Upon receipt of a satisfactory agreement, the RD CNA Reviewer should advise the appropriate Rural Development servicing or underwriting official to accept the proposal.

The CNA Reviewer will review a preliminary CNA report delivered to Rural Development by the CNA Provider using Attachment H, Capital Needs Assessment Guidance to the Reviewer, (including the checklist provided) and Attachment I, Sample Capital Needs Assessment Review Report, to write the preliminary CNA review report. The preliminary CNA report will be delivered to the Rural Development loan and servicing official(s) to jointly discuss the findings and reviewer’s conclusions. If necessary, the loan official will then notify the owner in writing of any revisions that are necessary to make the CNA report acceptable to Rural Development. The CNA Reviewer will review the final corrected CNA report to verify that the report is acceptable to Rural Development before delivering the final CNA review report to the loan official for a subsequent joint discussion to verify the report complies with the CNA requirements. Any difference of opinions exist regarding the findings at this time must be mutually addressed by RD staff before the final CNA review report is delivered to the owner. To confirm this discussion between the CNA Reviewer and loan official, the final CNA review report must be signed by both the CNA Reviewer and the loan official.
During the CNA review process, the CNA Reviewer and the underwriter must consult with the field office most familiar with the property for their input and knowledge of the property. Upon signature by the RD CNA Reviewer and Loan Underwriter this report becomes the “accepted” CNA indicating the actual condition of the property at the time of the CNA inspection – a “snapshot” in time – and will be marked “Current Property Condition” for indefinite retention in the borrower case file.

5. Definitions

The following definitions are provided to clarify terms used in conjunction with the CNA process:

As-is CNA: This type of CNA is prepared for an existing MFH property and reports the physical condition of the property based on that moment in time. This CNA can be useful for many program purposes other than the MPR, such as, an ownership transfer, pre-payment incentive and evaluating or resizing the reserve account. The As-is report will include all major repairs and likely some minor repairs that are typically associated with the major work; each major component, system, equipment item, etc. inside and outside; building(s); property; access and amenities in their present condition. A schedule of those items showing the anticipated repair or replacement time frame and the appropriate, associated hard costs for the ensuing 20-year term of the CNA serves as the basis or starting point in evaluating the underwriting that will be necessary to determine the feasibility and future viability of the property to continue serving the needs of eligible tenants. The As-is CNA is an important tool when a property rehabilitation is anticipated. A well document As-is report will provide an excellent assessment tool when the agency reviews the rehabilitation scope of work.

“Post Rehab” CNA: This type of CNA is done for an existing MFH property as well, but considers any planned rehab or major repairs proposed for the property transaction. It builds on the findings of the accepted As-is CNA and is typically prepared for a project that will be funded for a major rehabilitation. The Post Rehab CNA is adjusted to reflect the work intended to be performed during the rehabilitation. The assessment must be developed from the rehabilitation project plans and any construction contract documents to reflect the full extent of the planned rehab.

Life Cycle Cost Analysis: When a CNA is required prior to beginning the construction of a new project, then a more suitable process is known as a Life Cycle Cost Analysis (LCCA). An Architect or Engineer is the best qualified person(s) to prepare this report. A LCCA is an expanded version of a CNA and is defined at 7 C.F.R. Section 3560.11. The LCCA will determine the initial purchase cost, the operation and maintenance cost, the “estimated useful life”, and the replacement cost of an item selected for the project. The LCCA provides the owner with the CNA information on repair or replacement costs and timeframes over a 20-year period.
It also provides information that will assist with a more informed component selection and can provide the owner with a more complete financial plan based on the predictive maintenance needs associated with those components. If the newly constructed project has already been completed without any previous CNA requirement, either an “As-is” CNA or LCCA can be provided to assist in establish the required reserve needs analysis necessary for establishing program mandated reserve deposits.

Consolidation: In some circumstances, Rural Development may permit two or more adjoining properties to be consolidated as defined in 7 CFR 3560, §3560.410 when it is in the best interests of the government. The property owner should consult with the RD loan official before engaging the CNA Provider in any case where the CNA intends to encompass more than a single (one) existing RD property to determine if a consolidated CNA may be acceptable for RD underwriting. Rural Development requires that individual properties be identified by name or address so the the condition reported is specific to a unit, building or property.

Any proposed consolidation of properties or merging of ownership interests in any form, must comply with the specific program authorities and requirements as specified in the respective program regulations and guidance before engaging the CNA provider CNAs, as well as 504 Self Evaluation/Transition Plans or other accessibility assessments, should be performed independently for each legal entity receiving federal funds

A CNA Provider should be fully aware of the intended use for the CNA because it can impact the calculations necessary to perform adequate accessibility assessments and can impact the acceptability of the report by RD. Unacceptable reports will not be used for any RD underwriting purposes even though they may otherwise be acceptable to the owner or another third party lender or participant in the transaction being proposed.

Note: All CNA’s will be required to include all line items relevant to a property when a CNA is performed. Line items exceeding an EUL of greater than 20 years may or may not include a cost at the discretion of the CNA provider, Owner, or Agency Representative.

6. Guidance for the MFH Property Owner Regarding Contracting for a CNA

Rural Development Offices in each State Office maintains a directory of CNA Providers, and can forward that information to the MFH property owner upon request at the time a CNA is being proposed. However, the property owner is not required to use a CNA Provider from the RD State directory. Note: Rural Development in no way guarantees the performance of the CNA Providers listed in their respective directories.

Property owners are advised to request an information package from several CNA Providers and to evaluate the information before selecting a provider. At a minimum, the information package should include a list of qualifications, a list of references, a client list, and a sample CNA report.
but the Owner may request any additional information they feel necessary to evaluate potential candidates and select a suitable provider for this service. Consideration for the type of CNA required should be part of the owner’s selection criteria and inserted into the contract language as well. The necessary skill set to perform the As-is versus the Post Rehab or New Construction CNA versions, needs to be considered carefully. Knowledge of the accessibility laws and standards and the ability to read and understand plans and specifications could also be among the critical skill elements to consider.

Attachment B, Contract Addendum should be submitted to Rural Development with the contract, and signed by Owner and CNA Provider. The proposed agreement with the property owner and CNA Provider must meet Rural Development’s qualification requirements for both the provider and the CNA scope of work, as specified in Attachment C, Capital Needs Assessment Statement of Work. Rural Development should review the proposed agreement between the owner and the CNA provider, and concur only if all of the RD requirements and conditions are met. (See the previous section 4 of this UL, The CNA Review Process.)

7. Revising a CNA (applies to RD actions)

During transaction underwriting and analysis, presentation of the information contained in the “accepted” CNA may need to be revised by Rural Development to address financing and other programmatic issues. The Loan Underwriter and the CNA Reviewer will work together to determine if revisions are necessary to meet the financial and physical needs of the property and established RD underwriting or servicing standards and principals. These may involve shifting individual repair line items reported in the CNA, moving work from year to year, or other adjustments that will improve cash flow. The revised CNA will be maintained by Rural Development as supporting documentation of the loan underwriting, and used in the future as the anticipated schedule of replacements, establish reserve funding schedules, and operating budget preparation and analysis.

The initial CNA, prepared by the CNA Provider, will be maintained as an independent third party record of the current condition of the property at the beginning of the twenty-year cycle. Original CNAs will be maintained in the case file, clearly marked as either “Current Property Condition” (“As-is”), “Post Rehab Condition”, “Revised Underwriting / Replacement Schedule”, as applicable. Note: The CNA Provider is not the appropriate party to “revise” a CNA which has already been approved by the Owner and Provider, and concurred in by the Agency. The CNA Provider’s independent opinion was the basis of the “As is” or “Post Rehab” CNA. The CNA developed for underwriting may only be revised by Rural Development staff during the underwriting process or as part of a post-closing servicing action.

8. Updating a CNA (applies to “As-is” and “Post-Rehab”)

A completed CNA more than a year old at the time of Rural Development review and approval of the CNA must be “updated” prior to Rural Development approval. Likewise, if at the time of
Underwriting the CNA is more than a year old (but less than two years old), it must be updated before the transaction may be approved.

To update a CNA, the CNA Provider should review property changes (repairs, improvements, or failures) that have occurred since the date of the original with the owner, review costs and quantities, and submit a updated CNA for approval. However, if the site visit for the CNA occurred more than two years prior to the loan Underwriting, the CNA Provider should perform a new site visit to verify the current project condition.

Once the CNA has been updated, the CNA Provider will include a statement noting “This is an updated CNA of the earlier CNA dated _____” at the beginning of the CNA’s Narrative section. The CNA Provider should reprint the CNA with a new date for the updated CNA, and provide a new electronic copy to the owner and Rural Development.

Please note: it is in the Owner’s best interest to furnish the CNA Provider with the most current and up-to-date property information for a more comprehensive and thorough CNA report. RD recommends that the Owner conduct a pre-inspection meeting with the Owner, Property Manager, maintenance persons familiar with the property, CNA Provider, and Agency Representatives at the site. This meeting will allow a forum to discuss specific details about the property that may not be readily apparent to all parties involved during the review process, as well as making some physical observations on-site. Certain issues that may not be evident to the CNA Provider due to certain weather conditions at the time of review should also be discussed and included in the report. Additionally, other issues that may need to be addressed include environmental hazards, structural defects, as well as complex accessibility issues.

This pre-inspection meeting also allows the CNA Provider to discuss with the Owner total number of units to be inspected, as well as identifying any specific units that will be inspected in detail. The minimum number of units required for inspection by the Agency for an acceptable CNA is 50%. However, inspecting a larger number of units generally provides more accurate information to identify the specific line items to be addressed over the “term” being covered by the CNA report. Owners are encouraged to negotiate with the CNA Provider to achieve inspection of all units whenever possible. The ultimate goal for the Owner and CNA Provider, as well as the Agency, is to produce the most accurate “baseline or snapshot” of current physical property conditions for use as a tool in projecting future reserve account needs.

9. Incorporating a Property’s Rehabilitation into a CNA

A CNA provides a repair schedule for the property in its present condition, indicating repairs and replacements necessary for a property to function properly and efficiently over a span of 20 years. It is not an estimate of existing rehabilitation needs, or an estimate of rehabilitation costs. If any rehabilitation of a MFH development is planned as part of the proposed transaction, the rehabilitation repair list (also called a “Scope of Work”) should be developed outside of the
CNA. This rehabilitation repair list may be developed by the owner, a project architect, or an outside party (such as the CNA Provider, when qualified) hired by the owner. A copy of the rehabilitation repair list or Scope of Work should then be provided to the CNA Provider.

With this information, the CNA Provider, if requested by the owner and approved by Rural Development, shall prepare a “Post Rehab” CNA indicating what repairs are planned for the property in the coming 20 years based on conditions after the rehabilitation is completed. Items to be replaced during rehabilitation, such as appliances, that will need to be replaced again during the 20 years will be included in the “Post Rehab” CNA. Items, such as a new roof, that will not need replacement during the coming 20 years will also need to be included in the “Post Rehab” CNA- if the EUL is more than 20 years it is optional to include a cost for a particular line item. The line item should not be removed from the CNA, but no data input will be necessary until an updated CNA is required. Appropriate comments should be included in the CNA report to acknowledge the scope of work or rehabilitation repairs that were considered.

The Owner should not use repair line item costs taken from the CNA to develop the rehabilitation cost estimates for the rehabilitation loan as these costs will not be accurate. The repair costs in a CNA are based on “probable market costs” for the property to have selected items replaced. Typically, these market costs include the labor, materials, overhead and profit. For example, for CNA purposes, it’s the probable market cost to send a repairman out, remove an appliance, and put a new one in its place. No other “soft costs” are included. For rehabilitation cost estimates, the Owner typically intends to hire a general contractor to oversee and supervise the rehabilitation work, which is then considered a “soft cost”. The cost of rehabilitation includes the costs for that general contractor, his general requirements, the cost of a project architect (if one is used), tenant relocation (if needed), interim financing (if used), which are also considered soft costs attributed to the rehabilitation costs for the project. A CNA cannot be used to accurately establish cost data for a rehabilitation project as most CNA activities do not include “soft costs”.

10. Repair and Replacement Schedule

A CNA is not a formal repair and replacement schedule, and cannot be used for an exact replacement schedule. A CNA is an estimate of the anticipated replacement needs for a property over time and its associated replacement costs. If all of the refrigerators are being replaced in a rehabilitation project, and have an Estimated Useful Life (EUL) of 15 years, all refrigerators should not be replaced in year 15. If good quality equipment is purchased initially, they might last longer. If a refrigerator needs replacement in year 13, the tenant will not be forced to wait two years for a replacement refrigerator. The goal of a CNA is not to set the replacement times, but to estimate having funds available to replace equipment as it is needed. Hopefully, materials will be well maintained and last longer than estimated in the CNA. However, the CNA cannot be used to mandate replacement times for the identified building components.
Training Tool

Program Support Staff in the National Office developed a Power Point presentation that can be used to train staff, CNA Providers, or owners/managers on the CNA process. This presentation is posted to the Internet on http://www.rurdev.usda.gov/rhs/mfh/MPR/MPRHome.htm. Please contact William Downs (202-720-1499) william.downs@wdc.usda.gov, Meghan Walsh (202-205-9590) meghan@walsh@wdc.usda.gov or Michel Mitias (800-548-0071, x142) michel.mitias@wdc.usda.gov if you have questions on the presentation.

Handbook Updates

A Procedure Notice incorporating this guidance into the appropriate RD Handbooks is planned. Handbook procedures regarding the CNA process will be revised over time as Rural Development continues to improve the process for using the CNA in underwriting and servicing. Any suggestions, comments, or questions on the current RD underwriting CNA guidelines should be directed to Carlton Jarratt, Senior Loan Specialist with the Office of Rental Housing Preservation at 804-287-1524 carlton.jarratt@wdc.usda.gov.
REFERENCES TO CAPITAL NEEDS ASSESSMENT (CNA) IN 7 C.F.R. PART 3560 AND HANDBOOKS

A comprehensive list of references to a Capital Needs Assessment, or CNA, found in 7 C.F.R. Part 3560, HB-1-3560, HB-2-3560, and HB-3-3560 follows. These references include information on situations for which a CNA is required, suggested uses of a CNA, general requirements for a CNA, sources of funding for a CNA, and requirements for a CNA performed by Rural Development. Each reference may not include the entire content. Refer to the source document for complete guidance.

7 C.F.R. Part 3560

- 3560.11 – A definition of “Capital Needs Assessment” is included in the definitions section.
- 3560.103(c)(2) - A CNA is required if a borrower requests an increase in the project’s reserve replacement account. The cost of the CNA will be approved as an eligible project expense.
- 3560.103(c)(4) - Borrowers may request an increase in the amount contributed to and held in the reserve account, based on a CNA, as part of the annual budget process.
- 3560.103(c)(5) - Borrowers may request amendments to loan or grant documents to increase the amount contributed to and held in the reserve account, based on a CNA.
- 3560.306(j) - Rural Development may approve a change in the reserve account funding level, based on a CNA.
- 3560.406(d)(5) - A CNA is required to identify a project’s repair and rehabilitation needs in a transfer or a sale with an assumption of the Rural Development loan.
- 3560.656(e) - In the preservation process, when an incentive is developed, Rural Development must consider the project’s capital needs, based on a CNA.

HB-1-3560, MFH Loan Origination Handbook

- HB-1-3560, Ch. 3, ¶ 3.17(B) - A CNA prepared by the project architect and reviewed by the Agency State Architect or Engineer should be used to determine features and materials that may cost more initially, but reduce operations and maintenance costs over time.
- HB-1-3560, Ch. 4, Sec. 3, ¶ 4.18(C)(2) - A CNA should be included in a Stage I application as the basis for the annual contribution to the reserve account. The CNA will be reviewed to determine if the recommended reserves are sufficient to cover the projected capital needs.
HB-2-3560, MFH Asset Management Handbook

- HB-2-3560, Ch. 4, Sec. 3, ¶ 4.14 - Rural Development may approve a change in the reserve account funding level based on a CNA.

- HB-2-3560, Ch. 4, Sec. 4, ¶ 4.20(B) - The Loan Servicer will review the CNA, if available, to assess the borrower’s annual capital expenditure budget.

- HB-2-3560, Ch. 5, Sec. 2, ¶ 5.7, (A) Capital Needs Assessment – Capital Needs Assessment Overview

- HB-2-3560, Ch. 5, Sec. 2, ¶ 5.7, (B) CNA – General Criteria:
  - A CNA should be prepared at a reasonable cost by a qualified provider.
  - A CNA should be prepared according to accepted industry standards.
  - A CNA should include the detailed items listed on Form RD 3560-11, MFH Physical Inspection Report.
  - A CNA assessment period should be between 10 and 20 years.
  - Estimated repair and replacement costs and expected useful life spans of components/systems in a CNA should be based on nationally recognized data sources (e.g., RS Means Repair and Remodeling Cost Data).

- HB-2-3560, Ch. 5, Sec. 2, ¶ 5.7, Capital Needs Assessment – C. CNA required:
  - When ownership of the project is transferred;
  - When the loan is re-amortized;
  - When there is a write-down of the project loan; or
  - At the borrower’s request.

- HB-2-3560, Ch. 5, Sec. 2, ¶ 5.7, (D) CNAs and a proposed, updated annual operating budget, including a revised capital plan and any proposed increase in contributions to replacement reserves and project rents, are submitted to the Field Office for Agency review.

HB-3-3560, MFH Project Servicing Handbook

- HB-3-3560, Exhibit 7-1; Summary of Key Approval Requirements by Type of Transfer. This chart explains under what circumstances a CNA should be conducted.

- HB-3-3560, Ch. 7 Sec. 5 ¶ 7.22 Physical Inspections - All transfers require completion of a CNA. For properties of nine units or more, a third party CNA is required. For properties with eight units or less, this requirement may be satisfied in either of the following ways:
  - A third party CNA.
  - The purchaser accepts Rural Development’s published average CNA needs. For approved FY 2007 MPR Demonstration transactions, annual capital needs averaged
$1,110 per unit per year in 2007 dollars. For example, for an 8 unit project, underwritten in 2008, capital needs would be entered into the analytical template at $9,146 per year each year for 20 years (8 x $1,110 x 1.03 to account for inflation from 2007 to 2008). The analytical template would add inflation for years 2-20. The National Office may publish from time to time a revised per unit per year amount reflecting the average needs from recent CNAs.

Based on this information, all transfers require re-sizing of the reserve balance (i.e., a one-time additional deposit to the reserve may be required at the closing of the transfer) and resizing of the ongoing deposits (i.e., a higher ongoing deposit may be required), so that future major repairs and replacements can be funded solely from the reserve. The CNA includes an evaluation of any accessibility needs [7 C.F.R. 3560.406(d)(9)] and must identify all immediate and long term repair and rehabilitation needs, see [7 C.F.R. 3560.406(d)(5)].

• HB-3-3560, Attachment 7-B-1, Transfer Application Documents - The CNA will be reviewed by the Rural Development CNA Reviewer and may need to be revised or adjusted to conform with Rural Development program requirements. Final approval of the CNA must be provided by the Rural Development CNA Reviewer prior to final approval of the transfer. May be omitted for Deceased Borrower transfers (Paragraph 7.5 D).

• HB-3-3560, Attachment 7-E, Transfer Request Checklist – A CNA is a required document for a complete application submittal for Agency approval.

HB-1-3565, MFH Project Servicing Handbook

• HB-1-3565, 5.6 ARCHITECTURAL SERVICES AND CAPITAL NEEDS ASSESSMENTS - Capital Needs Assessments (CNAs) are required for every property to be rehabilitated regardless of the scope of work.

• HB-1-3565, 7.13 COMPLETING THE CAPITAL NEEDS ASSESSMENT AND RESERVE ANALYSIS - The purpose of the Capital Needs Assessment (CNA) and reserve analysis is to ensure that reserve levels will continue to meet the expected capital repair and replacement needs of the property. A CNA must be completed during the underwriting of all loans involving rehabilitation and reviewed by the lender at least once every five years. The Agency recommends that the lender use CNAs to determine adjustments to the reserve level requirements for all loans it underwrites (see Paragraph 7.7 D.).
ADDENDUM
TO CAPITAL NEEDS ASSESSMENT CONTRACT
(Between Owner and CNA Provider)

This ADDENDUM to the CAPITAL NEEDS ASSESSMENT (CNA) CONTRACT between _______________________________("CNA Provider") and ___________________________ ("Owner") is entered into this ____ day of ___________, 20__ (the “Effective Date”) for the property known as _____________________________ ("Property")

DEFINITIONS

“Acceptance” means the act of an authorized representative of the United States Department of Agriculture, Rural Development by which the representative approves the Agreement and this Addendum.

“Agreement” means the contract entered into between the Owner and the CNA Provider to provide a CNA of the property. It includes the original document entered into between the parties, this addendum, and any other document incorporated by the agreement.

“CNA Report” means a report in general conformance with the Statement of Work that is attached hereto and the Fannie Mae, Appendix D, Reference Effective Useful Life (EUL) Table, Instructions for the Property Evaluator.

“CNA Reviewer” means a person assigned to review the CNA report on behalf of the U.S. Department of Agriculture, Rural Development.

“CNA Provider” means the person or entity entering into the Agreement with the Owner to perform all work required to provide a CNA of the property.

“Owner” means the person or persons who have or will have legal title and/or ownership of a property participating under the U.S. Department of Agriculture, Rural Development programs.

“Program” means any Multi-family Housing program authorized by section 515 of the Housing Act of 1949, as amended and administered by the U.S. Department of Agriculture, Rural Development.

“Property” means any structure(s), dwelling(s) and/or land that is the subject of any Multi-family Housing program administered by the U.S. Department of Agriculture, Rural Development, and for which a CNA is required by U.S. Department of Agriculture, Rural Development.

B-1
“USDA RD” means the United States Department of Agriculture, Rural Development.

“Work” means the CNA Statement of Work as attached hereto.

**RECITALS**

**WHEREAS**, the property known as ______________________ (“Property”) is included in the Program being administered by the USDA RD.

**WHEREAS**, as a condition of participating in the Program, the Owner is required to obtain a CNA for the property, which has been prepared in accordance with the Statement of Work; Owner and CNA Provider must agree to a contract to prepare a CNA for the property.

**WHEREAS**, CNA Provider and Owner are parties to that certain CNA Contract, dated, __________, ____ (“Agreement”), pursuant to which Owner has retained the services of CNA Provider to provide a CNA for the Property for the base contract amount of $ __________ and for itemized Additional Services as follows: (See listing inspection I.e below,) in the amount of $__________ per item or service. The total contract amount is $____________.

**WHEREAS**, the parties hereby wish to incorporate into the Agreement and its Exhibits certain additional provisions as set forth below.

**NOW, THEREFORE**, in consideration of the promises and mutual covenants contained herein and other good and valuable consideration, the receipt and sufficiency of which are hereby acknowledged, the parties agree to the following additional terms and conditions as follows:

**ADDITIONS TO THE AGREEMENT**

*(Between Owner and CNA Provider)*

I. OWNERS OBLIGATIONS -

**SUBMISSION OF CONTRACT FOR CONCURRENCE BY USDA RD**

Owner will promptly submit to USDA RD for review and concurrence a copy of the executed Agreement and this Addendum.

