6.1 INTRODUCTION

The purpose of this chapter is to present the occupancy rules for multi-family housing projects and the Agency’s procedures for determining borrower compliance. Agency procedures for ensuring borrower compliance are summarized at the end of the chapter.

SECTION 1: TENANT ELIGIBILITY REQUIREMENTS [7 CFR 3560.152]

6.2 GENERAL ELIGIBILITY—INCOME ELIGIBILITY

To be admitted to multi-family housing, applicants must meet basic requirements.

- Have income that does not exceed the limits defined by the Agency;
- Meet the program definition of an eligible household.

A borrower may determine an applicant ineligible for occupancy based on screening criteria other than those required by the Agency only if such criteria are included in the project’s management plan. The screening criteria may not contain arbitrary or discriminatory rejection criteria, but may consider an applicant’s past rental and credit history and relations with other tenants.

6.3 INCOME REQUIREMENTS

Three different income limits are used to establish eligibility for Multi-Family Housing programs. The National Office determines the income limits and updates the limits whenever they are revised. Adjusted income should be compared with the below-listed income limits to determine the category in which each household falls:

- The very low-income limit is established at approximately 50 percent of the median income for the area, adjusted for household size;
- The low-income limit is established at approximately 80 percent of the median income for the area, adjusted for household size; and
- The moderate-income limit is established by adding $5,500 to the low-income limit for each household size.

The borrower has the right to determine a minimum income level for households of various sizes for applicants who will not be receiving rental assistance. These guidelines must be administered consistently for all potential applicants.

6.4 RESERVED

6.5 DETERMINING AN ELIGIBLE HOUSEHOLD
Although it may seem obvious, deciding who is a part of an applicant’s household is an important, but not always simple, task. The word “household” applies to individuals and family members who intend to live in a unit.

A. Defining a Household

Deciding who can be considered a household member affects many decisions the borrower must make, including:

- The number of bedrooms the family needs;
- The members’ income that must be counted and the income limits that should be used;
- The extent to which the family qualifies for certain income deductions and certain preferences; and
- The household member who can sign legal documents.

B. Who Can Be Counted as a Household Member?

A household may be made up of a variety of members and may have a specific definition. The following are examples of members and types:

- **Elderly families:** A household where the tenant, co-tenant, member, or co-member is at least 62 years old, or disabled, as defined below. An elderly family may include a person younger than 62 years of age. (To receive an elderly family deduction, the person who is elderly, disabled must be the tenant, cotenant, member, or co-member.)

- **Individual with Disabilities:** The term disability is considered equivalent to the term handicap. Eligibility requirements for fully accessible units are contained in 7 CFR 3560.154(g)(1)(i) and 3560.155(b). A person is considered to have a disability if either of the following two situations occur:

  (1) **As defined in section 501(b) of the Housing Act of 1949.** The person is the head of household (or his or her spouse) and is determined to have an impairment which:

     (i) Is expected to be of long-continued and indefinite duration;
     
     (ii) Substantially impedes his or her ability to live independently; and

     (iii) Is of such a nature that such ability could be improved by more suitable housing conditions, or if such person has a developmental disability as defined in section 102(7) of the Developmental Disability and Bill of Rights Act (42 U.S.C. 6001(7)).

  (2) **As defined in the Fair Housing Act; the Americans with Disabilities Act; and section 504 of the Rehabilitation Act of 1973.** The person has a physical or mental impairment which substantially limits one or more of such person's major life
activities; a record of such impairment; or being regarded as having such an impairment. The term does not include current, illegal use of or addiction to a controlled substance. As used in this definition, physical or mental impairment includes:

(i) Any physiological disorder or condition, cosmetic disfigurement, or anatomical loss affecting one or more of the following body systems: neurological; musculoskeletal; special sense organs; respiratory, including speech organs; cardiovascular; reproductive; digestive; genito-urinary; hemic and lymphatic; skin; and endocrine;

(ii) Any mental or psychological disorder, such as mental retardation, organic brain syndrome, emotional or mental illness, and specific learning disabilities. The term "physical or mental impairment" includes, but is not limited to, such diseases and conditions as orthopedic, visual, speech and hearing impairments, cerebral palsy, autism, epilepsy, muscular dystrophy, multiple sclerosis, cancer, heart disease, diabetes, Human Immunodeficiency Virus infection, mental retardation, emotional illness, drug addiction (other than addiction caused by current, illegal use of a controlled substance), and alcoholism;

(iii) Major life activities means functions such as caring for one's self, performing manual tasks, walking, seeing, hearing, speaking, breathing, learning, and working;

(iv) Has a record of such an impairment means has a history of, or has been misclassified as having, a mental or physical impairment that substantially limits one or more major life activities;

(v) Is regarded as having an impairment means:

(A) Has a physical or mental impairment that does not substantially limit one or more major life activities but that is treated by the borrower or management agent as constituting such a limitation;

(B) Has a physical or mental impairment that substantially limits one or more major life activities only as a result of the attitudes of others toward such impairment; or

(C) Has none of the impairments described in this definition but is treated by another person as having such an impairment.

- **Household.** One or more persons who maintain or will maintain residency in one rental or cooperative unit, but not including a resident assistant or chore service worker.

- **Resident assistant.** A person residing in a tenant’s housing unit who is essential to the well-being and care of the persons who are elderly or have handicaps or disabilities residing in the unit, but is not obligated for the person’s financial support.
and would not be living in the unit except to provide the needed support services. While the resident assistant may be a family member, the resident assistant may not be a dependent of the household for tax purposes and is not subject to the eligibility requirements of a tenant or member. A resident assistant is not a chore service worker. A resident assistant may function in any type of housing affected by this section.

- **Foster children.** Eligible families may include foster children, as long as the children do not cause overcrowding. However, foster children are not considered family members for the purposes of determining income or deductions from income, or to determine household size to compare with income limits.

- **Remaining family members.** Remaining members of resident families are family members who stay in a unit after other members of the household leave. These members will be reevaluated for eligibility in accordance with Section 7 of this chapter. Agency regulations may require remaining tenants to move to a unit of appropriate size or exit the project.

- **Students.** A student or other seemingly temporary resident of the community who may be considered an eligible tenant when all of the following conditions are met:

  - The student is of legal age in accordance with the applicable state law or is otherwise legally able to enter into a binding contract under state law;
  - The person seeking occupancy has established a household separate and distinct from the person’s parents or legal guardians;
  - The person seeking occupancy is no longer claimed as a dependent by the person’s parents or legal guardians pursuant to Internal Revenue Service regulations, and evidence is provided to this effect; and
  - The person seeking occupancy signs a written statement indicating whether or not the person’s parents, legal guardians, or others provide any financial assistance and this financial assistance is considered as part of current annual income and is verified in writing by the borrower.

### 6.6 ADDITIONAL REQUIREMENTS FOR ELDERLY UNITS, CONGREGATE HOUSING, AND GROUP HOMES

In addition to the requirements listed in Paragraph 6.2, applicants for elderly units, congregate housing, or group homes must meet the additional requirements described below.

**A. Elderly Units and Congregate Housing**

To be admitted to elderly units or congregate housing:

- Applicants and tenants must qualify as an elderly or disabled.
• Nonelderly persons are eligible for occupancy as long as they are members of an elderly household and live in the same unit.

• Priority can be given to tenants who agree to participate in the services provided by the facility.

B. Group Homes

To be admitted to a group home:

• Applicants/tenants must be in need of the special services provided by the group home.

• Applicants must demonstrate a need for such housing and cannot be required to be a part of an ongoing training or rehabilitation program.

• Applicants must be selected from the market area prior to considering applicants from other areas.

A group home may limit occupancy to a specific group of tenants (e.g., eligible elderly tenants, developmentally disabled or mentally impaired tenants) if it is outlined in the borrower’s management plan.

6.7 INELIGIBLE TENANT WAIVERS

The Agency may authorize the borrower in writing, upon receiving the borrower’s written request with the necessary documentation, to rent vacant units to ineligible persons for temporary periods to protect the financial interest of the Government. Likewise, this provision may extend to a cooperative. This authority will be for the entire project for periods not to exceed one year. Within the period of the lease, the tenant may not be required to move to allow an eligible applicant to obtain occupancy, should one become available. The Agency must make the following determinations. Age restrictions may not be waived.

• There are no eligible persons on a waiting list.

• The borrower provided documentation that a diligent but unsuccessful effort to rent any vacant units to an eligible tenant household has been made. Such documentation may consist of advertisements in appropriate publications, in several public places, and in other places where persons seeking rental housing would likely make contact; holding open houses; and making appropriate contacts with public housing agencies and organizations, Chambers of Commerce, and real estate agencies.

• The borrower agrees to publish a notice in the local newspaper to inform the public of the borrower’s intent to temporarily rent apartments to all persons without regard to income restrictions.
• The borrower is temporarily unable to achieve or maintain a level of occupancy sufficient to prevent financial default and foreclosure and the Agency’s approval of the waiver will be for a limited duration.

• That the lease agreement will not be more than 12 months and at its expiration will convert to a month-to-month lease. The monthly lease will require that the unit be vacated upon 30 days’ notice when an eligible applicant is available.

• Tenants residing in Rural Rental Housing (RRH) units who are ineligible because their adjusted annual income exceeds the maximum for the RRH projects will be charged the RHS approved note rate rental rate for the size of unit occupied in a Plan II RRH project. In projects operated under Plan I, ineligible tenants will be charged rental surcharge of 25 percent of the approved note rate rental rate. Plan I and Plan II projects are defined in 7 CFR 3560.11.
SECTION 2: CALCULATING INCOME AND INITIAL CERTIFICATION

6.8 BORROWER AND APPLICANT/TENANT RESPONSIBILITY

Borrowers of all Rural Rental Housing properties must verify and document in the tenant’s file all income, assets, expenses, deductions, family characteristics, and any other factors that affect family eligibility or level of assistance. This requirement excludes those residents of On Farm Labor Housing who are living in housing provided on a non-rental basis. With USDA guidance the borrower should develop verification and documentation procedures for the properties they manage and ensure that on-site property staff responsible for these functions are trained to understand and properly implement these procedures. Effective and efficient borrower, agent, and property staff performance in this area is fundamental to obtaining the correct information needed for accurate rent determinations and assistance payments. The following are essential procedures to reduce the incidence of improper reporting.

- Applicants/tenants and their adult family members must sign consent forms to authorize the borrower to collect information to verify eligibility, income, assets, expenses, and deductions. Applicants and tenants who do not sign required consent forms will not receive assistance.

- Family members 6 years of age and older must provide the borrower with a complete and accurate social security number. For any members of the family who do not have a social security number, the applicant or family member must certify that the individual has never received a social security number.

- Information received via third party verification should be reviewed and interpreted, and allowable deductions applied to determine the income used to calculate rent and rental assistance.

- The borrower must develop tracking and monitoring procedures to ensure that the required re-certifications are initiated and completed on time.

- The borrower must handle any information obtained to verify eligibility or income in accordance with the Privacy Act.

6.9 CALCULATION OF TENANT INCOME

Borrowers use tenant income information to: (1) help determine whether an applicant is eligible to reside in multi-family housing; (2) calculate the applicant’s ability to pay rent; and (3) determine the amount of rental assistance the household is eligible to receive. This section provides guidance for calculating and verifying income for each of these purposes.

A. Key Concepts for Income Determinations

1. Income Definitions
Two income definitions are used: annual income and adjusted income. Whenever income determinations are made, it is essential that borrowers use the correct income definition and consider income from the appropriate household members.

- **Annual income.** Annual income is used as the base for computing adjusted income. Income of all household members should be considered when computing annual income. Attachment 6-A, Annual Income Inclusions and Exclusions can be used to determine which sources of income to count and which to exclude. Form RD 3560-8, Tenant Certification illustrates the calculation of annual income. Paragraph 6.8 B in this section provides additional information on calculating annual income.

- **Adjusted income.** Adjusted income is used to determine whether an applicant is income eligible to reside in multi-family rental housing or to receive rental subsidies. For guidance on calculating adjusted income, see Paragraph 6.8 C in this section.

2. **Projecting Income for a 12-Month Period**

   Current income and family circumstances may be used to estimate the household’s income over the next 12 months, unless there is verifiable evidence of a likely change in circumstances. Historical information may be used to estimate income that is anticipated to be received for less than 12 months. For example, if one of the household members is a seasonal worker, the income attributable to that worker should be based upon past history, rather than annualizing current income.

3. **Income of Temporarily Absent Household Members**

   Members may be temporarily absent from the household for a variety of reasons, such as temporary military duty activation, temporary employment, or students who live away from home during the school year. The income of these household members is considered when computing annual income. Households with a member permanently confined to a hospital or nursing home may choose to either include annual income attributable to such person, less deductions for which the person would qualify, or exclude the annual income attributable to such person and not take any deductions for which the person would qualify.

It is the policy of Rural Development not to accept a tenant certification for an applicant or tenant with zero income unless all income is specifically exempted. If the tenant or applicant experiences regular lay-off, as part of his or her employment, the tenant or applicant will not be certified as a zero income tenant. The tenant will be certified based on their annual income. Third party verifications must be obtained from the employer. If the tenant or applicant typically receives unemployment during periods of layoff, the unemployment income is included in the income calculation. The tenant will not be re-certified when laid off unless the layoff is inconsistent the employment or income history of the tenant.

In cases where an applicant or tenant is claiming they have no household income, nor can the tenant or applicant anticipate a source of income, it will be necessary for the applicant or tenant to demonstrate financial capability to meet other basic living expenses and the rental charge. This amount must include income for essential living expenses such as, food, clothing, diapers, transportation and any nonessentials items being paid such as telephone, cable television, internet service etc. The basis for this income must be documented in the file. Guidance for the verification of zero income is found in Attachment 6-B.

The borrower must review the circumstances of the tenant quarterly to ascertain if circumstances have changed. The borrower must remind the tenant that the lease specifically states that it is the tenant’s responsibility to immediately report changes in income to management.

B. Calculating Annual Income

Attachment 6-A, Annul Income Inclusions and Exclusions provides a list of possible income and indicates whether the source is counted or excluded from annual income.

C. Calculating Adjusted Income

Adjusted income is used to determine eligibility for Multi-Family Housing programs, as well as eligibility for and the amount of payment subsidies under rental assistance.

Adjusted income is calculated by subtracting from annual income any of five deductions that apply to the household. Not all households are eligible for all deductions. Exhibit 6-1 summarizes these deductions. Attachment 6-C, Allowable Deductions, provides detail concerning allowable deductions. The remainder of this paragraph provides guidance on determining whether a family is eligible for each deduction and verifying and calculating these amounts.

<table>
<thead>
<tr>
<th>Exhibit 6-1</th>
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<tbody>
<tr>
<td>Allowable Deductions from Annual Income</td>
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</tbody>
</table>

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1. **Dependent Deduction**

A deduction from annual income of $480 is made for each household member who qualifies as a dependent. Dependents are household members who are not the head or spouse and who are age 17 or younger, an individual with a disability, or a full-time student. If an applicant requests a deduction for dependents attending school full time, the applicant must provide documentation from the school that the dependent is enrolled as a full-time student.

2. **Child Care Expenses**

Reasonable unreimbursed child care expenses for the care of children under the age of 13 are deducted from annual income if: (1) the care enables a household member to work or go to school; (2) no other adult household member is available to care for the children; and (3) in the case of child care that enables a household member to work, the expenses deducted do not exceed the income generated by that household member. If the child care provider is a household member, the cost of the children’s care cannot be deducted.

To qualify for the deduction, the applicant must:

- Identify the children who are receiving the child care and the household member who can work or go to school as a result of the care;
- Demonstrate that there is no adult household member available or able to care for the children;
- Identify the child care provider, the hours of child care provided, and the costs; and
- If the expenses enable a household member to go to school, identify the educational institution. The household member need not be a full-time student.

3. **Elderly Household Deduction**

A single $400 deduction is made from annual income for any elderly household. To be considered an elderly household, the head of household, spouse, or sole member of a
A household who is party to the lease must be 62 years of age or older, or an individual with a disability.

In the case of a family where the deceased tenant or spouse was at least 62 years old or an individual with disabilities, the surviving household members may continue to reside in a housing project after the departure or death of the tenant or co-tenant, provided that:

- They are eligible with respect to adjusted income;
- The surviving household members occupied the dwelling with the deceased member at the time of death;
- They execute a tenant certification form establishing their own tenancy; and
- They have the legal ability to sign a lease for the rental unit, except where a legal guardian may sign when the tenant or member is otherwise eligible.

Nonelderly or nondisabled surviving members of an elderly or disabled household are not entitled to the elderly family adjustment to income.

4. Deductions for Disability Expenses

Reasonable expenses for the care of an individual with disabilities in excess of three percent of annual income may be deducted from annual income if the expenses:

- Enable the individual with disabilities or another household member to work;
- Are not reimbursable from insurance or any other source; and
- Do not exceed the amount of income earned by the person who is able to work as a result of the expenses.

### Typical Disability Assistance Expenses

- Care attendant to assist an individual with disabilities with activities of daily living directly related to permitting the individual or another household member to work.
- Special apparatus, such as wheelchairs, ramps, and adaptations to vehicles or workplace equipment, if directly related to permitting the individual with disabilities or another household member to work.
Along with other forms of documentation, to qualify for this deduction applicants must identify the individual with a disability on the application.

5. Deduction for Medical Expenses (for elderly households only)

Medical expenses may be deducted from annual income for elderly households if the expenses (1) will not be reimbursed by insurance or another source; and (2) when combined with any disability assistance expenses are in excess of three percent of annual income. See Attachment 6-C for eligible deductions.

If the household qualifies for the medical expenses deduction, expenses of all members are considered. For example, if a household included the head (grandmother, age 64), her son (age 37), and her granddaughter (age 6), the medical expenses of all three household members would be considered.

One of the most challenging aspects of determining allowable medical expenses is estimating a household’s medical expenses for the coming year. While some anticipated expenses can be documented easily (for example, Medicare or other health insurance premiums and ongoing prescriptions), others need to be estimated. The borrower should use historical information about medical bills to estimate future expenses. However, the estimates should be realistic. For example, if the household has a significant medical bill, the borrower would count only that portion of the bill that is likely to be paid during the coming year.

6.10 EVALUATING APPLICANTS’ ASSETS

Assets can affect an applicant’s ability to be qualified as an eligible tenant. Many types of assets generate income that must be included in the calculations of annual income. Attachment 6-D, Net Family Assets presents a list of assets that must be considered when making these determinations and also identifies certain types of assets that are not considered.

Typical Medical Expenses

- Services of physicians other healthcare providers;
- Services of hospitals other healthcare facilities;
- Medical premiums;
- Prescription and nonprescription medicine;
- Dental expenses;
- Eyeglasses and eye examinations;
- Medical or health products or apparatus (hearing aids, wheel chairs, etc.);
- Live-in or periodic medical care (e.g., visiting nurses or care attendants);
- Bandages, syringes, continence shields, and other nonprescription items recommended by a physician; and
- Periodic payments on accumulated medical bills.

Example – Calculating the Medical Expense Deduction

The Jensons are an elderly household with annual income of $25,000 and anticipated medical expenses of $3,000 that are not covered by insurance or another source. The allowable medical expenses would be:

- Total medical expenses: $3,000
- Less 3% of annual income: $750 ($25,000 x 0.03)
- Allowable medical expenses: $2,250
A. Reporting Assets

Applicants must provide information about household assets at the time of application and whenever an income is reverified. Applicants must provide sufficient information to enable the borrower to verify the asset information and compute the market and cash value of the asset.

B. Calculating Market and Cash Value

The market value of an asset is simply its dollar value on the open market. For example, the market value of $2,000 in a savings account is $2,000 and the market value of real estate is its appraised value. The cash value of an asset is the market value, less reasonable expenses to convert the asset to cash. For example, the cash value of stock worth $5,000 would be $5,000 less any broker’s fee.

C. Retirement Assets

Retirement assets are savings and investments that have been specifically designated as retirement funds. Not all retirement assets are considered. If the applicant can receive the retirement funds only by borrowing them, or upon retirement or termination of employment, the funds are not counted as assets for determining income. If the applicant can withdraw retirement funds without retiring or terminating employment, the funds are counted as assets, even though penalties may apply.

D. Calculating Income from Assets

For the purpose of computing annual income, the assets of all household members are considered. In addition, if any household member has disposed of assets for less than fair market value during the two years preceding the effective date of certification or recertification, the asset must be considered when calculating income from assets for annual income.

