CHAPTER 8: LOAN APPROVAL AND CLOSING

8.1 INTRODUCTION

Once the Loan Originator has completed all of the procedures described in Chapters 3 through 7 and has decided based on the qualifications of the applicant, the characteristics of the property, and the results of the underwriting analysis that the loan should be made, the case file is submitted to the Loan Approval Official for final review and approval. Section 1 of this chapter describes the procedures used to notify the applicant of the Loan Approval Official’s decision and to obligate loan funds, if appropriate. Section 2 describes the steps the Loan Originator and the closing agent must take to prepare the loan for closing. Section 3 describes the steps required to actually obtain funds for the closing and ensure that the closing is accomplished. Section 4 describes the process for administering construction loans.

SECTION 1: LOAN APPROVAL AND OBLIGATION

8.2 THE LENDING DECISION

If the underwriting analysis indicates that the loan should be approved, the Loan Originator must submit a complete case file to the Loan Approval Official. The Loan Approval Official should review all of the documents contained in the case file to ensure that they are completed properly, and must confirm that the Loan Originator’s underwriting decision is sound. The Loan Approval Official should approve or reject the loan within 30 days of receiving a complete case file.

A. Rejection

Handbook Letter 15 (3550), Standardized Adverse Decision Letter, must be signed by the Loan Approval Official and sent to the applicant. Whenever applicants are denied credit, they must be advised of their review and appeal rights, as described in Paragraph 1.9.

B. Approval

If the loan is approved, Form RD 3550-7, Funding Commitment and Notification of Loan Closing, will be issued, signed and dated by the Loan Approval Official. Throughout the fiscal year, loans may be approved subject to an appraisal. When this allowance is used, the box labeled “This commitment is contingent upon RHS obtaining an acceptable appraisal that adequately secures the loan and meets the requirements of 7 CFR Part 3550, section 3550.62” on Form RD 3550-7 must be checked.
8.3 OBLIGATING FUNDS

A. Initial Obligation

A loan must be approved and obligated the same day. Form RD 3550-7 must be signed and dated by the Loan Approval Official at the time of loan approval and obligation. Therefore, Form RD 3550-7 or any approval letter must not be issued to the applicant unless the loan has been approved and obligated.

As soon as the Loan Approval Official approves the loan and signs Form RD 3550-7, the Loan Originator will obligate funds through LoanServ. The executed Form RD 3550-7 must be stored in the recipient’s case file in ECF. If, after 15 days Form RD 3550-7 is not signed and returned, the Loan Originator must deobligate the loan and complete Form RD 1940-10, Cancellation of U.S. Treasury Check and/or Obligation. Once the loan has been deobligated, the application is withdrawn. Should the applicant express interest in another loan, a new application must be filed, and would be processed based on the new application date.

Loan approval and funds obligation may also trigger re-disclosure of the Loan Estimate if the interest rate and/or closing costs at loan approval are greater than disclosed on the original Loan Estimate. If a revised Loan Estimate is required, it must be issued within 3 business days of loan approval/obligation but no later than 4 business days prior to loan consummation (7 business days if the revised Loan Estimate is mailed to the applicant).

B. Changing the Loan Amount

If the loan amount must be increased or decreased prior to loan closing, any paperwork that reflects or is affected by the loan amount must be revised. The closing agent and the applicant must return any loan closing forms that have already been distributed so that they can be revised appropriately. Exhibit 8-1 illustrates the steps for making changes to the loan amount. When an increase in the obligation amount is needed, the Agency has 15 days from when funds become available to adjust the amount in the appropriate system and a new Form RD 3550-7 must be issued. The applicant has 15 days from date of the form to sign and return it.

NOTE: Form RD 1940-10, Cancellation of U.S. Treasury Check and/or Obligation, must be completed for any deobligation (full or partial). This must be signed by the Loan Approval Official within 5 business days after allotted appeal timeframe has expired (if applicable), or within 5 business days once it has been determined funds are no longer needed or valid (if appeal rights are not given). Deobligation processing must occur within 15 business days from date/signature on Form RD 1940-10.

If a loan amount must be increased or decreased for a prior fiscal year, the Field Office should contact the Servicing and Asset Management Office (Servicing Office) Disbursement Unit. All requests to increase the obligation amount for a direct loan with prior fiscal year funds are subject to the availability of funds at the time for the request. The Servicing Office Disbursement Unit will make the required corrections to the obligation amount.
NOTE: Although it is understandable that errors sometimes occur when obligating and closing loans, Field Offices are required to make every effort to adhere to the guidelines outlined in this handbook for correctly obligating loans.

<table>
<thead>
<tr>
<th>Exhibit 8-1</th>
<th>Steps for Changing the Loan Amount</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>Increase Amount of Loan</strong></td>
<td><strong>Decrease Amount of Loan</strong></td>
</tr>
<tr>
<td>Verify availability of funds.</td>
<td>If the check or ACH disbursement has not yet been sent to the Field Office, cancel the request. If the funds have already been sent, void the check, if applicable, and return it to the Servicing Office with Form RD 1940-10 and Form RD 3550-17. If ACH or wire funds have been sent, contact the SFH Assistance Section at the Servicing Office so they can initiate retrieval of the funds.</td>
</tr>
<tr>
<td>If the funds have not yet been sent to the Field Office or closing agent, cancel the request. If a check has already been sent, void the check and return it to the Servicing Office with Form RD 1940-10 and Form RD 3550-17. If ACH or wire funds have been sent, contact the SFH Assistance Section at the Servicing Office so they can initiate retrieval of the funds.</td>
<td>Amend the original obligation in LoanServ.</td>
</tr>
<tr>
<td>Cancel the obligation for the loan in LoanServ.</td>
<td>Update the new loan information in UniFi.</td>
</tr>
<tr>
<td>Update the new loan information in UniFi.</td>
<td>Request a new check or ACH through LoanServ.</td>
</tr>
<tr>
<td>Reobligate the loan for the correct amount and request a new check or ACH through LoanServ.</td>
<td></td>
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**C. Canceling a Loan**