**NOTIFICATION OF CONCURRENCE OF AGREEMENT BY USDA RD**

Upon receiving notification from USDA RD of its concurrence of the Agreement, Owner will promptly furnish CNA Provider with evidence of this acceptance.
ACCESS TO THE PROPERTY

Owner shall allow CNA Provider and, if requested, the CNA Reviewer, complete, timely and unconditional access to the property and its premises for the purpose of conducting the inspections that are required for preparing the CNA.

FURNISHING PROPERTY INFORMATION

At least _____ (number) days prior to the commencement of the CNA inspection, Owner shall furnish to the CNA Provider all information on any recent and/or immediate planned capital improvements to the property, any recent and/or scheduled repairs, finalized maintenance schedules, and information on the existence of any known environmental hazards at the property. In addition, Owner shall provide any available information on any current “Transition Plan” or “Self Evaluation” addressing proposals for complying with any federal accessibility requirements and other matters relevant to the CNA Statement of Work.

Specific items the Owner should provide the CNA Provider include:

1. Contact information for the Owner’s representative at USDA RD (Name, address, telephone number, email address, etc.)
2. Building-by-building breakdown of units by bedroom count and type (i.e. garden, townhouse, fully accessible) to aid in selection of units at time of inspection
3. Any available plans or blueprints of development (as-built drawings preferred)
4. Listing of capital expenditures for the property over the past three to five years and maintenance expenditures over the last 12 months.
5. Maintenance logs to help identify any significant or systemic areas of concern.
6. Copies of invoices for any recently completed capital improvements and/or copies of quotes for any pending/planned capital improvements.
7. A valid/current Section 504 Accessibility Self Evaluation/Transition Plan (No more than three years old).
8. Any available capital/physical needs assessments (CNA’s/PNA’s) that were previously completed.
9. Any available structural or engineering studies that were previously completed.
10. Any available reports related to lead-based paint testing or other environmental hazards (i.e. asbestos, mold, underground storage tanks, etc.) that were previously completed and/or related certifications if environmental remediation has been completed.

11. Reports including but not limited to: local Health Department inspections, soils analysis, USDA’s last compliance review, or USDA’s last security inspection.

12. If the Owner certifies below that (a) 3rd party funds have been committed for use in the transaction for which the CNA is required; and (b) USDA RD has communicated its acceptance or acknowledgement of the availability of these funds (whether by an award of points in a portfolio revitalization program or otherwise); and (c) these funds are to be used towards a rehabilitation program at the property, the Owner will provide the CNA Provider with a copy of the proposed rehabilitation scope and budget.

ADDITIONAL SERVICES

When a CNA exceeds the one year duration beyond the original acceptance date of the document, the report is required to be updated. The contract should designate anticipated tasks and costs that would be necessary to update the CNA after the one year or two year time frames have been exceeded. The contract should include, at a minimum:

1. Identify property where update is required.
2. Itemized list of possible tasks to be performed to accomplish the update
   Time and materials
   Interviews
   Document reviews (photos, construction documents, contracts, etc.)
   Additional site visit as required (travel)
3. Associated unit costs for each task required for the CNA Update.

II. OWNER'S CERTIFICATIONS -

Owner hereby certifies as follows:

STATUS OF PROPOSED CNA (check correct box):

☐ Owner has received a commitment for 3rd party funding for the revitalization transaction for which application was made. The CNA Provider will create the CNA based on existing conditions (“as is”). Owner is responsible for the scope of work and budget for the proposed rehabilitation of the property (typically obtained from a project architect), incorporating any
requirements of the 3rd party lender. The CNA Provider will then revise their CNA based on the anticipated conditions ("post rehab") of the property after the rehabilitation. Both CNAs will be provided to Rural Development.

☐ Owner has requested or will request 3rd party funds but has no commitment. If Owner does not have a commitment of 3rd party funds, Owner agrees that it is within USDA RD’s sole discretion to determine whether the CNA Provider should consider any rehabilitation scope of work and budget for a “post rehabilitation” CNA after conducting a CNA based on the property’s “as is” condition. USDA RD will make such a determination on the likelihood of 3rd party funds being made available. CNA Provider should verify this decision with Rural Development prior to performing a “post rehabilitation” CNA.

☐ Owner does not anticipate 3rd party funds being utilized, or does not anticipate a rehabilitation at this time. In this case, the CNA Provider will conduct a normal review of the property, not including / anticipating any rehabilitation, and base the CNA on the existing conditions at the property.

NOTE: The Owner will not instruct the CNA Provider to perform a “post rehabilitation” CNA without approval from Rural Development.

COMPLIANCE WITH STATEMENT OF WORK

Owner shall allow the CNA Provider to comply with the Statement of Work in creating and developing a CNA Report that will incorporate and meet all terms, conditions and requirements as set forth in the attached Statement of Work. Owner shall not impede or attempt to influence the CNA Provider’s impartiality in applying the CNA requirements and guidelines established by RD in describing the physical condition and needs of the property.

AVAILABILITY

Owner shall be available to promptly discuss any draft or preliminary CNA Report with the CNA Provider and shall address in writing to the CNA Reviewer any desired revisions, corrections, comments or concerns the Owner may have relating to such Report.

ADDRESSING DEFICIENCIES

Owner shall promptly furnish to the CNA Provider the USDA RD’s CNA Review Report. Owner will discuss any deficiencies observed by the CNA Reviewer and request that the deficiencies be addressed within five (5) days. Should deficiencies not be addressed within five (5) working days, Owner may order the CNA Provider in writing to suspend, delay, or interrupt all or any part of the work under the Agreement that remains to be performed for such period of time until deficiencies identified by the CNA Reviewer have been satisfied.
PAYMENT

The Owner shall pay the CNA Provider 50% of the negotiated contract amount for the base CNA contract once the contract for CNA Services has been executed. If the owner chooses to include and pay for additional services from the CNA Provider exceeding the negotiated base CNA contract amount, then these services must be listed and the payment method addressed in the contract between the Owner and CNA Provider. If funds for additional services will be withdrawn from the reserve account, then 50% of the base contract amount along with the additional services will be paid once the contract for CNA Services has been executed.

Upon concurrence by the CNA Reviewer of the CNA Provider’s final Report (signature of Reviewer and Underwriter required), the Owner will promptly satisfy and pay the remaining 50% balance of the base contract amount and additional services if they are paid for out of the reserve account. Any remaining fees and/or dues owed to the CNA Provider pursuant to the terms of the Agreement will also be due upon the CNA Reviewer’s concurrence of the CNA Provider’s final report. Other payments shall be subject to the schedule identified in the Agreement.

III. CNA PROVIDER’S OBLIGATIONS – (applies to “As-is” “updates” and “post rehab”)

CNA PROVIDER’S RESPONSIBILITY FOR WORK

The CNA Provider shall furnish all necessary labor, materials, tools, equipment, and transportation necessary for performance of the work as described in the Statement of Work, which is attached hereto. The format utilized for this report shall be __________________________. (Write in “USDA RD CNA Template in Microsoft Excel format” or similar electronic format.)

COMPLIANCE WITH STATEMENT OF WORK

CNA Provider will comply with the Statement of Work by creating and developing a CNA Report that will incorporate and meet all terms, conditions and requirements as set forth in the attached Statement of Work.

DELIVERY OF PRELIMINARY CNA REPORT

CNA Provider shall promptly provide to the Owner and USDA RD a preliminary CNA Report.

AVAILABILITY TO DISCUSS CNA REPORT FINDINGS

CNA Provider shall take any reasonable measures to be readily available to discuss and respond to any findings, concerns, comments, or revisions the CNA Reviewer may have regarding the preliminary CNA Report.
SUBMISSION OF FINAL CNA REPORT

After receipt of the CNA Reviewer’s Report, the CNA Provider shall promptly provide the Owner and USDA RD with a finalized CNA Report. The finalized report will incorporate observations, comments and/or changes identified by the CNA Reviewer.

IV. CNA PROVIDER’S CERTIFICATIONS

CNA Provider hereby certifies as follows:

LICENSING AND COMPLIANCE

CNA Provider possesses valid and current licenses and certifications necessary to comply with the Statement of Work and as regulated by all applicable state, county, and/or local laws and/or ordinances.

CONFLICTS OF INTEREST

CNA Provider has no identity of interest as defined in 7 C.F.R. part 3560 with Owner or Owner’s property or the management agency / company for the property.

PROPERLY TRAINED

CNA Provider and any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA are properly trained and experienced in evaluating site and building systems, health and safety conditions, physical and structural conditions, environmental and accessibility conditions, and estimating costs for repairing, replacing and improving site and building components.

PROFESSIONALLY EXPERIENCED

CNA Provider and any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA are professionally experienced in preparing and providing CNA’s for multifamily housing properties that are similar in scope and operation to those typically financed in USDA RD’s Multi-Family Housing Program.

KNOWLEDGEABLE OF CODES

CNA Provider and any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA are knowledgeable about applicable site and building standards and codes, including federal, state and local requirements on environmental and accessibility issues.
f. DEBARMENT AND SUSPENSION

CNA Provider is not debarred or suspended from participating in Federally assisted programs and will comply with the requirements of 7 C.F.R. part 3017 and 2 C.F.R. part 417 or any successor regulation, pertaining to debarment or suspension of a person from participating in a Federal program or activity.

g. SIGNED CERTIFICATION

Include a written and signed certification by the CNA Provider that it meets all of the above qualifications for the proposed agreement with the property owner for CNA services. [The CNA Provider’s execution of this Addendum will constitute it’s “written and signed certification” that it meets these qualifications.]

V. MISCELLANEOUS

USDA RD PROVISIONS

Upon request of the CNA Provider or Owner, USDA RD will make available pertinent project data such as the reserve replacements for the last 2-3 years, budget summary of the last two years, and copies of Physical Inspections and Supervisory visits for the property, if available.

ASSIGNMENT OF CONTRACT

CNA Provider shall not assign or transfer any interest in or performance of this Contract, without written authorization from the Owner and the USDA RD representative.

ENTIRE AGREEMENT

If there are inconsistencies between any provision in this Addendum and any provision in the Agreement, the provision in this Addendum shall govern. No oral statements or representations or prior written matter contradicting this instrument shall have any force and effect.

GOVERNING LAW

All matters pertaining to this Addendum (including its interpretation, application, validity, performance and breach) in whatever jurisdiction action may be brought, shall be governed by, construed and enforced in accordance with the laws of the state of ________________________.

(Location of the “Property”)

HEADINGS

This Addendum shall be governed by and interpreted as part of the Agreement and its general terms and conditions.
TERMS AND CONDITIONS

Except as expressly stated herein, all other terms and conditions of the Agreement shall remain in full force and effect.

IN WITNESS WHEREOF, the undersigned who are duly authorized to execute and enter into this Addendum, intending to be legally bound hereby, have executed this Addendum as of the date first written above.

Project:____________________________________________________________
Project Location:____________________________________________________

Owner: ____________________________  CNA Provider: ____________________________
By its: ____________________________  By its: ____________________________
   (title / position)                   (title / position)

Concurred by:

The United States Department of Agriculture, Rural Development

________________________
Rural Development Representative
________________________(title / position)
CAPITAL NEEDS ASSESSMENT
STATEMENT OF WORK

Nature of the Work -

A Capital Needs Assessment (CNA) is a systematic assessment to determine a property’s physical capital needs over the next 20 years based upon the observed current physical conditions of a property. The CNA report provides a year-by-year estimate of capital replacement costs over this 20-year period for use by the property owner and USDA Rural Development (RD) personnel in planning the reserve account for replacements and other funding to cover these costs.

Note: RD will use the CNA report as a key source of information about expected capital needs at the property and the timing of these needs. However, the CNA report is only an estimate of these needs and their timing. Replacement of capital items should occur when components reach the end of their actual useful life, which may occur earlier or later than estimated in the CNA report.

Payment -

The Owner shall pay the CNA Provider 50% of the negotiated contract amount for the base CNA contract amount once the contract for CNA Services has been executed. If the owner chooses to include and pay for additional services from the CNA Provider exceeding the negotiated base CNA contract amount, then these services must be listed and the payment method addressed in the contract between the Owner and CNA Provider. If funds for additional services will be withdrawn from the reserve account, then 50% of the base contract amount along with the additional services will be paid once the contract for CNA Services has been executed.

Upon concurrence by the CNA Reviewer of the CNA Provider’s final Report (signature of Reviewer and Underwriter required), the Owner will promptly satisfy and pay the remaining 50% balance of the base contract amount and additional services if they are paid for out of the reserve account. Any remaining fees and/or dues owed to the CNA Provider pursuant to the terms of the Agreement will also be due upon the CNA Reviewer’s concurrence of the CNA Provider’s final report. Other payments shall be subject to the schedule identified in the Agreement.
Qualifications -

The CNA Provider must:

Possess valid and current licenses and certifications necessary to comply with the Statement of Work and as regulated by all applicable state, county and / or local laws and / or ordinances.

Have no identity of interest as defined in 7 C.F.R. part 3560, with Owner or Owner’s property. An architectural firm performing a CNA which is also involved in the rehabilitation of the property would be considered an Identity of Interest. For example: the architect that performs the CNA assessment could overstate the conditions of the property in order to inflate the rehabilitation scope, resulting in an increase to the architect’s compensation which is typically a percentage of the construction costs.

Be properly trained and experienced in evaluating site and building systems, health and safety conditions, physical and structural conditions, environmental and accessibility conditions, and estimating costs for repairing, replacing, and improving site and building components. (This applies to the CNA Provider or any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA)

Be professionally experienced in preparing and providing CNAs for multi-family housing properties that are similar in scope and operation to those typically financed in USDA RD’s Section 515 Program. (This applies to the CNA Provider or any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA)

Be knowledgeable about applicable site and building standards and codes including federal, state and local requirements on environmental and accessibility issues. (This applies to the CNA Provider or any Provider personnel who will have actual responsibility for the property inspection and preparation of the CNA)

Not be debarred or suspended from participating in Federally assisted programs and will comply with the requirements of 2 C.F.R. parts 417 and 180 or any successor regulation, pertaining to debarment or suspension of a person from participating in a Federal program or activity.

Statement of Work -

The CNA Provider shall:

Perform a Capital Needs Assessment (CNA) in general conformance with the document: “Fannie Mae, Appendix D, Reference Effective Useful Life (EUL)Table, Instructions for the Property Evaluator,” except as modified herein.
Inspect the property. A minimum of 50% (45% if property includes 50 – 99 units, 40% if the property contains 100 or more units) of all dwelling units shall be inspected in a non-intrusive manner. Consideration shall be given to inspecting at least one unit per floor, per building, and per unit type (one-bedroom, two-bedroom, etc.) up to the threshold percentage. CNA Providers shall ultimately be responsible for appropriate unit sampling but are encouraged to consult with site representatives to gather adequate information. This will help ensure that unit samples represent a cross-section of unit types and current physical conditions at the property and are reflective of substantive immediate physical condition concerns. All site improvements, common facilities (every central mechanical room, every laundry etc.), and building exteriors shall be inspected. (ASTM guidelines, allowing for “representative observations” of major elements are not adequate in this regard. Although inspections are “non-intrusive”, CNA Providers shall include an inspection of crawlspaces and attics (when these spaces can be reasonably and safely accessed) in a number sufficient to formulate an opinion of the condition of those spaces and any work necessary.) All units designated as fully accessible for the handicapped shall be inspected. The inspection shall include interviews with the property owner, management staff, and tenants as needed. It should also include consideration of all relevant property information provided by the owner, including –

Contact information for the client’s representative at Rural Development (Name, address, telephone number, email address, etc.)

Building-by-building breakdown of units by bedroom count and type (i.e. garden, townhouse, handicap accessible) to aid in selection of units at time of inspection

Any available plans or blueprints of development (as-built drawings preferred)

Listing of capital expenditures for the property over the past three to five years and maintenance expenditures over the last 12 months

Maintenance logs to help identify any significant or systemic areas of concern

Copies of invoices for any recently completed capital improvements and/or copies of quotes for any pending/planned capital improvements

A valid/current Section 504 Accessibility Self-Evaluation/Transition Plan (No more than three years old).

Any available capital/physical needs assessments (CNAs/PNAs) that were previously completed

Any available structural or engineering studies that were previously completed

Any available reports related to lead-based paint testing or other environmental hazards (i.e. asbestos, mold, underground storage tanks, etc.) that were previously completed and/or related certifications if environmental remediation has been completed
(Attachment C)

Reports including but not limited to: local Health Department inspections, soils analysis, USDA’s last Civil Rights compliance review, USDA’s last security inspection.

If the Owner certifies that: (a) 3rd party funds have been committed for use in the transaction for which the CNA is required; and (b) USDA RD has communicated its acceptance or acknowledgement of the availability of these funds (whether by an award of points in a portfolio revitalization program or otherwise); and (c) these funds are to be used towards a rehabilitation program at the property, the Owner will provide the CNA Provider with a copy of the proposed rehabilitation scope and budget. Attachment J provides more rehabilitation requirements.

Prepare a report using forms developed by Rural Development or other similar documents. The report shall be on an electronic worksheet commonly used in the industry, or as prescribed elsewhere herein. The report shall contain the following components, as a minimum:

**Project Summary.** Identification of the CNA Provider and property owner, and a brief description of the project, including the name, location, occupancy type (family/elderly) and unit mix.

**Narrative.** A detailed narrative description of the property, including year the property was constructed or rehabilitated (of each phase if work completed in multiple phases), interior and exterior characteristics, conditions, materials and equipment, architectural and structural components, mechanical systems, etc. It shall also include:

- Number, types, and identification of dwelling units inspected and used as a basis for the findings and conclusions in the report;
- An assessment of how the property meets the requirements for accessibility to persons with disabilities;

a) The report shall include any actions and estimated costs necessary to correct deficiencies in order for the property to comply with applicable federal, state, and local laws and requirements on accessibility. The report shall also include an opinion on the adequacy of any existing and approved transition plans for the property in accordance with USDA/Rural Development requirements. CNA Providers shall not assume that a property built in accordance with accessibility standards prevailing at the time of original construction is “grandfathered” on accessibility requirements.

b) Attached is a checklist (Attachment F) setting out those items that should be included in any accessibility evaluation. It is meant to provide guidance to CNA Providers, but is not represented to be all-inclusive (i.e., CNA Providers are expected to be familiar with applicable federal accessibility requirements and standards (Architectural Barriers Act of 1968 and Section 504 of the Rehabilitation Act of 1973) and are required to ensure that the accessibility evaluation is based on such requirements and standards). Also attached are some frequently asked
questions and answers regarding Rural Development policies and expectations with respect to certain accessibility issues. Finally, CNA Providers are strongly encouraged to review Appendix 5 to USDA Rural Development Handbook HB-2-3560.

An assessment of observed or potential on-site environmental hazards (e.g., above or below ground fuel storage tanks, leaking electrical transformers);

**Note:** The narrative portion of the report must address and include any existing testing results for the presence of radon, lead in water, lead based paint, and other environmental concerns. CNA Providers are not expected to conduct or commission any testing themselves. However, where test results provided by the owner affirmatively point to hazards, the CNA Provider should inquire about subsequent remediation steps and include cost allowances for any identified hazards not yet remediated.

Recommendations for any additional professional reports as deemed necessary by the CNA Provider, such as additional investigations on potential structural defects or environmental hazards;

**Note:** The narrative portion of the report must address each study or report necessary, why, and what expertise is needed so that the owner can alleviate that issue, including estimates for repairs, prior to underwriting. It is not the CNA Provider’s responsibility to estimate the cost of the study or repairs / remediation necessary.

Needs of the property funded or to be funded from a third party (if any), such as tax credits, including a brief description of the work, the source of funding, the year(s) the work is planned to be completed, and the total estimated costs in current dollars; and:

**Note:** For projects where the property owner advises the CNA Provider that third party funding for rehabilitation is committed and the work will begin within 12 months, the CNA should address the existing conditions at the property, and the post-rehabilitation needs at the property. An example would be a property owner who has submitted a pre-application to Rural Development for the Multi-family Portfolio Revitalization (MPR) Demonstration where Rural Development has awarded points to the application for third party funding, and it has committed third party funding. Under the MPR, an owner who has applied for third party funding for rehabilitation but does not have a commitment for this funding should have the CNA prepared based on conditions at the property “as is,” not post rehabilitation. In these cases, consult with Rural Development as to whether a “post rehab” CNA should be done. When a property owner receives the funding commitment, and rehabilitation is planned within the next 12 months, the CNA contract must be renegotiated to indicate that rehabilitation is planned and specify that a post-rehabilitation CNA should be prepared.

In preparing CNAs for these properties, the CNA Provider should undertake the CNA on the basis that the third party funded rehabilitation will occur as described in the scope of work for
the rehabilitation project provided by the property owner and determine the property’s post-rehabilitation capital needs over the next 20 years. In these cases, the CNA Provider is expected to review and understand the scope of work for planned rehabilitation funded from third party sources, but aside from apparent substantive omissions is not required to comment on the planned rehabilitation.

If there is no evidence that third party funding for rehabilitation has been committed (e.g., if rehabilitation is not indicated in the Rural Development MPR pre-application and/or Rural Development has not awarded points for it), then the CNA Provider should verify with the Rural Development contact prior to performing a post rehab CNA. If no funds are committed, and Rural Development does not agree to a “post-rehab” CNA, the CNA Provider may note the owner’s rehabilitation proposal in the CNA but the report should be undertaken as though there will be no immediate rehabilitation. In these cases, the CNA should be based on the CNA Provider’s independent professional opinion of current and future needs at the property. (For example, if the owner wishes for a rehabilitation, but has no funds allocated to perform one.)

Acknowledgments (names and addresses of persons who: performed the inspection, prepared the report, and were interviewed during or as part of the inspection).

Materials and Conditions. This component shall be reported on a Microsoft Office Excel © worksheet. The following major system groups shall be assessed in the report: Site; Architectural; Mechanical and Electrical; and Dwelling Units. ALL materials and systems in the major groups shall be assessed (not every specific material used in the construction of the property), including the following items:

Item Description;

Expected Useful Life (EUL). Data entries must be based on the Expected Useful Life Table included in the “Fannie Mae, Appendix D, Reference Effective Useful Life (EUL)Table, Instructions for the Property Evaluator”, unless otherwise explained in the report based upon the installation or most recent replacement date, quality, warranty, degree of maintenance or any other reasonable and documentable basis. Any EUL entry that varies from the table must include explanation in a “Comments” column. Any EUL that varies from the table by 25% or more must be adequately supported separately from spreadsheet (for example, provide the documentation or explanation in the Narrative section);

Age. The actual age of the material or system;

Remaining Useful Life (RUL). Any RUL entry that varies from the difference between the EUL and Age must be explained in the “Comments” column. Any RUL entry that varies 2 years or more must be adequately supported separately from the spreadsheet (for example, provide the documentation or explanation in the Narrative section). Variances of more than 25% will not be accepted;

Condition. The current physical condition (excellent – good – fair – poor) of the material or system;
(Attachment C)

Description of action needed (repair – replace – maintain construct – none); and,

Comments or field notes that are relevant to the report.