1. Two Methods for Calculating Income from Assets

Two different methods of calculating income from assets are used, depending upon the total cash value of household assets:

If the cash value of total assets is $5,000 or less, the amount of asset income included in annual income is the actual income to be derived from these assets.
If the cash value of total assets is more than $5,000, the amount of asset income included in annual income is the greater of (1) the actual income to be derived from the assets; or (2) an imputed income from assets that is calculated by multiplying the total cash value of assets by the current HUD passbook rate, which can be found in the HUD 4350.3 Occupancy Handbook, Chapter 5, available at Occupancy Requirements of Subsidized Multifamily Housing Programs (4350.3). Generally, the imputed income from assets is larger than the actual income to be derived from the assets when an applicant owns non-income-producing assets of significant value.

Example—Income from Assets for Annual Income Calculation

Charles and Patty Brown, both age 40, have applied for a Section 515 unit. The Brown family has the following assets.

A certificate of deposit of $6,500 they have been saving for a down payment. It earned 6.8 percent or $442 of interest last year.

A savings account of $4,000 earning four percent interest annually.

The six-month average balance in the checking account is $300 (non interest-bearing account).

The cash value of the Browns’ assets is $10,800 ($6,500 + $4,000 + $300). The assets are more than $5,000. To compute income from assets, use the greater of actual income or imputed income.

<table>
<thead>
<tr>
<th></th>
<th>Cash Value</th>
<th>Actual Income Earned</th>
<th>Imputed Income</th>
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<tbody>
<tr>
<td>Checking Account 6 mo average balance</td>
<td>$300</td>
<td>$0</td>
<td>$216 ($10,800 x 0.02)</td>
</tr>
<tr>
<td>Certificate of Deposit</td>
<td>$6,500</td>
<td>$442 ($6,500 x 0.068)</td>
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</tr>
<tr>
<td>Savings</td>
<td>$4,000</td>
<td>$160 ($4,000 x 0.04)</td>
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</tr>
<tr>
<td>Total</td>
<td>$10,800</td>
<td>$602</td>
<td></td>
</tr>
</tbody>
</table>
2. Assets Disposed of for Less than Fair Market Value

Applicants who dispose of assets for less than fair market value have, in essence, voluntarily reduced their ability to afford housing. Therefore, assets disposed of for less than fair market value during the two years preceding a determination of annual income must be used in the annual income calculation. Assets disposed of for less than fair market value as a result of foreclosure, bankruptcy, divorce, or separation are not included in this calculation.

The amount of income to be included in annual income is the difference between the market value of the asset and the amount that was actually received (if any) in the disposition of the asset.

Example—Valuing a Disposed Asset

An applicant sold a property to a relative for $15,000 on July 1, 1996. The property was valued at $30,000 and had no loans against it.

- Market value: $30,000
- (Less) Settlement costs: $2,000
- (Less) Sales price: $15,000
- Cash value: $13,000

The $13,000 would be counted as an asset for any annual income determination conducted until July 1, 1998. Even though there would be no actual income from this asset, the $13,000 would be used to establish total assets to determine the amount to be counted as annual income.

6.11 VERIFICATION PROCEDURES

Each applicant must provide the income, expense, and household information needed to enable the borrower to make income determinations. Most of this information should be provided on the application, but some additional follow-up with the applicant may be required. The borrower must verify information provided by the applicant prior to admission.

A. Verification Requirements

Verification of employment income, as well as any household income from sources other than employment, must be verified by the borrower prior to submission of Form RD 3560-8 to the Agency. Each applicant must sign a request for verification of employment at the time of application. Copies of this form must accompany any request for verification from third-party sources. Written verifications provided by third-party sources or documents prepared by third-party sources are generally preferred. Oral verifications, if accepted, must be documented carefully.

Written income-related verifications are valid for 90 days and may be valid for an additional 90 days with oral reverification at the end of the 90-day period. In no case may information that is older than 180 days be used.

When it is not immediately possible to obtain the written verification from the income source, the income may be temporarily verified by actually examining the income checks, check stubs, or other reliable data the person possesses which indicates gross income. Income verification is required for tenants of Off-Farm Labor Housing—domestic
laborers including migrant farmworkers. Income verification is not required for tenants of On-Farm Labor Housing.

Farm labor employment verification is required for all domestic farm laborers, whether they are year-round, seasonal, or migrant farmworkers, or farmworkers living in On-Farm Labor Housing.

Third-party verification of income and employment, as applicable, is required whenever it is possible or available.

When third-party verification of income and employment is not possible or available, the applicant or tenant may provide the borrower with an award and benefit letter, cost of living adjustment notice, benefit statement, bank statement, or actual benefit check. Using this documentation, the borrower may “self-certify” the farmworker’s application using any available documents or records the applicant may have or information the applicant can provide. In the absence of available income and employment records, the borrower may forecast income expected to be received by the tenant during occupancy for determining eligibility and rental assistance.

B. Verification Procedure

The borrower must establish a verification procedure to review applicant information. The procedure must ensure accurate determinations of eligibility and respect the confidentiality of all information on applicants and residents. See Attachment 6-I, Eligibility, Income, and Deduction Checklist, for a sample eligibility, income, and deduction checklist.

1. Information to Verify

The borrower must verify the following information:

- **Disability:** Disabilities are verified only if necessary to qualify the household as an elderly family, or if a disability affects the household's eligibility for deductions from income. Verification may be provided by a physician, a clinic, welfare agency, the Social Security Administration, or other knowledgeable service.

- **Household composition:** Verification of household composition can be accomplished through a variety of sources and documents. For example, a birth certificate or custody agreement verifies that a minor child is part of the household. Also, divorce or separation agreements can verify that an individual is no longer a member of the household.

- **Income:** Acceptable Income Verification Sources for verifying income are described below in Exhibit 6-3.
### Exhibit 6-3

**Acceptable Income Verification Sources**

- **Verification of Employment:** After the applicant/tenant submits a form authorizing the borrower to verify employment, the borrower must send this form to each employer for verification of employment of each household member.

- **Zero Income Persons:** For Verification Guidance, see Attachment 6-B.

- **Self-Employed Persons:** Self-employed applicants/tenants must provide current documentation of income and expenses, which cannot be older than the previous fiscal year. The borrower must compare the income and expenses information provided by the applicant with the latest income tax return and clarify any discrepancies.

- **Unemployment and Unemployment Benefits:** Unemployed applicants/tenant must complete a form, which provides their current employment status and requires them to agree to inform the Borrower immediately, in writing, if their employment status changes. Applicants/tenants receiving unemployment benefits must provide the most recent award or benefit letter prepared and signed by the authorizing agency to verify the unemployment income.

- **Regular, Unearned Income (e.g., Social Security, pensions, workers compensation):** Applicants/tenants must provide a copy of the most recent award or benefit letter prepared and signed by the authorizing agency. Information must be updated every 12 months to account for cost-of-living increases or changes in benefits.

- **Public Assistance:** Applicants/tenants must provide a copy of the most recent award or benefits letter prepared and signed by the authorizing agency to verify the amount of public assistance received.

- **Alimony or Child Support Payments:** The applicant/tenant must provide a copy of the divorce decree, separation agreement, or other document indicating the amount of the required support payments. The applicant/tenant must also report the amount received during the past twelve months. If the applicant/tenant reports that the amount required by the agreement is not being received, the applicant/tenant must document that assistance has been requested from the state or local entity responsible for enforcing payment.

- **Support for Foster Children or Adults:** Payments received for the care of foster children or foster adults may be considered when calculating repayment income. Documentation must be provided indicating the amount of money received for the care of foster children or adults, and the anticipated period of time the support will be provided.

- **Income Tax Return:** For self employment, a complete, legible copy of the most recently filed Federal income tax form may be submitted for each applicant/tenant, unless the person was exempted from filing a return.

- **Verification of Assets and Income from Assets:** The borrower requests that financial institutions verify account balances. For some assets such as mutual funds or 401(k) accounts, copies of year-end statements can provide information about annual income. Applicants/tenants must certify whether any asset has been disposed of for less than fair market value.

#### 2. Release and Consent Form

A form verifying employment (developed by the borrower) gives applicant or resident permission for the borrower to ask questions about and verify information related to the household income and other circumstances that affect eligibility and the amount the household must pay. Applicants must sign the form as a condition of admission and continued occupancy.

The form must be signed by the household head and all other household members whose income, assets, or other circumstances require verification. As long as the borrower retains the

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form with original signatures in its file, a photocopy of the authorization may be provided
to verification sources.

The borrower must ask applicants/residents to execute the form even in cases where
the person has not reported any income.

3. **Social Security Numbers**

Prospective tenants must provide the borrower with Social Security Numbers for
every tenant or co-tenant in the household. The borrower may use Social Security
Numbers to verify income information that is provided. Social Security Numbers must
be verified only once for each resident.

Documentation of the Social Security Number will be provided with a valid Social
Security card or other evidence of the Social Security Number, such as a driver's license.
If the documentation is sent by mail, the applicant may submit a photocopy.

If the applicant does not have the documentation, the applicant should submit a
signed certification stating his/her Social Security Number. The applicant then has 60
days to submit acceptable documentation of the Social Security Number. This 60-day
period can be extended for another 60 days for elderly applicants.

4. **Wage Matching Requirement**

If permitted by State law, states are required to fully implement and utilize income
matching of tenants. See Chapter 9 of the HB-2-3560 for more information.

5. **Tenant File Documentation**

Borrowers must retain executed tenant certification forms and any supporting
documentation in the tenant file for at least 3 years or until the next Agency monitoring
visit or compliance review, whichever is longer. See Attachment 6-J, Required Tenant
File Documentation, for a list of required documentation that must be retained in each
tenant file.

6.12 **THE SOLDIERS AND SAILORS’ RELIEF CIVIL ACT**

Rural Housing Service is required to provide tenants the benefits of the Soldiers and
Sailors’ Civil Relief Act of 1940, as amended

The Soldiers’ and Sailors’ Relief Act of 1940 was established to protect those who serve
the United States in the Armed Forces. The Act applies to all persons on active duty including
reserve component service members called to active duty.

A tenant, co-tenant or spouse may terminate a lease covering premises occupied as a
dwelling at any time following the date of the beginning of the period of the military service. The
termination will be in writing and delivered to the property manager or the management firm in
person or by mail; following the date of the beginning of the military service (a set of appropriate
military orders should accompany the termination letter). However, the lease termination will not be effective until 30 days after the first date on which the next rental payment is due. Example: next rent payment date is March 1; termination will be effective March 30.

Guardians who were not originally listed as tenants, but are so designated by the tenant or co-tenant, will be permitted to reside in the unit to care for minors while the tenant or co-tenant is absent due to military service. The term “guardian” means immediate family member, relative or friend.

The Act does not relieve the recently activated military person or that persons’ household from meeting financial obligations. However, the Act does protect the soldier’s dependent(s) left behind (occupying family dwellings) from undue eviction or distress.

A. Should eviction be necessary for violation of lease requirements, the Act provides opportunity for a stay of eviction for up to three consecutive months. Under no circumstance are borrowers entitled to take eviction matters into their own hands or to inform tenants that they must move because they no longer can afford the rent. The borrower may give the tenant notice of lease violation and termination for repeated late payment or nonpayment of rent in normal fashion, but evictions require court action. Evictions, three-month stays and relief actions are within the discretion of the court. Borrowers may not evict affected tenants without prior court approval.

B. All tenants affected by the Soldiers’ and Sailors’ Civil Relief act are to be recertified (upon receipt of their military orders) in accordance with RD Instruction 1930-C, in order to reflect their true rent contribution. Recertification should include all income such as severance pay, salary, reservist pay, housing allowance, etc. Hazard duty pay is not counted. Upon completion of tenant recertification, rents will be increased or decreased. Tenant recertification may be processed by the co-tenant, spouse or guardian during the period of military service.

Example: If a tenant was contributing $275.00 (basic rent) per month towards rent, and their salary has decreased or increased due to leaving a previous position for military service, the new contribution towards rent may be significantly decreased or increased. If a tenant’s salary decreased so low that their rent contribution falls below basic rent, the Rental Assistance (RA) allowance will increase. If no RA is available for the unit, the tenant, like other tenants without RA, will pay the basic rent.

C. Single soldiers should be encouraged to place their personal belongings and furnishings in storage for safekeeping. Monthly rents would be due as scheduled. However, if a single tenant elects to leave their belongings in the apartment, they should be encouraged to grant a power of attorney to a competent person, and provide the manager with pertinent information concerning this person. If a single person does leave their furniture on the premises and rent is delinquent, the borrower should make application to the court for authorization to act.
SECTION 3: OCCUPANCY POLICIES AND 
OCCUPANCY RULES [7 CFR 3560.157]

6.13 OCCUPANCY POLICIES

The purpose of the occupancy policy in a multi-family property is to establish:

- Unit density standards; and
- Procedures for assigning units.

A. Unit Density Standards

Occupancy policies set standards regarding the number of people that can be adequately housed in a unit of a particular size. In developing the occupancy policy for each unit, the borrower must take into account the following:

- State and local codes regarding the number of persons permitted to dwell in a unit of a particular size;
- The size of the rooms in the particular unit;
- Procedures for sizing households for different unit types (how to consider temporarily absent household members); and
- The order in which the property will house eligible applicants and rehouse existing tenants.

A tenant who is disabled will not be considered over housed if the tenant requests an additional room for a live-in aide or an apparatus related to the tenant’s disability.

For some properties, state and local codes regarding occupancy standards may not exist. In these cases, the borrower should make a judgment as to how many people may be adequately housed, basing it on the square foot size and layout of the unit. For example, some properties may have several types of two-bedroom units. If one is 600 square feet and the second type is 900 square feet, the borrower may have different occupancy policies for the different unit types. An example of what an occupancy policy might look like for the above example is detailed below:

<table>
<thead>
<tr>
<th>Unit Type</th>
<th>Minimum Density</th>
<th>Maximum Density</th>
</tr>
</thead>
<tbody>
<tr>
<td>2 Bedroom (600 sq. ft)</td>
<td>1 person</td>
<td>3 persons</td>
</tr>
<tr>
<td>2 Bedroom (900 sq. ft)</td>
<td>2 persons</td>
<td>4 persons</td>
</tr>
</tbody>
</table>
The following is an ideal range of persons per housing unit:

<table>
<thead>
<tr>
<th>Number of Bedrooms</th>
<th>Occupancy Density Range</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td>Minimum</td>
</tr>
<tr>
<td>0</td>
<td>1</td>
</tr>
<tr>
<td>1</td>
<td>1</td>
</tr>
<tr>
<td>2</td>
<td>2</td>
</tr>
<tr>
<td>3</td>
<td>3</td>
</tr>
<tr>
<td>4</td>
<td>4</td>
</tr>
<tr>
<td>5</td>
<td>5</td>
</tr>
</tbody>
</table>

B. Procedures for Assigning Units

Occupancy policies also establish the order in which eligible applicants and existing tenants will be housed or rehoused.

Borrowers are required to comply with Section 5 of this chapter in selecting and assigning applicants to new units or relocating over- or under housed existing tenants. However, it is important that these requirements are detailed in the borrower’s occupancy policies, so that it is clear to new applicants and existing tenants how a vacant unit will be assigned.

6.14 AGENCY REVIEW AND MONITORING OF OCCUPANCY POLICIES

The Agency must concur with the borrower’s occupancy policies prior to initial occupancy of the project and in all future modifications. In reviewing the policies, the Agency must assure that the standards are in compliance with state and local laws and that they appear reasonable based on the unit size and type. The Agency should review compliance with the policies during the compliance review. If a household is residing in the property and is out of compliance with the occupancy policy, the borrower must follow procedures outlined in Paragraph 6.29 for tenants in violation of occupancy rules.

6.15 OCCUPANCY RULES

The purpose of the occupancy rules is to establish the basis for the tenant and management relationship.

A. Basic Rules

Exhibit 6-4 lists the basic items that borrowers must address in the occupancy rules for their projects.

Occupancy rules for each project will be in writing, attached to each tenant’s lease upon initial occupancy, and posted in a central location (such as a central mail location) so that tenants may easily access the information. Modifications to these rules will be provided to the tenant at least 30 days prior to implementation and in accordance with the requirements of Section 8 of this chapter.
B. Pets

For each elderly designated multi-family housing project the borrower must have established project rules permitting elderly or disabled tenants to keep commonly accepted household pets.

Borrowers must not prohibit elderly households from keeping domestic animals in their unit; however the borrower may require the household to pay a pet deposit.

Pet rules must not:

- Prohibit, prevent, restrict, or discriminate against any tenant who owns or keeps a pet in their apartment unit, with respect to continued occupancy in the project unless the approved project pet rules are violated;
- Prohibit, prevent, restrict, or discriminate against any applicant who owns a pet with respect to obtaining occupancy in the project; and
- Charge an extra monthly rental charge for pets.

Borrowers with existing projects must consult with the tenants of the project when revising pet rules and retain documentation on how the consultation process was conducted.

Borrowers with new projects will establish pet rules prior to occupancy, but may revise those rules based on tenant comments and suggestions received after rent-up begins.

Pet rules will be reasonable and will be written to consider at least the following factors:

- Density of project units;
- Pet size;
- Type of pet;
- Potential financial obligations of tenants who own or keep pets;
- Standards of pet care;
- Pet exercise areas;
- State and local animal laws or ordinances; and
- Liability insurance.
Pet rules must allow the borrower or project manager authorization to remove from the project any pet whose conduct or condition is duly determined to constitute a nuisance or threat to the health or safety of other tenants or members in the project or persons in the surrounding community.

Exhibit 6-4
Required Items for Multi-Family Housing Occupancy Rules

At minimum, the occupancy rules should include:

- An explanation of the tenant’s rights and responsibilities under the lease or occupancy agreement;
- An explanation of the tenant’s rights, protections, and responsibilities under VAWA (See Attachment 6-K, Section I)
- The rent payment or occupancy charge policies;
- The policies regarding periodic inspection of units;
- The system for responding to tenant complaints;
- The maintenance request and work-order procedures;
- The project services and facilities available to tenants or members;
- The office locations, hours, and emergency telephone numbers;
- The restrictions on storage and prohibitions on abandoning vehicles in the project area;
- The way to obtain community and public transportation schedules;
- The policies regarding guests that become household members;
- Other requirements related to the subsidy provided to the tenant from non-Agency sources; and
- The procedures tenants must follow to request reasonable accommodations.

Regardless of the occupancy rules established for the project, the borrower must adhere to the following:

- Borrowers must not prohibit animals that provide assistance to the handicapped or disabled from residing in the unit with the person to whom the animal is providing assistance.

- Borrower may not require the household to pay a pet deposit for a service/assistance/companion animal.

C. Tenant Organizations

In developing and implementing the occupancy rules, borrowers must not infringe on the rights of tenants to organize an association of tenants. The project manager (or designated management representative) should be available and willing to work with a tenant organization.

Borrowers may not unreasonably withhold the use of community rooms or other available space within the project when requested by:
A resident organization in connection with the representational functions of the organization; or

Residents seeking to organize or to collectively consider any matter pertaining to the operation of the project.

D. Community Rooms

In developing the occupancy rules, borrowers must not place unreasonable restrictions on tenants that desire to use Federally financed community rooms for their enjoyment. While a schedule of fees may be developed for the use of the community space, fees should be reasonable and meant only to cover the costs of cleaning and maintenance of the facility being used.

6.16 AGENCY REVIEW AND MONITORING OF OCCUPANCY RULES

Borrowers must obtain concurrence from the Agency prior to the implementation of the occupancy rules, and must obtain Agency concurrence before making any modifications to the rules.

If tenants believe the borrower is in violation of occupancy rules, they must be directed to follow the tenant grievance process outlined in Section 8 of this chapter.

The Loan Servicer will review adherence to the occupancy rules during the compliance review. In a situation where the Loan Servicer believes management is in violation of the occupancy rules, the Agency must state the violation as a finding and require the borrower to resolve the problem in a specified time frame.

In situations where the tenant is in violation of the occupancy rules and the tenant fails to correct the problem, the borrower should proceed to evict the tenant for material noncompliance with the lease. In the event that an eviction action is filed with the court, the tenant should set up an escrow account for the rent.
SECTION 4: MARKETING AND APPLICATION PROCESSING  
[7 CFR 3560.104 and 7 CFR 3560.154]

6.17 REQUIREMENTS FOR AFFIRMATIVE FAIR HOUSING MARKETING PLANS

Borrowers with four or more units are required to prepare and maintain an Affirmative Fair Housing Marketing Plan (AFHMP) using Form HUD 935.2, Affirmative Fair Housing Marketing Plan. The purpose of this plan is to set forth how the borrower will meet their Fair Housing responsibilities. This plan will be submitted to the Agency for approval prior to loan closing. The Agency may also require periodic modifications to the plan if implementation is not reaching the population groups targeted by the plan. At a minimum, the AFHMP will address the following:

- Outreach efforts of the property;
- Marketing strategies; and
- Education and training of all staff on Civil Rights laws (e.g., Title VI, Fair Housing, Section 504, Title IX).

The approved plan must be posted by the borrower in a prominent location for public inspection. This could include the project site, the rental office, or other location where applications are received for the property.