To cancel the entire loan prior to loan closing, the Loan Originator must deobligate the loan and cancel the funds request in LoanServ. Form RD 1940-10, Cancellation of U.S. Treasury Check and/or Obligation, must be completed for any deobligation (full or partial, including when an applicant does return the Form RD 3550-7 within 15 days and in cases where the loan has not closed). This must be signed by the Loan Approval Official within 5 business days after allotted appeal timeframe has expired (if applicable), or within 5 business days once it has been determined funds are no longer needed or valid (if appeal rights are not given). Deobligation processing must occur within 15 business days from the date of signature on Form RD 1940-10. The executed Form RD 1940-10 must be stored in the recipient’s case file in ECF. If ACH or wire funds were already sent, the Field Office should contact the Servicing Office’s SFH Assistance Section and request that the funds be recalled from the closing agent. If a Treasury check has already been sent to the Field Office or closing agent, the check must be voided and returned to the Servicing Office with the completed Forms RD 1940-10, Cancellation of U.S. Treasury Check and/or Obligation, and RD 3550-17, Funds Transmittal Report. The Agency’s or applicant’s decision to cancel the loan must be documented carefully. The following instructions are to be followed for returning checks to the Servicing Office for cancellation:

Return Treasury Checks via overnight mail to:
- USDA Rural Development
- Single Family Housing Branch
- 211 North Broadway
- Suite 1701; Mail Stop 2234
- St. Louis, MO 63102

(01-23-03) SPECIAL PN
Revised (06-28-23) PN 585
The required information for this packet is:
   1) Form RD 1940-10, Cancellation of U.S. Treasury Check and/or Obligation;
   2) Form RD 3550-17, Funds Transmittal Report; and
   3) Check

After the funds have been returned, the Loan Originator must notify the applicant and closing agent of the loan cancellation using Handbook Letter 15 (3550), Standardized Adverse Decision Letter, which must be signed by the Loan Approval Official. In situations where the cancellation is not the applicant’s choice, Handbook Letter 15 (3550) must indicate any action that can be taken to correct or appeal the decision. It is the applicant’s responsibility to notify the seller and any contractors of the cancellation.

D. Monitoring Obligations:

The National Office posts an Undisbursed Obligation report to SharePoint each month so that State Offices can monitor undisbursed obligations over 180 days. This monthly report must be reviewed utilizing Attachment 8-B, Unliquidated Obligation Review, and must be saved in the recipient’s case file within ECF. Timely usage of funds is essential and aids the Agency in ensuring that program dollars are not deobligated in the following fiscal year, making them unavailable to fund other applications. The monitoring of a State’s unliquidated obligations should consider the circumstances of the loan, determine the need for the remaining funds, and whether a full or partial deobligation should occur. Based on the monitoring process in place, e.g., monthly reviews identified in Attachment 8-B, these should be used to provide a status on the semi-annual ULO Certification report.

In conjunction with the Undisbursed Obligation report, National Office also posts the Loans Fully Disbursed, not Activated report to SharePoint each month so the State Offices can monitor loan funds which have been fully disbursed, but the loan has not yet been activated. Timely activation is essential to ensure borrower repayment begins promptly, to avoid negative impacts for the borrower and the Agency.
SECTION 2: PREPARING FOR CLOSING

8.4 TITLE INSURANCE AND CLOSING AGENTS

For most loans, the Agency requires title insurance, and requires that the loan closing be conducted by a closing agent who meets the Agency’s standards. This paragraph summarizes the Agency’s requirements for title insurance and closing agents, and the procedures for approving the individuals and firms that provide those services. Details about these procedures can be found in RD Instruction 1927-B.

A. Title Insurance

Title insurance is required for most loans unless the State Director determines that the use of title insurance is not possible, is not economically feasible for the type of loan involved, or in the area of the State where the loan will be made. In these cases, an attorney’s opinion can be accepted. If the total outstanding balance of any unsecured (note only) Section 502 loans is less than $7,500, title insurance is not required. If the total outstanding balance on Section 504 loans is $25,000 or less, title insurance is not required. Title insurance is not required for loans made on tribal trust land when a certified Title Status Report is issued by the Bureau of Indian Affairs.

B. Closing Agents

An attorney or title company may act as a closing agent and close Agency real estate loans, provide necessary title clearance services, and perform other closing-related duties prescribed by the Agency. A closing agent approved by the Agency is required for all section 502 loans of $7,500 or greater and for 504 loans where the total outstanding balance is greater than $25,000 with the exception of a subsequent loan made for minimum essential repairs necessary to protect the Government’s interest. When feasible, loans made on tribal trust land do not require a closing agent as they may be closed by the Agency in conjunction with the Bureau of Indian Affairs.

C. Approvals

State Offices maintain a list of title insurance companies that are authorized to provide title insurance in the State. Each approved title insurance company may provide a master list of title companies and attorneys that are covered by its closing protection letter and are thereby authorized to perform closings on behalf of that title insurance company. The State Office determines which title insurance companies will be authorized to issue title insurance policies for Agency loans based on RD Instruction 1927-B.
Since a title insurance company is not regulated by the State, the approval process will be repeated at least every 5 years, or more often if adverse information becomes available, to ensure continued compliance by the title insurance company.

If an applicant selects a title company or attorney that is on the State Office list, no further verifications are necessary. If the attorney or title company selected is not on the list, they should provide an acceptable closing protection letter from an approved title insurance company.

Alternatively, title companies may submit Form RD 1927-20, Certification of Title Insurance Company, and attorneys may submit Form RD 1927-19, Certification of Attorney, to request Agency approval.

D. Procedures

If the applicant selects a title company or attorney that is not on the State Office list, the Loan Originator must send the title company or attorney Form RD 1927-20 or Form RD 1927-19, whichever is appropriate. The title company or attorney must return Form RD 1927-20 or Form RD 1927-19 to the Loan Originator for review. Standards for evaluating a title company or attorney’s qualifications are contained in RD Instruction 1927-B.