Capital Needs. This component shall be reported on a Microsoft Office Excel © worksheet. This component identifies all materials and systems for each of the four major system groups to be repaired, replaced, or specially maintained. It shall include the following items for such materials or systems:

Year or years when action is needed;

Number of years to complete the needed action (duration of the repair work);

Quantity and Unit of Measure. Any data entry that is not from a physical property measurement or observation during the inspection shall be explained in the report (contrary to ASTM guidance, lump sum allowances shall be used only for capital projects, such as landscaping, that cannot readily be quantified); and,

Estimated repair, replacement, or special maintenance unit cost and total cost in current local market based (un-inflated) dollars for each line item. The report shall identify the source(s) used for the cost data. Entries shall include estimated costs for materials, labor (union or non-union wages, as appropriate), overhead & profit. Consultant fees, and other associated costs may be incurred by the property owner when repair or replacement work involves extensive capital activities (e.g., a major landscaping or site drainage project). These activities are likely to include design costs, or the involvement of general contractors, with associated overhead and profit considerations. If the CNA Provider anticipates work will be affected by these cost factors, notes should be added to the CNA spreadsheet/report to explain the cost logic. Discussions with the owner and the Agency will be necessary to confirm the proposed cost of these capital activities. CNA Providers using such standard cost sources shall use cost allocations that include overhead and profit. All costs should appropriately reflect the market conditions of the project.

Note: An estimated unit cost that is significantly different from an industry standard cost, such as R.S. Means or equivalent, must be adequately supported.

Generally, replacement actions shall involve “in-kind” materials, unless a different material is more appropriate, approved by the State Historic Preservation Office, if applicable, and explained in the report. Exceptions shall be made for components that are seen as inadequate (e.g. twenty gallon water heaters, prompting resident complaints) or below contemporary design/construction standards (e.g. single-glazed windows in temperate climates). Rural Development also encourages the consideration of alternative technology and materials that offer the promise of reduced future capital and/or operating costs (more durable and or less expensive to maintain over time, reduce utility expenses, etc.). CNA Providers are not expected to conduct quantitative cost-benefit analyses but shall use sound professional judgment in this regard.
In addition to the exceptions described in the paragraph above, Rural Development may consider the inclusion of market-comparable amenities/upgrades (e.g. air conditioning in warm climates) proposed by the owner when such features are essential to the successful operational and financial performance of the property. Such items should be identified specifically in the CNA report as “owner-recommended upgrades” and include an explanation of why these upgrades are necessary in supporting the financial and operational performance of the property. Where included, CNA Provider comments on the feasibility and appropriateness of the upgrade are required.

The capital needs shall be presented in two time frames:

a) **Immediate Capital Needs.** All critical health and safety deficiencies (e.g. inoperative elevator or central fire alarm system, missing/unsecured railings, blocked/inadequate fire egress, property-wide pest infestation) requiring corrective action in the immediate calendar year. Separately, the owner shall provide any repairs, replacements, and improvements currently being accomplished in a rehabilitation project, regardless of funding source, and anticipated to be completed within 12 months. The owner will include the budget for any planned rehabilitation (e.g., rehabilitation proposed in the property owner’s pre-application to the MPR). CNA Provider can, but is not required, to offer comments about the rehabilitation budget. The CNA shall not include minor, inexpensive repairs or replacements that are part of a prudent property owner’s operating budget. (If the aggregate cost for a material line item is less than $1000, then the line item shall not be included in the CNA. An aggregate cost for a line item is an item which needs to be replaced in any given year, the cost exceeds the $1000, and the item should be replaced in the one year duration. **Applying a duration that exceeds one year may decrease the aggregate amount below the $1000 threshold, thus circumventing the intent of the threshold to include a particular item in the CNA.**

Where immediate rehabilitation is proposed by the owner using 3rd party funds, the CNA Provider shall note the current condition and remaining effective useful lives of affected systems and components in an “as is” CNA.

b) **Capital Needs Over the Term.** Such capital needs include significant maintenance, repairs, and replacement items required during subsequent twenty calendar years to maintain the property’s physical integrity and long term marketability. It shall include repairs, replacements, and significant deferred maintenance items currently being planned and anticipated to be completed after the immediate calendar year and corrections for violations of applicable standards on environmental and accessibility issues. It shall also include the needs described in paragraph 3.b.v. above in the appropriate year(s), if any, if these will not be completed within 12 months from the closing of the program revitalization transaction. The CNA shall not include minor, inexpensive repairs or replacements that are part of a prudent property owner’s operating budget. (If the aggregate cost for a material line item is less than $1000, then the line item shall not be included in the CNA. An aggregate cost for a line item is an item which needs to be
replaced in any given year, the cost exceeds the $1000, and the item should be replaced in the one year duration. Applying a duration that exceeds one year may decrease the aggregate amount below the $1000 threshold, thus circumventing the intent of the threshold to include a particular item in the CNA.

Exceptions to these exclusions may be appropriate for very small properties, and/or for low cost items that may affect resident health and safety (e.g., a damaged or misaligned boiler flue). For example, in small projects (total of 12 units or less), items exempted would be for material line items less than $250, not $1,000. The report shall be realistic and based on due diligence and consideration of the property’s condition, welfare of the tenants, and logical construction methods and techniques. The estimated unit costs and total costs to remedy the detailed needs shall be provided in current (un-inflated) dollars.

Capital Needs Over the Term shall be based on the actual remaining useful lives of the components and systems at hand. Aside from formal work that is accounted for in the Immediate Capital Needs section, capital activities shall not be “front-loaded.”

**Note:** New components or upgrades addressed in a property’s rehabilitation may have long-term capital needs implications as well. Those items with expected useful lives of less than twenty years (e.g. air conditioners) also will need to be accounted for in Capital Needs Over the Term.

**Executive Summary.** This component shall be reported on a Microsoft Office Excel © worksheet. It shall include:

- Summary of Immediate Capital Needs – the grand total cost of all major system groups (in current dollars);
- Summary of Capital Needs Over the Term – the annual costs and grand total cost of all major system groups (in current and inflated dollars). The inflation rate shall be 3 percent; and,
- Summary of All Capital Needs – the grand total costs for the immediate and over the term capital needs (in current and inflated dollars). The grand total costs (in current and inflated dollars) per dwelling unit shall also be included.

**Appendices.** This component shall include a minimum 25 color digital photographs that describe: the property’s buildings (interior and exterior) and other facilities, specific material or system deficiencies, and the bathrooms and kitchens in the units accessible for the handicapped. Include a property location map and other documents as appropriate to describe the property and support the findings and summaries in the report. The CNA Provider should provide some sort of visual documentation for each line item that cannot be clearly identified by a written description alone. For instance, if an entrance needs to become handicap accessible, a picture of the entrance will help the owner understand where the construction should take place. The Owner needs to be able to associate reserve account funds with the correct line items during the life of the CNA during the underwriting process.
Deliver the following:

A minimum of one electronic copy of the report shall be delivered on a compact disk, or other acceptable electronic media, e.g. e-mail, to both property owner and USDA Rural Development for their review and written acceptance. To the greatest extent possible, delivery should be made within 15 business days of execution of the agreement with the property owner.

If the report is not acceptable, the CNA Provider shall make the appropriate changes in accordance with the review comments. A minimum of one electronic copy of the revised report shall be delivered on a compact disk or via e-mail to both property owner and USDA Rural Development for their review and written acceptance. The delivery should be made within 5 business days of receiving the review comments.

If the revised report is still not acceptable, additional revisions will be made and electronic copies delivered on compact disks or via e-mail to the property owner and USDA Rural Development until the report is acceptable to both property owner and USDA Rural Development.

Be available for consultation, with the property owner or USDA Rural Development prior to written acceptance of the report, on any of its contents.

The CNA Provider shall NOT analyze the adequacy of the property’s existing or proposed replacement reserve account nor its deposits as a result of the capital needs described in the report.
APPENDIX D: REFERENCE EFFECTIVE USEFUL LIKE (EUL) TABLE

Instructions for the Property Evaluator

7/1/2013

For additional guidance on EUL’s and associated terminology from Fannie Mae, please click on the following link:

https://www.fanniemae.com/content/guide_form/iii-12.pdf
### Estimated Useful Life (EUL) Table

<table>
<thead>
<tr>
<th>SITE SYSTEM ITEMS</th>
<th>Multifamily / Coop</th>
<th>Senior</th>
<th>Student</th>
<th>Manufactured Housing</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>ROADWAYS/ PARKING/ WALKWAYS</strong></td>
<td></td>
<td></td>
<td></td>
<td></td>
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<tr>
<td>Asphalt pavement</td>
<td>25</td>
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<td>Curbing, concrete</td>
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<td>Parking, stall striping</td>
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<td>Security gate- rolling gate</td>
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<td>Security gate- lift arm</td>
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<td>Sidewalk, brick paver</td>
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<td>Sidewalk, concrete</td>
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<td><strong>STORM SEWER, DRAINAGE &amp; EROSION CONTROL</strong></td>
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<td>Catch basins, inlets, culverts</td>
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<td>Earthwork, grading &amp; erosion control</td>
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<td>Storm drain lines</td>
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<td><strong>LANDSCAPING, TOPOGRAPHY &amp; FENCING</strong></td>
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<tr>
<td>Fencing, chain-link (4' height)</td>
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<td>Irrigation System</td>
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</table>
### Estimated Useful Life (EUL) Tables

<table>
<thead>
<tr>
<th>SITE SYSTEM ITEMS</th>
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<th>Senior</th>
<th>Student</th>
<th>Manufactured Housing</th>
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<td><strong>GENERAL SITE IMPROVEMENTS</strong></td>
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<td>Lighting (pole mounted)</td>
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<td>Mail kiosk</td>
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<td>Pool deck</td>
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<td>Pool/ spa plaster liner</td>
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<td>Signage, roadway/ parking</td>
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<td>Tennis court / basketball court surface</td>
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<td>Tot-lot, uncompressed ground cover</td>
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<td>Domestic Hot Water (DHW) - supply / return</td>
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<td>Lift station</td>
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## Estimated Useful Life (EUL) Tables

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### Soffits (wood/stucco)
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### Soffits (aluminum or vinyl)
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### Stair structures
50+ 50+ 50+ 50+

### Storm/screen doors
7 10 5 7

### Storm/screen windows
10 15 7 10

### Waterproofing (foundations)
50+ 50+ 50+ 50+

### Windows (frames and glazing), vinyl or aluminum
30 30 30 30

### Wood floor frame
50+ 50+ 50+ 50+

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#### Estimated Useful Life (EUL) Tables

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<td>Electrical Wiring</td>
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<td>Elevator, Controller, dispatcher</td>
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<td>Elevator, Cab</td>
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<td>Elevator, Machinery</td>
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<td>Elevator, Shaft-way Doors</td>
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<td>Elevator, Shaft-way Hoist rails, cables, traveling</td>
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<td>EMERGENCY ALARM SYSTEM</td>
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<td>Evaporative Cooler</td>
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<td>Fire Pumps</td>
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<td>Fire Suppression</td>
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<td>Free Standing Chimney</td>
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<td>Fuel Transfer System</td>
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<td>Gas Distribution</td>
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<td>Heat Sensors</td>
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<td>Heat Exchanger</td>
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<tr>
<td>Heating Risers &amp; Distribution</td>
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<td>Heating Water Circulating Pumps</td>
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<td>Heating Water Controller</td>
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## Estimated Useful Life (EUL) Tables

### DWELLING UNIT

<table>
<thead>
<tr>
<th>Item</th>
<th>Dwelling Unit</th>
<th>Multifamily / Coop</th>
<th>Senior</th>
<th>Student</th>
<th>Manufactured Housing</th>
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</table>

### Interior Doors

<table>
<thead>
<tr>
<th>Item</th>
<th>Dwelling Unit</th>
<th>Multifamily / Coop</th>
<th>Senior</th>
<th>Student</th>
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<tr>
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<td>Dwelling Unit</td>
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<td>Kitchen Cabinets (wood construction)</td>
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<td>Item</td>
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<td>Range</td>
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<td>Refrigerator</td>
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<td>Smoke/Fire Detectors</td>
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<td>Unit Air Conditioning</td>
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<td>Unit Buzzer/Intercom</td>
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<td>Unit Vent/Exhaust</td>
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<td><strong>LIVING AREA CEILINGS</strong></td>
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<td>Acoustic Tile / Drywall / Plaster</td>
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<td>Ceramic / Tile / Terrazzo</td>
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<td>Wood (strip / parquet)</td>
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<td>Resilient Flooring</td>
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<td>Carpet</td>
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<td>Living Area Walls</td>
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<td><strong>LOCAL HVAC AND EQUIPMENT</strong></td>
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<tr>
<td>Pad/ roof condenser</td>
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<td>A/C window unit or through wall</td>
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<td>Fan coil unit, electric</td>
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<tr>
<td>Fan coil unit, hydronic</td>
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<td>Furnace (electric heat with A/C)</td>
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<td>Furnace (gas heat with A/C)</td>
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<td>Packaged terminal air conditioner (PTAC)</td>
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<td>Packaged HVAC (roof top unit)</td>
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<td>Heat pump condensing component</td>
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<td>Heater, electric baseboard</td>
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<tr>
<td>Heater, wall mounted electric or gas</td>
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<td>Hydronic heat/ electric AC</td>
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<td>Unit Level Boiler</td>
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<td>Unit Level Domestic Hot Water</td>
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<td>Unit Level Hot Air Furnace</td>
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<td>Unit Radiation - Steam/ Hydronic (baseboard or freestanding)</td>
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<td>Unit Wiring</td>
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## Accessibility Laws and Standards

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<tr>
<th>Law and Regulation References</th>
<th>Act/Section Application</th>
<th>Accessibility Standard</th>
<th>Accessibility Requirements</th>
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<tbody>
<tr>
<td>Public Law 90-480 (42 USC 4151-4157) (not referenced in regulations)</td>
<td>The Architectural Barriers Act of 1968 requires certain facilities financed with Federal funds be designed and constructed as to be accessible to the physically handicapped. These include rental properties with on-site offices. Rural Development projects financed with Federal funds include: • Section 515 Rural Rental Housing • Section 514/516 Farm Labor Housing grants and loans.</td>
<td>Uniform Federal Accessibility Standard (UFAS)</td>
<td>All areas open to the public must be fully accessible to persons with disabilities. (For a MFH development, this would apply to the rental office. Other spaces - such as laundries, community rooms, etc. – are generally “common areas” for the use of tenants and their guests, and are not considered public spaces.) (Requirements of the Architectural Barriers Act are met when meeting Section 504 of the Rehabilitation Act.)</td>
</tr>
<tr>
<td>Public Law 93-112 (29 USC sections 790-794) 7 C.F.R. part 15b also 7 C.F.R. 3560.60(d))</td>
<td>Section 504 of the Rehabilitation Act of 1973 requires programs and facilities receiving Federal financial assistance be designed and constructed as to be accessible to the physically handicapped. Rural Development projects receiving Federal financial assistance include: • Section 515 Rural Rental Housing • Section 514 / 516 Farm Labor Housing grants and loans</td>
<td>Uniform Federal Accessibility Standard (UFAS)</td>
<td><strong>Substantial Alteration (7 C.F.R. 3560.60(d)(2)):</strong> • Substantial alteration defined as 50% or more of the full and fair cash value of the building. (See UFAS.) • Buildings undergoing substantial alteration are treated as “new construction” in UFAS due to the level of rehab. <strong>Properties ready for occupancy after 6/10/82:</strong> • At least 5% of all dwelling units, or a minimum of one dwelling unit (DU) must meet <strong>mobility impairment requirements.</strong> (Always round up. 5% of 21 units = TWO fully accessible)</td>
</tr>
</tbody>
</table>
• The mix of accessible units is to be comparable to the variety of other project units (i.e., 1, 2, and 3 bedrooms).
• Public and common use areas must be accessible per UFAS.

**Properties ready for occupancy on or before 6/10/82:**
• Borrowers are encouraged to make 5% of units fully accessible. If a unit undergoes extensive repair, it will be made accessible to the extent possible, up to the 5% requirement. (7 C.F.R. 3560.60(d)(2))
• Borrowers must conduct self-evaluations, and if needed develop transition plans
• Borrowers must make common areas accessible when financially and structurally feasible (Common areas include mailboxes, office, community room, trash areas, playgrounds, laundry facilities, etc.)
• When a qualified individual with a disability applies for admission, borrowers must make the unit accessible and usable to the individual.

**Other Considerations:**
• For existing facilities, accessibility must be provided to the maximum extent feasible. If structurally impractical, a referral agreement may be used in lieu of making the facility accessible.
• An applicant/tenant may request “reasonable accommodation” at owner/project expense at any time.

| **Public Law 101-336 (42 USC sections 12111 et seq.)** | **The Americans with Disabilities Act of 1990 requires all places of public accommodation and commercial facilities be accessible to persons with disabilities.** | **Americans with Disabilities Act Accessibility Guidelines for Buildings and All areas open to the public must be fully accessible to persons with disabilities. (For a MFH development, this would apply to the rental office. Other spaces - such as laundries, community rooms, etc. –** |
| 28 C.F.R. Parts 35 and 36 | disabilities. Applies to all new construction and any repair / rehab. This law applies to all public spaces, regardless of financing (public or private). Rural Development projects include: <br>• Section 515 Rural Rental Housing <br>• Section 514 / 516 Farm Labor Housing grants and loans The Fair Housing Amendments Act to the 1964 Civil Rights Act requires all “covered dwellings” to be adaptable. “Covered dwellings” are all ground floor units (or all units in an elevator building) in buildings with four or more units constructed after 3/13/91. This law applies to all Multi-family Housing, regardless of financing (public or private). Facilities (ADAAG) are generally “common areas” for the use of tenants and their guests, and are not considered public spaces. Exceptions would be a community room used for polling, training, etc. or a dining room serving outsiders.)<br>Properties ready for occupancy after 1/26/93: <br>• Public areas must be accessible per ADAAG standards. <br>• Once UFAS requirements are met, typically the additional ADAAG requirement is for a “van accessible” parking space at the office. Properties ready for occupancy on or before 1/26/93: <br>• When public areas are altered, they must be altered to ADAAG standards. (Public areas are those areas used by individuals other than tenants and their guests. This includes offices used to pay bills or to inquire about rentals, public restrooms, and spaces used for voting, public meetings, or meals for outsiders.) Properties ready for occupancy after 3/13/91: <br>• At least one building entrance must be on an accessible route unless impractical due to terrain. (24 C.F.R. 100.205(a)) (Unless terrain does not permit and “site impracticality” test performed, all ground level units or all units in an elevator building on an accessible route.) <br>• Townhouses and buildings less than 4 units exempted from requirements. <br>• All public and common use areas must be accessible. (24 C.F.R. 100.205(c)(1)) <br>• All external and internal doors must be wide enough to accommodate wheel chair access. (24 C.F.R. 100.205(c)(2))<br>7 C.F.R. part 3560.60(d) Public Law 90-284 (42 USC sections 3601 et seq)<br>24 C.F.R. Part 100 and 54 C.F.R. Part 3232 (HUD’s regs implementing FHAA)<br>7 C.F.R. section 3560.60(d) |
• All “covered dwellings” must contain the following features of adaptable design:
  ◊ Accessible route into and through the DU (24 C.F.R. 100.205 (c)(3)(i))
  ◊ Light switches in accessible locations (24 C.F.R. 100.205 (c)(3)(ii))
  ◊ Reinforcements in bathroom walls for grab bars and , (24 C.F.R. 100.205 (c)(3)(iii))
  ◊ Usable kitchens and bathrooms for persons in wheelchairs (24 C.F.R. 100.205 (c)(3)(iv))
• Applicant / tenant may request “reasonable accommodations” to the unit, at the tenant’s expense.