The borrower must develop and maintain a system for conducting self-assessments of the property staff’s performance in implementing an approved AFHMP.

6.18 APPLICATION REQUIREMENTS AND PROCESSING

The purpose of the tenant application process is to collect enough information regarding the household status to determine applicant eligibility for the specific property. This information should also be comprehensive enough for the borrower to make a determination about waiting list placement.

A. Application Forms

Borrowers may develop their own application form in accordance with the requirements of Exhibit 6-5. The borrower must retain application forms for at least three years or until the next compliance review is conducted by the Agency.
Exhibit 6-5

Minimum Requirements for a Tenant Application

- Name and present address;
- Household income information, including all information from sources that would be counted in calculating annual income, adjusted income, and net assets; and consent to release wage matching data to RHS and the borrower;
- Number of household members, including all members who would live in the dwelling unit, even those who would only live there on a part-time basis, and their birthdates;
- Indication of a need for a handicap accessible unit and/or handicap or disability adjustments to income;
- Applicant certification that the unit will serve as the household's primary residence;
- Social Security Number for all member of the household;
- Adjustments to income for which the household may qualify, which should be verified;
- Signature and date;
- Race, ethnicity, and gender designation; and
- Disclosure notice.

Borrowers using application forms must establish a section at the end of the form, below the signature and date block, to collect race/national origin/gender information. To meet the requirements of Federal Register Vol. 62 No. 210, Revision to the Standards for the Classification of Federal Data on Race and Ethnicity, the data collection needs to appear as follows:

“The information regarding race, ethnicity, and sex designation solicited on this application is requested in order to assure the Federal Government, acting through the Rural Housing Service that the Federal laws prohibiting discrimination against tenant applications on the basis of race, color, national origin, religion, sex, familial status, age, and disability are complied with. You are not required to furnish this information, but are encouraged to do so. This information will not be used in evaluating your application or to discriminate against you in any way. However, if you choose not to furnish it, the owner is required to note the race, ethnicity, and sex of individual applicants on the basis of visual observation or surname.

Ethnicity:

Hispanic or Latino____

Not Hispanic or Latino____
Race: (Mark one or more)

1  American Indian/Alaska Native____
2  Asian____
3  Black or African American______
4  Native Hawaiian or Other Pacific Islander____
5  White_____

Gender:  Male______  Female_____”

The race and the ethnicity of each applicant shall be recorded on the waiting list. This information shall be collected for statistical purposes only and must not be used when making eligibility determinations or in any other discriminatory manner. The information shall be recorded using the race and ethnicity codes that are utilized on the Agency tenant certification form available in the Servicing Office.

Borrowers must establish and maintain a specific place and time where applications will be accepted. This information should be posted in a central location on the property. It must also be documented in the Management Plan and the AFHMP and to the greatest extent possible communicated through outreach and marketing efforts.

Applicants are to be provided a list of any additional information that must be submitted with the application for the application to be considered complete (an application will be considered complete without verification of the applicant information). The list of information must be restricted to the same items for all Agency-assisted properties of a particular type, such as a family or elderly complex.

B. Application Fees

Application fees are discouraged, but when used, any fee charged to an applicant must be limited to the cost of actual services incurred for obtaining necessary information associated with completing a tenant certification.

C. Maintaining Waiting Lists

When an applicant has submitted an application form the borrower must place the applicant on the waiting list. All applications, whether complete, eligible, or ineligible, will be placed on the list. The waiting list will document the final disposition of all applications (rejected, withdrawn, or placed in a unit).

The date and time a complete application was submitted will be recorded on the waiting list and will establish priority for selection from the list. If an applicant submits an incomplete application they must be notified in writing within 10 days of the items that are
needed for the application to be considered complete and that priority will not be established until the additional items are received.

The race and the ethnicity of each applicant shall be recorded on the waiting list. This information shall be collected for statistical purposes only and must not be used when making eligibility determinations or in any other discriminatory manner. The information shall be recorded using the race and ethnicity codes that are utilized on the Agency tenant certification form.

1. Electronic Waiting Lists

Electronic waiting lists must have a mechanism for maintaining the date and time of each applicant’s placement on or selection from the waiting list and a way to document changes made to the list. The following are examples of methods that borrowers might use to track inputs to the electronic waiting list and changes to it:

- Use a data backup function to record the time and date of entry of new applications and changes to existing records in the electronic waiting list.

- Print a record of the appearance of the waiting list as often as necessary (at least monthly) to show each applicant’s placement on and selection from the list. The time and the date of the printout should appear on the report. The owner can file this information in the tenant file and in a central waiting list file.

- Whenever status changes occur, such as changes in family composition and unit size, record the change with an explanation, and print the re-sorted list.

To the extent possible, the borrower should use electronic safeguards, such as assigning waiting list password access only to individuals responsible for maintaining the system. Ideally, a system should record the user name and the time, date, and action entered whenever a record is changed or entered in the electronic waiting list.

2. Selecting Applications from the Waiting List

Once an applicant has submitted a complete application and signed a form authorizing the borrower to verify employment, the date and time must be recorded on the waiting list to establish priority for selection. Selection from the waiting list will be made according to date and time in the following order:

- Very low-income applicants;

- Low-income applicants; and

- Moderate-income applicants.

See Paragraph 6.3 for information regarding how to determine the specific income level of an applicant.
Within 10 calendar days of receipt of a complete application, the borrower must notify the applicant in writing that he has been selected for immediate occupancy, placed on a waiting list, or rejected.

The procedures used by the borrower to purge the project’s waiting list must be described in the project’s management plan. These procedures must be based on the length of the waiting list or the extent of time the applicant will be expected to wait for housing.

6.19 REJECTION OF APPLICATIONS

Borrowers may deny admission for criminal activity or alcohol abuse by household members.

Borrowers must not reject an applicant solely on the basis or as a result of criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking, if the applicant otherwise qualifies for occupancy. The Direct Result provision prohibits Borrowers from rejecting admission to an applicant based on an adverse factor, if the adverse factor is determined to be a direct result of the fact that the applicant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking. (See VAWA Attachment 6-K Section F)

Borrowers are required to notify all applicants in writing of their ineligibility. If applicants are determined to be ineligible, the rejection letter must outline the reason for rejection of the application and their right to appeal such a decision in accordance with 7 CFR 3560.154 and 7 CFR 3560.160. The rejection letter must advise the applicants of their right to appeal the decision within 10 calendar days, as well as the right to a hearing. If the project is located in an area with a high concentration of non–English-speaking individuals, the letter must be in English and the non–English language that is prevalent in the area. When an applicant is rejected due to credit bureau reporting information, the source of the credit bureau must be revealed to the applicant in accordance with the Fair Credit Reporting Act.

6.20 AGENCY REVIEW AND MONITORING OF APPLICATION PROCESSING

In reviewing the application process employed by the borrower, the Agency should review the following:

- Is adequate documentation available to determine compliance with applicant processing requirements?

- Are applicants properly informed of where and when applications may be obtained and submitted?

- Are applicants properly notified of their rights and protections under VAWA (VAWA Lease Addendum, HUD-5380 and HUD 5382 forms distribution)?

- Does the application provide the borrower with adequate information to determine the applicant's place on the waiting list?

- Is there an element in the application process that discourages targeted populations from submitting an application? If so, will modifying the application process encourage targeted, but underserved populations to apply?
• Are applications processed in a timely manner?

• Are ineligible applicants adequately notified of their appeal rights under Section 8 of this chapter?

Loan Servicers should review the application during the compliance review to ensure that adequate information is being obtained and that the above-listed questions are answered to the satisfaction of the Agency.
SECTION 5: TENANT SELECTION AND UNIT ASSIGNMENT
[7 CFR 3560.154 AND 7 CFR 3560.155]

6.21 ASSIGNING AN AVAILABLE UNIT

Once a unit becomes available, the borrower must decide who is entitled to that unit based on a variety of factors.

Eligible tenants residing in the property who are either under- or over-housed receive priority over new applicants if relocating them into the newly vacant unit would bring the household into compliance with the occupancy policy for the property. If there are no such over- or under-housed existing tenants, the borrower must select a new applicant from the waiting list to fill the newly vacant unit. The borrower must use the project’s occupancy policy to look at applicants on the waiting list who are eligible based on the unit size. From that universe, the borrower must then determine, based on income levels and priorities, which applicant is entitled to the unit. The order in which applicant households are entitled to housing depends on two factors:

- The income level of the household; and
- The priorities for which the household may qualify.

When an applicant first submitted an application, the borrower made an initial determination as to whether the household was very low-, low-, or moderate-income. Based on this assessment, the applicant was assigned to the very low-, low-, or moderate-income waiting list. When looking for the next eligible tenant for the vacant unit, the borrower must first go to the very-low income waiting list. If there are no applicants on the very low-income waiting list who qualify for the vacant unit based on the property's occupancy policy, then the borrower may go to the low-income waiting list. Only if there are no eligible applicants for the unit on the low-income waiting list may the borrower select an eligible applicant from the moderate-income waiting list.

6.22 PRIORITIES FOR UNITS

A. Exceptions to Income Standard Assignment Policies

While the basic standard is to house all very low-income applicants prior to low- and then moderate-income applicants, there are situations where this process may be bypassed. However, an individual in one of the situations identified below would not be eligible for housing before applicants on the waiting list for a lower income category.

- If the unit is a handicapped accessible unit, then an eligible household that needs the features of that unit will receive priority over all other applicants, regardless of income. If more than one applicant needs the features of the handicapped accessible unit, then applicants who are very low-income would have priority, followed by low- and then moderate-income households.
In congregate housing facilities, applicants who qualify for and agree to utilize the services provided by the facility will be housed over all other applicants on the waiting list. Where there is more than one applicant that meets this criterion, the applicants meeting this condition will be ranked by very low-, low-, and moderate-income and housed in accordance with the occupancy policies established at the property.

Borrowers with projects receiving low-income housing tax credits (LIHTCs), may leave a housing unit vacant if they are required to rent the available unit to an LIHTC-eligible applicant, and none of the applicants on the waiting list meet the applicable LIHTC eligibility requirements.

**Example— Exceptions**

Project B has two handicap-accessible units. There are three handicapped individuals who need the features of the handicap-accessible units on the waiting list: one moderate income and two low-income. The property has a waiting list of 20 very low-income applicants. The borrower must rent the two handicap-accessible units to the two low-income applicants.

Project Z is a congregate housing facility and has a vacant one-bedroom unit. There are three individuals eligible for a one-bedroom unit on the waiting list: two very low-income applicants and one low-income applicant. All qualify for congregate care services. Only one of the very low-income applicants, however, would agree to use the congregate care facilities. The borrower would have to offer one of the vacant units to the very low-income applicant who agrees to use the services and the other unit to the low-income applicant who agrees to use the services.

**Letter of Priority Entitlement (LOPE), Handbook Letter 201.** A letter issued by the Agency providing a tenant with priority entitlement to rental units in other Agency-financed housing projects for 120 days from the date of the LOPE. Persons receiving a VAWA LOPE, displaced persons in a Federally declared disaster area have priority over all other applicants of the individual applicant’s income group.

**Example**

Project C has a vacant three-bedroom apartment. There are no applicants eligible for a three-bedroom unit on the very low-income waiting list. There are 20 applicants eligible for a three-bedroom unit on the low-income waiting list. A holder of a LOPE applies for occupancy at the project. The applicant is low-income and qualifies for a two-bedroom unit. Despite the number of applicants on the waiting list, the borrower must offer the available unit to the LOPE holder, and the LOPE holder agrees to move to the appropriate-size unit when one becomes available.
• Borrowers who have adopted an admission or waiting list priority for victims of domestic violence, dating violence, sexual assault, or stalking who are non-RD tenants referred by other federal, state, or local housing agencies, or a partnering service organization. Such victims may receive priority over all other applicants of the individual applicant’s income group. (See Attachment 6-K Section Q)

B. Assignment of Rental Units Accessible to Individuals with Disabilities

If a rental unit accessible to individuals with disabilities is available and there are no applicants that require the features of the unit, the borrower may rent the unit to a non-disabled tenant under the following conditions:

• The borrower must include a provision in the lease requiring the tenant to vacate the unit within 30 days of notification to an appropriate sized vacant unit within the project, if one is available from management that an eligible individual with disabilities requires the unit;

• The unit has been marketed as an accessible unit;

• Outreach has been made to organizations representing the disabled; and

• Marketing of the unit as an accessible unit continues after it is rented to a tenant who is not in need of the special design features.

Borrowers receiving HUD Section 8 project-based assistance may establish preferences in accordance with HUD regulations. The use of such preferences must be documented in the project’s management plan.

6.23 AGENCY MONITORING AND REVIEW OF UNIT ASSIGNMENT

The selection and assignment of units is one of the most important aspects to managing a property. Borrowers and management agents must assure onsite management staff are well versed in Agency policy and guidance regarding this subject or require the borrower to modify the management plan to reflect increased training in this area. The Loan Servicers will review the waiting lists and completed applications to ensure that:

• Units which are not needed to relocate existing tenants are first offered to eligible very low-income families; and

• Units are offered to households in accordance with the borrower's occupancy policy.

If Loan Servicers find that the borrower or the agent is failing to follow Agency policy in assigning available units, Loan Servicers may require the borrower modify the management plan to clearly reflect Agency policy and/or enhance the training of management staff responsible for assigning units.
SECTION 6: DWELLING LEASES [7 CFR 3560.156]

6.24 OVERVIEW OF DWELLING LEASES

A lease between the borrower and the tenant is required to be executed before any tenant occupies a unit in a multi-family housing project. This section will provide information regarding how the borrower will develop that lease and what action is needed by the Agency before the lease may be used. The Agency must approve the lease before the borrower enters into a lease agreement with any tenant.

6.25 DEVELOPMENT OF A LEASE

The borrower is responsible for the development of the tenant lease that will be used at the property. This lease must contain the required items, provisions and clauses outlined in Attachment 6-E and must be free of prohibited clauses listed in Attachment 6-F. It must also be in compliance with state and local laws. If there are conflicting requirements between Federal, state, and local laws, the borrower must notify the Agency of the conflict and request guidance. Once a lease is developed by the borrower, the borrower's attorney must certify that the lease is in compliance with the requirements of 7 CFR 3560.156 and Attachments 6-E and 6-F prior to submission of the lease to the Agency for approval. The Agency must approve with all leases proposed for use at an Agency-related property, prior to the use of that lease.

6.26 EXECUTION OF THE LEASE WITH THE TENANT

Prior to the occupancy of any unit by an applicant, the applicant and the borrower must execute a lease that has been approved by the Agency. Once a lease has been executed with the applicant, they are entitled to occupy the unit so long as they remain eligible and comply with lease renewal requirements. Expiration of the lease is not of itself grounds for a termination of tenancy.

6.27 AGENCY REVIEW AND MONITORING OF LEASE REQUIREMENTS

The management agent must review and monitor the implementation of the lease with the applicant/tenant to ensure that they are properly informed of their rights and responsibilities under the lease. During the compliance review process, the Agency should look to assure:

- The occupancy rules are attached to the initial lease;
- The applicant understands their rights to the tenant grievance process under HUD Section 8 and 7 CFR 3560.160; and
- The applicant understands the process for relaying information such as maintenance requests and income information to management and the responsibility to do so in a timely manner.
- The applicant understands their rights, protections, and responsibilities under the VAWA Lease Addendum. (See Attachment 6-K Section I, paragraph 5)
If the Loan Servicer finds the borrower is failing to provide adequate information regarding the rights and responsibilities of the tenant and the management agent, the Loan Servicers should require the borrower to improve the management plan and training of onsite staff.
SECTION 7: TENANT RECERTIFICATION AND CHANGES IN ELIGIBILITY [7 CFR 3560.152 and 7 CFR 3560.158]

The recertification process developed in this section is designed to ensure a tenant remains eligible to reside in multi-family housing. As household status changes, the size of the unit needed by the household or the amount of rent that they are obligated to pay may change. This section discusses when a recertification is required and what action the borrower will be required to take if a household is determined ineligible to continue residing at the property.

6.28 REQUIREMENTS TO RECERTIFY TENANTS

A. The Annual Recertification Process

Each time a resident is recertified, the certification is good for one year, unless subpart 2 of this paragraph requires a recertification to be completed more frequently. At the end of the year the certification will expire and the borrower is required to recertify the household. The effective date of the tenant’s recertification is the first day of the month following the expiration of the current certification. Using the procedures outlined in Section 1 of this chapter, the borrower will complete a new certification. The key steps to this process include:

1. Notifying the Tenant of the Recertification Requirement

At least 75 to 90 days prior to the date that the certification expires, the borrower must notify the tenant in writing that they must be recertified to remain eligible to continue residence at the property. This letter will also include what information the borrower needs from the household in order to complete the certification.

If the household still fails to respond to the letter, the borrower should issue a second letter 30 days prior to the date which the certification expires informing the tenant of the:

- Information needed to recertify;
- The time frame in which the new certification must be submitted to the Agency; and
- The consequences for failure to comply with the recertification process.

2. Execution of the New Certification

Upon receiving the information regarding household size and income from the tenant, the borrower will verify the information and the borrower and the tenant will complete a new Form RD 3560-8. This form will document the calculation of annual income and adjusted income (in accordance with Section 1 of this chapter) and the calculation of the tenant payment (in accordance with Chapters 7 and 8). Management agents must give each new adult household member the VAWA Form HUD-5380, “Notice of Occupancy Rights” and the Form HUD-5382, “Certification of Domestic Violence” with acknowledgement of receipt. (See Attachment 6-K Section R)
B. Interim Recertification Process

Tenants and borrowers must execute an Agency-approved tenant certification form establishing the tenant’s eligibility prior to occupancy. In addition, tenant households must be recertified and must execute a tenant certification form at least annually or whenever a change in household income of $100 or more per month occurs. Borrowers must recertify for changes of $50 per month, if the tenant requests that such a change be made.

1. Tenant Requirements

- Tenants must provide borrowers with the necessary income and other household information required by the Agency to determine eligibility.

- Tenants must authorize borrowers to verify information provided to establish their eligibility or determination of tenant contribution.

- Tenants must report all changes in household status that may affect their eligibility to borrowers.

- Tenants who fail to comply with tenant certification and recertification requirements will be considered ineligible for occupancy and will be subject to unauthorized assistance claims, if applicable, as specified in 7 CFR part 3560, subpart O.

2. Borrower Requirements

- Borrowers must verify household income and other information necessary to establish tenant eligibility for the requested rental unit type, in a format approved by the Agency, prior to a tenant’s initial occupancy and prior to annual or other recertifications.

- Borrowers must review all reported changes in household status and assess the impact of these changes on the tenant’s eligibility or net tenant contribution.

- Borrowers must submit initial or updated tenant certification forms to the Agency within 10 days of the effective date of an initial certification or any changes in a tenant’s status. The effective date of an initial or updated tenant certification form will always be a first day of the month.

- Since tenant certifications are used to document interest credit and rental assistance eligibility and are a basic responsibility of the borrower under the loan documents, borrowers who fail to submit annual or updated tenant certification forms within the time period specified in Paragraph 6.27 B of this section will be charged overage, as specified in 7 CFR 3560 203(c). Unauthorized assistance, if any, will be handled in accordance with 7 CFR part 3560, subpart O.

- Borrowers must give each adult household member the VAWA Form HUD-5380, “Notice of Occupancy Rights” and the Form HUD-5382, “Certification of Domestic Violence” with acknowledgement of receipt. (See Attachment 6-K Section R)
• Borrowers must submit tenant certification forms to the Agency using a format approved by the Agency.

• Borrowers must retain executed tenant certification forms and any supporting documentation in the tenant file for at least 3 years or until the next Agency supervisory visit, whichever is longer.

• The Agency maintains the right to independently verify tenant eligibility information.

C. Submission of the Certification to the Agency

Once the borrower and the tenant execute a certification, it must be submitted to the Agency within 10 days of the effective date of the certification. In order for a certification to be valid, it must be signed and dated by all parties on or before the effective date and maintained in the tenant file. If a borrower fails to submit a certification by the effective date, it will result in monetary penalties to the borrower as established in Chapter 7.

6.29 AGENCY REVIEW AND MONITORING OF THE RECERTIFICATION PROCESS

A. Agency Review

The recertification process is designed to ensure that Agency programs are serving income-eligible households on an ongoing basis. Loan Servicers review of the recertification process should be designed to ensure that recertifications are executed in a timely manner. The Loan Servicers should make the following assessments:

• Are tenants receiving the proper notice—at least 90 days in advance of the expiration of the current certification?

• Are adult household members acknowledging receipt of the forms HUD-5380 and HUD-5382? (See Attachment 6-K Section R)

• Does the notice provide the tenant with a list of the information needed for the completion of the recertification process?