To notify a title company or attorney of their selection and approval, the Loan Originator should send Form RD 1927-4, Transmittal of Title Information, and attach Form RD 1927-9, Preliminary Title Opinion, if an attorney is performing loan closing.

8.5 RESPONSIBILITIES OF THE CLOSING AGENT/ATTORNEY

The Loan Originator must provide Form RD 3550-25, Loan Closing Instructions and Loan Closing Statement, to the closing agent/attorney. This form provides information about the amount of personal funds required from the applicant, the appropriate disbursement of funds, any remaining requirements that the applicant must meet, and the instruments and forms required for loan closing. The Loan Originator also should attach all forms needed for loan closing as well as copies of other documents to facilitate the closing agent’s/attorney’s review (e.g., tax bills, legal descriptions, or surveys). Closing documents may be sent via email IF THE EMAIL ATTACHMENT IS ENCRYPTED WITH A SECURITY PASSWORD TO PROTECT THE APPLICANT’S/BORROWER’S SENSITIVE INFORMATION WHICH INCLUDES THE SOCIAL SECURITY NUMBER, ADDRESS, DATE OF BIRTH, etc. Form RD 3550-25 need not be executed until loan closing, and must be returned, along with the other closing documents.
The closing agent/attorney is required to perform a number of tasks, including:

- Provide a title insurance binder (or prepare Form RD 1927-9, Preliminary Title Opinion) within 10 days of the date of the transmittal letter;

- Secure a title insurance policy within 60 days of loan closing or a final title opinion within 14 days of loan closing;

- Establish a mutually convenient date for the loan closing;

- Assess whether, after closing, the borrower will have an ownership interest in the property that is of the priority required by the Agency and subject only to those exceptions approved by the Agency;

- Ensure that the applicant provides a copy of an acceptable hazard insurance policy or insurance binder, and evidence that 1 year’s premium has been paid;

- Confirm that the applicant has flood insurance, if applicable;

- Collect any other information the Agency has instructed the applicant to provide;

- Ensure that the applicant is aware of any funds that must be brought to closing; and

- **On the day of the loan closing**, confirm that the applicant has no outstanding judgments. If any additional entries of record are identified, the loan cannot be closed until these entries are cleared or approved.

The Agency or closing agent/attorney must complete the Closing Disclosure, which itemizes the costs to be paid by the applicant and seller at closing. The Closing Disclosure may be used to reset tolerance instead of reissuing a revised Loan Estimate when a change in circumstance has occurred. UniFi will provide much of the information needed for the Closing Disclosure, including the amount of the initial deposit to the escrow account. This information should be provided to the closing agent/attorney. Real estate taxes and homeowners’ association/condo fees must be prorated between the seller and borrower using the Closing Disclosure to estimate the actual amount of cash needed for closing and to determine the actual payment amount. The closing agent/attorney also must ensure that there are no outstanding demands for payment from a contractor or supplier for construction or repair work. If required by State Supplement, Form RD 1927-5, Affidavit Regarding Work of Improvement, must be signed at closing by the seller or, in the case of a subsequent loan, by the borrower, to certify that there are no outstanding claims.
8.6 RESPONSIBILITIES OF THE LOAN ORIGINATOR

The Loan Originator is responsible for coordinating all aspects of the process so that the required pieces come together on the day of closing. Between the time the loan is approved and the day of closing, the Loan Originator must: (1) work with applicants to be sure they understand and carry out their obligations; (2) work closely with the closing agent and review their work, as appropriate; (3) re-verify income, eligibility and validate the interest rate; (4) prepare the documents that the Agency must provide for closing; and (5) ensure all loan approval conditions have been met.

A. Prepare the Applicant

The Loan Originator must work with applicants to ensure that they understand the steps required to reach closing successfully.

1. Notification of Loan Closing

The Loan Originator must notify the applicant of the conditions to be met and information to be provided at or before loan closing using Form RD 3550-7, Funding Commitment and Notification of Loan Closing. The applicant must review, sign, and return Form RD 3550-7 to the Loan Originator within 15 days from the date of the form. The loan cannot be closed unless Form RD 3550-7 has been signed and all obligations listed on the form have been met.

2. Closing Costs

The applicant may be required to bring funds to closing for a variety of purposes, including assets that must be contributed as a down payment, funds to pay for closing costs, or resources to fund the initial deposit to the escrow account. Borrowers receiving a subsequent loan may be required to prepay interest at closing. If loan closings occur on the 29th, 30th, or 31st, the applicant will choose a desired payment due date between the 1st and 15th of the following month, 30 days from loan closing. UniFi will calculate the number of days and dollar amount of prepaid interest to be collected at closing as described in Chapter 10 of the DLOS manual. An estimate of the required amount, determined by the Loan Originator, is provided on Form RD 3550-7. The closing agent/attorney makes the final determination of the actual amount required from the applicant.
B. **Review Title Insurance Binder (or Preliminary Title Opinion) and Other Closing Documents**

Upon receipt of a title insurance binder (or Form RD 1927-9, Preliminary Title Opinion), the Loan Originator must carefully review it and consider the issues identified in Exhibit 8-2. The Loan Originator should review any exceptions listed to determine if the lien position is in jeopardy. If the exceptions will adversely affect the property’s title, suitability, or security value, the loan cannot be closed.

If prior liens will be present as part of a leveraging strategy, Form RD 1927-8, Agreement with Prior Lienholder, must be executed by the lien holder and recorded in the appropriate real estate mortgage records.

If any required information is omitted, or if the title insurance binder (or Form RD 1927-9) is not satisfactory, the Loan Originator should return it to the closing agent/attorney for corrections.