Properties ready for occupancy on or before 3/13/91:
• Fair Housing has no accessibility requirements for projects constructed prior to this date.
# Existing Property Accessibility Checklist

<p>| DISCLAIMER | This information was developed to assist CNA Providers in developing repair lists for existing MFH properties financed through USDA Rural Development’s Section 515 program, as part of a Capital Needs Assessment (CNA). This analysis was not intended to address all accessibility requirements of any Federal, State, or local laws or regulations nor should this information be relied on for that purpose. To ensure full compliance, borrowers, architects, loan officials, CNA Providers, contractors, and other interested persons should refer to the Uniform Federal Accessibility Standards, the HUD Fair Housing Accessibility Guidelines, the Americans with Disabilities Act Accessibility Guidelines, and all other applicable Federal, State, and local standards. Please be aware that the owner(s) of this building are responsible for compliance of all applicable accessibility regulations. |
| SITE | (For each item, enter &quot;Y&quot; for &quot;Yes&quot;, &quot;N&quot; for &quot;No&quot;, or &quot;NA&quot; for &quot;Not Applicable&quot; in the first column. For each &quot;N&quot;, transfer into the CNA a cost estimate for correction. Include details, notes, or photographs as appropriate to explain the situation.) |
| <strong>Parking:</strong> | 1. <strong>Proper number of accessible spaces?</strong> (min. 1 / accessible unit + 1 visitor / office space – <strong>UFAS 4.1.1<a href="d">5</a></strong>) (min. 2% of parking - DM 2.23) (must meet both) (DM 2.21) |
| | 2. <strong>Proper width (8’ wide min.) and access aisle adjacent?</strong> (5’ wide min.) (<strong>UFAS 4.6.3</strong>) |
| | 3. <strong>Correct slope of accessible parking / access aisle (2%).</strong> (No ramp projecting into access aisle or parking space.) (<strong>UFAS 4.6.3</strong>) |
| | 4. <strong>Visible designation sign?</strong> (not obscured by vehicle due to height of sign post) (<strong>UFAS 4.6.4</strong>) (DM 2.21) |
| | 5. <strong>Shortest distance (closest space to accessible apartment, office, laundry, or site amenity)</strong> (<strong>UFAS 4.6.2</strong>) (DM 2.20) |
| <strong>Accessible Route:</strong> | 1. <strong>Curb cuts with flared sides (1:10 max) from parking to sidewalk, and where accessible route crosses pavement</strong> (<strong>UFAS 4.7.1 and 4.7.5</strong>) (DM 2.22) |
| | 2. <strong>Sidewalk adjacent to parking provides minimum 36&quot; width accessible route beyond car’s overhang</strong> (<strong>UFAS 4.3.3</strong>) |
| | 3. <strong>Accessible route links all elements on site (min. 36&quot; wide, 8% slope max.): accessible units (UFAS), adaptable units (DM), common areas, mailboxes, trash areas, common laundry, amenities, etc.</strong> (DM 1.6, 2.8, 2.9, 2.16) (<strong>UFAS 4.1.1, 4.3.2, 4.3.3, 4.34.7.1</strong>) |
| | 4. <strong>Accessible route includes no changes in level greater than ½” unless beveled or ramped</strong> (<strong>UFAS 4.3.8</strong>) |
| | 5. <strong>If accessible route slope exceeds 5%, constructed as a ramp</strong> (<strong>UFAS 4.8</strong>) (DM 1.7-1.8) |
| | 6. <strong>Ramps provided have max.1:12 (8.3%) slope, min 36&quot; width, and cross slope max. 1:50?</strong> (<strong>UFAS 4.8.2, 4.8.6</strong>) (DM 1.7, 1.8) |
| | 7. <strong>Ramps with greater than a 6&quot; rise or 72&quot; length, handrails on both sides</strong> (<strong>UFAS 4.8.6</strong>) (DM 1.8) |
| | 8. <strong>Ramps with drop-offs have curbs or edge protection min. 2&quot; high</strong> (<strong>UFAS 4.8.7</strong>) |</p>
<table>
<thead>
<tr>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>9.</td>
<td>Handrails extend 12” beyond both ends of ramp (<strong>UFAS 4.8.5</strong>) (DM 1.8) (May be omitted only if extension would obstruct a path of travel, no matter how designed.)</td>
</tr>
<tr>
<td>10</td>
<td>If stair in circulation path and open underneath, protect stair bottom below 80” headroom with stair protection up to 27” high maximum (<strong>UFAS 4.4.2</strong>) (DM 2.18)</td>
</tr>
<tr>
<td>11</td>
<td>Exterior stairs or interior common use stairs do not have open risers (at least partially closed) (<strong>UFAS 4.9</strong>) (DM 2.17)</td>
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</table>

**COMMON AREAS** - (halls, community rooms, laundries, lobby, etc.)

<p>| | |</p>
<table>
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<tbody>
<tr>
<td>1.</td>
<td>Entrance threshold max, 1/2&quot; at entry (<strong>UFAS 4.13.8</strong>) (DM 1.11)</td>
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<tr>
<td>2.</td>
<td>Doorways 32&quot; min. clear width (<strong>UFAS 4.13.5</strong>) (DM 1.11)</td>
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<tr>
<td>3.</td>
<td>Lever hardware required (<strong>UFAS 4.13.9</strong>) (DM 1.11)</td>
</tr>
<tr>
<td>4.</td>
<td>Floor covering is stable, firm, slip resistant. Carpeting, if provided, is low pile (<strong>UFAS 4.5.3</strong>)</td>
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<tr>
<td>5.</td>
<td>Switches / outlets / thermostats / controls within reach range? (typically 15&quot; - 48&quot;) (<strong>UFAS 4.27</strong>) (DM 5.3-5.9)</td>
</tr>
<tr>
<td>6.</td>
<td>If provided, restrooms fully accessible: 18” clearance on pull side of door; maneuvering room (5’ circle or T-shape); correct grab bars; bottom of mirror 40” max. above floor; lavatory 34” max. high, open beneath, lever faucets, &amp; pipes covered. (<strong>UFAS 4.19 &amp; 4.22, fig 28,29 &amp; 30</strong>) (DM 2.28-2.30) (NOTE: maneuvering room not required if restroom is one lavatory and one water closet and provides a 30” x 60” clear space outside swing of door) <em>(See note)</em></td>
</tr>
<tr>
<td>7.</td>
<td>If common kitchen provided, accessible route into, sink accessible: 34” or less high, open beneath, lever faucets, &amp; pipes covered (<strong>UFAS 4.1.1, 4.24</strong>) (DM 2.14)</td>
</tr>
<tr>
<td>8.</td>
<td>Laundry - at least one front loading washer and dryer, located in laundry nearest each accessible unit(s) (<strong>UFAS 4.34.7.2</strong>)</td>
</tr>
<tr>
<td>9.</td>
<td>Washer / dryer controls within reach and 30” x 48” clear space at door / washer / dryer / sink (<strong>UFAS 4.2, 4.13, 4.24</strong>) (DM 2.26 - 2.27)</td>
</tr>
<tr>
<td>10</td>
<td>Playground - if provided, must be on an accessible route (accessible play equipment not required) (<strong>UFAS 4.1.1</strong>) (DM 2.9)</td>
</tr>
<tr>
<td>11</td>
<td>Mailboxes - 30” X 48” clear space, some boxes within 9” - 54” reach range (<strong>UFAS 4.1.1, 4.2</strong>) (DM 1.6 and 2.10)</td>
</tr>
<tr>
<td>12</td>
<td>Dumpster / trash areas – on accessible route, opening within reach range (typically 9” - 54”) (<strong>UFAS 4.1.1</strong>)</td>
</tr>
</tbody>
</table>

**PUBLIC AREAS** - (onsite office, community room / etc. if open to more than tenants and guests)

<p>| | |</p>
<table>
<thead>
<tr>
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</thead>
<tbody>
<tr>
<td>1.</td>
<td>Meet all <strong>COMMON AREAS</strong> requirements (see above)</td>
</tr>
<tr>
<td>2.</td>
<td>Van accessible parking space with proper width (8' wide min. or 11' wide universal space) (ADAAG 4.6.3) (DM 2.6 and 2.8)</td>
</tr>
<tr>
<td>3.</td>
<td>Access aisle adjacent to van space (8' wide for 8' space, 5' wide for 11' universal space) (ADAAG 4.6.6) (<strong>UFAS 4.6.3</strong>) (DM 2.8)</td>
</tr>
<tr>
<td>4.</td>
<td>Visible designation sign and &quot;Van-accessible&quot; sign (not obscured by vehicle) (<strong>UFAS 4.6.4</strong>) (ADAAG 4.6.4) (DM 2.21)</td>
</tr>
<tr>
<td>5.</td>
<td>Correct slope of accessible parking / access aisle (2%). (No ramp projecting into access aisle or parking space.) (ADAAG 4.6.3)</td>
</tr>
<tr>
<td>6.</td>
<td>Van accessible parking located on shortest accessible route (closest space to office or public space) (ADAAG 4.6.2)</td>
</tr>
</tbody>
</table>

**ACCESSIBLE UNITS** - (5% of total units required if constructed after 6/10/82 per USDA Departmental Regulations at 7 C.F.R. 15b)
### General:

1. Minimum 5% of total units fully accessible (NOTE: Always round up. A 20 unit project requires 1 fully accessible unit. A 21 unit development requires 2 fully accessible units.) (7 C.F.R. 15b) *(UFAS 4.1.4) (UFAS 4.1.4(11)).

2. Unit mix of accessible units reflects unit mix of all apartments (NOTE: If only one accessible unit provided, it would be the prevalent bedroom mix in the complex, usually a 2-bedroom unit. If a second accessible unit is provided, it would be the next prevalent bedroom size, usually a 1 bedroom unit.) (7 C.F.R. 15b) *(See note)

3. Entrance threshold max. 1/2" at entry *(UFAS 4.13.8) If sliding glass doors provided, threshold beveled to max. 3/4" (UFAS 4.13.8)

4. All rooms on a 36" wide accessible route (min. 32" clear at door openings) *(UFAS 4.3.3 and 4.34.2(3))

5. Lever type hardware on entrance door (UFAS 4.13.9)

6. Switches / outlets / thermostats / controls in reach range? (typically 15" - 48") *(UFAS 4.27.3)

7. Clothes closets - rod within reach (max. 54" height) *(UFAS 4.2.5, 4.25.3)

8. Storage (linen, etc.) - some shelving within reach (between 9" and 54" above the floor; for side approach, between 9" and 48" for front approach) *(UFAS 4.2.5, 4.25.3)

9. **Floor covering is stable, firm, and slip resistant. If carpet provided, low pile** *(UFAS 4.5.3)

### Kitchen:

1. Minimum 40" clearance between opposing sides (60" in U-shaped kitchens) *(UFAS 4.34.6.1)

2. 30" X 48" clear space at appliances *(UFAS 4.34.6.2)

3. Work surface - counter 30" wide min., no more than 34" above floor (with clear knee space or removable cabinet) *(UFAS 4.34.6.4)

4. Wall cabinet storage above work surface 48” max height for at least one shelf *(UFAS 4.34.6.10)

5. Sink space 34" max. above floor (with clear knee space or removable cabinet), 30" wide min. *(UFAS 4.34.6.5)

6. Accessible sink controls (lever or push type controls) *(UFAS 4.34.6.5(4))

7. Sink pipes insulated / covered *(UFAS 4.34.6.5(8))

8. Cabinet hardware accessible *(UFAS 4.34.6.10)

9. Front mounted range controls (UFAS 4.34.6.6) Oven self cleaning or adjacent to 30" clear open work space. *(UFAS 4.34.6.7)

10. Separate switch for range hood / light within reach range *(UFAS 4.34.6.3, 4.27.4.1.2(12))

11. Refrigerator meets requirements (50% of freezer space in reach range) *(UFAS 4.34.6.8)

### Bathroom:

1. 30" x 48" clear floor space at door *(UFAS 4.34.5.1) *(See note)

2. Knee / toe clearance under 34" maximum height lavatory (or removable cabinet) *(UFAS 4.34.5. and 4.19.2)

3. Lavatory pipes insulated / covered *(UFAS 4.34.5.3, 4.19.4)

4. Mirror 40" max. off floor *(UFAS 4.22.6)

5. 30" x 48" clear floor space at toilet *(UFAS 4.34.5.2(1)) *(See note)
<table>
<thead>
<tr>
<th></th>
<th>6.</th>
<th>Grab bars in place and anchored securely (at toilet and tub / shower) <em>(UFAS 4.34.5)</em></th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>7.</td>
<td>30&quot; x 48&quot; clear space at tub / shower <em>(UFAS 4.34.5.4, 4.34.5.5)</em> <em>(See note)</em></td>
</tr>
<tr>
<td></td>
<td>8.</td>
<td>Tub controls located properly <em>(UFAS 4.34.5.4(4))</em></td>
</tr>
<tr>
<td></td>
<td>9.</td>
<td>Secure tub seat provided? (if not built in as part of unit) <em>(UFAS 4.34.5.4(2))</em></td>
</tr>
<tr>
<td></td>
<td>10.</td>
<td>Hand held shower nozzle, 60” min. long <em>(UFAS 4.34.5.4(5))</em></td>
</tr>
</tbody>
</table>

**ADAPTABLE UNITS -** *(Remaining ground level in buildings with 4+ units first occupied after 3/13/91)*

**General:**
1. All ground level units on accessible route, or site / building impractical to achieve that accessibility *(DM 1.40-1.55)*
2. Low (max ¾”) threshold at primary entry door, max. 4” step other exterior doors *(DM 3.10)*
3. 36’ accessible route to all rooms (entry door min. 32” clear opening, passage doors min. 31 5/8” clear opening) *(DM 3.3, 3.5, 4.3)*
4. Switches / outlets / thermostats / controls in reach range? (typically 15" - 48") *(DM 5.1-5.9)*

**Kitchen:**
1. 30" x 48" clear floor space at each fixture and appliance *(DM 7.2)*
2. 31.5/8” min. clear opening into kitchen *(DM 3.3, 3.5, 4.3)*
3. Min. 40” between facing counters (in "U" kitchen, min. 60” if any fixture at bottom of "U" OR 40” min. if sink has removable front) *(DM 7.2, 7.7-7.16)*

**Bathroom:**
1. Blocking for grab bars in place *(DM 6.1-6.16, 7.33)*
2. 31 5/8” min. clear opening door to bath *(DM 7.33)*
3. 30” x 48” clear space for wheelchair to enter, close door, and exit, outside of the door swing *(DM 7.33)*
4. 30” x 48” clear space for wheelchair at each fixture *(DM 7.33)*

**COMMENTS -** Note if project has water fountains, public telephones, or other site amenities that require accessibility, and if they comply or not. *(Per UFAS, or UFAS and DM if built after 3/13/91.)*

Include details, notes, or photographs as appropriate to explain the situation for accessibility shortcomings.

**NOTE -** The CNA process indicates work with an existing building. RD recognizes that it may not be possible to make an existing structure as accessible as new construction. Items marked "**(See note)**" particularly may be difficult or impossible to achieve without great expense. For those items, provide as much accessibility as possible without moving walls or relocating units. Relocating walls in bathrooms may be necessary if it is impossible to provide space for a wheelchair outside the swing of the door, and / or a useable bathroom will not result. Always when working with an existing building, seek accessibility "to the extent possible".

With multiple accessibility requirements, the more restrictive code or regulation applies.

**KEY -** *UFAS - Uniform Federal Accessibility Standard* (implements Section 504 of the Rehabilitation Act of 1973) (Implementation date for Rural Development was 6/10/82. Projects funded after that date must have accessible common areas and 5% fully accessible units.) See [http://www.wbdg.org/ccb/ASTAND/handi.pdf](http://www.wbdg.org/ccb/ASTAND/handi.pdf)

*ADAAG = Americans with Disabilities Act Accessibility Guidelines.* (Implementation date 1/26/93. Projects funded after that date, or performing
repairs after that date must comply.) See [http://www.access-board.gov/adaag/html/adaag.htm](http://www.access-board.gov/adaag/html/adaag.htm)

| **DM** = HUD's Fair Housing Act Design Manual | implements the Fair Housing Act Accessibility Guidelines | Implementation date was 3/13/91. Projects funded after that date must provide adaptable ground level units, or all units in elevator buildings, in buildings of four or more units. Common areas must be accessible.)
Accessibility Requirements for Rural Development Financed Existing Multi-Family Housing

Supplemental Questions & Answers for Multi-Family Housing Portfolio Revitalization Demonstration Program (MPR)

As part of its Multi-Family Family Portfolio Revitalization (MPR) demonstration program, Rural Development (RD) is providing additional guidance specifically to assist CNA Providers understand the level of accessibility requirements for properties with RD funding.

The primary source for guidance on accessibility requirements is available from Rural Development’s MFH Asset Management handbook, HB-2-3560, Appendix 5 on Civil Rights requirements. See http://www.rurdev.usda.gov/regs/handbook/hb-2-3560/AM%20Appendix%205.pdf

Pages 9-20 include Frequently Asked Questions and Answers to a range of accessibility issues found in existing MFH properties.

Some additional situations/interpretations that are specifically relevant to the MPR have developed over time, which have not yet been incorporated into Appendix 5. Information about these topics are covered in the questions and answers below along with the FAQs from Appendix 5 which deal with the physical environment.

1. **How do borrowers meet 7 C.F.R. 15b numerical requirements for fully accessible units?**

   In MFH projects ready for occupancy after June 10, 1982, 7 C.F.R. part 15b standards require:

   - At least **5 percent or one unit**, whichever is greater, must be fully accessible. To meet the 5 percent minimum, borrowers must round up to the next whole unit. For example, a 24-unit MFH project must have at least two fully accessible units (8.3 percent) rather than one (4.2 percent).
   - Fully accessible units must be comparable in variety to other project units. For example, in a 24-unit project with 12 one-bedroom units and 12 two-bedroom units, one of the fully accessible units should be a one-bedroom unit and the other should be a two-bedroom unit.
   - Rents for fully accessible units must be comparable to other same sized project units.
   - If a project has more than one site, fully accessible units may not be clustered at one site, unless only one fully accessible unit is required.
   - When a project has a wide variety of units (one, two, three or four bedrooms), borrowers are not required to exceed the 5 percent requirement simply to have a fully accessible unit of each type.
2. **What are the requirements for van accessible parking?**

The requirements vary based on when a project became ready for occupancy. The parking lot of all projects with public areas such as an on-site office, ready for occupancy after **January 26, 1993**, must be properly striped for van accessible parking and access aisles. All projects with public areas ready for occupancy before January 26, 1993, must be striped for van accessible parking and access aisles whenever the parking lot is re-striped. This includes either an 11’ wide space and 5’ access aisle (preferred), or an 8’ wide space and 8’ wide access aisle.

3. **If accessible parking is located across the drive from the building it serves, must a crosswalk be painted on the drive?**

No, it’s not required. However, having a crosswalk is a good idea since it would indicate a crossing exists, and hopefully would signal a driver to slow down. There is no requirement for a painted crosswalk in the accessibility standards. Further, there is no requirement for the color of paint to be used. White is most commonly used, and sometimes blue or yellow. Curb ramps from the drive to the site are required.

4. **What is the concept of “visitability,” what is required, and when does it apply?**

The concept of “visitability” is that a disabled person should be able to visit every apartment on site. If that is not possible (due to a lack of elevators), the disabled person would like to visit every ground floor unit. The **Fair Housing Amendments Act (FHAA)** greatly furthered the concept of visitability by requiring an accessible entrance to all ground floor units in buildings of 4 or more units, constructed for first occupancy after 3/13/91. FHAA further requires those units to be “adaptable” to persons with disabilities. This is greatly improving accessibility in MFH throughout the nation, since the FHAA requirements apply to all multi-family housing, whether financed by the federal government or not.

**Buildings constructed prior to 3/13/91 do not have to comply with the requirement for an accessible route to each ground floor unit.** Section 515 and Section 514/516 properties built prior to 3/13/91 must comply with the Section 504 requirement for 5% fully accessible units, but there is no requirement for all ground floor units to be on an accessible route. Borrowers may incorporate the concept of “visitability” if they so choose, but Rural Development cannot require such modifications in properties built before this date.

5. **What does it mean that MFH playgrounds must be accessible?**

As a site amenity, playgrounds or “tot lots” must be accessible. “**Accessible** for a
6. **playground means that the playground must be on an accessible route.** A disabled parent or child must be able to get “to” the playground. A concrete or asphalt sidewalk to the playground meeting the requirements of an accessible route is sufficient. It is recommended that there be a turnaround at the end of that route, so a disabled individual does not have to “back out”. If the playground has a defined edge (railroad ties, change in surface material, etc.), that is where the accessible route would end. If the playground is merely “in the grass”, the accessible route does not have to go to any, or every, piece of equipment. It should end “reasonably close” to the equipment.

Accessible play equipment is only required for a “public” playground. The playground on a MFH site is for “tenants and their guests”. It is a “common” area, not a “public” area.

7. **At existing properties with very hilly sites, does Rural Development expect an accessible route between every building and common facility?**

For properties built after 3/13/91, under the FHAA requirements, an accessible route to common areas and all ground level units in buildings with four or more units was required. (Even under those requirements, a “site impracticality” test was allowed to reduce accessibility throughout the site for hilly sites.) For properties built prior to that date, there is no requirement for an accessible route throughout the site. The requirement is that the office, 5% fully accessible units, and one common area of each type (laundry, trash enclosure, mailbox area, playground, etc.) be on an accessible route. In sites where a pedestrian accessible route cannot be provided, an accessible route using a vehicle is permitted.

For example, if an accessible route cannot be provided from the fully accessible unit(s) to the playground using sidewalks and ramps, an accessible parking space can be provided near the playground with an accessible route from the parking space to the playground. The tenant would then wheel out to their parking space, drive to the playground, and wheel to the playground. Obviously, this is not ideal, but is acceptable in situations where site constraints warrant it.

Bear in mind that there may be situations where “more than one” of a common site amenity must be on an accessible route. For example, if the site has two accessible units at opposite ends of the site, the laundry nearest each accessible unit should be on an accessible route and available for their use. In this situation, more than one accessible laundry room would be required.

8. **Are “open risers” on common area stairs permitted?**

Open risers are not allowed on common area stairs. Stairs are not part of an accessible route. That said, UFAS provides requirements for “accessible stairs” at UFAS 4.9. What/where are
9. “accessible stairs”? **Stairs required to be accessible are any stair that serves more than one unit, or any exterior stair serving a single unit.** The only stairs on a Rural Development financed MFH site that would not be “accessible stairs” would be an interior stair that serves only one unit – where you open the door, do directly up the stairs, and typically end up in the unit’s living room. All exterior stairs and all interior stairs serving more than one unit are common use stairs.

Because of their common use, UFAS has greater accessibility requirements for those stairs. The stairs will be used by tenants and their guests. The tenant, or their guests, could be mobility or visually impaired. If they are, the possibility of a foot going through the open riser of a stair exists.

**Due to that possibility, UFAS requires some form of “blocking” for the open riser. Note that UFAS does not say “closed risers are required”. UFAS 4.9.2 reads “Open risers are not permitted.”** Vertical or horizontal strips (wood or metal), decorative wire mesh, or other materials may be used. Many owners choose not to fully enclose the risers due to water, rain, light, ventilation, and security issues.

10. **What is Rural Development’s expectation regarding existing developments that feature split foyer design, with all units below or above entry grade?**

Where an architect or engineer has determined that it is structurally impractical to make physical changes, a referral agreement to another nearby property with a fully accessible unit is an acceptable solution. However, cost alone should not be viewed as a basis to ignore physical modifications that achieve accessibility at the subject property, particularly if it is undergoing major rehab. For example, a split foyer design with all units below or above entry grade, it may or may not be structurally impractical to provide accessibility, depending on site and building conditions.

11. **What are the requirements for accessibility for a community room kitchen / kitchenette?**

In many situations, the requirements for an accessible dwelling unit kitchen have been applied to a common use kitchen or kitchenette. The Fair Housing Act Accessibility Guidelines and UFAS have similar requirements.

- The community room must be accessible, including an accessible route into the space, accessible doors, switches and outlets at proper height, etc.
- The kitchen area must have an accessible sink per UFAS 4.24. This includes a mounting height no higher than 34”, knee clearance underneath, clear floor space at the sink, insulated piping, and an accessible faucet.
• UFAS 4.25 and 4.1.2(11) further requires that a portion of the storage provided (shelves, drawers, and cabinets) have clear floor space and be within the reach range. This requirement is normally met with standard kitchen base cabinets.
• The kitchen must have a 60” turning circle or “T” turn around for maneuverability. Space in the community room or a hallway immediately outside the kitchen may be used to meet this requirement.
• There is no requirement in a common use kitchen for an accessible work surface, range or cooktop with accessible controls, self cleaning wall oven, or an accessible refrigerator (with 50% of freezer space within reach ranges). These requirements appear in UFAS 4.34, and only apply to an accessible dwelling unit.

These requirements for a common use kitchen or kitchenette are minimums. Provision of additional accessibility in a common use kitchen or kitchenette is encouraged, but not required.

12. For an existing Section 515 property built after 6/10/82 with only townhouse units, what can be done to provide an accessible unit?

For existing Section 515 units meeting the above criteria, there are three possible actions:

a) Construct a new fully accessible single story unit (often not financially possible);

b) Convert an existing townhouse to be accessible “to the extent possible” (the next best solution); or

c) Develop a “referral agreement” (the choice when neither Action “a” nor Action “b” are feasible).

Consultation with the State Office Program, Technical, and Civil Rights staff will be necessary to determine the best solution, on a case-by-case basis. The financial status of the property will be a major determining factor on what choice is made. If conversion is selected, the best possible solution is usually to add a bedroom and bath on the first floor. In that way, a disabled parent or child could utilize the bedroom and bath, and access the first floor. No access to the second floor would be added. This is not an ideal solution, but for a property that cannot afford to add a new fully accessible unit, it may be an acceptable solution. A “referral agreement” is the last possible choice in all cases of accessibility. It requires finding a similar property (similar bedroom mix, amenities, subsidy, assistance, etc.) within the area with accessible units that will accept applicants from this property. Since the subject property would be without accessible units, a “referral agreement” provides access to the “program” (providing housing) without providing an accessible unit on site.