• Are borrowers accurately determining when an interim recertification is needed?

• Are interim recertifications being executed on a timely basis (i.e., no later than 30 days from the time the information is provided to the borrower)?

• Does the certification form provide the information needed by the Agency to determine that the tenant payment and rental subsidy have been calculated correctly?

• Is the borrower completing the verification of information on a timely basis?
If the Loan Servicer concludes that the borrower is deficient in recertifying existing tenants, the Agency must require the borrower and the management agent to modify existing practices and procedures to ensure a more timely delivery of recertifications to the Agency. This could include:

- Modification of the management plan to incorporate stronger or more specific procedures with regard to recertifications;
- Enhanced training for onsite staff in processing Agency certifications; and
- Stronger enforcement of the penalties for tenants who fail to comply with the recertification process.

B. Management Agent Interactive Network Connection (MINC)

MINC is the mechanism by which borrowers submit tenant certifications to the Agency electronically on a monthly basis.

Within twelve months of the date of publication of the interim final regulation, for projects with eight units or more, all borrowers will be required to submit tenant certifications through MINC. The Agency may make an exception to this requirement if the borrower submits documentation that the costs associated with electronic submission of tenant certifications would pose a financial hardship to the project.

If the borrower is using MINC, certifications must be submitted by the tenth of the month for which they are due. For instance, if the borrower is submitting certification due in May with an effective date of May 1, the certifications must be electronically transmitted to the Agency by May 10. If for any reason the borrower is unable to transmit the certifications electronically during a given month, the borrower must submit the hard copies of the certifications to the Agency for receipt by the tenth of the month.

Borrowers who are not using MINC must either submit certifications by diskette or hard copies to the Agency for receipt by the tenth of the month.

Regardless of the transmission method used—MINC or hard copies—if the Agency does not receive certifications by the tenth of the month in which they are due and the borrower has not notified the Agency that the transmission will be late; the borrower will be subject to overage penalty.

Attachment 6-G provides guidance on the allowable sources of funds for obtaining automation capabilities.

6.30 INELIGIBLE TENANTS

Ineligible tenants are those who, upon recertification, fail to meet either the income or the occupancy requirements for the unit and property that they currently occupy. Regulations require that tenants who are no longer eligible to reside at the property be given notice that they must vacate the property within 30 days or at the end of their lease, whichever is longer.
A. Continuation of Tenancy—Tenants Who Fail to Comply with the Occupancy Policy

In some situations, a tenant may be ineligible based on the size of the unit currently occupied, but could become eligible if shifted to a unit of a different size (either larger or smaller) within the property. In this situation, a tenant may continue tenancy as an ineligible tenant, but the borrower should relocate the household to the proper unit size as soon as a unit of that size becomes available.

In some cases, a household may require a unit size that is unavailable at the property. In this situation the tenant would be considered ineligible and required to vacate the property within 30 days or at the end of their lease, whichever is longer.

B. Continuation of Tenancy—Tenants Who Fail to Comply with the Income Requirements for the Property

In most cases, if tenant certifications indicate that they no longer comply with the income limits set for the property, tenants must be notified about vacating the property in 30 days or at the end of their lease, whichever is longer.

In two specific situations, borrowers may permit ineligible households to reside at the project with prior Agency approval:

- The waiting list for the specific unit type has no eligible tenants; or
- The required time period for vacating the unit would create a hardship on the household.

Elderly households with incomes above the moderate-income level may occupy projects with an Agency loan approved prior to 1968 with a loan agreement that does not restrict occupancy by income.

C. Cooperative Members

Any persons who are eligible members of a cooperative will not be considered ineligible or subsequently deprived of their membership by reason of no longer meeting the income-eligibility requirements as defined in 7 CFR 3560.152.

D. Remaining Household Members

Members of a household residing in a multi-family housing project may continue to occupy the unit after the departure of the original tenant, regardless of age, provided that:

- They are eligible with respect to income;
- They were either a cotenant or member of the household, have the legal capacity to sign the lease, and are U.S. citizens or qualified aliens;
• They occupied the unit with the original tenant at the time the original tenant died or departed;
• They sign a new tenant certification establishing their own tenancy; and
• They have the legal ability to sign a lease for the rental unit, except where a legal guardian may sign when the tenant or member is otherwise eligible.

Remaining household members that are over housed must move to a suitably sized rental unit within 30 days of its availability. If a suitably sized unit does not exist at the property, the tenant will be required to vacate the property in accordance with Paragraph 6.32 A.

E. Surviving Household Members

Members of an elderly household residing in an elderly project may continue to occupy the unit after the death of the original tenant, regardless of age, provided that:
• They are eligible with respect to income;
• They were either a co-tenant or member of the household and have the legal capacity to sign the lease;
• They occupied the unit with the original tenant at the time the original tenant died or departed;
• They sign a new tenant certification establishing their own tenancy; and
• They have the legal ability to sign a lease for the rental unit, except where a legal guardian may sign when the tenant or member is otherwise eligible.

Surviving household members who are over housed may remain in the unit, but must move to a suitably sized rental unit within 30 days of its availability. If a suitably sized unit is not available, surviving household members may remain in the rental unit according to the housing project’s occupancy rules as follows:
• Continued occupancy of the rental unit will not be allowed when:
  ◦ The rental unit has accessibility features for individuals with disabilities;
  ◦ The household no longer has a need for such accessibility features; and
  ◦ The housing project has a tenant application from an individual with a need for the accessibility features.
• If the housing project does not have a tenant application from an individual with a need for the accessibility features, the household may remain in the rental unit until the housing project receives an application from an individual in need of the accessibility features, at which point, the household will be required to move within 30 days; and
If a suitably sized unit is not available in the project within 30 days, the tenant may remain in the unit with accessibility features until a unit becomes available, and must then move within 30 days.

F. Agency Review and Monitoring of Ineligible Tenants

For an ineligible tenant to remain at the property beyond the allowable time frame of 30 days or the end of the lease, whichever is longer, the borrower must obtain written permission from the Agency. In granting such permission, the Agency should assure that one of two criteria exist:

- The waiting list for the specific unit type has no eligible tenants; or
- The required time period for vacating the unit would create a hardship for the household.

In reviewing whether the borrower is in compliance with the requirements to remove ineligible tenants the Agency should check to ensure:

- The borrower is requesting approval for ineligible tenants to remain on the property in a timely manner.
- The borrower is properly documenting any reason for which an ineligible tenant is being allowed to continue to reside in the property. Some of these reasons may include:
  - Permission has been granted by the Agency for the tenant to remain temporarily;
  - The tenant is a surviving member of an elderly household; or
  - The household is still income eligible and will be moved to an appropriate-size unit when one becomes available at the property.
- The borrower is providing proper notice to tenants regarding the time frames for vacating the property.

6.31 LEASE VIOLATIONS

Borrowers may require tenants in violation of occupancy rules or the terms of their lease to vacate the property in accordance with the terms of their lease agreement. However, borrowers must provide notice to such tenant in a format that is in compliance with state and local laws and is approved by the Agency.

6.32 TERMINATION OF OCCUPANCY

A. Tenants in Violation of the Lease

In accordance with the lease, a borrower may terminate or refuse to renew a tenant’s lease for material noncompliance with the lease or occupancy rules or for other good cause.
Borrowers must not terminate occupancy solely on the basis of criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking that is engaged in by a member of the household of the tenant or any guest or other person under the control of the tenant, if the tenant or an affiliated individual of the tenant is the victim or threatened victim of such domestic violence, dating violence, sexual assault, or stalking. Good cause for purposes of occupancy terminations does not include an incident of actual or threatened domestic violence, dating violence, sexual assault, or stalking where the tenant or affiliated individual of the tenant is a victim or threatened victim of such incident. The Direct Result provision prohibits Borrowers from terminating tenancy based on an adverse factor, if the adverse factor is determined to be a direct result of the fact that the tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking. (See Attachment 6-K Section F)

Material noncompliance with lease provisions or occupancy rules includes actions such as:

- Violations of lease provisions or occupancy rules that are substantial and repeated;
- Nonpayment or repeated late payment of rent or other financial obligations due to the borrower; and
- Admission to or conviction for use, attempted use, possession, manufacture, sale or distribution of an illegal controlled substance. Such activity must have occurred on the project’s premises by the tenant, a member of the tenant household, or any other person under the tenant’s control at the time of the activity.

For purposes of terminating a tenant’s occupancy, good cause includes actions by the tenant or member of the tenant’s household that:

- Threaten the health and safety of other persons or the right of other persons to peaceful enjoyment of their dwelling;
- Result in substantial physical damage causing an adverse financial effect on the housing or other persons’ property; and
- Are actions prohibited by state or local law.

If the borrower terminates the tenant’s lease, the borrower must document in writing in the tenant’s file:

- The incidences related to the lease; and
- That the tenant was given notice prior to the termination that the tenant’s activities would result in occupancy termination.

Prior to terminating a lease, the borrower must give the tenant written notice of the violation and give the tenant an opportunity to correct the violation. Subsequently, termination may only occur when the incidences related to the termination are
documented and there is documentation that the tenant was given notice prior to the initiation of the termination action that their activities would result in occupancy termination.

B. Other Lease Terminations

A landlord may terminate occupancy for conditions beyond the tenant’s control, such as:

- Required repair or rehabilitation of the building; or
- Natural disaster.

Under these circumstances, the affected tenants may request a LOPE from the Agency. The LOPE will provide the tenant with priority entitlement to rental units in other Agency-financed projects for 120 days from the date of the LOPE. If tenants need additional time to secure replacement housing, the Agency may, at the tenant’s request, extend the LOPE entitlement period. Tenants that are displaced due to circumstances beyond their control are entitled to benefits under the Uniform Relocation Act.

SECTION 8: TENANT GRIEVANCE PROCEDURES [7 CFR 3560.160]

This section presents the process for resolving tenant grievances. Every step of the process will be explained with the responsibilities of each party involved. Topics covered in this section include when to file a complaint, the hearing process, requirements governing the hearing, and the hearing decision. It is important to note that a resolution that is in the best interest of everyone should have gone through the entire grievance process before a final decision was made.

Tenants or prospective tenants may file a grievance in writing with the borrower in response to a borrower action, or failure to act, in accordance with the lease or Agency regulations that results in a denial, significant reduction, or termination of benefits or when a tenant or prospective tenant contests a borrower’s notice of proposed adverse action as provided in Paragraphs 6.31 and 6.32.

6.33 NOTICE OF ADVERSE ACTION

In the case of a proposed action that may have adverse consequences for tenants or prospective tenants such as denial of admission to occupancy and changes in the occupancy rules or lease, the borrower must notify the tenant or prospective tenant in writing. The notice must give specific reasons for the proposed action. The notice must also advise the tenant or prospective tenant of “the right to respond to the notice within 10 calendar days after date of the notice” and of “the right to a hearing in accordance with 7 CFR 3560.160 (f), which is available upon request.” The notice must contain the information specified in 7 CFR 3560.160 (a)(2). For housing projects in areas with a concentration of non-English-speaking individuals, the notice must be in English and the non-English language.
6.34 OVERVIEW OF THE PROCESS

The grievance process should always begin with an informal meeting between the grieved party and the borrower/management agent. It is the Agency’s belief that the best way to resolve grievances is through an informal meeting between the two parties. Borrowers must offer to meet with tenants to discuss the grievance within 5 calendar days of receiving the grievance. If an informal meeting is held, the borrower must provide a summary of the meeting to the tenant within 10 calendar days of the meeting date. The Agency encourages borrowers and tenants or prospective tenants to make an effort to reach a mutually satisfactory resolution to the grievance at the meeting.

The parties will select a hearing panel or hearing officer to govern the hearing. Within 10 calendar days after the hearing, all parties are informed of the decision. Exhibit 6-6 provides an example of the grievance process.

6.35 WHEN IS A TENANT GRIEVANCE LEGITIMATE?

It is important for the management agent to determine if a tenant or prospective tenant’s grievance is within the requirements established for the program. For example, “I want to file a complaint because the manager does not speak to me,” is not a legitimate complaint. On the other hand, a complaint that the building manager fails to maintain the property according to the Agency guidelines is a legitimate complaint. Exhibit 6-7 lists the circumstances in which a tenant may or may not be able to file a complaint.
Exhibit 6-7
Tenant Complaints—Allowable Circumstances

<table>
<thead>
<tr>
<th>A complaint may NOT be filed if:</th>
<th>A complaint MAY be filed if:</th>
</tr>
</thead>
<tbody>
<tr>
<td>• There is a proposed rent change that is authorized by the Agency.</td>
<td>• There is a modification of the lease, change in</td>
</tr>
<tr>
<td>• A tenant or prospective tenant believes that they have been discriminated against. If a person believes that discrimination has occurred, they should file a complaint with the USDA’s Office of Civil Rights or the Secretary of HUD.</td>
<td>the rules, or changes in the rent that are not authorized by the Agency.</td>
</tr>
<tr>
<td>• A project has formed a tenant’s association and all parties involved have agreed to use this association as a method of settling grievances.</td>
<td>• The borrower/management agent fails to maintain the property in a manner that is decent, safe, and sanitary.</td>
</tr>
<tr>
<td>• There are changes in the rules that are required by the Agency and proper notice has been given.</td>
<td>• The borrower violates a lease provision or occupancy rule.</td>
</tr>
<tr>
<td>• The tenant is in violation of the lease and those violations result in termination of tenancy.</td>
<td>• Denial of admission to the project by a prospective tenant.</td>
</tr>
<tr>
<td>• Disputes between tenants that do not involve the borrower/management agent.</td>
<td></td>
</tr>
<tr>
<td>• Displacement or other effects as a result of prepayment.</td>
<td></td>
</tr>
</tbody>
</table>

6.36 BORROWER/MANAGEMENT AGENT RESPONSIBILITIES

The borrower/management agent is responsible for providing all tenants and prospective tenants with decent, safe, and sanitary housing. The following is a list of all of the responsibilities of the borrower/agent:

• Post all regulations, summary of regulations, or tenant information, including the equal housing opportunity poster, “and justice for all” poster, tenant grievance and appeals procedures, the AFHMP, occupancy rules, and office and emergency hours and phone numbers in a conspicuous place.

• Provide all tenants with a summary of their rights at the time the lease is signed and at each lease renewal. For tenants that are currently living in the project, a summary must be submitted once the summary is created.

• If the project has a large population of non-English-speaking tenants, the borrower/agent must provide the summary and any other documents that pertain to the tenant’s rights, in the non–English language.
6.37 THE HEARING PROCESS

A. Request for a Hearing

- Each hearing process must begin with the request for a hearing. The tenant or prospective tenant must present their request within 10 days after the receipt of the summary of the informal meeting. The request must contain the following information:

  ◊ The reason for the grievance or contest of the borrower/management agent’s proposed action;

  ◊ The action relief sought; and

  ◊ Additional information.

- If the tenant or prospective tenant’s request for a hearing is not received within the given time, the borrower or management agent’s decision will become final.

B. Scheduling the Hearing

The hearing must be scheduled within 15 days after the receipt of the tenant’s request for a hearing. If a hearing officer or hearing panel must be selected, the hearing will be scheduled within 15 days after the selection or appointment of a hearing officer or hearing panel. It is the responsibility of the two parties to agree upon a place and time that is mutually convenient to hold the hearing. If the two parties cannot agree on a place and time, it will become the responsibility of the hearing officer or hearing panel to make the decision.

C. Selection of the Hearing Officer or Hearing Panel

The two parties must select a hearing officer. If the hearing officer cannot be agreed upon, the two parties will choose members to serve on the hearing panel. The hearing panel should consist of three members. The tenant and the borrower/management agent will each elect one person to the panel. It is then the responsibility of the two chosen members to elect a third member to the panel. If within 30 days from the time the request for the hearing was submitted a hearing panel has not been formed, the borrower/management agent must inform the Agency. Within 10 days of reviewing the facts, the Agency must appoint a hearing officer. Once a hearing officer or panel is selected the Agency must inform them in writing of their responsibilities for conducting the hearing.

Some helpful information that should be remembered by all parties involved in the process when selecting a hearing officer or hearing panel includes:
Hearing panel members should be impartial, disinterested persons;

The hearing officer cannot be a person previously considered by the tenant or borrower/management agent; and

The hearing officer cannot be an Agency staff member.

The hearing officer may not receive any payment unless that payment is made by the Agency.

To minimize time and the level of effort, a management agent may elect to have a standing hearing panel for each project that they manage. If a standing panel is chosen, the above-listed process will have to be forfeited in lieu of the following process.

A hearing panel consists of three members: one tenant panelist, one borrower/management agent panelist, and a chair.

Tenants will get to nominate and vote for their panel members. A meeting must be held to allow the tenants the opportunity to choose two members to serve on the standing panel; one member will serve as the alternate. All residents should be notified of the time, date, and place where the election is going to take place. The borrower is responsible for ensuring that the notice is placed in a conspicuous place, within 2 weeks of the time the person is expected to start serving as a panel member. The meeting must also be held in a place that is convenient and accessible to the tenants.

The borrower/management agent is responsible for selecting one or two members to serve on the standing panel. If two members are chosen, one will serve as the alternate.

The third and “mutual” member of the panel will serve as the chair for the panel. The other two interested parties will elect the chairperson. Each party will only have the opportunity to give one vote, even if two people were elected to serve on the panel.

Each member will serve on the panel for one year, with the opportunity for reelection. All members of the standing panel must be willing to render their services without compensation.

D. Examination of Records

At a reasonable time before the hearing, the borrower/agent must allow the tenant the opportunity to examine all files that are going to be used during the hearing. Documents can be examined and copied if:

Potential Hearing Panel Members

1. Legal aid counsel;
2. Someone with knowledge of the program; or
3. A Minister.
• The tenant is willing to cover any expenses that may be incurred;

• The document, record, or policy is one that will be used during the hearing process; and

• The document, record, or policy is not subject to any laws or confidentiality agreements that prohibit reproductions.

### E. Escrow Deposits

Tenants may establish escrow accounts if a grievance involves a rent increase not authorized by the Agency or if the borrower/agent is not maintaining the property in a decent and sanitary manner. The escrow account will allow the tenant the opportunity to make timely rent payments without having the borrower/agent receive the payment until the grievance has been settled. To maintain an escrow account, tenants must adhere to the following rules:

• All deposits must continue until the grievance is resolved;

• The institution that the escrow account is established in must be a Federally insured institution;

• All deposits must be made on time—failure to do so will terminate the entire process and all sums will be due immediately; and

• Tenants must make all receipts of deposit available for examination by the borrower/agent.

### 6.38 REQUIREMENTS GOVERNING THE HEARING

The hearing is an informal proceeding at which evidence is presented to a hearing officer or hearing panel. The hearing must be designed to ensure that the rights of all parties involved are protected. The hearing must protect:

• The right of both parties to be represented by counsel or another person(s) chosen as their representative;

• The right of the tenant or prospective tenant to a private hearing unless a public one is requested;
• The right of the tenant or prospective tenant to present oral and written evidence and arguments in support of their grievance or appeal, and to refute the evidence and cross-examine all witnesses on whose testimony or information the borrower or management agent relies; and

• The right of the borrower or management agent to present oral and written evidence and arguments in support of the decision, to refute evidence relied upon by the tenant or prospective tenant, and to confront and cross-examine all witnesses on whose testimony or information the tenant or prospective tenant relies.

During the hearing, each party must present evidence to support their position. All participants at the hearing must conduct themselves in an orderly manner. Participants that cannot conduct themselves in an orderly manner will be excluded from the proceedings or will cause the hearing panel or hearing officer to make a decision that is not in favor of the disorderly party.

If the tenant or prospective tenant or management agent fails to appear at a scheduled hearing, the hearing officer or hearing panel may choose to postpone the hearing for no more than 5 days or may determine that the party has waived their right to a hearing under this subpart. If the determination is made that the absent party has waived their rights, the hearing officer or hearing panel will make a decision on the grievance. All parties involved in the hearing must be informed of the hearing panel’s decision.

6.39 THE HEARING DECISION

It is the responsibility of the hearing officer or hearing panel to prepare and submit a written decision to both parties within 10 calendar days of the hearing. The hearing officer or hearing panel must inform the Agency of the decision and the reasons for making that decision. The decision should be based on the facts that were presented during the hearing. The decision is not final until it has been approved by the Agency for compliance. This contingent form of approval should be noted in the decision letter. Upon receipt of the letter, the borrower and the tenant must comply with the directives specified in the decision.

SECTION 9: SPECIAL REQUIREMENTS FOR LABOR HOUSING
[7 CFR 3560.575 AND 7 CFR 3560.624]

While the Agency-sponsored Labor Housing programs have similar requirements in many respects to the Rural Rental Housing programs, because the target populations that these programs serve vary, there are some differences in program rules.
This section is designed to highlight these differences with regard to the occupancy rules. Unless otherwise noted below, the requirements throughout this chapter also apply to Labor Housing projects.