### Exhibit 8-2

**Reviewing the Title Insurance Binder (or Preliminary Title Opinion)**

- After closing, the borrower must become the owner of record of the real property.
- Any liens or recorded claims that would prevent the Agency from obtaining an enforceable mortgage must be removed.
- Outstanding judgments, bankruptcy, insolvency, or probate proceedings must be resolved.
- All property rights intended to be taken as security must be available.
- If wetlands easements or other conservation easements have been placed on the property, they must be acceptable to the Agency.
- If there are any exceptions of record, they must be acceptable to the Agency.
Paragraph 8.6 Responsibilities of the Loan Originator

The Loan Originator must also review the Closing Disclosure prepared by the closing agent/attorney and, if correct, will proceed (or authorize the closing agent/attorney) to provide the disclosure to the applicant at least three business days before loan consummation. The applicant may waive the three-business day waiting period if they are facing a bona fide financial emergency. Such request for waiver of the three-business day waiting period must be received from the applicant in writing. If revisions to the Closing Disclosure are needed after it has been provided to the applicant, an additional three business day waiting period will be required.

C. Re-verifying Employment and Income

The Loan Originator must obtain an oral verification of employment (VOE) within 10 business days prior to the closing date if the applicant has worked for the employer for less than a year or the other types of verifications are inconsistent or suspicious. A written verification of employment, dated within 10 business days prior to the closing date, may be accepted in lieu of an oral VOE. Documentation to re-verify the applicant’s income must be updated before loan closing if: (1) the closing will occur more than 120 days after the date on the income/employment verification documents; (2) there is evidence to indicate a change in financial status; or (3) the applicant’s employment status had changed within 4 months prior to submission of the application. All re-verification activity should be documented carefully.

If the income re-verification indicates a significant change in income, the Loan Originator should take the following steps:

- Verify that the applicant is still income-eligible. A program loan cannot be granted if the applicant’s adjusted income exceeds the moderate-income level at closing. Regardless of whether the applicant’s income decreases or increases to change their status from very-low or low income, no changes are needed on the loan obligation. (There are no income restrictions for non-program applicants.)

- Determine whether the applicant is eligible for payment subsidy. Payment subsidy may be granted if the applicant’s adjusted income is at or below the applicable moderate-income limit.

- Consider whether the applicant could obtain 100 percent private financing and refer the applicant to a private lender, if appropriate.

- Confirm that the applicant has adequate repayment ability.
Paragraph 8.6 Responsibilities of the Loan Originator

D. Re-verify Eligibility

The applicant’s circumstances may have changed since loan approval/obligation and must be reviewed as part of closing preparations. Form RD 3550-7, Funding Commitment and Notification of Loan Closing, should be reviewed to be sure all obligations are included on the most recent Eligibility Summary. After all re-verifications have been completed, the Loan Originator will print out and sign a new UniFi Eligibility Summary and place it in the applicant case file.

E. Validate the Interest/Note Rate

Before preparing the loan closing documents, the Loan Originator must validate the note rate. The validation process involves reviewing the information in UniFi and LoanServ to ensure that both systems have the same and correct interest rate.

The Loan Originator should use the following process to validate the note rate.

- Review the interest rate history to determine if an interest rate change occurred between loan approval/obligation and loan closing.

- Determine which of the interest rates is lower. **The Loan Originator must use the applicable interest rate in effect at loan approval or loan closing, whichever is lower.**

- If the interest rate at closing is lower than the one in effect at the loan obligation/approval date, both UniFi and LoanServ must be updated to reflect the lower rate.

- Ensure that documents printed from UniFi, especially those affected by the interest rate such as the Promissory Note, Loan Estimate and Closing Disclosure, Truth in Lending Statement (as applicable) and Form RD 410-4, are accurate, consistent with the information in LoanServ, and in compliance with program guidelines.
Paragraph 8.6 Responsibilities of the Loan Originator

F. Prepare Loan Documents

The Loan Originator should assemble the forms needed for closing, and forward them to the closing agent/attorney with Form RD 3550-25, Loan Closing Instructions and Loan Closing Statement. When preparing the instructions, any cash back to the applicant/borrower must be limited to the reimbursement for certain items paid by the applicant/borrower outside of closing (i.e. earnest money deposit, homeownership education fee, inspection fees, and the first year’s hazard insurance premium). Loan funds or excess seller paid concessions may not be disbursed to the applicant/borrower. Excess loan funds should be applied as a principal reduction.

Closing documents may be sent via email IF THE EMAIL ATTACHMENT IS ENCRYPTED WITH A SECURITY PASSWORD TO PROTECT THE APPLICANT’S/BORROWER’S SENSITIVE INFORMATION WHICH INCLUDES THE SOCIAL SECURITY NUMBER, ADDRESS, DATE OF BIRTH, etc.

The closing agent/attorney is responsible for completing the appropriate forms, preparing the security instruments, and obtaining signatures at closing, as needed. Attachment 8-A lists the documents needed for loan closing.

In unusual circumstances, changes must be made to the text of a security instrument or promissory note. For example, in the case of a non-program borrower, the clauses relating to refinancing to other credit and prohibition on leasing will be stricken. The Loan Originator should draw a line through only the specific language to be deleted, and alert the closing agent/attorney of the deletions. All persons signing the security instrument or promissory note must initial the changes in the margin.
1. Special Documents for Assumptions

Whether new funds are obligated or existing loan funds are recycled through an assumption is primarily an accounting function, and is largely transparent to the purchaser and seller. However, there are 3 procedural differences that will affect the purchaser and the seller. First, the purchaser must sign Form RD 3550-22, Assumption Agreement Single Family Housing, at closing. Second, the original note is not returned to the seller. Instead, the note is amended to indicate that it has been assumed. The original Promissory Note, with a copy of Form RD 3550-22 attached, is kept in a locked fire-proof file. Copies are placed in the purchaser’s case file. Third, Form RD 3550-16, Release from Personal Liability, is provided to the seller at closing. The agreement is executed to release the seller from all personal liability for the amount of debt being assumed. In cases where the debt is not being assumed in full, the Servicing Office will handle the settlement of the remaining debt and any release of liability for that portion of the debt not being assumed.