13. What are the requirements about the height of wall cabinets in “fully accessible” units?

In cases of repair / rehabilitation / creation of a fully accessible unit in a Rural Development G-5...
14. financed property, confusion exists over the height of wall cabinets. Unfortunately, UFAS is not clear on the requirements for the height of the wall cabinet. In one place, UFAS 4.34.2(8) requires cabinets to be accessible, but requirements are unclear. In UFAS 4.34.6.4 it refers to Figure 50. Figure 50 shows a maximum height to the bottom shelf of the wall cabinet over the work space of 48”.

In consultation with the Access Board (the writers of UFAS), Rural Development received guidance that the requirement for a lowered wall cabinet was intended only over the work space, not throughout the kitchen. All wall cabinets may be lowered, to provide an even plane. If no wall cabinets have been lowered in a unit, or if no workspace has been provided, then the wall cabinet over the work space as a minimum must be lowered to comply with Figure 50. Figure 50 shows the UFAS preferable (not required) method of lowering all wall cabinets. Remaining wall cabinets at standard height allows use of a microwave or coffeemaker under the wall cabinet, on the countertop.

15. Does installation of a wall shelf at 48” in lieu of re-positioning wall cabinets satisfy Rural Development requirements?

The Access Board has indicated that a shelf between base cabinets provides “equivalent” accessibility when it is not possible to lower wall cabinets. The shelf should not become the standard solution, but can be considered on a case-by-case basis. For example, if funds for rehabilitation are limited, the shelf may be a less expensive solution to removing and relocating the wall cabinet over the work space. If funds are available, the wall cabinets should be relocated. Although deemed “equivalent,” the shelf does not have doors to cover the storage space and should not be used if relocating wall cabinets is possible.

16. Is a 30" x 34" high workspace required in an accessible dwelling unit kitchen? While UFAS 4.34.6.4 requires this, it is not included in the list in Attachment B or added to the MFH Physical Inspection Form.

Yes, it's required. The list in Attachment B was not intended to be all inclusive of UFAS standards, but to hit the big issues.

17. Where are grab bars required?

Grab bars are required in the 5 percent of units that are “fully accessible.” UFAS 4.34.5 uses the language “If provided, grab bars will …..” Rural Development has taken the position that grab bars will be installed in order to make the “fully accessible” unit ready for a person with disabilities. Grab bars are also provided in those units in which a tenant has requested them as a “reasonable accommodation.” In those ground floor units constructed since 1991, FHA/AG required blocking for “adaptability.” In those units, grab bars may be installed later as a form of “reasonable accommodation” when requested.
18. **An item on the MFH Physical Inspection form refers to a “functional emergency call system.” Are emergency call systems required in all fully accessible units?**

If the fully accessible unit presently has an emergency call system, it should be functional. If no emergency call system is in place, the borrower does not have to provide one at this time.

It may be necessary to add one as a “reasonable accommodation” per a tenant request in future. In such a case, a portable unit may suffice. There has been considerable confusion on this issue, and we realize that this may be a different answer than you have received in the past. HUD’s old Minimum Property Standard (MPS) required an emergency call system in elderly housing. This standard was dropped in the 1980’s, but has led to the confusion.

19. **Is a 5’ turning circle in a dwelling unit bathroom required?**

Some Transition Plans are indicating a need to enlarge the bathroom in an accessible unit to provide a 5' turning circle, which UFAS requires in a common use bathroom. Writers of Transition Plans are incorrectly applying this requirement to a dwelling unit. Rural Development staff should understand that an accessible dwelling unit bathroom must have clear floor space at the tub/shower and commode, but a 5’ turning circle is not required within a dwelling unit bath. Also, UFAS provides an exception in 4.22.3 for public toilets with only one lavatory and commode. In those common use toilets, a 5’ turning circle is not required.

20. **We have an existing MFH property with multiple laundry rooms. Must each laundry room be made accessible?**

Not necessarily.

- For a property constructed for first occupancy after March 13, 1991 and subject to the Fair Housing Amendments Act design requirements, laundries for the covered units must be on an accessible route, and the space must be accessible. This would apply to all ground floor laundries (or all laundries in a building with an elevator).

- In addition, for properties constructed, or with substantial alterations, after June 10, 1982, UFAS also applies. UFAS 4.1.3(3) states ”Common Areas: At least one of each type of common area and amenity in each project shall be accessible and shall be located on an accessible route to any accessible dwelling unit.” This sets a minimum of one accessible laundry. If accessible units are located near one another, the nearest laundry must be made accessible. If accessible units are located on opposite ends of the property, it may be necessary to make more than one laundry room accessible, depending on location and site topography. In such a situation, the nearest laundry room to each accessible unit must be made accessible.
(Attachment G)

• Regardless of when a property was constructed, it is the policy of RHS that, to the extent possible, barriers to common use areas that prevent any mobility impaired person from having full access will be removed. This does not, however, require borrowers to exceed the above standards unless it is necessary to do so in response to a request for a reasonable accommodation from a person with disabilities.

In addition, UFAS 4.34.7.2 states that washing machines and clothes dryers in common use laundry rooms shall be front loading.” RHS has taken the position that this requirement is met if at least one washer and one dryer is front loading in every laundry room that is required to be accessible by UFAS. This position is taken, in part, in recognition that there may be some increase in cost to provide front loading washers and dryers.

21. How quickly must owners correct deficiencies in meeting accessibility requirements?

USDA regulations at 7 C.F.R. 15b describe the use of a Self Evaluation and Transition Plan. The information in HB-2-3560, Appendix 5 further defines the process. In essence, a Self Evaluation is conducted to determine what accessibility shortcomings exist on a property. If physical issues arise (beyond their “policies and procedures”), a Transition Plan is required to remedy those issues. Each item must be identified, a corrective action proposed, with a cost associated with it, and a schedule for implementing the correction. Rural Development recognizes that typically a property cannot afford to fix everything at once.

A Transition Plan allows the property up to three years to schedule corrections. That gives the property time to raise money through it’s normal operating budget, find an outside source (loan, grant, owner’s contribution, transfer, assumption, rehabilitation, MPR process, etc.). If the items can be corrected during the three year timeframe, the process is complete. If the list is extensive, or finances are such that the repairs cannot be completed in three years, the Transition Plan may be amended to continue for an additional three years. The concept is that a Transition Plan will be used to continue the property on schedule providing additional accessibility, until all items are completed. A Transition Plan should never be used to “postpone” or “avoid” accessibility. As part of the MPR anticipates that accessibility issues should be corrected. Ideally, accessibility issues would be included in the property’s rehabilitation. Remedy the accessibility issues that can be funded during rehabilitation / through the MPR process, and capture the remaining items either in year 1 or in a Transition Plan, to be continually repaired until complete.

Owners should understand that a Transition Plan is not a one-time process. If one is done and completed, there is no guarantee that a future Transition Plan will not occur. For example, if sidewalks settle over time and provide a greater than ½” level change on an accessible walk, field staff may point that out, and request a new Self Evaluation / Transition Plan to correct the problem. (If sufficient funds in maintenance cannot correct it “now”.) Likewise, trash enclosures may change over time. With a new trash service company, larger
dumpsters without side openings may be used. Without a side opening, the dumpster may no longer be within the reach ranges. A change in the trash enclosure area would be required to adapt to the new equipment. So, changes in the site or buildings over time may affect accessibility, and require changes. What is accessible today is not guaranteed to be accessible tomorrow.

19. In common areas, such as corridors, lounge or dining areas, are “visual” and “audio” alarm systems required in an existing property?

The correct answer: it depends. If the property does not presently have a smoke or fire alarm system in place, or if the property is not receiving a rehabilitation as part of the servicing tools being used, there is no requirement from RD to add an alarm or revise any existing alarm system. However, if the locality or state law requires that an alarm system be added, the new alarm system must meet the requirements for both “visual” and “audio” signals. (See UFAS 4.28.) If the property is being rehabbed and an alarm system added, the Access Board has advised us that an alarm system that is both “visual” and “audio” must be added to the common areas.

Please note that these comments are directed to alarm systems in common areas. The only dwelling units that would be required to have a “visual” alarm are the fully accessible units.
# Capital Needs Assessment Guidance to the Reviewer

## AGREEMENT TO PROVIDE CAPITAL NEEDS ASSESSMENT

### GENERAL NOTES:

A. Reviews of proposed agreements for Capital Needs Assessments (CNA) should be based on Rural Development and other Rural Development-recognized guidelines.

B. If all review items are answered “NO”, the reviewer should advise the appropriate Rural Development official that the Agreement should be accepted.

C. Any review items answered with a “YES” should be explained in writing to the proposed Provider in sufficient detail for clarity and appropriate actions to be taken.

D. If all review items answered with a “YES” are satisfactorily addressed or corrected by the proposed Provider, the reviewer should advise the appropriate Rural Development official that the Agreement should be accepted.

E. If any review items answered with a “YES” cannot be satisfactorily addressed or corrected by the proposed CNA Provider, the reviewer should advise the appropriate Rural Development official that the Agreement should NOT be accepted.

### REVIEW ITEMS:

<table>
<thead>
<tr>
<th>REVIEW ITEMS</th>
<th>YES</th>
<th>NO</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Does the proposed Agreement omit Rural Development’s Addendum to CNA Contract?</td>
<td></td>
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<tr>
<td>2. Does the proposed Agreement omit Rural Development’s CNA Statement of Work?</td>
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<tr>
<td>3. Is there any evidence or indication that the proposed CNA Provider has an identity of interest, as defined in 7 C.F.R. part 3560?</td>
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<tr>
<td>4. Is there any evidence or indication that the proposed CNA Provider is NOT trained in evaluating site and building systems, and health, safety, physical, structural, environmental and accessibility conditions?</td>
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<tr>
<td>5. Is there any evidence or indication that the proposed CNA Provider is NOT trained in estimating costs for repairing, replacing, and improving site and building components?</td>
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<tr>
<td>6. Is there any evidence or indication that the proposed CNA Provider is NOT experienced in providing CNAs for MFH properties that are similar to those in the Section 515 Program?</td>
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<tr>
<td>7. Is there any evidence or indication that the proposed CNA Provider is NOT knowledgeable of site, building and accessibility codes and standards?</td>
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<tr>
<td>8. Is there any evidence or indication that the proposed CNA Provider is debarred or suspended from participating in Federally-assisted programs?</td>
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</tbody>
</table>
9 Does the proposed fee appear to be unreasonable?

**CAPITAL NEEDS ASSESSMENT REPORT**

**GENERAL NOTES:**

A Reviews of preliminary Capital Needs Assessment (CNA) reports should be based on:
1. The Statement of Work referenced in the written agreement with the provider
2. Rural Development case file, such as property records and inspection reports
3. Latest available cost data published by RS Means
4. Rural Development guidelines
5. Fannie Mae guidelines

B The reviewer should give special attention to the line items with the highest total costs.

C The reviewer should be careful to note whether all systems or components that should be included have indeed been included in the report.

D If all review items are answered “YES”, the Provider should be advised to finalize the CNA with no or only a few minor changes.

E Any review items answered with a “NO” should be explained in writing to the Provider in sufficient detail for clarity and appropriate actions taken.

F The final report should be reviewed to verify that any minor changes and items answered with a “NO” in the first review have been satisfactorily addressed or corrected.

G When item “D” is completed, the CNA Reviewer should advise the appropriate Rural Development official that the CNA should be accepted as the final report.

<table>
<thead>
<tr>
<th>REVIEW ITEMS:</th>
<th>PRIMARY BASIS *</th>
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<th>NO</th>
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</thead>
<tbody>
<tr>
<td>1</td>
<td>Is the report in the required format?</td>
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<tr>
<td>2</td>
<td>Does the report fully describe the property?</td>
<td>1</td>
<td></td>
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<tr>
<td>3</td>
<td>Are photographs provided to generally describe the property’s buildings and other facilities?</td>
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<td></td>
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<tr>
<td>4</td>
<td>Does the report identify who performed the on-site inspection?</td>
<td>1</td>
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<tr>
<td>5</td>
<td>Does the report identify who prepared the report?</td>
<td>1</td>
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<tr>
<td>6</td>
<td>Was an adequate number of dwelling units inspected?</td>
<td>1</td>
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<tr>
<td>7</td>
<td>Is the length of the study period adequate?</td>
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<tr>
<td>8</td>
<td>Is the list of property components complete?</td>
<td>5</td>
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<tr>
<td>9</td>
<td>Is the list divided into the appropriate major system groups?</td>
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<tr>
<td>10</td>
<td>Are the existing property components accurately described?</td>
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<tr>
<td>11</td>
<td>Are the expected useful lifetimes of the components reasonably accurate?</td>
<td>5</td>
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<tr>
<td>12</td>
<td>Are the reported ages of the components reasonably accurate?</td>
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<tr>
<td>13</td>
<td>Is the current condition of each component accurately noted?</td>
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<td>Question</td>
<td>Scale</td>
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<td>Are the effective remaining lifetimes of components correctly calculated?</td>
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<td>15</td>
<td>Are proposed corrective actions appropriately identified?</td>
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<td>16</td>
<td>Are critical immediate repairs appropriately identified?</td>
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<td>17</td>
<td>Are items being replaced with “in-kind” materials when appropriate?</td>
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<td>18</td>
<td>Are the component quantities reasonably accurate?</td>
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<td>19</td>
<td>Are photographs provided to describe deficiencies?</td>
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<tr>
<td>20</td>
<td>Does the report adequately address environmental hazards and other relevant environmental issues?</td>
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<td>21</td>
<td>Does the report adequately address accessibility issues?</td>
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<tr>
<td>22</td>
<td>Does the report address any existing accessibility transition plans and their adequacy?</td>
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<tr>
<td>23</td>
<td>Are photographs provided to describe existing kitchens and bathrooms in the fully accessible units?</td>
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<tr>
<td>24</td>
<td>Are the proposed years for repair or replacement reasonable?</td>
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<tr>
<td>25</td>
<td>Are the repair/replacement durations appropriate and reasonable?</td>
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<td>26</td>
<td>Are the detailed estimated repair and replacement costs calculated in current dollars?</td>
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<td>27</td>
<td>Are the estimated repair and replacement costs reasonable?</td>
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<td>28</td>
<td>Are the sources for cost data explained in the report?</td>
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<td>Is the projected inflation rate appropriate?</td>
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<td>Have the costs in current and inflated dollars been totaled for each year?</td>
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<tr>
<td>31</td>
<td>Have the costs for each year and grand totals been correctly calculated?</td>
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<tr>
<td>32</td>
<td>Does the data in the report narrative and summary charts match?</td>
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<tr>
<td>33</td>
<td>Does the report exclude routine maintenance, operation, and low cost expenses?</td>
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<td>Does the report include all deficiencies known to Rural Development?</td>
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<tr>
<td>35</td>
<td>Does the report include all other relevant data or information known to Rural Development?</td>
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* see General Note “A”

**COMMENTS:**

_____________________________________________________________________________________

_____________________________________________________________________________________

H-3
Sample Capital Needs Assessment Review Report

SAMPLE CAPITAL NEEDS ASSESSMENT REVIEW REPORT
[REVIEW OF PRELIMINARY / FINAL CNA REPORT]

Property Name and Location:

CNA Provider:

CNA Reviewer:

Date of Preliminary / Final CNA Report:

Date of Review:

Reviewer’s Comments:

Purpose / Intended Use / Intended User of Review:

- The purpose of this CNA review assignment is to render an opinion as to the completeness, adequacy, relevance, appropriateness, and reasonableness of the work under review relative to the requirements of Rural Development.
- The intended use of the review report is to help meet Rural Development loan underwriting requirements for permanent financing under the Section 515 Revitalization demonstration program. The review is not intended for any other use.
- The intended user of the review is only Rural Development.

Scope of Review:
The scope of the CNA review process involved the following procedures:

- The review included a reading/analysis of the following components from the CNA report and the additional due diligence noted. The contents from the CNA work file were not reviewed. The components that were reviewed are:
  - Date of the Report
  - Narrative
  - Description of Improvements
  - Photographs of the Subject Property
  - Capital Needs Summary
• Systems and Conditions Forms
• Critical Needs Forms
• Capital Needs Over the Term Forms
• This is a desk review, and the reviewer has not inspected the subject property.
• The reviewer has/has not confirmed data contained within the CNA report.

Review Conclusion:
In the reviewer’s opinion, given the scope of the work under review:
• The subject CNA meets / does not meet the reporting requirements of Rural Development.
• The data appears / does not appear to be adequate and relevant.
• The CNA methods and techniques used are / are not appropriate.
• The analyses, opinions, and conclusions are / are not appropriate and reasonable.
• This is a review report on a preliminary / final CNA report. The preliminary / final CNA report is subject to review discussions between Rural Development and the owner of the subject property and between the owner and the CNA provider. The owner is the CNA provider’s client, and only the client can instruct the CNA provider to revise the preliminary / final report. To be acceptable to Rural Development, the final CNA report should address any errors or deficiencies identified in the Reviewer’s Comments section of this review report.

Signed by:

_________________________________  ____________________________________
(CNA Reviewer) (Underwriter / Loan Official)

(Please note: For the CNA Review Report of the preliminary CNA, only the CNA Reviewer needs to sign the report on behalf of Rural Development. For the CNA Review Report of the final CNA, the CNA Reviewer and the Underwriter / Loan Official shall sign the report. This is to encourage discussion between the Agencies parties, so that both the CNA Reviewer and the Underwriter are involved in the process of accepting the final CNA for the property.)
Guidance on the Rehabilitation of MFH Properties

1) References to Rehabilitation in 7 CFR Part 3560 and the Handbooks
2) Background Considerations
3) Repair or Rehabilitation
4) Architectural Services
5) Financial Considerations
6) Construction Funding
7) Protecting the Government’s Interest
8) Construction Administration.

Use of referenced RD Forms are required when new or subsequent direct RD funding is involved. When no new RD financing is applied and depending on the magnitude of the project, the use of American Institute of Architects forms or other industry accepted forms are appropriate. Two attachments are included.

1) References to Rehabilitation in 7 CFR 3560 and the MFH Handbooks

Subattachment A-1, References to Rehabilitation in 7 CFR 3560 and MFH Handbooks, consists of a comprehensive list of references to the term rehabilitation in 7 CFR 3560, HB-1-3560, HB-2-3560 and HB-3-3560. These references include information on rehabilitation in order to revitalize a property.

Please note that many of the requirements of new construction from RD Instruction 1924-A and 7 CFR 1924 apply to rehabilitation. Further guidance on what portions of RD Instruction 1924-A and 7 CFR 1924 apply is given in this Unnumbered Letter and Subattachment B-1 “Repair vs. Rehabilitation Reference Guide”.

2) Background Considerations

Consider the financial and physical condition of the property in determining whether a project needs repairs and maintenance or requires rehabilitation. Also consider how best to manage the funds for the rehabilitation or repair. A property that has been well maintained may only need to capitalize or put money into the reserve account now for repair or
replacements that will be completed over the 20 year repair and replacement schedule. This schedule is an estimated plan for the way in which repairs and replacement work may occur and the amount of funds that should be set aside, each year, over the term, to address those physical facility needs. On the other hand, a property where there has been a lack of funds necessary to address physical issues may need to be rehabilitated and may also include the transfer to a new owner.

Rehabilitation typically occurs in one of two ways: 1) the owner (or purchaser) proposes rehabilitation or, 2) the Agency’s Capital Needs Assessment (CNA) Reviewer and Underwriter) jointly agree that rehabilitation is appropriate for the property. In both situations, the owner contracts for an “As-is” CNA based on existing conditions at the property and should follow the guidance concerning CNAs from the above attachments (primarily B and C).

A. Property Owner/ Purchaser Proposes Rehabilitation. When the property owner (or purchaser / transfer owner) proposes rehabilitation and has funds committed by RD or a third party source, the owner contracts for an “As-is” CNA and follows the guidance the appropriate CNA attachments above. Then the owner and Rural Development jointly develop a rehabilitation repair list (also called Scope of Work) for the planned rehabilitation. The Scope of Work is a separate document and developed outside the CNA. The owner should get estimates for the cost of rehabilitation from other sources including an architect, cost estimator, or actual bids. The owner should provide a copy of the Scope of Work approved by RD to the CNA Provider who will then prepare a “post rehabilitation” or “Post-Rehab” CNA as if the rehabilitation had been completed. This “post rehabilitation” or “Post-Rehab” CNA will be used to evaluate the project’s Reserve Account to assure the physical needs of the property can be met over the term of the CNA.

If the project has requested funds for rehabilitation, but they have not been committed, an “As-is” CNA is still performed. If funds are not available for rehabilitation, the CNA performed would be an “As-is” CNA, reflecting the anticipated repair and replacement schedule for the property over the next 20 years. A “Post-Rehab” CNA would not be performed until funds are available and committed since this is an additional cost to the owner and the Agency.

B. Rehabilitation Recommended by CNA Reviewer/ Underwriter. The CNA Reviewer and Underwriter jointly may recommend rehabilitation. This decision could be made during review of the CNA itself, or more likely, during underwriting of the financial assistance after the CNA has been reviewed and accepted by Rural Development.
Attachment J

The CNA Reviewer may know the property or be concerned over the quantity of repairs shown as necessary in the first few years. In discussions between the Underwriter and CNA Reviewer there may be agreement that the better financial solution for the property would be to pull the items in those first few years (years 1-3, or whatever time period makes the most sense) into a rehabilitation to be performed “now” (in the first year). If the Agency and owner both concur, the CNA Reviewer makes those comments in the draft or final review of the “As-is” CNA Report to the CNA Provider. The CNA Provider then prepares both the “As-is” CNA and the “Post-Rehab” CNA. The items included in the rehabilitation are pulled from the years they were planned in the CNA and a “Post-Rehab” CNA is created. In such a situation, the “Post-Rehab” CNA may show “zeros” for repairs for the property in those first few years. However, the individual line items should still be shown in the CNA and not removed if they will require repair or replacement during the 20 years of the CNA. A subsequent CNA will be required to address those elements that fall outside of the 20 year schedule. The “Post-Rehab” CNA must be as accurate as possible by reflecting the anticipated as-built conditions of the rehab project.

The CNA Provider may be due an additional fee to revise his contract to create both an “As-is” and a “Post-Rehab” CNA.

If the decision to rehabilitate is determined later in the process by the Agency and the Agency has approved the CNA, Agency staff will need to revise the CNA, as described later under “Financial Considerations”. After the either CNA has been approved, the Agency should not and cannot go back and require the CNA Provider to revise the report. It is the responsibility of the Agency to revise the CNA to reflect the Agency’s decision to require a rehabilitation of the property.

The Agency decision on whether to pull items forward and require rehabilitation for a property should be a joint decision between the CNA Reviewer (who has the expertise on the CNA process), the Loan Underwriter and the Owner. In doing so, consultation with the applicable field office, the MFH Coordinator / Program Director and the Team Leader is appropriate. The CNA Provider may be consulted as well.