6.40 OFF-FARM LABOR HOUSING

A. Eligible Tenants

Labor Housing tenants must meet all of the following criteria in order to be defined as an eligible tenant for the purposes of residing in labor housing:

- **Occupational.** An eligible household must include a tenant or co-tenant who is a domestic farm laborer, a retired or disabled domestic farm laborer, or must be a surviving household of a deceased domestic farm laborer.

- **Income.** The household must meet the definition of income eligibility as defined in Section 1 of this chapter. The current income limits for off-farm labor housing may be found in Attachment 6-H.

- **Occupancy.** The household must remain in compliance with the borrower’s occupancy policy as established in Section 3 of this chapter.

If a household, upon recertification, is not in compliance with any of the above criteria, then it will be defined as an ineligible tenant and will be covered by Section 6.

B. Occupancy Priorities

When a borrower of a labor housing project is selecting the appropriate applicant for a vacant unit from the waiting list, the selection will be regulated by the following priorities:

- **First priority** must be given to eligible active farm laborer households, with first priority going to very low-income households, next to low-income households, and last to moderate-income households.

- **Second priority** must be given to retired or disabled domestic farm laborer households who were active in the local farm labor market area at the time of retirement or becoming disabled, with first priority going to very low-income households, next to low-income households, and last to moderate-income households.

- **Third priority** must be given to other retired or disabled domestic farm laborer households who were not active in the local farm labor market at the time of retiring or becoming disabled. Occupancy priority will be given first to very low-income households, next to low-income households, and last to moderate-income households.

Within each of the above priorities, occupancy priority within each ranking category is according to the household's income: very low, low, and then moderate.
Example

Project D has a vacant two-bedroom unit. On the waiting list, there are seven applicants eligible for a two-bedroom unit.

1. One applicant is a very low-income disabled farm laborer household from the local farm market area;
2. One applicant is a low-income active farm labor household;
3. One applicant is a low-income retired farm laborer household from another state;
4. One applicant is a very low-income retired farm laborer household from the local farm market area;
5. One applicant is a very low-income disabled farm laborer household from another county; and
6. One applicant is a very low-income active farm labor household.

The borrower must offer the vacant unit to these applicants in the following order.

1. First to the very low-income active farm labor applicant;
2. Second to the low-income active farm labor applicant;
3. Third to the very low-income disabled farm laborer household from the local farm market area;
4. Fourth to the low-income retired farm laborer household from the local farm market area; and
5. Fifth to the very low-income disabled farm laborer household from outside the local farm market area.
6. Sixth to the low-income retired farm laborer household from another state.

C. Projects with Diminished Need

When there is a diminished need for housing by persons or families who are eligible to reside in labor housing, units may be made available to persons or families eligible for occupancy under Section 1 of this chapter. Tenants admitted under this exception may occupy the labor housing until such time the units are again needed by persons or families eligible under Paragraph 6.40 A of this section. As the basis for Agency approval or disapproval of the borrower’s determination of diminished need, the borrower must submit a current analysis of need and demand to the Agency, identical to the market analysis that is required of loan applicants in the loan origination process. The borrower’s determination and the State Director’s recommendation should be forwarded to the National Office for concurrence.
6.41 ON-FARM LABOR HOUSING

A. Eligible Tenants

The income restrictions and occupancy priorities listed throughout this chapter do not affect the occupancy of on-farm labor housing. This housing is owned by farm borrowers and is for the purpose of providing decent, safe, and sanitary housing to the specific farmer’s employees. Occupancy of on-farm labor housing owned by farm borrowers is restricted to employees of the farmer or is governed by an employment contract with the farmer.

B. Ineligible Tenants

For on-farm labor housing, ineligible occupants will include:

- The immediate relatives of the borrower(s); and
- Anyone who is not employed in domestic farm labor.

Ineligible tenants may occupy housing owned by farm borrowers with the permission of the Agency.
ATTACHMENT 6-A

ANNUAL INCOME INCLUSIONS AND EXCLUSIONS

Annual income is defined in 7 CFR 3560.153, calculating income in accordance with 24 CFR 5.609 as amended. Public Housing Authority denotes the certifying entity for Rural Development it is usually the Borrower or the Management Agent.

(a) Annual Income Means All Amounts, Monetary or Not, Which:

(1) Go to, or on behalf of, the family head or spouse (even if temporarily absent) or to any other family member; or

(2) Are anticipated to be received from a source outside the family during the 12-month period following admission or annual reexamination effective date; and

(3) Are not specifically excluded in Paragraph (c) of this attachment.

Annual income also means amounts derived (during the 12-month period) from assets to which any member of the family has access.

(b) Annual Income Includes, But Is Not Limited To:

(1) The full amount, before any payroll deductions, of wages and salaries, overtime pay, commissions, fees, tips and bonuses, and other compensation for personal services.

(2) The net income from the operation of a business or profession. Expenditures for business expansion or amortization of capital indebtedness shall not be used as deductions in determining net income. An allowance for depreciation of assets used in a business or profession may be deducted, based on straight line depreciation, as provided in Internal Revenue Service regulations. Any withdrawal of cash or assets from the operation of a business or profession will be included in income, except to the extent the withdrawal is reimbursement of cash or assets invested in the operation by the family.

(3) Interest, dividends, and other net income of any kind from real or personal property. Expenditures for amortization of capital indebtedness shall not be used as deductions in determining net income. An allowance for depreciation is permitted only as authorized in Paragraph (b)(2) of this attachment. Any withdrawal of cash or assets from an investment will be included in income, except to the extent the withdrawal is reimbursement of cash or assets invested by the family. Where the family has net family assets in excess of $5,000, annual income shall include the greater of the actual income derived from all net family assets or a percentage of the value of such assets based on the current passbook savings rate, as determined by HUD.
(4) The full amount of periodic amounts received from Social Security, annuities, insurance policies, retirement funds, pensions, disability or death benefits, and other similar types of periodic receipts, including a lump sum amount or prospective monthly amounts for the delayed start of a periodic amount (except as provided in Paragraph (c)(14) of this attachment).

(5) Payments in lieu of earnings, such as unemployment and disability compensation, worker’s compensation and severance pay (except as provided in Paragraph (c)(3) of this attachment).

(6) Welfare assistance payments.

(i) Welfare assistance received by the family.

(ii) If the welfare assistance payment includes an amount specifically designated for shelter and utilities that is subject to adjustment by the welfare assistance agency in accordance with the actual cost of shelter and utilities, the amount of welfare assistance income to be included as income shall consist of:

   (A) The amount of the allowance or grant exclusive of the amount specifically designated for shelter or utilities; plus

   (B) The maximum amount that the welfare assistance agency could in fact allow the family for shelter and utilities. If the family’s welfare assistance is ratably reduced from the standard of need by applying a percentage, the amount calculated under this paragraph shall be the amount resulting from one application of the percentage.

(7) Periodic and determinable allowances, such as alimony and child support payments, and regular contributions or gifts received from organizations or from persons not residing in the dwelling.

(8) All regular pay, special pay and allowances of a member of the Armed Forces (except as provided in Paragraph (c)(7) of this attachment).

(c) Annual Income Does Not Include The Following:

(1) Income from employment of children (including foster children) under the age of 18 years;

(2) Payments received for the care of foster children or foster adults (usually persons with disabilities, unrelated to the tenant family, who are unable to live alone);

(3) Lump-sum additions to family assets, such as inheritances, insurance payments (including payments under health and accident insurance and worker’s compensation), capital gains and settlement for personal or property losses (except as provided in Paragraph (b)(5) of this attachment).
(4) Amounts received by the family that are specifically for, or in reimbursement of, the cost of medical expenses for any family member;

(5) Income of a live-in aide, as defined in 24 CFR 5.403;

(6) Subject to Paragraph (c)(16)(viii) of this attachment which applies only to Section 515 with project based Section 8 programs, the full amount of student financial assistance paid directly to the student or to the educational institution;

(7) The special pay to a family member serving in the Armed Forces who is exposed to hostile fire;

(8) Amounts received for training programs and stipends.

(i) Amounts received under training programs funded by HUD;

(ii) Amounts received by a person with a disability that are disregarded for a limited time for purposes of Supplemental Security Income eligibility and benefits because they are set aside for use under a Plan to Attain Self-Sufficiency (PASS);

(iii) Amounts received by a participant in other publicly assisted programs which are specifically for or in reimbursement of out-of-pocket expenses incurred (special equipment, clothing, transportation, child care, etc.) and which are made solely to allow participation in a specific program;

(iv) Amounts received under a resident service stipend. A resident service stipend is a modest amount (not to exceed $200 per month) received by a resident for performing a service for the PHA or owner, on a part-time basis, that enhances the quality of life in the development. Such services may include, but are not limited to, fire patrol, hall monitoring, lawn maintenance, resident initiatives coordination. No resident may receive more than one such stipend during the same period of time;

(v) Incremental earnings and benefits resulting to any family member from participation in qualifying State or local employment training programs (including training programs not affiliated with a local government) and training of a family member as resident management staff. Amounts excluded by this provision must be received under employment training programs with clearly defined goals and objectives, and are excluded only for the period during which the family member participates in the employment training program;
(9) Temporary, nonrecurring or sporadic income (including gifts);

(10) Reparation payments paid by a foreign government pursuant to claims filed under the laws of that government by persons who were persecuted during the Nazi era;

(11) Earnings in excess of $480 for each full-time student 18 years old or older (excluding the head of household and spouse);

(12) Adoption assistance payments in excess of $480 per adopted child;

(13) Deferred periodic amounts from supplemental security income and social security benefits that are received in a lump sum amount or in prospective monthly amounts;

(14) Amounts received by the family in the form of refunds or rebates under State or local law for property taxes paid on the dwelling unit;

(15) Amounts paid by a State agency to a family with a member who has a developmental disability and is living at home to offset the cost of services and equipment needed to keep the developmentally disabled family member at home; or

(16) Amounts specifically excluded by any other Federal statute from consideration as income for purposes of determining eligibility or benefits under a category of assistance programs that includes assistance under any program to which the exclusions set forth in 24 CFR 5.609(c) apply. The following is a list of income sources that qualify for exclusion:

(i) The value of the allotment provided to an eligible household under the Food Stamp Act of 1977 (7 U.S.C. 2017(b));

(ii) Payments to Volunteers under the Domestic Volunteer Services Act of 1973 (42 U.S.C. 5044(f)(1), 5058);

(iii) Payments received under the Alaska Native Claims Settlement Act (43 U.S.C. 1626(c));

(iv) Income derived from certain sub-marginal land of the United States that is held in trust for certain Indian tribes (25 U.S.C. 459e);

(v) Payments or allowances made under the Department of Health and Human Services’ Low-Income Home Energy Assistance Program (42 U.S.C. 8624(f));

(vi) Income derived from the disposition of funds to the Grand River Band of Ottawa Indians (Pub. L. 94–540, 90 Stat. 2503–04);

(vii) The first $2000 of per capita shares received from judgment funds awarded by the Indian Claims Commission or the U.S. Claims Court, the interests of individual Indians in trust or restricted lands, including the first $2000 per year of income received by individual Indians from funds derived from interests held in such trust or restricted lands (25 U.S.C. 1407–8);
(viii) Amounts of scholarships funded under Title IV of the Higher Education Act of 1965, including awards under Federal work-study programs or under the Bureau of Indian Affairs student assistance programs (20 U.S.C. 1087uu). The exception found in § 237 of Public Law 109–249 applies and requires that the amount of financial assistance in excess of tuition shall be considered income in accordance with the provisions codified at 24 CFR 5.609(b)(9), except for those persons with disabilities as defined by 42 U.S.C. 1437a(b)(3)(E) (Pub. L. 109–247). This applies to Section 515 with project based Section 8 only;

(ix) Payments received from programs funded under Title V of the Older Americans Act of 1965 (42 U.S.C. 3056g);

(x) Payments received on or after January 1, 1989, from the Agent Orange Settlement Fund or any other fund established pursuant to the settlement in the In Re Agent Orange liability litigation, M.D.L. No. 381 (E.D.N.Y.) (Pub. L. 101–201 and 101–39);

(xi) Payments received under the Maine Indian Claims Settlement Act of 1980 (Public Law 96–420, 25 U.S.C. 1721) pursuant to 25 U.S.C. 1728(c);

(xii) The value of any child care provided or arranged (or any amount received as payment for such care or reimbursement for costs incurred for such care) under the Child Care and Development Block Grant Act of 1990 (42 U.S.C. 9858q);

(xiii) Earned income tax credit (EITC) refund payments received on or after January 1, 1991 (26 U.S.C. 32(l));

(xiv) Payments by the Indian Claims Commission to the Confederated Tribes and Bands of Yakima Indian Nation or the Apache Tribe of Mescalero Reservation (Pub. L. 95–433);

(xv) Allowances, earnings and payments to AmeriCorps participants under the National and Community Service Act of 1990 (42 U.S.C. 12637(d));

(xvi) Any amount of crime victim compensation (under the Victims of Crime Act) received through crime victim assistance (or payment or reimbursement of the cost of such assistance) as determined under the Victims of Crime Act because of the commission of a crime against the applicant under the Victims of Crime Act (42 U.S.C. 10602);

(xvii) Allowances, earnings and payments to individuals participating in programs under the Workforce Investment Act of 1998 (29 U.S.C. 2931);

(xviii) Any amount received under the School Lunch Act and the Child Nutrition Act of 1966 (42 U.S.C. 1780(b)), including reduced-price lunches and food under the Special Supplemental Food Program for Women, Infants, and Children (WIC);

(xix) Payments, funds or distributions authorized, established, or directed by the Seneca Nation Settlement Act of 1990 (25 U.S.C. 1774f(b));

(xx) Payments from any deferred Department of Veteran’s Affairs disability benefits that are received in a lump sum amount or in prospective monthly amounts as provided by an amendment to the definition of annual income in the U.S. Housing Act of 1937 (42 U.S.C. 1437) by Section 2608 of the Housing and Economic Recovery Act of 2008 (Pub. L. 110–289, 42 U.S.C. 4501). This exclusion applies to Section 515 with project based Section 8 programs only;
(xxi) Compensation received by or on behalf of a veteran for service-connected disability, death, dependency, or indemnity compensation as provided by an amendment by the Indian Veterans Housing Opportunity Act of 2010 (Pub. L. 111–269) to the definition of income applicable to programs authorized under the Native American Housing Assistance and Self-Determination Act of 1996 (25 U.S.C. 4101) and administered by the Office of Native American Programs; and

(xxii) A lump sum or a periodic payment received by an individual Indian pursuant to the Class Action Settlement Agreement in the case entitled Elouise Cobell et al. v. Ken Salazar et al., United States District Court, District of Columbia, as provided in the Claims Resolution Act of 2010 (Pub. L. 111–291).

(d) Annualization Of Income. If it is not feasible to anticipate a level of income over a 12-month period (e.g., seasonal or cyclic income), or the PHA believes that past income is the best available indicator of expected future income, the PHA may annualize the income anticipated for a shorter period, subject to a redetermination at the end of the shorter period.
## ATTACHMENT 6-B

### ZERO INCOME VERIFICATION CHECKLIST

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### Part II

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Attach receipts, applications and other documentation to the completed checklist and retain in application or tenant file.
Allowable deductions or allowances are:

☐ $480 for each member of the family residing in the household (other than the tenant, co-tenant, member, or co-member or spouse of either, or foster children) who is under 18 years of age, or who is 18 years of age or older and is disabled, handicapped or a full-time student. The student must carry a subject load considered full-time by the educational institution attended. This deduction does not apply to an unborn child in the household.

☐ $400 for any elderly family.

☐ In the case of an elderly family, the total of actual medical and/or handicap assistance expenses paid in excess of 3 percent of annual income must first be deducted from handicap assistance any remainder then deducted from medical expenses.

☐ Total medical expense includes medical expenses not covered by insurance that the tenant or member anticipates incurring over the 12 months following the effective date of the certification, using past experience as a guide.

   Examples of medical expenses are dental expenses, prescription and non-prescription medicines, medical insurance premiums including Medicare, eyeglasses, hearing aids and batteries, medical related travel cost, the cost of attendant care including a live-in-resident assistant, monthly payments required on accumulated major medical bills including that portion of a household member's nursing home care paid from household income(s).

Note: Premiums paid for nursing home insurance are not an allowable deduction unless a household member is housed at a nursing home and that person’s income is included in the household income.)

☐ Handicap assistance includes reasonable attendant care and auxiliary apparatus expense described as follows for each member with handicaps of the family to the extent needed to enable any family member (including such member with handicaps) to be employed. That portion of attendant care attributable to specialized medical reasons (the portion attributable to companionship is not counted).

   • Auxiliary apparatus including but not limited to wheelchairs, oxygen equipment, reading devices for the visually impaired, and the cost of equipment added to cars and vans to permit their use by the handicapped or disabled family member proportionate to the amount of use by such persons.

☐ In the case of any non-elderly family, total handicap assistance expense in excess of 3 percent of annual family income may be deducted:

   • For any handicap assistance expense above that is anticipated to occur over the 12 months following the effective date of the certification, using past experience as a
guide, to the extent needed to enable any family member (including the handicapped or disabled family member) to be employed.

- The amount of deduction may not exceed the LESSER of the amount by which total expenses for handicap assistance exceed 3 percent of annual family income, or the amount of income received by adult members from such employment.

The amounts paid by the family for the care of minors under 13 years of age may be deducted only to the extent such expenses are not reimbursed. In the case of families assisted by American Indian housing authorities, the amount will be the greater of child care expenses; or excessive travel expenses, the to exceed $25 per family per week. Deductions for these expenses are permitted only when such care is necessary to enable a family member to further his or her education or to be gainfully employed, including the gainful employment of the disabled or handicapped family member. When the deduction is to enable gainful employment the amount may not exceed the amount of income received from such employment. When the deduction is to facilitate further education, the amount must not exceed a sum reasonably expected to cover class time and travel time to and from classes. The tenant file must contain justifying documentation. (Child support payments made on behalf of a minor child who does not reside in the unit may not be deducted as a child care expense).
ATTACHMENT 6-D

FAMILY ASSETS

Net family assets include cash on hand and the value of savings, certificates of deposit, and dollars in checking accounts reported as “cash on hand.” It will be such amounts reported on the day of third party verification. This definition also includes:

- The net cash value of real property.
- The cash value of whole life insurance policies.
- Individual Retirement Accounts (IRAs).
- Market value of bonds or other forms of capital.
- Personal property held as investments, irrespective of location, minus debts against them, minus cost of converting such assets to cash. Examples of conversion costs are penalties for early withdrawal, broker/legal fees assessed to sell an asset, and real estate settlement costs for transactions.

Net family assets also include the value of equity of any business or household assets disposed of by a member of the household for less than fair market value (including disposition in trust, but not in a foreclosure or bankruptcy sale) in excess of the consideration received therefrom during the 2 years preceding the effective date of certification/re-certification. In the case of a disposition as part of a divorce settlement, the disposition shall not be considered to be for less than fair market value if the household member received important consideration not measurable in dollar terms.

Income from net family assets which is included in annual income is determined as follows:

- If net family assets equal $5,000 or less, annual income includes the actual income derived from the net family assets.
- If net family assets exceed $5,000, annual income includes the greater of:
  - Actual income derived from all net family assets, or
  - A percentage of the cash value of such assets based on the bank passbook annual savings rate.

Net family assets exclude:

- Interests in Indian trust land.
- The value of necessary items of personal property such as furniture and automobiles(s), and the debts against them.
- The assets that are part of the business, trade, or farming operation in the case of any member of the household who is actively engaged in such operation.
• The value of a trust fund (i.e., for a minor or legally incompetent household member) that has been established and the trust is not revocable by, or under the control of, any member of the household, so long as the fund continues to be held in trust.

• A vehicle specially equipped for the handicapped.

• Face value of life insurance policies.

• A cooperative member’s patronage capital in the housing cooperative unit in which the family resides.

• Prepaid funerary arrangements and expenses.

• Retirement funds not accessible for withdrawal by a household member.

• Assets legally owned but not accessible or that accrue income to someone else.

• Savings accounts of dependent minors when such accounts are under the minor’s social security number.
ATTACHMENT 6-E
LEASE REQUIREMENTS

A. Lease Structure

- All leases must be in writing.
- Initial leases must cover a one-year period.
- If the tenant is not subject to occupancy termination according to 7 CFR 3560.158 and 7 CFR 3560.159, a renewal lease or lease extension addendum must cover a one-year period.
- In areas with a concentration of non-English speaking tenants, leases must be available to tenants in both English and the appropriate additional language.
- Leases must give address(es) to which to direct complaints.
- Leases must include statement terms and conditions for modifying the lease.