Unless required by State law, a previous mortgage / deed of trust may be released provided that all previous promissory notes and assumption agreements are listed on both the new assumption agreement and the new mortgage or deed of trust to ensure that all debts are adequately secured.

2. Special Documents for Subsequent Loans

Applicants who are obtaining a subsequent loan have a legal right to cancel the loan within 3 business days from whichever of the following activities occurs last: (1) execution of the mortgage or deed of trust; (2) receipt by the applicant of the Closing Disclosure at least 3 business days prior to consummation; or (3) receipt of Form RD 1940-43, Notice of Right to Cancel. The Loan Originator or closing agent/attorney cannot disburse funds to the applicant until the 3 business days have passed, unless a hardship exists and the applicant waives their right to cancel the loan in writing.

3. Special Instructions for Loans on Tribal Trust Land

Only the Bureau of Indian Affairs (BIA) has the legal authority to secure a recording on tribal trust land. The BIA serves as the recording office and title insurance guarantor for all tribal trust lands. A Title Status Report (TSR) must be requested from the BIA for which the Agency will need to provide certain lending documents such as the approved lease agreement, mortgage / deed of trust, promissory note, etc. The Agency may close the loan upon BIA approval and commitment to issue the certified TSR which will show the recorded Agency lien. Without a certified TSR issued from the BIA the Agency does not have a secured lien.
SECTION 3: CLOSING

8.7 OBTAINING FUNDS FOR CLOSING

The Agency utilizes an automated process for the electronic disbursement of loan funds known as the Automated Clearing House (ACH) network. This process pertains only to initial disbursements on section 502 loans. At the appropriate time, funds are released via ACH into the closing agent’s/attorney’s account in order to close the loan. Under no circumstances will the loan closing proceeds be transferred from one closing agent’s/attorney’s bank account to another. In the event the funds were sent to the wrong closing agent/attorney, call the Servicing Office at the Field Support/ACH Help Desk.

The ACH process is not utilized for subsequent disbursements on construction loans, section 504 Loan and Grant combos, 504 grants, and 504 loans. Subsequent disbursements on construction loans, section 504 Loan and Grant combos, 504 loans, and 504 grants only are requested via the LoanServ system.

Any loan that is closed in the Field Office will use a paper check, i.e. Native American loans closed via Office of General Counsel (OGC) and section 502/504 Note only loans. Checks are generated the day they are requested and are dated for 3 days later.

8.8 ESTABLISHING THE DISBURSEMENT SCHEDULE

Some borrowers will be able to occupy their dwellings immediately, while others will need to remain in other housing until construction or rehabilitation is complete. To avoid requiring borrowers to repay an Agency loan while continuing to pay other housing costs, borrowers who cannot occupy the property within 30 days are permitted to defer loan payments.

A. Permanent Loans

If loan funds are to be used to purchase an existing dwelling or newly built house (that was complete or largely complete when the purchase agreement was signed), or to complete minor repairs, such as painting or carpeting, the borrower should be able to occupy the property within 30 days. In these situations, a permanent loan is made and the borrower’s repayment obligation begins immediately. Funds for permanent loans are requested in a single advance. In general, the loan funds are disbursed in full at closing. If funds for repairs are not fully disbursed at loan closing, the undisbursed loan proceeds are deposited into an escrow account supervised by the closing agent/attorney, or into a supervised bank account and disbursed in accordance with RD Instruction 1902-A.
Paragraph 8.8 Establishing the Disbursement Schedule

B. Construction Loans

If loan funds are to be used to build a new dwelling or to undertake repairs that will prevent the borrower from occupying the dwelling for more than 30 days, the loan is made as a construction loan. Funds for construction loans are disbursed in multiple advances that begin to accrue daily simple interest as of disbursement at the borrower’s subsidized rate and will not exceed the note rate. When activating the construction loan, and to ensure that interest accrues at the subsidized rate during construction, the Loan Originator must enter the subsidized rate into LoanServ. The deferral period identified on Form RD 1940-16, Promissory Note, should be within the estimated timeframe to complete the construction as identified in the construction contract documents (e.g., Form RD 1924-6, Construction Contract). If the construction period exceeds the estimated deferral period, the Loan Originator will modify the note and contact the Servicing and Asset Management Office, SFH Assistance Section, to request the deferral period to be extended.

The Loan Originator will post each disbursement into LoanServ. LoanServ will calculate and record the amount of the interest accrual during the construction period. The Loan Originator must generate the Approved Eligibility Summary from UniFi and place it in the borrower’s case file when the construction loan is activated. The construction loan is converted for amortized payments, which will be due the first day of the month as a permanent loan in LoanServ, once the final disbursement is posted in LoanServ and following any of these events:

- Final inspection by the Agency or qualified third party;
- Issuance of the Certificate of Occupancy by the local jurisdiction;
- Occupancy of the new or repaired dwelling

NOTE: If a borrower is unwilling to initial the revised note, the loan may still be converted (see table in Paragraph 8.13).

When construction funds are not fully expended at loan conversion, all remaining loan proceeds are deposited into an escrow account supervised by the closing agent/attorney, or into a supervised bank account and disbursed in accordance with RD Instruction 1902-A. Principal curtailments for construction funds remaining after completion are handled according to Chapter 5, Paragraph 5.26.

C. Construction Take-Out Loans

If loan funds are to be used to purchase a newly built house where construction had not started or just started at the time the purchase agreement was signed and where the builder will retain ownership of the lot during construction and fund the construction, the loan is made as a purchase new loan. In this situation, the obligation can occur in advance of construction provided the proposed construction and site meet the property and environmental standards. In addition, the Loan Originator should determine how the construction quality will be documented following the guidance in Chapter 6, Paragraph 6.7 B. Once the construction is complete, the closing is held and the disbursement schedule follows that of a permanent loan.
Prior to closing, obligations for these loans must be closely monitored. The Loan Originator should routinely check in with the builder and/or applicant (e.g. by telephone, email, etc.) to ensure the construction is progressing in a timely manner based on the closing date established on the purchase agreement. Valuation updates or completion reports from the appraiser are not required unless the Agency learns of substantial changes to the plans or specifications which were not pre-approved by the Loan Approval Official.