3) Repair or Rehabilitation

For a Multi-Family Preservation and Revitalization (MPR) or Credit Sales transaction, if the combined repair and replacement costs for year 1 of the property total $350,000 or more, or the costs exceed $12,500 per unit, you may consider the work “rehabilitation; everything else is considered a repair. For example, an eight unit property with repairs totaling over $100,000 would constitute “rehabilitation”. For a property with more than 28 units, the $350,000 figure becomes the determining factor.
The Underwriter should first look at the amount of repairs needed in the first year of the CNA. The immediate needs under “Health & Safety” maybe added to year one of the CNA if those issues have not yet been resolved. If a 24 unit property lists $360,000 in repairs in year one, it is rehabilitation. If the 24 unit property lists $260,000 in repairs in year one and $90,000 in repairs in year 2, the Underwriter and CNA Reviewer need to evaluate whether it is in the best interests of the tenants, the property and the Agency to combine years one and two for a rehabilitation of the property. As noted in the previous section, this should be a joint decision made by Agency staff, including field, State, and the National Office Team Leader.

If the rehabilitation threshold is met, it does not necessarily mean that rehabilitation must be done. For example, roof replacement could be a large cost (enough to meet the rehabilitation cost threshold) in a large property, but could be done as repair / replacement. It is important to first determine if the cost threshold has been met. Then, determine if the repair item(s) warrants rehabilitation.

The rehabilitation threshold on each project can be affected by the funding source (i.e., LIHTC or GRRH thresholds) and the jurisdiction of the project. Staff should consider all factors and conditions as to whether rehabilitation is appropriate.

In a repair and replacement scenario, the Agency will typically have only one CNA: the “As-is” CNA for the property. With committed rehabilitation funds, or the Agency determines that a rehabilitation is necessary, the Agency will have two CNA’s: the “As-is” CNA, which is the CNA Provider’s report of existing, “point in time”, conditions at the property and the “Post-Rehab”, which is a Provider’s report based on the document scope, plans and specs of the rehab, that accounts for the property conditions after the rehabilitation is complete. (Also see Definitions page V)

4) Architectural Services

Questions will arise as to when it is appropriate to seek a project architect’s services to design and oversee the rehabilitation. Generally speaking, if the definition or monetary threshold of “rehabilitation” described above is met; architectural services should be obtained.

There are a number of factors that enter into the decision to use architectural services and it will need to be made on a case-by-case basis, with guidance from the State Office and the Team Leader. Factors to consider in making the decision to use architectural services include:
Attachment J

- **Cost / quantity of the work:** Evaluate the scope of the rehabilitation. If the cost of the work exceeds $500,000 and administration of the construction will require numerous visits to perform inspections, review pay estimates, check and approve change orders and to provide contract administration, it is appropriate to have a professional architect to perform these duties.

- **Type/complexity of repairs needed:** Consider whether the repair(s) require multiple building trades. Repairs may be costly, but if the scope is to replace roofing for every building in a 100 unit development, while costly, may not be complex and therefore an architect may not be needed. On the other hand, solving a site drainage and moisture problem property may not be as costly, but would demand professional expertise. Both an architect and an engineer might be involved in that case.

- **Structural changes:** Whenever structural changes are needed as part of the rehabilitation, an architect should be consulted for the structural issues as a minimum. Typically, this would indicate a need for architectural services throughout.

- **Additional structures or facilities:** In some cases, there may be a need to add an accessible unit, an office, or site amenities such as a laundry or community room to a property. If new construction is required, architectural services should be sought.

- **Accessibility issues:** If a property requires a number of accessibility corrections, a project architect may prove invaluable in determining the best, most cost effective way to achieve the needed results.

- **State law:** In some states, an architect may be required by state law for rehabilitation work of a certain dollar amount or scope.

- **Local or state building departments:** Some local building departments perform a plan review and perform building code inspections at set times during the workday, using trained, qualified personnel. Others merely take a check and issue a building permit. Other areas may have no “building department” at all. The level of involvement and competency of local building department staff overseeing the project can be a factor in deciding to use architectural services. In some states, the state government may have a state fire marshal plan review and inspections while others do not. State Fire Marshal oversight may also be a factor in deciding to use architectural services. For many states, rehabilitation work has no required permitting or inspection process. It is important to determine what resources are locally available and to what extent they will need to be involved in the project rehabilitation.

- **State Office staffing:** In states without a State Architect, a project architect may provide additional assurance and risk reduction, confirming that all of the items requiring rehabilitation have been addressed. This could be a determining factor. However, having a State Architect on staff does not mean that the need for a project architect is eliminated.
• **Field expertise & staffing:** If the field staff overseeing a rehabilitation project have years of experience in MFH and in construction, the need for outside architectural oversight may be reduced. In other cases, a project architect provides good assurance that building codes will be met.

The determination of whether to require architectural services for rehabilitation needs to be made by the MFH Program Staff in the State Office along with the Team Leader, considering the factors described above.

The cost for architectural services in new construction typically runs approximately 5-7% of the total construction costs in our program. Architectural services typically run approximately 50% higher for rehabilitation work. An architect’s fee range of 7-12% of the construction costs for rehabilitation may be appropriate. Architectural services are described in 7 CFR section 1924.13(a)(5).

The Agency will provide oversight during the rehabilitation for the benefit of the Agency regardless of the source of any other required inspections, supervision or oversight. Additional project monitoring shall be provided as necessary through an accepted independent third party entity. The monitoring responsibilities may include construction inspections, cost and schedule monitoring and pay application reviews. These services can be performed by the project architect or other professional with appropriate qualifications similar to the experiences of a construction manager. The Agency and owner should agree on the need and role regarding the administration of the construction phase.

5) **Financial Considerations**

For simple repairs, (transactions that fall short of the above-mentioned rehabilitation threshold) the Underwriter will establish funding so that all financial tools available under the MFH program are disbursed through the Reserve Account. States are to follow the established procedures set out in Handbook HB-2-3560, Chapter 4, Paragraph 4.17 for withdrawing funds from the Reserve Account. Either obligation of loan funds using the multiple advance method or disbursement of funds in a single advance are typical options. For guidance on properly setting up multiple advance loans in AMAS (or current system) refer to the AMAS Manual, Chapter 2.

**A) Separate Construction Accounts for Rehabilitation Work.** For rehabilitation work, (transactions that exceed the thresholds described earlier) the rehabilitation funds will be deposited into a separate construction account. This is to avoid co-mingling rehabilitation funds with reserve account funds. Disbursement of these funds shall be
closely monitored and require Agency concurrence in order to assure the funds are used appropriately, especially when Agency funds are involved, Rehabilitation funds may be disbursed either as multiple advances or through a construction lender (using interim financing). If using multiple advances, the Underwriter will disburse all loan funds through a supervised bank account set up following 7 CFR 1902. The Agency and property owner will follow the requirements in RD Instruction 1924-A and 7 CFR 1924 for obtaining bids, providing plans & specifications, contract documents, surety, payments, change orders and inspections. In short, handle these transactions the same way a Section 515 repair loan would be handled.

B) Hard Costs v. Soft Costs. The Underwriter should review the costs and finances to make sure that all applicable “soft costs” typically associated with construction and rehabilitation have been adequately addressed in the financial analysis. (“Hard costs” are the bricks and mortar - tangible elements of construction. “Soft costs” is the common nomenclature used for those items that are not “hard costs” – not easily seen on site.) The term “soft costs” normally include such items as:

<table>
<thead>
<tr>
<th>Architect’s fees</th>
<th>Engineer’s fees</th>
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<tbody>
<tr>
<td>Environmental fees</td>
<td>Legal fees</td>
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<tr>
<td>Closing costs</td>
<td>General Requirements (incl surety)</td>
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<td>Tenant Relocation expenses</td>
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C) CNA Falls Short of Bid. CNA repair and replacement (r & r) estimates sometimes fall short of a bid from a contractor to rehabilitate the property. One reason is that CNA Providers include a “probable cost” for r & r, which differs from a cost estimate or proposal for rehabilitation. CNA Providers use industry standard cost data bases for the repair item costs. Those data bases normally include costs for labor, materials, overhead and profit. These are the normal costs a vendor would have in replacing an item at the property. With rehabilitation, on the other hand, there are typically more soft costs than just the overhead and profit. A rehabilitation project usually involves multiple construction activities performed by several contractors or subcontractors resulting in a cost proposal that includes acceptable management, coordination/scheduling and other related “soft costs” necessary to complete the
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D) project successfully. The line item costs in a CNA do not include soft costs. Other examples of soft costs would include surety, interest during construction (if any), a construction trailer, etc. Additionally, costs to relocate tenants can be considerable and are part of the development costs but should not be included in the CNA line items.

Other reasons for a CNA estimate to fall short of an actual bid could be the age of the CNA (needs adjusting for inflation), or a decision to replace items with a higher quality item rather than an “in-kind” material (wood flooring rather than carpet, for example). Generally the items will be replaced with “in-kind” materials. There may be situations where replacement of an item with a higher quality material makes sense, i.e. if it has a longer Estimated Useful Life (EUL), less maintenance, less energy usage, etc. If using higher quality materials, the costs for the higher quality should be correctly reflected in the rehabilitation costs as specified in the Statement of Work.

CNA Providers may use RS Means, or similar data, to enter their line items. RS Means is a database tool that provides cost information to the construction industry so contractors can provide accurate estimates and projections for their project costs. If used, the RS Means cost database includes materials, labor, overhead and profit. RS Means costs typically don’t include those other “soft costs” listed earlier. When adjusting the financials for the underwriting and to ensure that all the “soft costs” are accounted for, the Agency should not “double count” by adding in for overhead and profit a second time. If the CNA Provider used some other cost database than RS Means, contact them to determine if the cost numbers they provided included material, labor, overhead and profit, or just materials and labor. The CNA Provider should note the source of their cost information in the “Narrative” section of the CNA.

Profit. Profit or contractor charges (fees) are normally calculated on the totals of the “hard” costs only of a construction project. For new construction, 10% profit is an industry average. For rehabilitation, 10-15% is also an industry average for profit, depending on the size and scope of the rehabilitation. These averages are established from decades of contract performances and may fluctuate based on economic factors or other market conditions. Larger rehabilitations will be closer to 10% profit. Smaller rehabilitations, with budgets closer to the $350,000 definition of rehabilitation, will be closer to 15% profit. To get a rough estimate for the costs of rehabilitation, input a profit percentage, based on the size and scope of the project to the line items in the CNA. However, Owners sometimes provide written cost estimates for the
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rehabilitation. In this case, the profit would be listed separately in the cost estimate and those numbers can be transferred directly to the CNA. (Reference Sources & Uses on the Underwriting Template). When the rehabilitation, construction work is performed by the property owner, RD should consider and evaluate the level of profit requested by the owner and determine if the request is appropriate for the project. In the owner/builder scenario there is added risk to the Agency.

E) Overhead & General Requirements. Per the Forms Manual Insert (FMI) for Form RD 1924-13, “Estimate and Certificate of Actual Cost” under “Overhead” includes items that are part of “doing business. Overhead is defined at 7 CFR 3560.11 and includes costs such as tools, equipment, workman’s compensation, unemployment tax, social security, medicare, management and secretarial salaries, profit sharing, pensions, office insurance / rentals / utilities / equipment, liability insurance, legal costs, automobile / truck expenses and depreciation.

“General Requirements” are those items that are required for a specific project, not just “doing business” and is also defined at 7 CFR 3560.11. These costs would include field supervision / superintendent, field office / phones, shed / storage / toilets, performance and payment bonds (surety), building permits, site security, temporary utilities, property insurance on the project, and trash removal.

Without historical data, establishing a cost figure for “Overhead” and “General Requirements” for rehabilitation work is difficult. “Overhead” for a rehabilitation business is similar to a company performing new construction. When determining overhead for rehabilitation, it is prudent to use the same estimate of 4% overhead as in new construction (this should have already been included in the cost base for the CNA line items). “General Requirements” will be a range of 7-9%, based on the size of the rehabilitation. Again, a large rehabilitation job would be closer to 7%, whereas a smaller job, nearer the $350,000, would be closer to 9%. An adequate cost estimate from the owner should include amounts for overhead and general requirements. In order to be acceptable to the Agency for underwriting purposes, the Scope of Work cost estimate for the rehabilitation provided by the owner must be complete and thorough. If Agency financing is involved, Form RD 1924-13 is the preferred format. The owner may obtain those estimates through an architect, cost estimator, or through bidding to contractors.

F) Contingencies and Cost Over-runs. Estimating contingency funds, (“Contingencies”) set aside for unanticipated required changes in rehabilitation work is also challenging. For new construction, contingencies of 5-10% of the construction cost are common in commercial work. For rehabilitation, there are more unknown conditions that can contribute to necessary changes in the work. In estimating
G) “Contingencies” for rehabilitation, use a range of 10-15% of the construction cost. The lower number would be used for cases where the work is fairly well defined and less complex in nature. For a project with less well defined work (for example, addressing a myriad of accessibility issues on a site, or a property with moisture problems), a higher contingency is appropriate. If contingency funds remain at the end of the rehabilitation, additional work that would be an eligible loan expense in the program may be added as a change order, or the remaining funds may be deposited into the reserve account.

Rehabilitation funds will be separated out from the loan funds that will be used to capitalize the Reserve Account, which is specifically for use in maintaining the property over the remaining years of the CNA. Part of the loan application process requires a signed statement from all applicants agreeing to pay for cost overruns from non-project sources. It is not the intent to have cost overruns funded from reserve funds as this could cause shortages in the Reserve Account resulting in unmet needs during the 20 year CNA period.

H) Repair v. Rehabilitation cost estimating

Soft Costs for Rehabilitation. For rehabilitation, the CNA should be used to estimate the cost of repairs needed for the property over the coming 20 years. If a Scope of Work and a “Post-Rehab” CNA are provided, the Underwriter needs to review the Scope of Work and estimates, with the CNA Reviewer, for the rehabilitation to verify that all the appropriate “direct and soft costs” for that project have been reflected in the estimated cost of the rehabilitation work. The repair costs for the CNA should have been taken from a valid data source and should not need review at Underwriting since they were reviewed earlier by the CNA Reviewer. If all “soft costs” are not accounted for, the Underwriter needs to work with the Owner to estimate those costs and include them. Once the estimated cost for the rehabilitation has been determined, the Underwriter can then determine the financial needs for the Reserve Account, based on the 20 year repair costs from the “post-rehab” CNA.

Agency determined rehabilitation/ Agency revising CNA. If the CNA completed for the property was an “As-is” CNA and the CNA has already been accepted by the Agency and the Underwriter, in consultation with the CNA Reviewer and Owner, and it is determined that rehabilitation is in order, the Agency will be responsible for revising the CNA. The Underwriter or CNA Reviewer will take the existing “As-is” CNA and remove repair items and costs that will be part of the rehabilitation from the CNA template. The items may be located in different years of the CNA projections. These items will be used to create a Scope of Work and estimates for the
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rehabilitation. A portion of this Scope of Work would be the list of repair items taken out of the CNA. The owner will be responsible to obtain estimates that cover the costs of implementing and resolving the CNA concerns within a rehabilitation effort. As noted earlier, the owner may utilize an architect, a cost estimator, or constructor bids to obtain costs for the rehabilitation. Depending on the complexity of the project, the estimate of costs would be from a professionally developed scope of work that includes and considers the work, the process and the associated direct and indirect requirements of a construction project.

Cost Estimates. As described earlier, the cost estimate for rehabilitation work from a contractor normally includes materials, labor, general requirements, overhead and profit. Costs such as architectural services, engineering services, tenant relocation, legal fees, closing costs, interest during construction, cost certification, or contingencies would not normally be included. These are the kinds of “soft costs” that the Underwriter needs to ensure are included in the total rehabilitation funding. The CNA Reviewer or State Architect may be able to assist in estimating some of these costs.

Cost certification may be required. If the contractor has an identity of interest with any of the suppliers, the owner, or the management company, a cost certification conforming to the requirements of RD Instruction 1924-A and 7 CFR part 3560.72(b) will be required and must be included in the estimate of “soft costs”.

The Underwriter will show the “rehabilitation” on the Underwriting Template on the Transaction Variables Page under Sources and Uses along with the appropriate additional “soft costs” for the rehabilitation of that property. With Agency proposed rehabilitation, the Underwriter or CNA Reviewer should verify that 1) the rehabilitation items were “zeroed out” on the Rural Development Post Rehab CNA Template to be used for future repairs and reserve account funding and 2) repaired items completed earlier than originally scheduled in the rehabilitation are listed again in the Post Rehab CNA schedule for future replacement as appropriate based on their EUL. Base the new annual required Reserve Deposit funding on the revised, “Post Rehab/Underwriter Revised CNA” schedule.

As-is vs. Post-Rehab and Underwriter Revised CNAs. It is important to remember that the CNA Provider’s original “As-is” or “Post Rehab” CNA is not wrong if it needs to be revised. CNAs can only be revised by the RD Underwriter. Updates or corrections to a CNA should be performed by the CNA Provider. However, in reviewing the financial status of the property, the Underwriter may make a recommendation that it is in the best interest of the tenants, the property and the government to rehabilitate the property at this time. The Agency (Underwriter, CNA Reviewer, Program Director, Team Leader and

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possibly National Office staff) consider the recommendation and will make the decision whether to rehabilitate now or in the future depending on funding. If the rehabilitation occurs now, the CNA needs to be revised as the CNA Reviewer “accepted” the original CNA. It was correct, as it provided a true reflection of the property’s condition. The CNA Provider is not obligated to “correct” or “change” the CNA once it has been accepted by the Agency. The Agency will have two CNA’s on this property:

- the accepted As-is CNA that the Agency (and Owner) agreed to and
- the “Post-Rehab / Underwriter Revised(UR)”, UR-CNA used for underwriting purposes.

The original CNA shows the determination of an independent provider as to what repairs will be needed. The second CNA gives the replacement schedule anticipated for the future 20 years of the project. Therefore, the Agency needs to maintain a copy of both CNAs in the case file to adequately document the transaction. Again, the CNA Reviewer and/or Underwriter need to verify that the repair items completed earlier than originally scheduled are listed in the CNA for replacement, as appropriate. The CNA Reviewer and Underwriter should work together in developing this “revised” UR-CNA.

There are cases where:

1. Rehabilitation has been determined to be the preferred course of action (rather than a repair) prior to the CNA contract or completion of the CNA. In this case the CNA Provider gives the Agency both an “As-is” and an “Post-Rehab” CNA; or

2. Rehabilitation has been determined necessary during underwriting by the Agency, in which case the Agency develops an Post Rehab-CNA and retains the original “as-is” CNA from the CNA provider.

3. The CNA has been finalized and approved by the CNA Reviewer, Underwriter, Provider and Owner, but the funding in the Reserve Account will not support line items necessary for replacement over the 20 year term, The Underwriter should discuss the situation with the Team Leader. There are two choices:

   a. Develop a Post Rehab-CNA, derived from the existing CNA. This is necessary in order to preserve the data contained in the original CNA, allowing the Agency to maintain a “baseline” for the condition of the property. Upload the data from the original CNA into the Underwriting Template and use it to redistribute replacement of line items throughout the 20 year period. This will allow the CNA Reviewer and Underwriter,
working together, to insure that sufficient funds are in the reserve account for replacement line items at any given time during the replacement period. Once the CNA Reviewer and Underwriter are able to come to an agreement as to what is the best replacement schedule for the long term viability of the project, the UR-CNA will then be generated from the data in the Underwriting Template. This UR-CNA should be acceptable to the Agency and owner to be used as the working CNA throughout the repair and replacement schedule and Agency’s use in servicing the property. In this way, the Agency has developed a replacement period schedule that will work based on the funds available.

b. Discuss what other options are available with the Team Leader. It may be that the poor condition of the property and the available financial assistance cannot overcome the present problems.

Retain all “As-is” and “Post Rehab” CNAs. Whenever a UR-CNA is provided, the original CNA and UR-CNA must both be retained in the Agency file for the property and distributed to the Owner. The final repair and replacement CNA must be on file with the property management on-site as well. A developed UR-CNA is an Agency solution for a CNA submitted by a CNA Provider which did not reflect the availability of funds in Reserve. If the reserve funds necessary to repair line items at any given time throughout the estimated replacement schedule are insufficient, a UR-CNA is developed. The UR-CNA is not developed by the CNA Provider, but by the Agency designated CNA Reviewer, Underwriter and Owner or other Agency representatives who may provide assistance in the development process.

6) Construction Financing

There are three methods for handling construction financing for rehabilitation:

A) The Agency prefers interim construction financing. The Owner finds a lender willing to finance the cost of the rehabilitation. Once rehabilitation is completed, the Agency will expend funds from the financing tools or other Agency servicing action to pay off the construction loan. During the rehabilitation, payments to the contractor are made from the lender’s construction loan. The money paid out accrues interest during the period of the work. At the end of the job, the permanent financing (3rd party, MPR tools, Section 538 guaranteed loans, or Agency financing) is dispersed to pay off the loan, interest that accrued during the construction and any closing costs. This is the preferred method.
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because the Agency makes one final payment and the interim lender assumes all risk associated with the rehabilitation work. The Agency still needs to perform progress inspections of the work per 7 CFR 1924.6 and should receive copies of the pay requests upon verification that the work is progressing normally and that the payments to the contractor are limited to the percentage of work completed to protect the government’s security interest. (In this instance, the Underwriter must remember to include the construction interest as a “soft cost” for the rehabilitation work.)

B) The second method of financing the rehabilitation would be through multiple advances by the Agency. If the Agency is providing the funds for the rehabilitation, rather than draw all the money out at the beginning of work and place it in a Supervised Bank Account, funds are drawn out on a monthly basis or as needed. “Multiple” advances of funds are made throughout the job, rather than all money at the beginning (into a supervised bank account) or the end (from interim financing). An estimate of costs or schedule should be developed prior to beginning work indicating when funds would be required. Generally, the contractor would provide such a schedule. Funds are requested on a monthly basis to pay for work completed and / or materials suitably stored on-site. This payment schedule may need to be revised as work progresses. The Agency must inspect the work to verify the work is progressing adequately, and must verify that the amounts for the draw requests are appropriate. The Agency must obtain appropriate documentation showing previous payments were properly applied (subcontractors and vendors paid) and that there are no liens of record. In addition, the Agency must track the funds, to verify that the work is on target, on budget, that funds are requested in time to make necessary payments and that adequate funds remain. This would include all expenses for “hard costs” as well as “soft costs”.

C) If third party funds are being used for the rehabilitation (including Section 538 guaranteed loans) and interim financing is not being used, set up a separate construction account, force account, or Supervised Bank Account (each State Office may have a different name for this type of account) for the funds. If the third party financier requires, funds can be requested over time, although depositing all in the account at the beginning of work is preferred as it eliminates the need to track funds for deposits. The Agency should complete progress inspections to verify work is proceeding normally and concur in pay requests. The payments must reflect the percentage of work completed in order to protect the government’s security interest. Because the third party funds are being expended to rehabilitate a property in which the Agency has a financial interest, the Agency should track all draws / pay requests. This would include draw payments to the contractor (normally monthly), architect’s fees, engineering fees, relocation expenses and all other soft costs associated with the property.
Funds Disbursement. Funds for the rehabilitation would be disbursed through either a construction lender or a construction account (supervised bank account set up according to RD Instruction 1902-A) and the initial required deposit to the reserve account, if any, as part of the financing tools would be deposited into the reserve account at closing.