B. Required Lease Clauses

Leases for all multi-family housing must include a number of specific clauses as listed below:

- The requirement to move or pay an increased rent if household income increases above moderate income. (This clause does not apply to leases for persons who are elderly, disabled, or handicapped and living in a full-profit plan development.)
- The requirement that tenants move out of the project within 30 days of being notified by the borrower that they are no longer eligible for occupancy unless the conditions cited in 7 CFR 3560.158(c) exist.
- The requirement that tenants notify borrowers regarding changes in income, citizenship, or number of persons living in the unit.
- The requirement for tenants to notify borrowers in a situation of extended tenant absences.
- The requirements for making restitution when a household receives benefits to which it is not entitled and a statement advising tenants that the submission of false information could result in the initiation of legal action by the Agency.
- The requirement that tenants agree to income certification.
- The requirement that the household’s tenancy is subject to compliance with the terms of all applicable assistance programs covering the unit and/or project.
- The requirement that during acceleration and foreclosure proceedings:
  ◊ The tenant contribution must remain as if interest credit and/or rental subsidy were still in place and available had acceleration not occurred; and
  ◊ The terms of the lease will remain in effect until the date acceleration and/or foreclosure is resolved.
Leases for tenants who have a *Handbook Letter 201, Letter of Priority Entitlement (LOPE)* and are temporarily occupying a unit for which they are not eligible must include a clause establishing the tenant’s responsibility to move when a suitable unit becomes available.

Leases must contain an escalation clause permitting changes in basic/note rate rents before the lease expires. Changes must be approved by the Agency.

Leases must specify no escalation in tenant contribution due to loan prepayment or when rental assistance or interest credit is terminated due to the fault of management or the owner, or due to liquidation and acceleration of the note.

Leases must include statement that tenant's payment will not change if Federal subsidies paid to borrower on behalf of tenants are suspended or canceled, for the term of the lease.

Leases must include statement that the project is financed by the Agency and that the Agency has the right to further verify information provided by the applicant.

Leases must say that project is subject to:

- Title VI of the Civil Rights Act of 1964
- Title VIII of the Fair Housing Act
- Section 504 of the Rehabilitation Act of 1973
- The Age Discrimination Act of 1975
- The Americans with Disabilities Act
- The Violence Against Women Reauthorization Act of 2013

Leases must specify requirements (and exceptions) to move to the next available appropriately sized unit, if the unit becomes overcrowded, underused, or should the tenant no longer meet eligibility requirements.

Leases must include a provision that establishes when a guest will be considered a member of the household and be required to be added to the tenant certification.

Leases must include a provision that tenancy remains in place as long as the tenant’s possessions remain in the apartment, even after tenant has left. This is the case until possessions are removed voluntarily or by legal means, subject to state and local law.

Leases for rental assistance units must include specific clauses. These clauses must be signed by the lessor and lessee, and specify:

- The tenant’s gross monthly contribution, and under what circumstances it may change; and that
- The tenant contribution will not increase if rental assistance is terminated due to actions by borrowers.

For tenants living in Plan II interest credit units, leases must include a provision on gross monthly contribution.

All leases, including renewals, must include the following language:

“It is understood that the use, or possession, manufacture, sale, or distribution of an illegal controlled substance (as defined by local, state, or Federal law) while in or on any part of this apartment complex or cooperative is an illegal act. It is further understood that such
action is a material lease violation. Such violations (hereinafter called ‘drug violation[s]’) may be evidenced upon the admission to or conviction of a drug violation. It is further understood that domestic violence will not be tolerated on Rural Housing properties, and that such action is a material lease violation. All perpetrators will be evicted, while the victim and other household occupants may remain in the unit in accordance with eligibility requirements.

The landlord may require any lessee or other adult member of the tenant household occupying the unit (or other adult or non-adult person outside the tenant household who is using the unit) who commits a drug violation or domestic violence to vacate the leased unit permanently, within time frames set by the landlord, and not thereafter enter upon the landlord’s premises or the lessee’s unit without the landlord’s prior consent as a condition for continued occupancy by members of the tenant household. The landlord may deny consent for entry unless the person agrees not to commit a drug violation or domestic violence in the future and is either actively participating in a counseling or recovery program, complying with court orders related to a drug violation or domestic violence, or has completed a counseling or recovery program.

The landlord may require any lessee to show evidence that any non-adult member of the tenant household occupying the unit, who committed a drug violation or domestic violence, agrees to not commit a drug violation or domestic violence in the future, and to show evidence that the person is either actively seeking or receiving assistance through a counseling or recovery program, complying with court orders related to a drug violation or domestic violence, completed a counseling or recovery program within time frames specified by the landlord as a condition for continued occupancy in the unit. Should a further drug violation or domestic violence be committed by any non-adult person occupying the unit, the landlord may require the person to be severed from tenancy as a condition for continued occupancy by the lessee.

If a person vacating the unit, as a result of the above policies, is one of the lessees, the person shall be severed from the tenancy and the lease shall continue among any other remaining lessees and the landlord. The landlord may also, at the option of the landlord, permit another adult member of the household to be a lessee.

Should any of the above provisions governing a drug violation be found to violate any of the laws of the land, the remaining enforceable provisions shall remain in effect. The provisions set out above do not supplant any rights of tenants afforded by law.”

For handicapped-accessible units occupied by those not needing its special features, a lease must discuss situations where management has made a temporary unit assignment, and specify who bears the cost of moving the tenant to another unit. Additionally, the lease clause must require the management to provide the tenant written notification when they must move within 30 days of notification from management that an eligible applicant with disabilities requires the unit.

The household in the unit with accessibility features will be required to move within 30 days of the housing project’s receipt of a tenant application requiring accessibility features if another suitably sized unit without accessibility features is available in the project. If a suitably sized unit is not available in the project within 30 days, the tenant
may remain in the unit with accessibility features until the first available unit in the project becomes available and then must move within 30 days.

Prepayment is subject to restrictive-use covenants. If prepayment occurs, leases and renewals must be amended to include a clause specifying tenant protections.

C. **Required Information**

All leases must contain the following information and provisions:

- The name of the tenant, any co-tenants, and all members of the household residing in the unit.
- The identification of the unit.
- The amount and due date of monthly tenant contributions and late payment penalties.
- The utilities, services, and equipment to be provided for tenants.
- The tenant’s utility payment responsibility.
- The certification process for determining tenant occupancy eligibility and contribution.
- The limitations of the tenant’s right to use or occupancy of the dwelling.
- The tenant’s responsibilities regarding maintenance and obligations if tenant fails to fulfill these responsibilities.
- The agreement of management to accept tenant payment regardless of other charges that the tenant owes, and management’s agreement to seek legal remedy for collecting other charges accrued by the tenant.
- The maintenance responsibilities of management in buildings and common areas, according to state and local codes, Agency rules, and fair housing requirements.
- The responsibility of management at move-in and move-out to provide tenants with a written statement of the unit’s condition, and provisions for tenant participation in inspection.
- The provision for periodic inspections by the borrower or management, and other circumstances under which management may enter the premises while a tenant is renting.
- The tenant’s responsibility to notify management of an extended absence, as defined in the lease.
- The agreement that tenants may not sublet the property without management or Agency consent.
- The provision regarding transfer of the lease if the project is sold to an Agency-approved buyer.
- The procedures that must be followed by management and the tenant in giving notice required under terms of the lease.
• The good-cause circumstances under which management may terminate the lease and length of notice required.

• The disposition of the lease if the housing becomes uninhabitable due to fire or other disaster, including the borrower’s rights to repair the building or terminate the lease.

• The procedures for resolution of tenant grievances consistent with the requirements of 7 CFR 3560.160.

• The terms under which a tenant may, for good cause, terminate a lease with 30 days’ notice prior to lease expiration.

• The signature clause indicating that the lease has been executed by the borrower and the tenant.

• A description of the rights and protections afforded to victims of domestic violence, dating violence, sexual assault, or stalking and the required provisions. (See Attachment 6-K Section I, paragraph 5)

D. Projects and Units Receiving HUD Assistance

In multi-family projects receiving project-based assistance under Section 8 of the Housing Act of 1937, borrowers may use the HUD model lease. The provisions of the HUD model lease will prevail, unless they conflict with Agency lease requirements in accordance with this section. If there is conflict between HUD requirements and Agency requirements, the provision that will be enforced will be the one that is most favorable to the tenant.

A clause must be inserted into the lease requiring that tenants ineligible at recertification must leave the property unless allowed to stay under their HUD lease.

For HUD Section 8 certificate and voucher holders, borrowers may use:

• A standard HUD-approved lease;

• A HUD-approved lease that includes a number of modifications; or

• An Agency-approved lease if acceptable to HUD or the local housing authority.

E. State and Local Requirements

Borrowers must use a lease that is consistent with state and local requirements.

• If any lease provision is in violation of state or local law, the lease may be modified to the extent needed to comply with the law, but any changes must be consistent, to the greatest extent possible, with the required provisions established in 7 CFR 3560.156(c).

• Leases must include procedure for handling tenant’s abandoned property, as provided by state law.
ATTACHMENT 6-F

PROHIBITED LEASE CLAUSES

Borrowers are prohibited from including any of the following clauses in the lease:

- Clauses prohibiting families with children under 18.
- Clauses prohibiting occupancy by a handicapped person willing and able to modify the unit at their own expense.
- Clauses requiring prior consent by tenant to any lawsuit that borrowers may bring against the tenant in connection with the lease.
- Clauses authorizing borrowers to hold any of a tenant’s property until the tenant fulfills an obligation.
- Clauses in which tenants agree not to hold borrowers liable for anything they may do or fail to do.
- Clauses in which tenants agree that borrowers may bring suit against the tenant without notice.
- Clauses in which tenants agree that borrowers may evict the tenant or sell their possessions whenever they determine that a breach or default has occurred.
- Clauses authorizing the borrower’s attorney to appear in court on behalf of the tenant, and to waive their right to a trial by jury.
- Clauses authorizing the borrower’s attorney to waive the tenant’s right to appeal or to file suit.
- Clauses requiring the tenant to agree to pay legal fees and court costs whenever the borrower takes action against the tenant, even though court may find in favor of the tenant.
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ATTACHMENT 6-G

ACQUIRING AUTOMATION SUPPORT FOR MINC OR OTHER AUTOMATION NEEDS

The Agency will approve the use of project funds to acquire automated support to participate in MINC. While operating costs will be reduced in the long term, there may be some short-term increases to accommodate the initial acquisition of automated support.

Guidelines for obtaining automated support for MINC are as follows:

- With prior Agency approval, borrowers may use project operating or reserve funds to purchase or lease hardware or software needed to participate in MINC.
- Once borrowers have acquired automation capabilities, they may allow their management agent to use them to participate in MINC. This cost may be prorated over several projects owned by different borrower entities with a common management agent.
- When the cost of acquiring management software or hardware is not cost effective for a project (or multiple projects with common management), the Agency may allow the cost of contracting with a service bureau to provide automation support as a project operating expense.
- To request Agency approval, borrowers must submit a brief proposal that documents the anticipated costs and benefits of adopting the automation strategy being proposed.

1. Acquiring Additional Automation Capabilities

   It is important to note that the approval for the use of project funds discussed above extends only to the portion of the computer software and hardware needed to participate in MINC. If additional software or hardware capacity is desired by the borrower, the following applies:

   MFH borrowers are encouraged to use automated systems to manage MFH projects and to prepare and process paperwork associated with project management. Where economically feasible, computer applications can improve management efficiency and reduce errors and omissions. However, the purchase of computer hardware and software out of project funds should be carefully analyzed.

   If a borrower entity’s purchase of computer hardware or software to be used solely at a project can be expected to show a reduction in project operating and maintenance expenses, the purchase cost may be approved by the Agency as a line item project expense. The expense may be approved at project inception out of the project’s two percent initial operating account or subsequent to project start-up out of annual operating revenues. The cost may be prorated over several projects owned by the same borrower entity. Any computer hardware or software purchased with project funds must remain with the project if there is any subsequent change in management or ownership of the project.
The purchase or use of computer hardware or software by a management company, versus a borrower entity with or without an identity of interest with a borrower, may not be considered an allowable line item expense on an Agency approved project budget.

2. Choosing to Use a Service Bureau

If acquiring automation is not a sound decision, borrowers may consider using a service bureau to provide automation services at a fee. The fee can be a project expense and should be reasonable. The Agency must approve a borrower’s determination that it is in the best interest of the project to contract with a service bureau.

The cost of a service bureau is essentially an “add-on expense” to an operating budget, since the function is not currently performed by any project. Borrowers who find that their project budget will not support the cost of acquiring automation support or a service bureau fee should contact their servicing office to be exempted from mandatory participation in MINC.

The Agency will not allow an add-on fee for the cost of a service bureau if the borrower’s analysis demonstrates that it is less expensive to acquire an automation capacity, unless extenuating circumstances exist.

The Agency will not approve the use of an add-on service bureau fee as a project expenses for a contract with a firm that has an Identify-of-Interest (IOI) with the project borrower or management agent, without detailed documentation indicating that the IOI service bureau is clearly more cost effective than a non-IOI service bureau. While this policy does not restrict the formation of IOI firms to process tenant certifications, service bureau companies or the payment for their services from a management fee, it is intended to address concerns expressed by the Office of the Inspector General (OIG) that IOI firms may unnecessarily inflate project operating expenses.

The following individuals and companies have expressed an interest in developing or marketing software to provide an industry interface with Rural Development’s housing programs Multiple Family Housing tenant files, or providing automated support through a service bureau to transmit tenant certifications to the Agency. Rural Development expresses no preference or opinion on the products or services of any of the individuals and companies listed below.
### LISTING OF PRIVATE SOFTWARE DEVELOPERS AND VENDORS WHO HAVE INDICATED AN INTEREST IN THE MANAGEMENT AGENT INTERACTIVE NETWORK CONNECTION (MINC) VOLUNTARY FIELD TEST

(Updated as of March 2004)

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<td>Costello Property Management</td>
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<td>Brenda Simpson</td>
<td>Charles J. Kraebel, COS</td>
<td>Corina Bittner</td>
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<tr>
<td>P.O. Box 5058</td>
<td>Laura D. Palmer, AHM</td>
<td>P.O. Box 2238</td>
</tr>
<tr>
<td>Topeka, KS 66605</td>
<td>4253 Cactus Circle</td>
<td>Sioux Falls, SD 57101</td>
</tr>
<tr>
<td>785-862-2068</td>
<td>Liverpool, NY 13090</td>
<td>605-336-9131</td>
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<tr>
<td><a href="mailto:brenda@bls_accounting.biz">brenda@bls_accounting.biz</a></td>
<td>315-652-7106 – fax</td>
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<td>Oleva Riney</td>
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<tr>
<td>Fred Hutchins</td>
<td>1007 North Elm</td>
<td>P.O. Box 238</td>
</tr>
<tr>
<td>18 Blair Park, Suite 208</td>
<td>P.O. Box 217</td>
<td>326 E. Jefferson</td>
</tr>
<tr>
<td>Williston, VT 05495</td>
<td>Healy, KS 67850</td>
<td>Memphis, MO 63555</td>
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<td>802-872-0818</td>
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<td>660-465-7281 – voice</td>
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<td><a href="mailto:FHUTCH056@aol.com">FHUTCH056@aol.com</a></td>
<td><a href="mailto:scamm@st-tel.net">scamm@st-tel.net</a></td>
<td>660-465-2442 – tdd</td>
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<td>Ausmus and Associates, Inc.</td>
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<td>Sam Ausmus III</td>
<td>Janet Wittenberg</td>
<td>Bennet and Ron Barlean</td>
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<tr>
<td>3335 Federal Road</td>
<td>Dean Nicholdaides</td>
<td>708 Nooksack Ave.</td>
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<tr>
<td>Pasadena, TX 77504-1737</td>
<td>436B S. River Rd.</td>
<td>Nooksack, WA 98276</td>
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<tr>
<td>800-944-5572, ext. 201</td>
<td>Bedford, NH 03110</td>
<td>360-966-5705</td>
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<td>CAMS of Atlanta, Inc.</td>
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<tr>
<td>Paul Angelich President</td>
<td>1333 Wayland Street</td>
<td>Mitch Copman</td>
</tr>
<tr>
<td>3340 Peachtree Road, NE</td>
<td>P.O. Box 901</td>
<td>400 Pinnacle Way, Suite 420</td>
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<td>Norcross, GA 30071-3661</td>
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<td><a href="http://www.classicresystems.com">www.classicresystems.com</a></td>
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<tr>
<td>David Stathis Consulting</td>
<td>Dorsett Computer Services</td>
<td>Fresno Housing Authority</td>
</tr>
<tr>
<td>David Stathis</td>
<td>Cleve Dorsett</td>
<td>Bob Friesen</td>
</tr>
<tr>
<td>315-247-1027</td>
<td>806-793-9359</td>
<td>559-457-4130</td>
</tr>
<tr>
<td></td>
<td>806-793-7510 – fax</td>
<td>559-457-4149 – fax</td>
</tr>
<tr>
<td></td>
<td><a href="mailto:admin@dorsett.net">admin@dorsett.net</a></td>
<td><a href="mailto:rfriesen@pcabell.net">rfriesen@pcabell.net</a></td>
</tr>
<tr>
<td></td>
<td></td>
<td>Michael Powers</td>
</tr>
<tr>
<td></td>
<td></td>
<td>559-443-8463</td>
</tr>
<tr>
<td></td>
<td></td>
<td>559-443-8495 – fax</td>
</tr>
<tr>
<td></td>
<td></td>
<td><a href="mailto:mpowers@hafresno.org">mpowers@hafresno.org</a></td>
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<table>
<thead>
<tr>
<th>Company Name</th>
<th>Contact Name</th>
<th>Address/Location</th>
<th>Phone Numbers</th>
<th>Email Addresses</th>
<th>Website Addresses</th>
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</thead>
<tbody>
<tr>
<td>High Tech Solutions</td>
<td>Maurice King</td>
<td>1509 6th Street, Marysville, WA 98270</td>
<td>360-653-1570, 360-653-1722 – fax <a href="mailto:maurice@hightechsolutions.com">maurice@hightechsolutions.com</a></td>
<td></td>
<td></td>
</tr>
<tr>
<td>HUD Billing</td>
<td>Joe Reeves</td>
<td>33616 25th Ave, Court South, Roy, WA 98580</td>
<td>800-925-2276, 253-843-0289 <a href="mailto:angelacres@foxinternet.net">angelacres@foxinternet.net</a></td>
<td></td>
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</tr>
<tr>
<td>IPM Software, Inc.</td>
<td>Joe Reeves</td>
<td>33616 25th Ave, Court South, Roy, WA 98580</td>
<td>800-925-2276, 253-843-0289 <a href="mailto:angelacres@foxinternet.net">angelacres@foxinternet.net</a></td>
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<tr>
<td>IPM-Software</td>
<td>Jed Graef</td>
<td>P.O. Box 880, Shelbume, VT 05482</td>
<td>802-985-2029, 802-985-2668 – fax <a href="mailto:jgraef@worldnet.att.net">jgraef@worldnet.att.net</a></td>
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<tr>
<td>Millennium Software</td>
<td>Valerie Gatson</td>
<td>1503 Goodwin Road, Ruston, LA 71270</td>
<td>318-251-2392, 318-255-7397 – fax <a href="mailto:support@millennium-software.com">support@millennium-software.com</a></td>
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<tr>
<td>PMAS, IIC</td>
<td>Frank Patterson</td>
<td>164 Rollins Ave., 2nd Floor, Rockville, MD 20852-4038</td>
<td>301-770-2600, 301-770-6508 – fax <a href="mailto:sfp@pmas.com">sfp@pmas.com</a> <a href="mailto:info@pmas.com">info@pmas.com</a></td>
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<tr>
<td>PSL Consultants</td>
<td>Steve Lang</td>
<td>P.O. Box 241516, Memphis, TN 38124-1516</td>
<td>901-681-9831, 901-763-2588 – fax <a href="mailto:slang@pslmgmt.com">slang@pslmgmt.com</a> <a href="mailto:pailang@pslmgmt.com">pailang@pslmgmt.com</a> <a href="http://www.pslmgmt.com">www.pslmgmt.com</a></td>
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<tr>
<td>Shreve Group</td>
<td>John Veach</td>
<td>1622 Taylor Ave, Washington, DC 202-882-6306</td>
<td>301-562-3006 <a href="mailto:ShreveGroup@msn.com">ShreveGroup@msn.com</a> <a href="mailto:Veachiiv@aol.com">Veachiiv@aol.com</a></td>
<td></td>
<td></td>
</tr>
<tr>
<td>TCG Technologies LLC</td>
<td>Gustavo Sapiurka</td>
<td>1012 N Street, NW Washington, DC 20001</td>
<td>800-226-999, 202-667-3002, 202-667-3035 – fax <a href="mailto:sapiurka@tcgtechnologies.com">sapiurka@tcgtechnologies.com</a> Doug Stastny - 678-213-2805 <a href="mailto:d.stastny647@cam-systems.com">d.stastny647@cam-systems.com</a> Anne O'Dell - 845-692-3048 <a href="mailto:a.odell@cam-systems.com">a.odell@cam-systems.com</a> <a href="http://www.tgtechnologies.com">www.tgtechnologies.com</a></td>
<td></td>
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</tr>
<tr>
<td>Williams Mgmt &amp; Consulting</td>
<td>Bryan Porter</td>
<td>P.O. Box 40, Blue Springs, MO 64015</td>
<td>816-220-0070, 816-220-9164 – fax <a href="mailto:bryan@tenantcert.com">bryan@tenantcert.com</a></td>
<td></td>
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<td>Williams Mgmt &amp; Consulting</td>
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ATTACHMENT 6-H

FEDERAL REGIONAL INCOME LIMITS
FOR HIRED FARMWORKERS


Region II—($5,400) New Jersey and New York. (Includes Puerto Rico and the USVI.)