8.9 ESTABLISHING A REPAYMENT SCHEDULE

A. Monthly Installments

The Loan Originator must indicate the appropriate monthly payment schedule on Form RD 1940-16, Promissory Note. Under no circumstances will a new loan be scheduled with an annual installment. Borrowers with existing loans specifying annual payments may request conversion to monthly payments, and must convert to a monthly payment schedule before any subsequent loan or new payment subsidy is approved.

B. Housing Assistance Program (HAP)

HAP payments made from the Housing Choice Voucher-Homeownership Program should be handled in the following manner. The Loan Originator should:

- Encourage the Public Housing Authority (PHA) to send the HAP (principal, interest, taxes and insurance portion only) directly to Rural Development (via the appropriate lockbox) or to the leveraged lender versus sending it directly to the family.
- Notify the PHA of the appropriate lockbox address and inform the PHA that the check must include the borrower’s name and account number at a minimum.
- If the PHA elects to use any other payment method, Field Offices will be responsible for monitoring these accounts, which will require coordination with the Servicing Office to ensure they remain current.
- Accounts that use the Housing Choice Voucher should be designated a “Yes” in the field called “Section 8 Vouchers” in the “New Application Additional Set Up Screen” in UniFi.

8.10 ORIGINAL EQUITY

Original equity is calculated using the market value, as defined in Form RD 3550-12, Subsidy Repayment Agreement, at the time of loan approval/obligation for both new and existing properties. Original equity is the difference between current market value and the total of all Agency and leveraged assistance (including subordinate affordable housing products and/or grants). Prepaid taxes and insurance are not considered original equity, nor are contributions toward closing costs. Form RD 3550-12, Subsidy Repayment Agreement, contains the original equity amount. Only one agreement should be executed by the subject borrower for the subject property. A new agreement should not be completed when extending additional financing (i.e. subsequent loans) to an existing borrower with an active agreement.
When an applicant is purchasing a program Real Estate Owned (REO) property and the purchase price is less than the market value due to an administrative price reduction, the equity to be credited to the borrower (if any) is any difference between the actual purchase price and the loan amount. Administrative price reductions do not affect original borrower equity.

8.11 LOAN CLOSING

The closing agent/attorney must review each closing document with the applicant, obtain signatures, as appropriate, and collect and disburse all required funds. Attachment 8-A provides a list of the documents that may be required at closing.

A. Loan Closing Document Submission

- Many of the legal documents and other information used in underwriting the loan must be provided to the Servicing Office in order to assist with quality assurance and servicing.
- Prior to loan closing the Loan Originator must complete the following items to be submitted to the closing agent/attorney:

  1. Form RD 3550-19, Transmittal – Closing Documents, with the appropriate documents as indicated on the transmittal.
  2. Form RD 3550-25, Loan Closing Instructions and Loan Closing Statement, which includes the required forms to be signed by the borrower(s) at loan closing.

Once loan closing has occurred, the closing agent/attorney will:

  1. Send to the Servicing Office via express (overnight) mail:
      a. Form RD 3550-17, Funds Transmittal Report, and
      b. A check for total fees collected as shown on Form RD 3550-17.
  2. Send to the Field Office via express (overnight) mail:
      a. Original loan closing documents, and
      b. Copy of Form RD 3550-17, Funds Transmittal Report, along with a copy of check for total fees collected.

The Field Office is responsible for submitting closing documents to the Servicing Office within 3 working days of loan closing, as described in Form RD 3550-25, Loan Closing Instructions and Loan Closing Statement, and in Chapter 10 of the DLOS manual.

Special Loan Closing Requirements
See Chapter 9 for condominiums, community land trusts, planned unit developments, or manufactured homes. See Chapter 10 for leveraged loans.
Paragraph 8.11 Loan Closing

The closing agent/attorney must return all original documents to the Loan Originator to be retained in the case file. However, the original Promissory Note and other essential records must be retained in their original hard copy form, in a locking-type fire proof filing cabinet or safe. The title insurance policy (or final title opinion) will be sent only to the Loan Originator and applicant by separate envelope. The Servicing Office does not receive a copy of the Final Title Policy.

The loan docket for construction loans should not be sent to the Servicing Office until the loan is converted to a permanent loan and the Promissory Note is amended.

B. Review Closing Documents

The Loan Approval Official must review the closing documents to verify that the Agency has received the proper lien priority. The Loan Approval Official also should check Form RD 3550-7, Funding Commitment and Notification of Loan Closing, to confirm that the applicant submitted all required information. The Loan Approval Official then signs Form RD 3550-25, Loan Closing Instructions and Loan Closing Statement, to certify that the loan was closed in accordance with the instructions provided.

C. Activate the Loan

The Loan Originator activates the loan in LoanServ after loan closing to signal the Servicing Office that the loan has been closed, and that servicing should begin. The Servicing Office does not begin to service construction loans until they are converted to permanent.

D. Record Mortgage or Deed of Trust

The closing agent/attorney must record Form RD 3550-14 after loan closing. The closing agent/attorney should submit an unrecorded copy to the Loan Originator along with the other closing documents. The recorded copy should be provided to the Loan Originator as soon as it is completed.

If the original is retained by the filing official, a conformed copy showing the date and place of recordation must be provided.