7) Using a Section 538 Guarantee in the Rehabilitation of a Section 515 or 514/516 Property

This section will clarify which standards apply when using Section 538 funds to rehabilitate an existing Section 515 or Section 514/516 property. There are some differences between the requirements of the Section 538 Guaranteed Rural Rental Housing program and the Section 515 or 514/516 programs. Generally, the Section 515 or 514/516 program requirements are stricter, and generally the stricter requirements will apply to the property. MFH staff should be consulted for specific questions regarding rehabilitation funded by Section 538 guaranteed funds. Section 538 reserve account requirements would be used. For contingencies during rehabilitation, use the Section 538 requirement for 2% of construction cost, funded from the owner, bank letter of credit and unused funds going to the Operations and Maintenance fund first, then to owner, as cited in 7 CFR part 3565. For occupancy and rent restrictions, use the more stringent standards, which are currently found in 7 CFR part 3560.

If the Section 538 guarantee is for permanent financing only, follow the construction monitoring requirements of RD Instruction 1924-A and 7 CFR 1924, subpart A, as explained in this document. Surety for 100% of the contract amount should be obtained, in the form of performance and payment bonds, a bank letter of credit, or cash deposit. See 7 CFR 1924.13(e)(iii) and HB-1-3650, Chapter 5, paragraph 5.15. Performance and payment bonds are the preferred and most common form of surety for construction. A certified and audited cost certification is required pursuant to 7 CFR 3565.303(d)(8). If the Section 538 guarantee covers construction as well, follow the requirements of HB-1-3565, chapter 5, paragraph 5.21 as if it were new construction. In this case State Office staff would review, but not sign pay requests. Surety in the form of a performance and payment bond is preferred, but a bank letter of credit for 100% of the contract or acceptable collateral may be acceptable to the lender. Cost certification requirements outlined in Handbook 3565 will be followed. An identity of interest with the contractor will require audited and certified costs on Form RD 1924-13.
A) Protecting the Government’s Interests

To protect the Government’s security interest in a property that is receiving government funding support, it is important to ensure a smooth, thorough and professional rehabilitation process. Construction durability, accessibility to the disabled population, compliance with building code and municipal regulations as well as improved marketability of the property are critical to the security interests of the Government as the lender. In the construction industry, there are cases where a contractor builds poorly, does not pay subcontractors, or abandons a job in the middle of construction. In these instances, the property may be in worse shape than it was before construction began. Since partially completed units cannot be rented, the income stream for the property could be interrupted, for an unknown and potentially lengthy period of time. Unpaid subcontractors might place liens on the property if they have not been paid by the contractor. Bringing in a new contractor to complete the work could be expensive as well as time consuming. To prevent these situations from arising, it is important that a representative of the Agency visit the site during construction to verify that work is progressing on time and on budget. If the work is not progressing satisfactorily, it is important to make sure that the project gets back on track with the schedule, budget and quality of work as soon as possible. You should meet with the Owner, the Architect and the contractor to address the problems and develop solutions.

Prior to the commencement of construction, verify that security for the Agency’s investment is in place, generally in the form of surety for 100% of the cost of the construction work as required by 7 CFR section 1924.13(e)(1)(iii). Primarily, the surety is provided in the form of performance and payment bonds provided by the Contractor. Further explanation of the allowable security options is noted below in paragraph 8)B).

8) Construction Administration

Many of the same issues dealing with Contracts and Construction Administration apply to rehabilitation work, just as they apply to new construction. Examples of issues addressed in RD Instruction 1924-A that apply for the rehabilitation of a MFH property include:

A) Procurement –7 CFR 1924.13(e)(1)

If new funding is provided by the Agency, the preferable method of development for rehabilitation work is by competitive bid as defined in 7 CFR 1924.13(e)(1)(i). A negotiated bid may be accepted if an exception is granted by the State Director as described in 7 CFR 1924.13(e)(1)(vii). If an identity of interest as defined in RD Instruction 1924-A exists between the applicant and a contractor or any persons providing goods or services to the property (including the management company), and 7 CFR1924.13(e)(1)(v) requires a cost certification for the rehabilitation. The State
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Director may also require a cost certification for cases where he/she determines it appropriate. The requirements in RD Instruction 1924-A that address surety requirements, progress inspections, retainage, pay requests and change orders will be followed. Typical contract documents with Agency Guides will be used.

If no new funding is provided by the Agency, the requirements of RD Instruction 1924-A should be implemented to the greatest extent possible as it pertains to the bidding process or the contract documents with Agency supplements. The requirements in RD Instruction 1924-A addressing surety, progress inspections, retainage, pay requests and change orders provide the criteria for implementation and should be done so in a practicable manner. These recommendations will assist in protecting the Government and our security interest in the property if problems arise. As noted below, surety will be required due to the original funding / lien on the property.

B) Surety – RD Instructions 1924.6(a)(3) and 7 CFR 924.13(e)(1)(iii)

Surety will be required in certain circumstances as listed in 7 CFR 1924.6(a)(3) and 1924.13(e)(1)(ii) Surety may be provided in the form of Performance and Payment Bonds, a cash deposit (Minimum 100% construction contract. See 7 CFR 1924.6, or a bank letter of credit. 1924.6(a)(3)(iii)(C) allows less than 100% coverage with additional conditions (i.e: 40% retainage on all portions of the work not covered by surety). All of these options are the responsibility of the contractor/constructor and the designated surety and would not become project funds unless a major failure of the contractor’s performance occurred. Surety is provided to protect the owner and the lien holder in the event the contractor is unable to complete the work, or does not pay suppliers and subcontractors. Surety protects the Agency should a contractor fail to perform, abandon a project or not pay subcontractors. The Agency’s investment would be at great risk. When Performance and Payment Bonds are provided for the project, the amount must be enough to complete the construction. If the contractor is unable to provide bonds, a procedure exists in RD Instructions 1924.6(a)(3) and 7 CFR 1924.6(a)(3)(iii) and (iv) to request an exception or alternative.

Surety may be required even if a construction lender / interim financing is used for the rehabilitation; however, the Agency is less concerned about surety with new construction that is using interim financing because the Agency does not have anything invested in the property until the project is completed. On the other hand, in rehabilitation projects, Agency security interest is affected at the commencement of construction due to existing mortgages on the property. It is important to require surety or some alternative financial
security product allowed by 7 CFR 1924.6, if the construction lender / interim financing does not require it. For rehabilitation projects, a latent defects bond is appropriate for security during the warranty period when other forms of surety are provided other than performance payment bonds,

When a lender’s (interim financing) surety requirements are in effect and RD funds are not involved with the project, then RD staff should evaluate the extent and adequacy of those requirements and request supplemental measures as necessary. Surety requirements are slightly different when a Section 538 guarantee covering the construction is provided as explained earlier.

C) Cost Estimates – RD Instruction §1924.13(e)(1) and 7 CFR 1924.13(e)(1)

Form RD 1924-13 or comparable detailed estimate form, is required whenever Rural Development has a financial interest in the property. When the loan is obligated through AMAS, key in the data from this form as required by AMAS. In projects where architectural services are being provided, there will be sufficient work involved to warrant use of the form. The form will assist in tracking project funds to determine if the project is over / under budget and will assist in determining when change orders are necessary to move funds from one line item to another. Since estimates in rehabilitation work tend to vary more than in new construction, it’s anticipated that variations in funds from the estimate to the final cost data will occur.

For those cases with Agency funding where the rehabilitation is small and no architectural services are required, the Agency will determine on a case-by-case basis if Form RD 1924-13 will be required or a similar detailed cost estimate form is adequate.

For those transactions where Rural Development is not providing any new funds, the form is not required. However, the Agency still needs the detailed cost estimate information for underwriting the loan, even if not provided on Form RD 1924-13.

D) Contracts – RD Instruction §1924-A, §1924.13(e)(1)

If new Rural Development loan funds are part of the rehabilitation transaction, all requirements of RD Instruction 1924-A and 7 CFR 1924, subpart A for contract documents must be followed. Construction Contract A101 and General Conditions A201, both part of American Institute of Architects (AIA) family of contracts with appropriate Agency guides (See RD Instruction 1924-A, Guide 1, Attachments 6 and 10) as appropriate, must be completed, reviewed and accepted by the Agency. While the
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standard AIA contract was not created specifically for rehabilitation work, it is sufficient to be used in rehabilitation projects. The Agency will consider the use of other contracts, but will require the necessary Federal funding language from the RD Instruction 1924-A Guide documents to be included as part of the contract. If no specific Agency contract guide document is available for use with the chosen contract, existing appropriate guides can be tailored for adaptation to the contract to ensure the applicable language is applied to the project. In these cases an regional OGC pass-thru is required.

If there are no new Rural Development funds as part of the transaction, the owner may choose to use the AIA Construction Contract A101 or a different contract for the rehabilitation. The Agency Guide is not required when the Agency is not providing new funding. However an Agency review of the contract may determine that some implementation of the Guide language (i.e.; Surety, retainage, EEO and Agency role language) should occur prior to Agency concurrence.

All contracts for rehabilitation must indicate that work will be completed in a reasonable, realistic time frame. It is expected that rehabilitation should be completed within a maximum of 12-18 months.

E) Pre-Construction Conference – RD Instruction 1924-A §1924.6(a)(11)(i) and 7 CFR 1924.6(a)(11)(i)

A Pre-Construction Conference (PCC) is required for any new Agency property rehabilitation regardless of funding source.

A PCC is a good time to discuss construction administration issues prior to beginning the work. It is an opportunity for all parties (owner, management company, architect, Agency contacts and rehabilitation contractor) to meet face to face and exchange contact information, discuss roles and responsibilities, and discuss anticipated questions or issues on the project. At the PCC, parties should discuss the process and schedule of rehabilitation, the impact on tenants who may need to be relocated, the timing and frequency of inspections, processing of pay requests and change orders, retainage as written in the contract, as well as expectations and requirements for close out items to be provided at final inspection. The Agency should be a participant, not the leader of the meeting, so as not to create confusion about the responsibility for the work. The project architect should chair this meeting, if there is a project architect on the project. If there is no project architect, the Contractor or the Owner should lead the meeting, depending on who is best suited. Form RD 1924-16, “Record of Pre-Construction Conference”, may be used to document the issues discussed. A well run PCC can prevent serious problems later and is worth the time.
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F) Inspections – RD Instruction 1924-A, §1924.9 and §1924.13(a)(5)(v) and 7 CFR 1924.9 and 1924.13(a)(5)(v)

Agency inspections are required in all cases, whether new Agency funds are used or not. See 7 CFR sections 1924.9 and 1924.13(a)(5)(v).

In new construction, inspections are required for “footing”, “framing” and “final”. See 7 CFR section 1924.9. In rehabilitation, an inspection is needed only at the “final” stage. In situations when adding a new unit, new community room, new laundry room or other feature, inspections are required at all stages.

For typical rehabilitation work, there may be cases where walls are relocated or opened and RD Instruction 1924-A and 7 CFR section 1924.9 would require a framing inspection before the wall is closed, to assure that electrical, plumbing, mechanical, insulation, etc. are in place and done correctly before the wall is closed. The majority of the inspections in rehabilitation work are based on a request for payment. The contractor wants to get paid at regular intervals during the work and an inspection is required to dispense funds. It is recommended that Agency staff inspect the rehabilitation work as often as possible during the construction period. If Agency staff are not able to visit the property before each pay request, the pay request may be approved based on the percentage of work completed from the inspection report from the inspecting architect or the local authority having jurisdiction (a local building department). Typically, the time frame for payments is monthly. Review the contract to determine what the frequency of contractor payments is and determine how notice of a pay request and / or inspection will be handled by the parties involved. Agency inspections are to verify the work has been completed in proportion to the funds requested, that work is progressing adequately, that the work is of acceptable quality and that the government’s security interest is being protected.

After the project architect has inspected the project, the Agency should ask for his/her inspection reports (or field reports or site visits). If the local jurisdiction / building department is making inspections, the Agency should ask for copies of those reports.

G) Change Orders - RD Instruction 1924-A, §1924.10 and 7 CFR 1924.10

Agency approval of change orders should follow the process set forth in 7 CFR 1924.10 regardless of the funding source, as they impact our security interest in the property.

During an inspection, if there are items that are different from what was described in the scope of work, plans and/or specifications, it is important to call attention to these items. A change order will be required as set forth in 7 CFR 1924.10. Anticipate change orders
in rehabilitation projects. Much of the Scope of Work will have been based on assumptions. Once work begins, many unforeseen circumstances or conditions may arise that need to be addressed. The contractor or project architect should document these variances as change orders. Change orders should be approved prior to the work being done. However; the work is sometimes performed before the change order is approved. This typically occurs when the item is essential to the project and further work could not have proceeded without the change. In such cases, include copies of the change order in the project file to document the work.

Although change orders may either reduce or increase the contract amount and the work, most change orders in rehabilitation will be for those unforeseen items that add to costs. A balance must be struck between the funds available (including any “contingencies” that were built into the funding), the work needed, and the work planned. While part of the application process is to obtain a signed statement from the owner/applicant agreeing to pay for cost overruns from personal resources, there may be situations where it is important to develop a “no cost” change order, that acknowledges the additional unforeseen work needed and funds it by reducing work elsewhere in the job to balance the costs out.

The “no cost” change order in rehabilitation work would be anticipated only after all contingency monies have been used and more unexpected work has arisen. Typically, in new construction, landscaping is reduced to help offset cost overruns. The Agency could determine that reducing landscaping in a rehabilitation job was acceptable to help offset additional work needed.

However, the owner has agreed to cover cost overruns. Decisions to adjust the scope of work because of cost overruns, even it only involves landscaping, should be made in conjunction with the Agency’s Team Leader, the owner and the architect. The determination of where funds come from for cost overruns after contingencies have been depleted needs to take into consideration the best solution for the property, tenants, Agency and owner.

If the financing was set up to include “Contingencies”, they should be treated as a separate line item cost shown on one of the blank lines of Form RD 1924-13 (lines 56 or 57). Each expenditure of funds from “Contingencies” will be documented by a change order. Track contingencies funds, provided through the Agency program financing, in the same way as a soft cost item – architect’s fees, engineering fees, etc. If, at the end of the job, contingency funds remain, they may be used for additional work (as long as it would be an eligible loan expense for a new loan), or will be placed into the reserve account and used for future replacements. There is only one “contingency” to be used to cover overages in either “hard” or “soft” costs. As discussed previously, Section 538 guaranteed loan funds have a different contingency percentage and requirements.
Attachment J

H) Pay Requests / Payments – RD Instruction 1924-A, §1924.6(a)(12) and §1924.13(e)(1) and (2) 7 CFR 1924.6(a)(12); 1924.13(e)(1) and (2)

When new Rural Development funds are being provided, payments will be made by one of the following contract methods: “One Lump Sum” or “Partial Payments”. See 7 CFR section 1924.6(a)(12)

A lump sum payment may be appropriate rather than partial payments, when there is one area of work that does not affect other systems or spaces of the building. An example would be the replacement of a roof. While it is usually an isolated and straightforward element of work, the cost may exceed $350,000, and could be considered “rehabilitation”, rather than “repair”. This is a judgment call on the part of the underwriter in collaboration with the State Architect. Whether it is “rehabilitation” or “repair”, there would need to be a schedule for the work and a corresponding payment schedule. Because the time period for completion of such work may be very short (one or two months), payment may be issued in one lump sum upon 100% completion of the work. It is important to ensure that the contract is written stating that payment will be made upon completion of all work and inspection and approval by Rural Development staff. For this situation, it might be appropriate to use the Form RD 1924-6, “Construction Contract”, rather than a full AIA standard contract.

Typically, contractors will ask for monthly payments for work completed and/or materials suitably stored on site. Whatever the payment schedule will be, it should be described in the contract and agreed to beforehand in a Pre-Construction Conference (PCC). Before approving a pay request, either the project architect or Agency representative (and preferably both) will inspect to verify that the work has been performed and that the pay request appropriately reflects the completed work. Retainage as set forth in the contract is held back on the total amount requested, until the project is completed. To protect the government’s security position, require the contractor to provide the Agency with an executed Forms RD 1924-9 “Certificate of Contractor’s Release” or RD 1924-10, “Release by Claimants”, following each payment executed by all persons who furnished materials or labor on the property. These forms should likewise be discussed at the PCC.

The Agency may track the payments and funds to determine that adequate money exists in the account for remaining work. Form RD 402-2, “Statement of Deposits and Withdrawals”, or a similar system will be used to track construction funds. An Excel spreadsheet could be used as well. Form RD 402-2 or similar document would be completed in accordance with the FMI for Form RD 402-2. If no new RD funding is involved then RD should assure that an acceptable “third party” financing entity tracking system is being implemented.
If no new Rural Development funds are being provided, the same conditions set out above for pay requests/inspections may be followed, but are not required. As a minimum, the Agency will review and approve all pay requests and change orders. Inspections and tracking of all contract funds for rehabilitation of an individual property with no new Rural Development funds is not required, but may be performed by the Agency on a “time available” basis.

I) Final Inspection / Payment – RD Instruction 1924-A, §1924.6(a)(12), §§1924.9(d) and (e) and §1924.13(e)(1) and (2) and 7 CFR 1924.6(a)(12); 1924.9(d) and (e); 1924.13(e)(1) & (2).

Final inspection and payment procedures are the same whether Agency funds or third party funds are used in financing the rehabilitation.

In making final payment to the contractor for the work, the Agency representative needs to verify that the work has been completed. Typically, the project architect performs a “substantial completion” inspection and creates a punch list, or list of what minor items need to be completed. The Agency representative will attend the final inspection, when the contractor has completed all items on the punch list.

All costs outside the contract (soft costs) must be dealt with at the final inspection. Prior to approving the final payment on a contract, the contractor must provide a signed copy of Forms RD 1924-9, and 1924-10, (or other industry standard form) from all persons who furnished materials or labor in connection with the contract.

Often times, a final change order is provided to reconcile the final costs for the project along with the request for final payment. Prior to making final payment, verify that the owner received the warranties for any equipment replaced as a part of the rehabilitation and all contractor lien release certifications were provided.

J) Cost Certification – RD Instruction 1924-A, §§1924.13(e)(1)(iv) and (v)

Per 7 CFR section 3560.72(d), a cost certification is required in all cases where there is an identity of interest as defined in 7 CFR 1924.4(i) between the contractor and applicant or any persons providing goods or services to the property (including the management company). The State Director may also require a cost certification for cases where he/she determines it appropriate. If the rehabilitation is funded by a Section 538 guaranteed loan, use the Section 538 Program cost certification requirements. However if there is an IOI contractor the certified and audited costs will be presented in the format contained on Form RD 1924-13, “Estimate and Certificate of Actual Costs”.

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For rehabilitation work without Agency funding and if cost certification is not required by the other funding entities, cost certification would still be required by the Agency, but as noted for rehabilitation funded with Section 538 permanent financing only, the cost certification does not need to follow the Form RD 1924-13 format as long as the costs are audited and certified. (For example, the cost certification created for a tax credit property would suffice.)

K) Warranty – RD Instruction 1924-A, §1924.4(p), 1924.12, and §1924.13(a)

Warranty requirements are the same under 7 CFR 1924, Subpart A whether Rural Development funds or third party funds are used in financing the rehabilitation.

As with new construction, the contract for the rehabilitation shall require a full one year warranty on the work. Copies of all warranties for equipment that was replaced (heating and air-conditioning equipment, kitchen appliances, etc.) shall be provided to the owner prior to final payment. Also with new construction, if problems occur that are the result of poor workmanship or poor quality materials (as opposed to normal “wear and tear”), the contractor should be contacted to respond to warranty issues. If he does not respond in a timely manner, the project architect (if one is involved in the project) should contact the contractor to work toward a resolution. If no project architect was involved in the rehabilitation, the owner or management company should attempt a resolution. If no resolution results, in extreme cases, the contractor could be suspended or debarred from performing future work with the Federal government based on a refusal to honor warranty work. Reasonable and appropriately valued payment and performance bonds should be in place, during the warranty period to protect the project if the contractor fails to perform as required.

For monitoring purposes, enter the 11 month warranty inspection in MFIS under Supervisory Activity.

Reference Guide

Attachment B, Repair vs. Rehabilitation Reference Guide, is provided as a reference for field staff and program participants to summarize the requirements of this Unnumbered Letter. This may be helpful in understanding the different requirements for repair work (which is funded on an annual basis by the reserve Account) and rehabilitation work (which is funded as part of the underwriting and handled through a separate account). Also, differences between rehabilitation funded by the Agency or funded by third party lenders are identified.
Conclusion

A Procedure Notice that will incorporate this guidance into one of the 3560 handbooks will follow this UL. Handbook procedures regarding rehabilitation of units will be revised over time. At this time, all rehabilitation work performed that is deemed necessary in accordance with 7 CFR 3560 will need to follow these guidelines.

Any suggestions, comments, or questions on the current guidelines should be directed to William Downs or Michel Mitias, Architects with the Program Support Staff at 202-720-1499 or 202-480-0664, or directed to Carlton Jarratt, Senior Loan Specialist with the Multi-Family Housing Preservation and Direct Loan Program (MPDL) at carlton.jarratt@wdc.usda.gov, or 804-287-1524.
REFERENCES TO REHABILITATION IN 7 CFR 3560 AND HANDBOOKS

Listed below is a comprehensive list of references to rehabilitation found in 7 CFR 3560, HB-1-3560, HB-2-3560 and HB-3-3560. These references include information on rehabilitation, sometimes as part of a transfer and sometimes in order to revitalize a property.

7 CFR 3560

- 3560.11 – A definition of “Rehabilitation” for use in 3560 is included in the definitions section.
  3560.11 and 3560.252(d)(2) Under Rental Assistance new construction units are defined to include units provided in conjunction with substantial rehabilitation.
- 3560.52 - The Agency uses appropriated funds to finance the construction, rehabilitation of program properties, or purchase and rehabilitation of MFH and related facilities to serve eligible persons in rural areas.
  3560.53(b)- Eligible use of funds includes rehabilitation of buildings.
  3560.58(b)- The Agency will consider the purchase and rehabilitation for an existing structure located in the central business area of a rural community.
  3560.63(d)(2)- The Agency may recognize developer’s fee paid from “soft dollars” (not loan funds) available through other sources on rehabilitation up to 15% of the total development costs.
- 3560.63(f) – Sets maximum debt limit for new construction or rehabilitation loans.
- 3560.70(b)(2) – Rehabilitation of existing RRH manufactured housing units is included as an eligible property.
- 3560.105(f)(1)(ii) – Requires builder's risk insurance for new construction or rehabilitation.
- 3560.159(c) – Uniform Relocation Act applies for tenants displaced by rehabilitation.
  3560.202(e) - Fund from rehabilitation loans will not be counted towards reducing rents.
- 3560.303(b)(1) – Professional service contract expenses as part of a rehabilitation (for design and inspection) are an eligible expense.
- 3560.406(d)(5) – For transfers, immediate, long term and rehabilitation needs will be identified by a Capital Needs Assessment.
  3560.406(d)(14)- A limited profit Rural Rental Housing transferee’s initial investment and return on investment will remain the same provided to transferor less the transferee contributes additional funds for rehabilitation and the Agency agrees to the higher initial investment.
- 3560.455(b)(3)(iv) – Loan reamortization may be used for rehabilitation in conjunction with a subsequent loan.
Attachment J

- 3560.752(b)(2)(ii) – Describes “Prospective Value” for appraisal after rehabilitation is completed.