Region III—($6,000) Delaware, District of Columbia, Maryland, Pennsylvania, Virginia, and West Virginia.

Region IV—($6,150) Alabama, Florida, Georgia, Kentucky, Mississippi, North Carolina, South Carolina, and Tennessee.

Region V—($6,300) Illinois, Indiana, Michigan, Minnesota, Ohio, and Wisconsin.

Region VI—($6,900) Arkansas, Louisiana, New Mexico, Oklahoma, and Texas.

Region VII—($7,200) Iowa, Kansas, Missouri, and Nebraska.


Region IX—($8,850) Arizona, California, Hawaii, and Nevada.

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ATTACHMENT 6-I

ELIGIBILITY, INCOME, AND DEDUCTION CHECKLIST

Head of household and/or the co-head should complete.

LIST ALL HOUSEHOLD MEMBERS:

<table>
<thead>
<tr>
<th>Name (Last, First, M.I.)</th>
<th>Relationship</th>
<th>Date of Birth</th>
<th>Sex</th>
<th>Social Security #</th>
</tr>
</thead>
<tbody>
<tr>
<td>_________________________</td>
<td>___________</td>
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</tbody>
</table>

ELIGIBILITY:

1. I have a household member who is absent from the home due to:
   - Employment
   - Military service
   - Placement in foster care
   - Temporarily in nursing home or hospital
   - Permanently confined to nursing home
   - Away at school
   - Other

2. I have a live-in attendant

3. Expected changes in household:
   - Baby due on ______________
   - Adopting a child(ren) on __________
   - Obtaining custody of a child(ren) on __________
   - Obtaining joint custody of a child(ren) on __________
   - Receiving a foster child(ren) on __________
## INCOME, ASSET, AND DEDUCTIONS

### A. Income:

<table>
<thead>
<tr>
<th>YES</th>
<th>NO</th>
</tr>
</thead>
<tbody>
<tr>
<td>1. Are you or any other members of the household currently receiving income from any of the following sources?</td>
<td></td>
</tr>
<tr>
<td>Wages/salaries</td>
<td></td>
</tr>
<tr>
<td>Wages earned through a government program such as Senior Aides, Older American Community Service Employment Program, AmeriCorps</td>
<td></td>
</tr>
<tr>
<td>If yes, which program:</td>
<td></td>
</tr>
<tr>
<td>Tips, bonuses, or commissions</td>
<td></td>
</tr>
<tr>
<td>Overtime pay</td>
<td></td>
</tr>
<tr>
<td>Income from operation of a business</td>
<td></td>
</tr>
<tr>
<td>Social Security</td>
<td></td>
</tr>
<tr>
<td>Disability / SSI</td>
<td></td>
</tr>
<tr>
<td>Death Benefits</td>
<td></td>
</tr>
<tr>
<td>Pension / retirement funds</td>
<td></td>
</tr>
<tr>
<td>Annuities or non-revocable trust</td>
<td></td>
</tr>
<tr>
<td>Unemployment</td>
<td></td>
</tr>
<tr>
<td>Military pay</td>
<td></td>
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<tr>
<td>Workman’s Compensation</td>
<td></td>
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<tr>
<td>Public assistance / TANF</td>
<td></td>
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<tr>
<td>Alimony</td>
<td></td>
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<tr>
<td>Child Support</td>
<td></td>
</tr>
<tr>
<td>Income from rent or sale of property</td>
<td></td>
</tr>
<tr>
<td>Periodic payment from lottery winnings</td>
<td></td>
</tr>
<tr>
<td>Regular recurring contributions from persons or agencies outside of household</td>
<td></td>
</tr>
<tr>
<td>Insurance policies</td>
<td></td>
</tr>
<tr>
<td>Severance pay</td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
</tr>
</tbody>
</table>

2. Are there any adult members of the household (18 years of age or older) receiving income not listed above?

If yes, specify the source of the income
### B. Assets:

<table>
<thead>
<tr>
<th></th>
<th>YES</th>
<th>NO</th>
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</thead>
<tbody>
<tr>
<td>1. Do you or any other members of the household have any of the following:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Checking accounts – average balance last 6 months</td>
<td></td>
<td></td>
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<tr>
<td>Savings accounts – current balance</td>
<td></td>
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<tr>
<td>Certificates of deposit</td>
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<tr>
<td>Money market funds</td>
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<tr>
<td>IRA/Keogh account</td>
<td></td>
<td></td>
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<tr>
<td>Stocks</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Bonds</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Treasury bills</td>
<td></td>
<td></td>
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<tr>
<td>Trust funds (do you have access to the funds?)</td>
<td></td>
<td></td>
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<tr>
<td>If yes, is the trust irrevocable?</td>
<td></td>
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<tr>
<td>Real estate</td>
<td></td>
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<tr>
<td>Whole life or universal life insurance policy (term not included)</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Cash held in safety deposit boxes or home</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Assets held in another state or foreign country</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Have you or any other members of the household received any lump sum payments, such as:</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Inheritance</td>
<td></td>
<td></td>
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<tr>
<td>Lottery winnings</td>
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<td></td>
</tr>
<tr>
<td>Insurance settlements</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Have you or any other household members disposed of any asset(s) for less than fair market value in the past two (2) years?</td>
<td></td>
<td></td>
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<tr>
<td>4. Do you or any other household members have any assets that are held jointly with another person?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>C. Deductions:</td>
<td>YES</td>
<td>NO</td>
</tr>
<tr>
<td>----------------------------------------------------------</td>
<td>-----</td>
<td>----</td>
</tr>
<tr>
<td>1. Are there any fulltime students 18 years of age or older in the household?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>2. Does any household member qualify for elderly deduction (age 62 or older or a person with disabilities)?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>3. Do you have medical expenses that are not paid for by an outside source such as insurance (applicable to elderly/disabled)?</td>
<td></td>
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<tr>
<td>4. Do you have disability expenses that are not paid for by an outside source?</td>
<td></td>
<td></td>
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<tr>
<td>If yes, is this service necessary to enable a household member (including the member with a disability) to be employed?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>5. Do you have attendant care expenses?</td>
<td></td>
<td></td>
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<tr>
<td>If yes, is this service necessary to enable a household member (including the member with a disability) to be employed?</td>
<td></td>
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<tr>
<td>6. Do you currently pay for childcare services for any children under the age of 13 residing in your household?</td>
<td></td>
<td></td>
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<tr>
<td>If yes, is this service necessary in order for you to be employed or to attend school?</td>
<td></td>
<td></td>
</tr>
<tr>
<td>If yes, are any of these expenses reimbursed by an outside source?</td>
<td></td>
<td></td>
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</table>
ATTACHMENT 6-J

Required Tenant File Documentation

Tenant file records are critical pieces of source documentation, perhaps the critical source documentation, used as evidence to support determinations and conclusions in all areas of occupancy monitoring. The tenant file records must be complete and contain all information and forms relevant to occupancy at the project. The tenant files must be retained for at least 3 years or until the next Agency Supervisory Visit, whichever is longer. At a minimum the files should include:

I. Application/Household Information

A. Application (signed, dated, and date stamped);
B. Verification/certification of social security numbers, if available;
C. Citizenship declaration/immigration status (all household members) FARM LABOR ONLY;
D. Eligibility verification documents (e.g., person with disabilities, elderly, resident assistant, assistance animal, etc.);
E. Release and consent form for income verification for each adult household member; and
F. Acknowledgement of the head of household’s receipt of lead based paint disclosure brochure, if applicable.

II. Lease

A. Lease (signed and dated);
B. Lease amendments/addendums/agreements;
C. Project rules and regulations;
D. Pet rules and pet deposit receipt, if applicable;
E. Security deposit receipt, if applicable;
F. Move-in inspection report;
G. Annual inspection reports; and
H. Lead-based paint addendum, if applicable.
III. Certification/Recertification

A. Initial and annual recertifications;
B. Recertification notices (initial and, if applicable, first, second, and third);
C. Verifications for income, assets, and deductions;
D. Disposal of assets verification (head of household, spouse, co-head);
E. Payment plans, if applicable;
F. Correspondence either issued to, or received from, tenant(s); and
G. Copy of Certified Mail Receipt.

IV. Other Files That Need to Be Maintained

A. Move-out files.

   The current tenant file will become the move-out file. In addition to the above items, the move-out files must contain:

   1. Copy of the intent to vacate notice received from the tenant;
   2. Move-out inspection report;
   3. Copy of the security deposit disposition notice provided to the tenant; and
   4. Documents supporting retaining all or a portion of the security deposit.

B. Application/Reject Files.

   1. Application;
   2. Documentation to support the reason(s) for rejecting, such as screening information from previous landlords, personal references, credit reports, criminal activity, and refusal to sign consent form;
   3. Copy of the written notice of rejection sent to the applicant; and
   4. Any information or letters regarding appeals by applicants.
## ATTACHMENT 6-K
Guide for Administering and Complying with the Violence Against Women Reauthorization Act of 2013
Rural Development Multifamily Housing

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Guide for Administering and Complying with the Violence Against Women Reauthorization Act of 2013

A. About this Guide

This guide is for Rural Development (RD) Multifamily Housing’s (MFH) Loan Servicing Officials and contains the program requirements for administering and complying with the Violence Against Women Reauthorization Act of 2013 (VAWA), as amended. This guide does not encompass every aspect of VAWA, and therefore, should be used in conjunction with Public Law 113-4, Title VI of VAWA “Safe Homes for Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking,” and the U.S. Department of Housing and Community Development’s (HUD) Housing Protections for Victims of Domestic Violence, Dating Violence, Sexual Assault, and Stalking regulation at 24 CFR Part 5 Subpart L – Protection for Victims of Domestic Violence, Dating Violence, Sexual Assault, or Stalking.

Related reference documents include RD’s Multifamily Housing Program regulation 7 CFR 3560, and the RD Multifamily Housing Asset Management Handbook (HB-2-3560). All of HUD’s documents referenced in this guide are available on HUD’s website, VAWA Resources for Multifamily Assisted Housing. When there is a conflict between VAWA and RD’s program regulations, whichever law, regulation, or policy that provides greater protections for victims applies.

B. Fair Housing and Non-Discrimination

Borrowers are subject to the Civil Rights laws as stated in 7 CFR 3560.2. VAWA protections are not limited to women. Persons who are threatened or actual victims of domestic violence, dating violence, sexual assault, or stalking are eligible for protections without regard to sex, gender identity, or sexual orientation, and cannot be discriminated against on the basis of any protected characteristic, including race, color, national origin, religion, sex, familial status, disability, or age. When obtaining information from a victim of domestic violence, dating violence, sexual assault, or stalking, Borrowers must take appropriate steps to ensure effective communication with applicants and tenants with disabilities using appropriate auxiliary aids and services, such as large print or Braille documents, readers, interpreters, and accessible electronic documents. Borrowers must also take reasonable steps to ensure meaningful access to their programs and activities to Limited English Proficiency individuals such as by providing individualized assistance in completing forms. Borrowers must meet physical accessibility requirements when making emergency transfers, which may include making physical modifications to dwelling units and common use areas. Borrower non-compliance with VAWA leads to violations of federal laws, including civil rights and fair housing laws to which they are required to adhere, and enforcement actions against them and their management agents. Acts of Borrower non-compliance with VAWA must be reported to the USDA’s Office of Civil Rights.
C. What is VAWA

On March 7, 2013, the VAWA Act of 2013 was signed into law as Public Law 113-4. It applies to RD’s Sections 515, 515/8, 514/516, 533, and 538 housing programs (referred collectively as the RD-covered programs). Applicants, tenants, and household members of tenants assisted under these programs may not be denied admission to, denied assistance under, terminated from participation in, or evicted from the housing as a direct result of the fact that the applicant, tenant, or household member is or has been a victim or there is an imminent threat of domestic violence, dating violence, sexual assault, or stalking, if the applicant or tenant otherwise qualifies for admission, assistance, participation, or occupancy.

D. Key Definitions

RD’s Loan Servicing Officials and Borrowers should familiarize the meaning of the following terms:

**Actual and imminent threat** refers to a physical danger that is real, would occur within an immediate time frame, and could result in death or serious bodily harm. In determining whether an individual would pose an actual and imminent threat, the factors to be considered include: the duration of the risk, the nature and severity of the potential harm, the likelihood that the potential harm will occur, and the length of time before the potential harm would occur.

**Affiliated individual**, with respect to an individual, means:
- a. A spouse, parent, brother, sister, or child of that individual, or a person to whom that individual stands in the place of a parent or guardian (for example, the affiliated individual is a person in the care, custody, or control of that individual); or
- b. Any individual, tenant, or lawful occupant living in the household of that individual.

**Bifurcate** means to divide a lease as a matter of law, subject to the permissibility of such process under the requirements of the applicable RD-covered program and State or local law, such that certain tenants or lawful occupants can be evicted or removed and the remaining tenants or lawful occupants can continue to reside in the unit under the same lease requirements or as may be revised depending upon the eligibility for continued occupancy of the remaining tenants and lawful occupants.

**Borrower** refers to an entity under RD’s covered housing programs that has responsibility for the administration and/or oversight of VAWA protections. This includes property management agents, Tribal, and State/local governments or agencies.

**Covered Housing Program** refers to RD’s Sections 515 RRH, 515/8, 514/516 Off-FLH, 533 HPG, and 538 GRRH programs and the housing programs listed in HUD’s Definitions under 24 CFR part 5.2003.

**Dating violence** means violence committed by a person:
- a. Who is or has been in a social relationship of a romantic or intimate nature with the victim; and
- b. Where the existence of such a relationship shall be determined based on a consideration of the following factors:
1) The length of the relationship;
2) The type of relationship; and
3) The frequency of interaction between the persons involved in the relationship.

**Domestic violence** includes felony or misdemeanor crimes of violence committed by:
- a current or former spouse or intimate partner of the victim,
- by a person with whom the victim shares a child in common,
- by a person who is cohabitating with or has cohabitated with the victim as a spouse or intimate partner,
- by a person similarly situated to a spouse of the victim under the domestic or family violence laws of the jurisdiction receiving grant monies, or
- by any other person against an adult or youth victim who is protected from that person's acts under the domestic or family violence laws of the jurisdiction.

**Imminent Harm from Further Violence** means the tenant’s or household member’s belief of the threat or danger, based on their experiences and responses to violence, threats, and trauma that they will (may) face without the emergency transfer.

“Safe” Unit means a unit that the victim of domestic violence, dating violence, sexual assault, or stalking believes is safe, based on his/her own beliefs and experiences.

**Sexual assault** means any nonconsensual sexual act proscribed by Federal, Tribal, or State law, including when the victim lacks capacity to consent.

**Spouse or intimate partner** means a person who is or has been in a social relationship of a romantic or intimate nature with the victim, as determined by the length of the relationship, the type of the relationship, and the frequency of interaction between the persons involved in the relationship.

**Stalking** means engaging in a course of conduct directed at a specific person that would cause a reasonable person to:
- (1) Fear for the person’s individual safety or the safety of others; or
- (2) Suffer substantial emotional distress.

**VAWA** means the Violence Against Women Act of 1994, as amended (42 U.S.C. 13925 and 42 U.S.C. 14043e et seq.)

**E. Who is Covered Under the VAWA Protections**

VAWA protections cover tenants and members of their household, as defined under RD’s program regulations. VAWA protections also apply to applicants when they are applying for admission to RD’s covered housing programs. Many victims of sexual assault experience violence perpetrated by individuals with whom they did not have intimate relationships, such as strangers, friends, and family members. Sexual assault often happens outside of the home and can be perpetrated by individuals with whom the victim has no intimate relationship.
A Borrower may find instances of domestic violence, dating violence, sexual assault, or stalking against youth (those under the age of 18 years old) living in an assisted household for which the family may need to exercise VAWA protections to protect the youth victim. Children are often victimized by other family members. The same rights and protections apply, and the same documentation and confidentiality procedures should be used in assisting this family.

Unemancipated minors are not eligible to sign leases under RD programs. Borrowers may consider contacting child welfare, child protective services, or law enforcement, when a minor claims to be a victim of domestic violence, dating violence, sexual assault, or stalking.

**F. Eligibility and Adverse Factors As a Direct Result of Domestic Violence, Dating Violence, Sexual Assault, Or Stalking**

The Direct Result provision prohibits Borrowers from denying admission to, denying assistance under, terminating participation in, or evicting a tenant based on an adverse factor, if the adverse factor is determined to be a direct result of the fact that the applicant or tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking.

An adverse factor refers to any factor that can be used as a basis for denying admission or assistance, terminating assistance or participation in a program, or evicting a tenant. However, if a denial or termination of assistance or eviction is required by a federal statute, based on a particular adverse factor, the Borrower must comply with that statute, even if the adverse factor is a direct result of domestic violence, dating violence, sexual assault, or stalking. For example, if an applicant is subject to a lifetime registration requirement under a State sex offender registration program, the Borrower must deny the applicant admission, even if the sex offense(s) was (or were) a direct result of the fact that the applicant was a victim of domestic violence, dating violence, sexual assault, or stalking.

Where an applicant or tenant fails to request VAWA protections, the Borrower is not independently required to identify whether adverse factors are the direct result of domestic violence, dating violence, sexual assault, or stalking. Borrowers may seek training, where available, from a trained third-party (such as an expert victim service provider) on reviewing VAWA documentation. Any communications with a third party must be done consistent with the VAWA rule’s confidentiality requirements.

**1. Determining When Adverse Factors Are a Direct Result of Domestic Violence, Dating Violence, Sexual Assault, or Stalking**

This section provides a framework for determining whether an adverse factor is a direct result of the fact that the applicant or tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking.
1. To trigger the direct result analysis, it is the responsibility of the applicant or tenant to:

- Inform the Borrower that he or she is a victim of domestic violence, dating violence, sexual assault, or stalking, and
- Provide enough information for the Borrower to make a determination regarding the adverse factor he or she is claiming was a direct result of domestic violence, dating violence, sexual assault, or stalking.

2. After the Borrower receives this information, the Borrower should consider the individual’s statement and any possible supporting documentation in determining if an adverse factor was a direct result of domestic violence, dating violence, sexual assault, or stalking.

3. If further information is necessary for this determination, the Borrower may request additional supporting documentation from the applicant or tenant. However, any request for additional documentation must:

- Be in accordance with the Borrower’s policies or practices;
- Not require evidence of domestic violence, dating violence, sexual assault, or stalking other than as specified in 24 CFR 5.2007 (see Section I – HUD’s Forms and Documentation); and
- Not violate the VAWA confidentiality requirements or any other laws.

4. If the Borrower believes any information is not clear, they should speak to the victim and try to clarify the information before making an objectively reasonable determination, based on all the circumstances, whether the adverse factor is a direct result of the fact that the applicant or tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking.

2. Examples of Adverse Factors That Might Be a Direct Result of Domestic Violence, Dating Violence, Sexual Assault, Or Stalking

On the surface, adverse factors may appear unrelated to domestic violence, dating violence, sexual assault, or stalking and may present legitimate reasons for denial, termination, or eviction. However, the presence of an adverse factor may be due to an underlying experience of domestic violence, dating violence, sexual assault, or stalking. An adverse factor may be present during much of an abusive relationship, or it may present itself only when a victim is attempting to leave, or has left, the abusive relationship.

The following examples #1 through #4 are provided to give Borrowers a sense of the many instances in which adverse factors might be the direct result of domestic violence, dating violence, sexual assault, or stalking. Note, however, that this list is neither exhaustive nor definitive.