E. Secure Title Insurance Policy

The closing agent/attorney must secure the title insurance policy and deliver it to the Loan Originator and applicant. A copy of the binder/commitment letter must be submitted to the Servicing Office with other closing documents.
SECTION 4: CONSTRUCTION LOANS

8.12 ADMINISTER CONSTRUCTION FUNDS

When funds are used for construction or rehabilitation, the Loan Originator must supervise their use. The Loan Originator and the borrower must each accept the work when the contractor wishes to receive payment. If applicable, proper implementation of mitigation measures required by the environmental assessment also should be reviewed. If the work is acceptable, the Loan Originator should order a check with the borrower’s and contractor’s names on it as instructed in Chapter 12 of the DLOS manual. The check is sent to the Field Office, and once received, it should be given only to the borrower for endorsement. After the borrower endorses the back of the check, it should be promptly delivered to the contractor. The payment process may be expedited if the Loan Originator, borrower, and contractor meet at the dwelling, but this may not be feasible in all instances.

The amount of each disbursement for construction loans is determined by the draw schedule, which is developed based on the value of the work, according to Marshall and Swift guidelines. To ensure that all work will be completed satisfactorily, the Agency holds back 40 percent of each payment to the contractor, unless the contractor has obtained a Surety Bond, Performance Bond, or Payment Bond, in which case only 10 percent is held back. Holdbacks are released with the final payment.

8.13 CONVERT CONSTRUCTION LOANS

When a construction loan is made, the promissory note is written at the promissory note rate; however, when the loan is activated, the subsidized rate the borrower will receive is entered in LoanServ as the note rate. This causes interest during the construction period to accrue at the subsidized rate.

A construction loan is converted to a permanent loan effective on the first of the month following final inspection, or occupancy, or issuance of an occupancy permit. First payment due date should be the first of the month following the loan conversion. When the loan is converted to a permanent loan, the Loan Originator must change the note rate in LoanServ to the note rate that was in effect when the construction loan was made, so that it matches the borrower’s note.

Loan conversion and the final inspection can occur on the same day provided the local office receives a copy of the final occupancy permit or other equivalent inspection report prior to the date of final inspection and funds have been fully disbursed.

Example - Establishing the 1st Payment Due Date

<table>
<thead>
<tr>
<th>Loan closed - 5/17/21</th>
</tr>
</thead>
<tbody>
<tr>
<td>Final Inspection, Occupancy, or Occupancy Permit Date - 2/25/22</td>
</tr>
<tr>
<td>Loan Conversion Date - 3/1/22</td>
</tr>
<tr>
<td>1st Payment Due Date - 4/1/22</td>
</tr>
</tbody>
</table>

(01-23-03) SPECIAL PN
Revised (06-28-23) PN 585
Paragraph 8.13 Convert Construction Loans

A. Modify Note and LoanServ

On the conversion date, the Loan Originator updates Form RD 1940-16, Promissory Note, to reflect the new principal amount of the loan, including the interest generated during the construction period. The borrower should initial the note to acknowledge the change. The Loan Originator then amortizes the new principal amount over the remaining term of the loan. The Loan Originator also must change the note rate in LoanServ, which was entered at the applicable subsidized rate, to reflect the note rate in effect when the construction loan was made, and change the account number, as directed by the Servicing Office, to reflect the conversion from a construction loan to a permanent loan. Conversion to the permanent loan number will signal the Servicing Office to take over servicing responsibilities.

B. Update Payment Subsidy

If the borrower is eligible for payment subsidy, the Loan Originator must reverify income if more than 120 days have passed since the last verification or there is evidence to indicate a change in financial status since the construction loan was made. Income will be verified using the preferred sources. Written verifications may be valid for an additional 60 days with oral reverifications at the end of the 120 days. The Loan Originator must generate Form RD 1944-14, Payment Assistance/Deferred Mortgage Assistance Agreement, or Form RD 1944-6, Interest Credit Agreement, and Form RD 3550-12, Subsidy Repayment Agreement, and obtain the appropriate signatures.

The LESSER of the sales price including construction/rehabilitation costs, or appraised value obtained in connection with the loan approval/obligation is used to determine market value on Form RD 3550-12, Subsidy Repayment Agreement, regardless of the length of the construction process. For Self-Help loans, the market value is the appraised value as determined at the time of loan approval/obligation, which is subject to completion per plans and specifications. If the construction is not ultimately finished under the Self-Help program, an amended Form 3550-12, Subsidy Repayment Agreement, using the market value definition in this paragraph must be used. If the applicant owns the site free and clear, or if an existing non-Agency debt on the site without a dwelling will not be refinanced with Agency funds, the market value at the time of loan approval will be the LESSER of the appraised value or the construction cost plus the value of the site.
## ATTACHMENT 8-A