**HB-1-3560, MFH Loan Origination Handbook**

- Ch. 1, paragraph 1.5 - Section 515 loans can be used to build, acquire and rehabilitate, or improve dwellings in rural areas.
- Ch. 1, paragraph 1.10B - Sites and dwellings developed or rehabilitated with Section 515 or Section 514/516 funds must meet the construction standards described or referenced in RD Instructions 1924-A and 1924-C.
- Ch. 2, paragraph 2.4A - The Agency does make initial loans for the purchase and rehabilitation of existing properties when it is in the Agency’s best interest.
- Ch. 3, paragraph 3.13A- The Agency must conduct due diligence for hazardous substances for applications to rehabilitate existing structures.
- Ch. 3, Exhibit 3-2- Applicable federal accessibility regulations for rehabilitations.
- Ch. 3, paragraph 3.19- A subsequent loan for rehabilitation may not include expenses incurred for the temporary relocation of tenants.
- Ch. 4, Exhibit 4-3 – Rehabilitation listed as an eligible loan purpose.
- Ch. 4, paragraph 4.16.D.4 – For a borrower to be considered eligible to receive rehabilitation or equity funds, the project to be funded must either be in compliance, or be brought into compliance with applicable civil rights laws or physical accessibility standards with the receipt of loan funds.
- Ch. 4, paragraph 19.A.1- Developer’s fee for rehabilitation can be up to 15 percent of the total development cost.
- Ch. 4, Attachment 4-B rehabilitation of existing buildings not previously financed by the Agency is an eligible loan purpose.
- Ch. 5, paragraph 5.11.C – Subsequent loans for repair and rehabilitation may be amortized over 50 years or the remaining economic life of the project, whichever is less.
- Ch. 6, Exhibit 6-3- The developer’s profit for rehabilitation should be in contents of a Memorandum of Understanding (MOU) with state financing agencies.
- Ch. 6, Attachment 6-B- Developer’s fee limit for rehabilitation listed in sample MOU.
- Ch. 7, paragraph 7.9.B and Attachment 7-A – Multi-layered financing, involving multiple financing sources, has become the norm in the building and rehabilitation of affordable housing.

- Ch. 10, paragraph 10.2.A – A subsequent loan might be appropriate to complete needed repairs and rehabilitation work.
- Ch. 10, paragraph 10.2.A – Subsequent loans for repair and rehabilitation do not compete for funding and borrowers can apply for a subsequent loan at any time. The processing of subsequent loans for repair or rehabilitation typically begins when the Agency and borrower identify the need for improvements.
Attachment J

- Ch. 10, paragraph 10.3.C – Lists eligibility for Repair and Rehabilitation subsequent loan funds.
- Ch. 10, paragraph 10.3.B - The annual funding notice to the states specifies the funds available for rehabilitation.
- Ch. 10, paragraph 10.4 – All improvements, repairs and modifications made as part of a subsequent loan must be in accordance with RD Instructions 1924-A and 1924-C.
- Ch. 10, paragraphs 10.9 – Loans for rehabilitation are funded from a separate allocation and do not compete for funding with new construction. Lists what borrower must do to apply for a rehabilitation loan.
- Ch. 10, paragraph 10.10.A – While subsequent loans to repair or rehabilitate existing units are processed in accordance with loan priorities established by the National Office, Loan Originators should set submission deadlines based upon the timing of the subsequent loan request. However, any deadlines must allow the applicant reasonable time to gather and prepare the necessary documentation, which is generally at least 30 days.
- Ch. 10, paragraph 10.11.D.1 - For repairs or rehabilitation a unit by unit inspection should be schedules as part of the loan underwriting process.
- Ch. 10, paragraph 10.12.B - The required restrictive use language for rehabilitation projects must be appended to the mortgage.
- Ch. 10, paragraph 10.13 - subsequent loans made for major rehabilitation may require temporary relocation of tenants.

HB-2-3560, MFH Asset Management Handbook

- Ch. 1, paragraph 1.5 - Section 515 loans can be used to build, acquire and rehabilitate, or improve dwellings in rural areas.
- Ch. 1, paragraph 1.10B - Sites and dwellings developed or rehabilitated with Section 515 or Section 514/516 funds must meet the construction standards described or referenced in RD Instructions 1924-A and 1924-C.
- Ch. 2, paragraph 2.4A - The Agency does make initial loans for the purchase and rehabilitation of existing properties when it is in the Agency's best interest.
- Ch. 3, paragraph 3.5 – Accessibility review of property required for a rehabilitation loan.
- Ch. 3, Attachment 3-E - Professional service contract expenses as part of a rehabilitation (for design and inspection) are an eligible project expense.
- Ch. 4, paragraph 4.31- Quarterly reports are required at the completion of rehabilitation.
- Ch. 4, Attachment 4-A, paragraph 5 - Professional service contract expenses are part of rehabilitation and are an eligible project expense.
- Ch. 5, paragraph 5.3.C - A project constructed after 3/13/91 must meet Fair Housing Act Accessibility Guideline requirements after rehabilitation.
- Ch. 6, paragraph 6.32.B - Lease may be terminated due to a required rehabilitation.
- Ch. 8, paragraph 8.8.B.- Rental Assistance may be suspended during rehabilitation.
- Ch. 9, paragraph 9.17.B.- The Agency should review the situation 180 days after disaster to assess rehabilitation.
• Ch. 1, paragraph 1.5 - Section 515 loans can be used to build, acquire and rehabilitate, or improve dwellings in rural areas.
• Ch. 1, paragraph 1.10B - Sites and dwellings developed or rehabilitated with Section 515 or Section 514/516 funds must meet the construction standards described or referenced in RD Instructions 1924-A and 1924-C.
• Ch. 2, paragraph 2.4.A. - The Agency does make initial loans for the purchase and rehabilitation of existing properties when it is in the Agency’s best interest.
• Ch. 6, paragraph 6.6.A. – Requires unit-by-unit inspection to determine whether rehabilitation may resolve problem.
• Ch. 6, Exhibit 6-3 – Project obsolescence would include cost of rehabilitation as a factor. Rehabilitation must comply with building codes. Consider expected useful life after rehabilitation.
• Ch. 6, paragraph 6.6.C – Size of rehabilitation loan may have an impact on Project Obsolescence.
• Ch. 7, Exhibit 7-1 – Identify additional physical condition requirements when a rehabilitation is involved with a Transfer with Rural Development funds or Third Party funds.
  Ch. 7, paragraph 7.1- Transfers offer opportunity to improve the quality of housing through rehabilitation.
• Ch. 7, paragraph 7.7.A. – The Loan Servicer should be particularly diligent in analyzing the budget and proposed rents when the transferee will also receive a subsequent loan or other third party financing or there are significant repairs or rehabilitation plans. All project rehabilitation costs must be reflected in project basic rents which may not exceed comparable market rents.
• Ch. 7, paragraph 7.7.C.- If rehabilitation will be performed basic rents should not increase until after completion of construction and inspection by the Agency.
• Ch. 7, paragraph 7.9A– The transferee contributes equity for payment of hard costs of construction (repair or rehabilitation) and Rural Development agrees to recognize a higher initial investment as described in Paragraph 7.9 B.
• Ch. 7, exhibit 7.3- Example of how to calculate the return to owner based on rehabilitation.
• Ch. 7, paragraph 7.13- Revitalization effective processing strategy includes establishing the scope of rehabilitation.
• Ch. 7, paragraph 7.20.C.- Borrower should consult with state preservation office for the transfer historical property which includes rehabilitation facade.
• Ch. 7, paragraph 7.20.D- MFH should do a design review when rehabilitation affects the design of the property.
• Ch. 7, paragraph 7.22 - The CNA includes an evaluation of any accessibility needs [7 CFR 3560.406(d)(9)] and must identify all immediate and long term repair and rehabilitation needs, see [7 CFR 3560.406(d)(5)].
• Ch. 7, paragraph 7.22.A - For transactions that include third-party funded rehabilitation (for example, transactions involving the acquisition of tax credits), the scope of work requires the CNA provider to use the proposed (and Rural Development-approved) third-party funded rehabilitation scope and develop a 20-year Replacement Reserve schedule that assumes that the third-party funded rehabilitation will occur as planned. Because the rehabilitation will not be funded from the reserve, Rural Development does not require the CNA to include the rehabilitation and does not require the CNA provider to review the rehabilitation costs or scope.

• Ch. 7, paragraph 7.22.B - After receipt of the draft CNA, the Loan Servicer will make an on-site inspection of each vacant unit and 10 percent of the remaining units in the project being transferred. When substantial rehabilitation issues are involved, additional units may be inspected.

• Ch. 7 paragraph 7.22.C - For Rural Development funded repairs, the detailed repair and rehabilitation plans and costs will be based on the CNA.

Ch. 7, paragraph 7.23.C- The agency will consider rehabilitation in evaluating the feasibility of a proposed transfer.

• Ch.7, paragraph 7.25 - The subsequent loan and its impact are accurately reflected in the transferee’s budget and repair and rehabilitation plans.

• Ch. 7, exhibit 7-5, Monitoring rehabilitation work is part of basic steps for implementing transfers.

• Ch. 7, paragraph 7.33C - Rural Development will monitor all repairs and approve payments using the procedures outlined in Chapter 9 of HB-1-3560. Completing this step allows Rural Development to verify that the property will be restored to a decent, safe and sanitary condition.

Ch. 7, Attachment 7-A- Providing rehabilitation loans is listed as a servicing authority. Transfer repair agreement should include costs of relocating tenants if displaced by rehabilitation.

• Ch. 7, Attachment 7-B-2- Rehabilitation costs should be calculated in sources and uses of funds.

• Ch. 7, Attachment 7-D- Specific prospective value should be considered in appraisal if rehabilitation work is conducted.

• Ch. 12, paragraph 12.9- If rehabilitation costs are excessive, abandonment of security interest may occur if chattel property has no market value.

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# REPAIR vs. REHABILITATION REFERENCE GUIDE

The following chart maybe useful for the repair or rehabilitation of MFH properties.

<table>
<thead>
<tr>
<th>ITEM</th>
<th>REPAIRS ¹</th>
<th>REHABILITATION ¹</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Only RD Funds ²</td>
<td>Only RD Funds ²</td>
</tr>
<tr>
<td>Architectural Services (7 CFR 1924.13(a))</td>
<td>Recommended but typically not necessary.</td>
<td>Required, but can be waived by National Office on case-by-case basis</td>
</tr>
<tr>
<td>Procurement (7 CFR 1924.13(e)(1))</td>
<td>Minimum 2 bids recommended if work done under one contract &gt; $3500.</td>
<td>Competitive bids required (Competitive bids negotiated with S.D. exception.) Cost cert if IOI.</td>
</tr>
<tr>
<td>Surety (7 CFR 1924.6(a)(3) &amp; 1924.13(e)(1)(iii))</td>
<td>Required unless an exception is granted.</td>
<td>Surety required. (Impacts Agency loan security.)</td>
</tr>
<tr>
<td>Cost Estimates (7 CFR 1924.13(e)(1))</td>
<td>Minimum 2 bids recommended if work &gt; $3500. If architectural services required, use Form RD 1924-13 Cost Estimate form.</td>
<td>Use Form RD1924-13 Cost Estimate or similar format containing adequate detail.</td>
</tr>
<tr>
<td>Contracts (7 CFR 1924.13(e)(1))</td>
<td>Contracts required. (Even if just acceptance of bid.)</td>
<td>Contract docs per 1924-A. (AIA with Agency guides are preferred and are the standard.)</td>
</tr>
<tr>
<td>Pre-Construction Conference (7 CFR 1924.6(a)(11)(i))</td>
<td>N/A</td>
<td>Required. Use RDForm 1924-16.</td>
</tr>
</tbody>
</table>
**Attachment J**

<table>
<thead>
<tr>
<th>Inspections (7 CFRs 1924.9 &amp; 1924.13(a)(5)(v))</th>
<th>Agency and third-party contractor, if approved, will inspect work.</th>
<th>Agency will inspect work. Use Form RD 1924-12.</th>
<th>Agency and third-party contractor, if approved, can inspect work. Use Form RD 1924-12.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pay Requests / Payments (1924.12 &amp; 7 CFR 1924.13(e)(1) &amp; (2)) Section 538 UL Dated 8/16/11</td>
<td>Agency review not required.</td>
<td>Agency approval required. Use Form RD 1924-18. Get Form RD 1924-9 and Form RD 1924-10. Track funds on Form RD 402-2 or similar.</td>
<td>Agency review payments. Third Party to track payments by acceptable system.</td>
</tr>
<tr>
<td>Final Inspection / Payment (7 CFRs1924.6(a) (12), 1924.9(d) &amp; (e), &amp; 1924.13(e)(1) &amp; (2))</td>
<td>N/A</td>
<td>Agency inspects. Use Forms RD 1924-12, 1924-9 and 1924-10. Use 1924-7 if necessary.</td>
<td>Agency inspects. Use Forms RD 1924-12, 1924-9 and 1924-10. Use 1924-7 if necessary.</td>
</tr>
<tr>
<td>Cost Certification (7 CFR 1924.13(e)(1)(iv) &amp; (v))</td>
<td>Required if IOI.</td>
<td>Required if IOI or State Director requests. Use Form RD 1924-13.</td>
<td>Required if IOI. Does not have to follow Form RD 1924-13.</td>
</tr>
<tr>
<td>Warranty (7 CFRs1924.4(p), 1924.12, &amp; 1924.13(a))</td>
<td>Warranty required.</td>
<td>Warranty required. Use Form RD 1924-19.</td>
<td>Warranty required. Form RD 1924-19 may be used.</td>
</tr>
</tbody>
</table>

**NOTES:**
1. See Unnumbered Letter for definitions of “Repairs” and “Rehabilitation”.
2. “Only Rural Development funds” would include debt deferral, subsequent loan, MPR grant, or other MPR servicing tools from Rural Development. (Not Section 538 guaranteed funds.)
3. “3rd Party Funds” would include Section 538 GRRH funds, Low Income Housing Tax Credit Funds, Home Funds, a local bank, or any source of funds other than Rural Development.
March 18, 2015

TO: State Directors

ATTN: Area Directors
Area Specialist
Utilities Program Directors

FROM: Jasper Schneider
Acting Administrator
Rural Utilities Service

SUBJECT: Interest Rate Changes for Water and Waste Loans

Language in the Consolidated Farm and Rural Development Act requires that the poverty rate and the intermediate rate be determined based on the approval date of the loan. For those loans approved on or after May 23, 2008, the poverty rate will be set at 60 percent of the market rate and the intermediate rate set at 80 percent of the market rate, adjusted to the nearest one-eighth of one percent. Following are the new interest rates for water and waste disposal loans approved on or after May 23, 2008:

<table>
<thead>
<tr>
<th>Interest Rate</th>
<th>New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Poverty Line</td>
<td>decreased to 2.125%</td>
</tr>
<tr>
<td>Intermediate</td>
<td>decreased to 2.750%</td>
</tr>
<tr>
<td>Market</td>
<td>decreased to 3.500%</td>
</tr>
</tbody>
</table>

For loans approved but not closed on or before May 22, 2008, the poverty rate will remain fixed at 4.500 percent and the intermediate rate will continue to be set at one-half of the difference between the poverty line rate and the market rate. Following are the new interest rates for water and waste disposal loans approved on or before May 22, 2008:

<table>
<thead>
<tr>
<th>Interest Rate</th>
<th>New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Poverty Line</td>
<td>unchanged at 4.500%</td>
</tr>
<tr>
<td>Intermediate</td>
<td>decreased to 4.000%</td>
</tr>
<tr>
<td>Market</td>
<td>decreased to 3.500%</td>
</tr>
</tbody>
</table>

Due to the inversion of the rates, all loans may be obligated at the lower market rate for this quarter. These rates will be effective from April 1, 2015, through June 30, 2015.

EXPIRATION DATE: June 30, 2015
FILING INSTRUCTIONS: Administrative/Other Programs
Interest Rate Changes for Water
And Waste Loans

Also, the rate for watershed protection and flood prevention loans and resource conservation and development loans is as follows:

<table>
<thead>
<tr>
<th>CURRENT RATE</th>
<th>NEW RATE</th>
</tr>
</thead>
<tbody>
<tr>
<td>3.750%</td>
<td>3.500%</td>
</tr>
</tbody>
</table>

Please notify appropriate personnel of these rates
TO:       State Directors  
          Rural Development

ATTN:     Community Program Directors

FROM:     Tony Hernandez /s/ Tony Hernandez  
          Administrator  
          Housing and Community Programs

SUBJECT:  Determination and Documentation on Availability of Other Credit

The purpose of this unnumbered letter is to provide guidance on the determination and 
documentation of other credit. Community Facilities direct, guaranteed loan and grant programs 
have identified weaknesses in the determination and documentation of the availability of other 
credit.

RD Instructions require that the applicant for Community Facilities direct and guaranteed loans 
and grants must certify in writing that it is unable to finance the proposed project with its own 
resources or through commercial credit obtained at reasonable rates and terms. The regulations 
also state that the Program Director will provide a written analysis of other credit. Agency staff 
must include its own documentation in the project file indicating that such credit is unavailable. 
The State Program Director will address this important eligibility requirement in the comments 
and recommendations section of the Project Summary.

The Agency’s determination can be made in several ways:

1) Responses from lenders that have the capacity to provide the type of financing requested, and 
which document that the lender has analyzed the applicant’s financial situation and has 
determined for pertinent underwriting reasons, that such financing cannot be provided. A letter 
simply stating that the lender cannot or will not make the requested loan is not sufficient. The 
documentation should show how the lender’s rates will affect the applicant and why the 
applicant cannot utilize a commercial loan.

2) A review of the applicant’s historical and forecasted financial statements combined with its 
history of obtaining commercial financing could indicate whether such financing is available. 
The local lending requirements and conditions must be documented in the file, so that it is clear 
that commercial credit is not a viable option for this applicant.

EXPIRATION DATE:  March 31, 2016

FILING INSTRUCTIONS:  Community Programs
In reviewing the utilization for prior years, there were a number of states that had either limited or no guaranteed loan activity for the year. This situation is a matter of concern for several reasons. We are charged with the effective use of the taxpayer’s funds appropriated to us to improve the lives of rural Americans. An important part of this charge is increasing the capacity of rural governments and nonprofit organizations to access commercial credit on equal footing with urban communities. The CF guaranteed loan program is an essential tool for assisting rural communities in bridging this gap.

As a community works with Rural Development and lenders to develop a project, it is building capacity and creating a track record which will allow it to undertake additional development without Federal government support.

Prospective applicants are to be advised that the form of financial assistance will be determined based upon a full review and analysis of the applicant’s financial capacity. If the cash flow analysis and other financial information indicate that guaranteed financing is feasible, concerted efforts must be made to help the applicant arrange this form of funding. In those cases where guaranteed funding alone is not feasible, it is requested that the local office consider a combination of direct and guaranteed funding be used to assist the applicant in meeting its financial needs. The National Office staff is available to assist program directors in any way needed to increase the use of the guaranteed loan funds.

Proper documentation of this requirement will ensure that we are in compliance with RD Instruction 1942-A, 1942-C, 3570-B and 3575-A.

If you have any questions concerning this unnumbered letter, please contact Karen Safer, Community Programs at (202) 720-0974.
TO: State Directors

ATTN: Area Directors
     Area Specialist
     Rural Housing Program Directors

FROM: Tony Hernandez /s/ Tony Hernandez
      Administrator
      Housing and Community Facilities Programs

SUBJECT: Interest Rate Changes for Housing Programs
       and Credit Sales (Nonprogram)

The following interest rates, effective April 1, 2015, are reported as follows:

<table>
<thead>
<tr>
<th>Loan Type</th>
<th>Existing Rate</th>
<th>New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>ALL LOAN TYPES</strong></td>
<td></td>
<td></td>
</tr>
<tr>
<td>Treasury Judgment Rate</td>
<td>0.220%</td>
<td>0.270%</td>
</tr>
</tbody>
</table>

The new rate shown above is as of the week ending February 27, 2015. The actual judgment rate that will be used will be the rate for the calendar week preceding the date the defendant becomes liable for interest. This rate may be found by going to the Federal Reserve website for the weekly average 1-year Constant Maturity Treasury Yield *

**RURAL HOUSING LOANS**

<table>
<thead>
<tr>
<th>Loan Type</th>
<th>Existing Rate</th>
<th>New Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>Rural Housing (RH) 502 Very-Low or Low</td>
<td>3.000</td>
<td>3.000</td>
</tr>
<tr>
<td>Single Family Housing (SFH) Nonprogram</td>
<td>3.500</td>
<td>3.500</td>
</tr>
<tr>
<td>Rural Housing Site (RH-524), Non-Self-Help</td>
<td>3.000</td>
<td>3.000</td>
</tr>
<tr>
<td>Rural Rental Housing and Rural Cooperative Housing</td>
<td>3.000</td>
<td>3.000</td>
</tr>
</tbody>
</table>

EXPIRATION DATE: April 30, 2015

FILING INSTRUCTIONS: Administrative/Other Programs

* (http://www.federalreserve.gov/releases/h15/data/Weekly_Friday_/H15_TCMNOM_Y1.txt).
Interest Rate Changes for Housing Programs
and Credit Sales (Nonprogram)

Please notify appropriate personnel of these rates.
March 26, 2015

TO: Rural Development State Director

FROM: David Sandretti · /s/ Feddie A Mack for Director

SUBJECT: Funds for State Public Affairs Staff

This unnumbered letter provides funds for public affairs staff in your states.

Background:

At the 2014 Rural Development (RD) Public Information Coordinator (PIC) Conference in Nashville, it was clear that not every public affairs specialist had access to the equipment, software, and training necessary to perform their duties at the highest level. It is imperative that all states have the capacity to perform communications and public relations functions at the highest level. Proper equipment and training ensures effective program support delivery while amplifying RD messages among customers, the general public and key decision makers.

Implementation:

LAPAS will provide $1,000 for use by each state PIC. These are FY 2015 funds and should be expended this fiscal year. Acceptable purchases include: software, cameras, camera equipment and/or costs associated with training/travel for training.

I respectfully request that the PICs send an email to Freddie Mack, LAPAS Deputy Director, not later than June 1, 2015, stating how the money was or will be used. Also, please describe the benefits that resulted from this investment.

For questions regarding this memo, please contact Freddie at freddie.mack@wdc.usda.gov or at 202-720-6101.

EXPIRATION DATE: September 30, 2015
FILING INSTRUCTIONS: Administrative/Other Programs

Sent by Electronic Mail on March 30, 2015, at 6:15 pm by the Legislative and Public Affairs Staff.