**DOCUMENTS TO BE SIGNED OR SUBMITTED AT LOAN CLOSING**

<table>
<thead>
<tr>
<th>Document</th>
<th>Description</th>
</tr>
</thead>
<tbody>
<tr>
<td>RD 410-4</td>
<td>Uniform Residential Loan Application (printed from UniFi)</td>
</tr>
<tr>
<td>RD 3550-14</td>
<td>Real Estate Mortgage or Deed of Trust for (State)</td>
</tr>
<tr>
<td>RD 1940-16</td>
<td>Promissory Note</td>
</tr>
<tr>
<td>RD 1927-9</td>
<td>Preliminary Title Opinion or Title Insurance Binder</td>
</tr>
<tr>
<td>RD 3550-7</td>
<td>Funding Commitment and Notification of Loan Closing</td>
</tr>
<tr>
<td>CFPB H-24</td>
<td>Loan Estimate (if applicable)</td>
</tr>
<tr>
<td>RD 1940-41</td>
<td>Truth in Lending Statement (if applicable)</td>
</tr>
<tr>
<td>RD 1940-43</td>
<td>Notice of Right to Cancel (if applicable – subsequent loan, refinance, etc.)</td>
</tr>
<tr>
<td>CFPB H-25</td>
<td>Closing Disclosure</td>
</tr>
<tr>
<td>RD 1944-6</td>
<td>Interest Credit Agreement (if applicable)</td>
</tr>
<tr>
<td>RD 1944-14</td>
<td>Payment Assistance/Deferred Mortgage Assistance Agreement (if applicable)</td>
</tr>
<tr>
<td>RD 3550-12</td>
<td>Subsidy Repayment Agreement (if applicable)</td>
</tr>
<tr>
<td>Document</td>
<td>Evidence of Insurance and receipt for 1st year premium</td>
</tr>
<tr>
<td>RD 3550-15</td>
<td>Tax Information</td>
</tr>
<tr>
<td>RD 3550-9</td>
<td>Initial Escrow Account Disclosure Statement</td>
</tr>
<tr>
<td>RD 1927-5</td>
<td>Affidavit Regarding Work of Improvement (within 45 days)</td>
</tr>
<tr>
<td>RD 1927-8</td>
<td>Agreement with Prior Lienholder (if applicable)</td>
</tr>
<tr>
<td>RD 3550-22</td>
<td>Assumption Agreement - Single Family Housing (if applicable)</td>
</tr>
<tr>
<td>RD 3550-16</td>
<td>Release from Personal Liability (if applicable)</td>
</tr>
<tr>
<td>RD 3550-17</td>
<td>Funds Transmittal Report</td>
</tr>
<tr>
<td>RD 3550-19</td>
<td>Transmittal-Closing Documents and Attachments listed on Form (if applicable)</td>
</tr>
<tr>
<td>RD 1955-49</td>
<td>Quitclaim Deed or Warranty Deed (if applicable)</td>
</tr>
<tr>
<td>RD 3550-10</td>
<td>Condominium Rider (if applicable)</td>
</tr>
<tr>
<td>RD 3550-11</td>
<td>Planned Unit Development Rider (if applicable)</td>
</tr>
<tr>
<td>RD 3550-25</td>
<td>Loan Closing Instructions and Loan Closing Statement</td>
</tr>
<tr>
<td>Document</td>
<td>Authorization Agreement for Preauthorized Payments (if applicable)</td>
</tr>
<tr>
<td>RD 3550-29</td>
<td>Document Errors and Omissions Agreement</td>
</tr>
<tr>
<td>Document</td>
<td>First payment coupon generated from UniFi</td>
</tr>
</tbody>
</table>

(01-23-03) SPECIAL PN
Revised (03-19-20) PN 534
ATTACHMENT 8-B

UNLIQUIDATED OBLIGATION REVIEW

Obligation of funds should not occur until the loan and/or grant has been fully underwritten in accordance with the procedures described in Chapters 3 thru 7 of this handbook. Once funds are obligated, they must be disbursed in a timely manner. Loan approval and obligation implies that the Agency has determined the applicant has an immediate need for and will promptly use the funds. Therefore, it is imperative that unliquidated obligations are monitored to ensure that the funds are still needed and will be used by the applicant.

Monthly reviews of obligations are important to the Agency in order to properly report and certify the validity of obligation balances, prevent the loss of loan funds that expire at the end of a fiscal year, make funds available that otherwise would not be used and reduce the risk of fraud, waste and abuse.

1. State Office Monitoring

The National Office will post an Undisbursed Obligation report to SharePoint each month so that the State Office can monitor undisbursed obligations on a monthly basis. This report provides a detailed listing of all unliquidated obligations that are more than 180 days old. The report of unliquidated obligations will contain a close code of “1”, “4” or “9”. An obligation with a close code of “4” is classified as an application, indicating the loan has not yet closed, while obligations with a close code of “1” or “9” are classified as active accounts, signifying a closed loan.

The review official’s sample must consist of all unliquidated obligations that have been inactive for twelve months or more. In addition, at least half of the unliquidated obligations that have been inactive for less than 12 months must be reviewed. Obligations selected shall be reviewed to determine whether the intended purpose of the loan or grant is expected to occur. The following review guide entitled, “Single Family Housing Unliquidated Obligations” must be utilized for completion of the review. After completion of the review guide, the review official will inform the Field Office if the obligation may remain outstanding or if de-obligation is required.
This review is intended to disclose unliquidated obligations for loans or grants:

(a) That do not have a legal basis, or are not properly authorized and supported by appropriate documentation;

(b) Which have been completed and have not been closed out; and

(c) Under which no future expenditures are expected.

Once a determination is made that an obligation can be deobligated, the Loan Originator will take the applicable action as per the instructions in HB-1-3550, Chapter 8, Paragraph 8.3 B. or C. as appropriate.
Single Family Housing Unliquidated Obligation Review

State Office Reviewer ___________________________  State__________________________
Title ________________________________  Review Date ____________________________
Applicant’s Name: ___________________________  Account Number: _______________
Date of Obligation: ___________________________________________________________

1. Has the loan/grant closed? Yes____ No____
2. If the loan/grant has not closed, has the applicant provided all the necessary information and does the file contain documentation as to why the loan has not closed?
   Yes____ No____ NA____
3. Are legal or construction issues preventing disbursal of funds or the loan from closing? Yes____ No____ NA____
4. Has the planned construction period expired? Yes____ No____ NA____
5. Have funds been spent consistent with percentage of construction completion? Yes____ No____ NA____
6. Has the customer received any supplemental or subsequent loans or other additional funds?
   Yes____ No____
7. If the answer above is yes, is there justification for increase in funding levels?
   Yes____ No____ NA____
8. Is there a period of inactivity? Yes____ No____
   If yes, explain and document the reasons below.
   __________________________________________________________
   __________________________________________________________
9. Is the undisbursed obligation justified? Yes____ No____
   If yes, explain justifications and basis to continue with loan below.
   __________________________________________________________
   __________________________________________________________
10. Should the obligation be canceled? Yes____ No____
    If no, establish a completion date for closing out the obligation below.
    __________________________________________________________
    __________________________________________________________

(01-23-03) SPECIAL PN
Revised (09-19-18) PN 516
2. National Office Monitoring

The National Office will periodically request loan/grant files to conduct reviews of undischarged obligations. The results of the review will be shared with the State Offices. If the National Office review concludes the unliquidated obligation is not justified, the State Office must inform the Field Office to de-obligate the funds and follow-up to ensure that it is accomplished in a timely manner.