1. Poor credit history. Depending on the circumstances, poor credit history may be a direct result of domestic violence, dating violence, sexual assault, or stalking, when the domestic violence, dating violence, sexual assault, or stalking results in, for example-
a. Forcing a victim to obtain credit, including credit cards for the perpetrator’s use;
b. Using a victim’s credit or debit card without permission, or forcing him or her to do so;
c. Selling victims’ personally identifiable information to identity thieves;
d. Running up debt on joint accounts;
e. Obtaining loans/mortgages in a victim’s name;
f. Preventing a victim from obtaining and/or maintaining employment;
g. Sabotaging work or employment opportunities by stalking or harassing a victim at the workplace, or causing a victim to lose his or her job by physically battering the victim prior to important meetings or interviews;
h. Placing utilities or other bills in a victim’s name and then refusing to pay;
i. Forcing a victim to work without pay in a family business, or forcing him or her to turn the earnings over to the abuser;
j. Job loss or employment discrimination due to status as a victim of domestic violence, dating violence, sexual assault, or stalking;
k. Job loss or lost wages due to missed work to attend court hearings, seek counseling or medical care, or deal with other consequences of domestic violence, dating violence, sexual assault, or stalking; and
l. Hospitalization and medical bills the victim cannot pay or cannot pay along with other bills.

2. Poor rental history. Depending on the circumstances, poor rental history may be a direct result of domestic violence, dating violence, sexual assault, or stalking, when the domestic violence, dating violence, sexual assault, or stalking results in, for example-

   a. Property damage;
b. Noise complaints;
c. Harassment;
d. Trespassing;
e. Threats;
f. Criminal activity;
g. Missed or late utility payments(s);
h. Missed or late rental payment(s);
i. Writing bad checks to the landlord, and
j. Early lease termination and/or short lease terms.

3. Criminal record. Depending on the circumstances, a criminal record may be a direct result of domestic violence, dating violence, sexual assault, or stalking, when the domestic violence, dating violence, sexual assault, or stalking results in, for example-
a. Forcing a victim to write bad checks, misuse credit, or file fraudulent tax returns;
b. Property damage;
c. Theft;
d. Disorderly conduct;
e. Threats;
f. Trespassing;
g. Noise complaints;
h. Family disturbance/trouble;
i. 911 abuse;
j. Public drunkenness;
k. Drug activity (drug use and the selling of drugs);
l. Crimes related to sex work;
m. Failure to protect a child from a batterer’s violence and/or abuse;
n. Crimes committed by a victim to defend him or herself or in defense of a third party from domestic violence, dating violence, sexual assault, or stalking, and

G. Ineligibility for VAWA Protections

Guests, unassisted members, and live-in aides of the family are ineligible for VAWA protections that are available only to tenants and household members.
As a reasonable accommodation, a tenant can request VAWA protections based on the grounds that the live-in aid is a victim of domestic violence, dating violence, sexual assault, or stalking. In addition, other reasonable accommodations may be needed on a case-by-case basis.

In cases where a guest or unassisted member is a victim of domestic violence, dating violence, sexual assault or stalking, a tenant cannot be evicted or have assistance terminated on the basis of the domestic violence, dating violence, sexual assault or stalking of the guest or unassisted member.

H. Notification of Denial, Termination, and Eviction

Borrowers must notify the applicant or tenant if it is found that the denial, termination, or eviction is not on the basis or as a “direct result” of being a victim of domestic violence, dating violence, sexual assault, or stalking, and the applicant or tenant is thus denied admission to, denied assistance under, terminate from participation in, or evicted from the housing. (See 24 CFR 5.2005(b)(1).) An applicant or tenant who disagrees with a negative determination must use the appeal procedures pursuant to 7 CFR part 11, or he or she may contact the local RD Servicing Office.

In the case of a termination or eviction, Borrowers must comply with the prohibition in 24 CFR 5.2005(d)(2), which states, “The covered housing provider must not subject the tenant, who is or has been a victim of domestic violence, dating violence, sexual assault, or stalking, or is affiliated with an individual who is or has been a victim of domestic violence, dating violence, sexual assault or stalking, to a more demanding standard than other tenants in determining whether to evict or terminate assistance.”

Therefore, even if the direct result prohibition does not apply, the Borrower cannot use that violation to terminate or evict a tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking, if the Borrower does not ordinarily terminate or evict tenants for that violation.

I. HUD’s Forms and Documentation of Domestic Violence, Dating Violence, Sexual Assault, or Stalking

HUD’s VAWA forms discussed in this section are:

1. The Form HUD-5380, Notice of Occupancy Rights
2. The Form HUD-5381, Model Emergency Transfer Plan
3. The Form HUD-5382, Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking, and Alternative Documentation
4. The Form HUD-5383, Emergency Transfer Request for Certain Victims of Domestic Violence, Dating Violence, Sexual Assault, or Stalking
5. The Form HUD-91067, VAWA Lease Addendum
1. The Form HUD-5380, Notice of Occupancy Rights

The VAWA Notice of Occupancy Rights is for use by all RD-covered programs and must be distributed to adult applicants, adult tenants and adult household members without changes to the core protections and confidentiality rights in the Notice. Borrowers must add to the VAWA Notice of Occupancy Rights information that identifies the covered housing program (e.g., RD, Section 515 RRH or 514/516 FLH), the company/organization or property name, and any additional information and terminology that is used in the pertinent program and makes the VAWA Notice of Occupancy Rights more meaningful to applicants or tenants. (For example, the term “apartment” or “housing” may be used in lieu of “unit”.)

The Form HUD-5380, “Notice of Occupancy Rights” must be provided to each adult applicant or tenant no later than at each of the following occasions: (See 24 CFR 5.2005(a)(2))

For applicants:
- At the time the individual is provided assistance or admission; and
- At the time the individual is denied assistance or admission.

For tenants:
- During the annual tenant recertification and lease renewal process; and
- With the Borrower’s notification of eviction or termination of assistance.

The Notice of Occupancy Rights must be posted about the property in conspicuous locations such as common use areas (laundry rooms, community room, bulletin boards, leasing office, near the mailboxes), and made available in multiple languages when needed, consistent with guidance in accordance with the Limited English Proficiency regulation at 7 CFR 3560.2(b).

2. The Form HUD-5381, Model Emergency Transfer Plan

VAWA requires that Borrowers adopt an Emergency Transfer Plan. Borrowers may adopt HUD’s Model Emergency Transfer Plan or utilize RD’s Emergency Transfer Process (see Exhibit A). Borrowers must address the chosen Emergency Transfer Plan in the Management Plan (see Section K – The Management Plan). The Model Emergency Transfer Plan must be customized to include the specific details of the assistance provided by the Borrower and the project operations that pertain to the emergency transfer provisions. Refer to 24 CFR 5.2005(e) and HUD’s guidance on the use of this form.

3. The Form HUD-5382, Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking, and Alternative Documentation

The Form HUD-5382, “Certification of Domestic Violence” must be provided to each adult applicant or tenant no later than at each of the following occasions: (See 24 CFR 5.2005(a)(2))

For applicants:
- At the time the individual is provided assistance or admission; and
- At the time the individual is denied assistance or admission.

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Added (09-30-22) PN 569
For tenants:
✓ During the annual tenant recertification and lease renewal process; and
✓ With the Borrower’s notification of eviction or termination of assistance.

The Certification of Domestic Violence should also be posted about the property in conspicuous locations such as common use areas (laundry rooms, community room, bulletin boards, leasing office, near the mailboxes), and made available in multiple languages when needed, consistent with guidance in accordance with the Limited English Proficiency regulation at 7 CFR 3560.2(b).

The uses of the Form HUD-5382 are as follows:

✓ Provides that VAWA 2013 protects applicants and tenants from being denied admission, denied assistance, terminated from participation, or evicted from housing based on an act of domestic violence, dating violence, sexual assault, or stalking;
✓ Serves as an optional way for victims to comply with a written request for documentation about the incident or incidents of domestic violence, dating violence, sexual assault, or stalking for persons seeking VAWA protections;
✓ Provides that the victim or someone on the victim’s behalf may complete the form;
✓ Provides a list of acceptable forms of third-party documentation to satisfy a request for documentation, (See paragraph (b) below regarding requests for documentation);
✓ Explains the time for responding to a written request for documentation;
✓ Describes the confidentiality protections under VAWA;
✓ Requires that the victim or someone filling out the form on the victim’s behalf must answer 10 numbered questions and provide a brief description of the incident(s);
✓ Clarifies that the name of the accused perpetrator does not have to be provided if it is unknown to the victim or it cannot be provided safely;
✓ Clarifies that the date and time of incident should be completed only if known by the victim; and
✓ Requires the victim or someone filling out the form on the victim’s behalf, to certify to the truth and accuracy of the information being provided and explains that false information could be the basis for denial of admission, termination of assistance, or eviction.

a) Accepting a Verbal Statement

Borrowers are not required to ask for documentation when an individual presents a claim for VAWA protections; the Borrower may instead choose to provide benefits to an applicant or tenant based solely on the individual’s verbal statement or other corroborating evidence. RD asks that Borrowers develop written policies for how and under what circumstances a verbal statement will be accepted (e.g., the Borrower was aware of the abuse and encouraged the victim to request VAWA protections). It is recommended that in cases where a Borrower decides to rely on such information, that the Borrower documents, in a confidential manner, the individual’s verbal statement or other corroborating evidence in the tenant’s file.
b) Requesting Documentation

If the Borrower chooses to request that an applicant or tenant documents his or her claim of domestic violence, dating violence, sexual assault, or stalking, the Borrower must make such request in writing. Simply providing the victim the certification Form HUD-5382 does not constitute a written request for documentation, unless the certification Form HUD-5382 is accompanied by a dated letter requesting documentation. (See 24 CFR 5.2007(a)(1).)

An applicant or tenant may satisfy this request by providing any one of the following documents as described below: (24 CFR 5.2007(b)(1))

i. Form HUD-5382; or
ii. A signed document:
   iii. A record of a Federal, State, tribal, territorial or local law enforcement agency, court, or administrative agency (for example, a police report); or
   iv. At the discretion of a Borrower, a statement or other evidence provided by the applicant or tenant.

Borrowers must develop written policies on how they will exercise discretion as provided for under option (iv) above. The policies should indicate whether a statement or other evidence will be accepted. If other evidence will be accepted, RD recommends that the Borrower’s policies define “acceptable evidence.”

Borrowers are prohibited from requiring third-party documentation of victim status, except where there are conflicting certifications or submitted documentation contains information that conflicts with existing information already available to the Borrower. (Section J)

c) Allotted Time to Submit Documentation

Given the possible consequences to both the victim and the alleged perpetrator of domestic violence, dating violence, sexual assault, or stalking, it is important that any allegations made by one individual against another are made with the understanding that there are consequences if the allegations are false. In this regard, Form HUD-5382 advises that the submission of false information may be a basis for denial of admission, termination of assistance, or eviction.

Borrowers may require submission of documentation within 14 business days after the date that the individual received the written request for documentation. However, the Borrower may extend this period at its discretion. During the 14-business day period and any granted extensions of that time, no adverse actions, such as eviction or termination, can be taken against the individual requesting VAWA protection. For example, Borrowers must not schedule an eviction to take place during this time frame. (See 24 CFR 5.2007(a)(2).)
In determining whether to extend the 14-business day period, Borrowers must consider factors that may contribute to the victim’s inability to provide the documentation in a timely manner. These factors may include, but are not limited to: cognitive limitations, disabilities, limited English proficiency, absence from the unit due to hospitalization or time in an emergency shelter, administrative delays in obtaining police or court records, the danger of further violence, and the victim’s need to address health or safety issues. Borrowers must also grant reasonable accommodations for persons with disabilities. Note that because of these factors, the Borrower might not be contacted by the victim with a request to extend the 14-business day period until after the 14-day period has passed.

d) Acknowledging Receipt of Documentation; Failure to Provide Documentation in a Timely Manner

Once a victim provides documentation of domestic violence, dating violence, sexual assault, or stalking, the Borrower must acknowledge receipt of the documentation in a timely manner. If the applicant or tenant fails to provide documentation that meets the criteria in 24 CFR 5.2007 within 14 business days after receiving the written request for that documentation, or within the designated extension period, nothing in the VAWA Final Rule may be construed to limit the authority of the Borrower to:

- Deny admission by the applicant to the housing or program;
- Deny assistance under the covered housing program to the applicant or tenant;
- Terminate the participation of the tenant in the covered housing program, or
- Evict the tenant, or a lawful occupant that commits a violation of a lease.

An applicant’s or tenant’s failure to timely provide documentation of domestic violence, dating violence, sexual assault, or stalking does not result in a waiver of the individual’s right to challenge the denial of assistance or termination, nor does it preclude the individual’s ability to raise an incident of domestic violence, dating violence, sexual assault, or stalking at eviction or termination proceedings. If the Borrower denies VAWA protections, they must still follow established appeal procedures, as set forth in 7 CFR part 11.

4. The Form HUD-5383, Emergency Transfer Request for Certain Victims of Domestic Violence, Dating Violence, Sexual Assault, or Stalking

The Form HUD-5383, Emergency Transfer Request For Certain Victims of Domestic Violence, Dating Violence, Sexual Assault, or Stalking (Emergency Transfer Request document), may be used to request an emergency transfer and to certify that the requirements of eligibility for an emergency transfer under VAWA have been met.
The elements contained in the model Emergency Transfer Request document, Form HUD-5383 are:

- Provides that victims of domestic violence, dating violence, sexual assault, or stalking may use this form to request an emergency transfer;
- May be used to certify that the victim meets the requirements of eligibility for an emergency transfer under VAWA;
- Defines the qualifications for an emergency transfer;
- Allows victims who have third-party documentation that demonstrates why they are eligible for an emergency transfer to submit this information to the Borrower if it is safe to do so;
- Describes the confidentiality protections under VAWA;
- Provides examples of acceptable third-party documentation;
- Requires that the victim answer numbered questions;
- Clarifies that the name of the accused perpetrator does not have to be provided if it is unknown to the victim or it cannot be provided safely, and
- Requires the victim to certify to the truth and accuracy of the information being provided and explains that false information could be the basis for denial of admission, termination of assistance, or eviction.

5. The Form HUD-91067 and the RD Sample VAWA 2013 Lease Addendum

Borrowers and management agents must ensure that tenant leases are updated with the latest protections afforded to victims of domestic violence, dating violence, sexual assault, or stalking, as required in the VAWA 2013, final rule. The Form HUD-91067 (9/2008 or later) “HUD VAWA Lease Addendum” may be used or Borrowers and Management Agents may utilize RD’s Sample VAWA Lease Addendum (Exhibit B of this Attachment) for this purpose. Borrowers must be certain that the appropriate VAWA Lease addendum has been issued to all current households. This may be done at each household’s next annual recertification or at an earlier or more timely opportunity. All new move-ins must receive the VAWA lease addendum. (24 CFR 5.2005)

VAWA Lease Provisions

1. The Violence Against Women Act (“VAWA”) and the protections in this Lease Addendum are gender neutral. An individual does not have to be a female to access the protections.

2. The Tenant acknowledges receipt of a printed copy of the Form HUD 5380 Notice of Occupancy Rights and a Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking under the Violence Against Women Act (“VAWA”) and a copy of HUD 5382 Certification of Domestic Violence, Dating Violence or Stalking. Landlords must distribute a printed copy of these documents to each adult household member. The VAWA Lease Addendum is available on HUD’s VAWA Resources website to print out copies in several different languages.

3. Tenant may not be denied assistance, terminated from participation in, or evicted from housing on the basis of or as a direct result of the fact that the tenant or a member of their household is or has been a victim of domestic violence, dating violence, sexual assault or stalking if such tenant family is otherwise qualified for admission, assistance, participation or occupancy.

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4. The Landlord may not consider criminal activity directly relating to incidents of domestic violence, dating violence, sexual assault or stalking as violations of the lease or other “good cause” for termination of assistance, tenancy or occupancy rights of the victim of abuse.

5. The victim of domestic violence, dating violence, sexual assault or stalking may request protection under VAWA. The Landlord may request in writing that the individual is a victim of domestic violence, dating violence, sexual assault or stalking. This can include a completed Form HUD 5382 Certification of Domestic Violence, Dating Violence or Stalking, or alternate documentation as noted on the Certification such as a court order or letter from a lawyer or social worker. The victim, a family member or a third-party on their behalf may submit the written proof or certification. Failure to provide the documentation within 14 business days of request, or an agreed upon extension date, may result in eviction.

6. The Landlord may take action to bifurcate the lease to remove or evict the person who committed domestic violence, dating violence, sexual assault, or stalking. The victim and other household members will be permitted to remain in the unit, subject to ongoing eligibility and occupancy requirements.

7. The victim of domestic violence, dating violence, sexual assault or stalking may request a transfer to find a safe unit. The Landlord may require a completed Form HUD 5383 Emergency Transfer Request form. The Landlord will work with the victim to facilitate a transfer in compliance with their Emergency Transfer Plan even if that transfer is outside of the project’s control.

8. If Tenant or a member of their family in the household is a victim of domestic violence, dating violence, sexual assault or stalking in the unit or building, the Tenant may terminate the lease without penalty.

9. Any information submitted to the Landlord will be kept strictly confidential and will not be disclosed to any other individual or entity except if disclosure is consented to by the victim, is required for an eviction or is otherwise required by law.

J. Requests for Third-Party Documentation of Victim Status

A Borrower is not permitted to require the victim to provide third-party documentation of victim status, unless:

- More than one applicant or tenant provides documentation to show he or she is a victim of domestic violence, dating violence, sexual assault, or stalking, and the information in one person’s documentation conflicts with the information in another person’s documentation, or

- Submitted documentation contains information that conflicts with existing information already available to the Borrower.

In both of the above scenarios, Borrowers are permitted to require the applicants or tenants to submit third-party documentation that meets certain criteria. See 24 CFR 5.2007(b) for the permissible documentation and submission requirements when requesting third-party documentation.
If the Borrower requests, but does not receive, third-party documentation, the Borrower has the option to deny VAWA protections and must notify the applicant or tenant. If this results in one of the tenants being terminated from assistance, the Borrower must hold a separate hearing for that tenant, pursuant to 7 CFR part 11.

When the documentation requirements are satisfied and the question of victim status is resolved, the Borrower may not require further evidence or question whether the person satisfies the requirements for VAWA protections.

Note: Perpetrators sometimes obtain temporary restraining orders or file police reports against victims as a form of retaliation. Further, many victims are unable to timely access the courts or law enforcement due to language barriers, disabilities, cultural norms, or fear for their safety. As a result, the fact that only one party submitted third-party documentation is not always a reliable indicator of domestic violence, dating violence, sexual assault, or stalking. A family break-up policy allowing assistance to be provided to both parties may alleviate a negative impact, such as loss of housing assistance.

K. The Management Plan and Borrower’s VAWA Policies

The Management Plan (HB-2-3560, Attachment 3-A), Tenant Selection Plan (HB-2-3560, Chapter 6.21), and Occupancy Rules must include policies and procedures that protect, support, and assist tenants and applicants who are victims of domestic violence, dating violence or stalking, as well as members of the household from being denied housing and from losing their assisted housing as a direct result of domestic violence, dating violence or stalking. These policies and rules are critical to informing Borrowers and management agents how to operate on a daily basis while ensuring compliance with VAWA. Borrowers are obligated to undertake whatever actions permissible and feasible to assist individuals residing in their units who are victims of domestic violence, dating violence, sexual assault, or stalking to remain in their units or in units of other covered housing providers, and for the Borrower to bear the costs of any transfer, when possible.

The Management Plan must contain protections for victims, such as strict confidentiality in maintaining VAWA records and all communications with victims, lease bifurcation, and emergency transfer policies. Unit leasing and tenant selection policies (HB-2-3560, Chapter 3, Attachment 3-A, paragraph 5) must also include policies and procedures for protecting the rights of tenants and applicants afforded under VAWA. The Borrower’s policies and procedures for VAWA may be presented as an annex to the Management Plan and must provide adequate details for the Agency to effectively monitor VAWA compliance, including a person or position in the owner's organization that is the key contact for the management agent regarding VAWA.

When a Borrowers Management Plan does not include the VAWA policies and procedures, or if project operations change and are no longer consistent with the current Management Plan on file with the Agency, an updated Management Plan must be submitted to the Agency, as outlined in HB-2-3560, Chapter 3.3.
The updated Management Plan should address all activities, objectives, policies, or programs that will enable a Borrower to serve the needs of child and adult victims of domestic violence, dating violence, sexual assault, or stalking. A most comprehensive Management Plan would provide details on the following:

- Certification and Documentation Requirements
- Victim Confidentiality Policies
- Lease Bifurcation and Emergency Transfer Plan
- Partnerships
- Conflicting Claims of Abuse
- Admissions Preference, if applicable
- Other areas of consideration

Certification and Documentation – (See Section I - HUD’s Forms and Documentation of Domestic Violence, Dating Violence, Sexual Assault, or Stalking)

- How will the Borrower provide the VAWA Notice of Occupancy Rights (Form HUD-5380) and Certification form (HUD-5382) to each adult household member?
- How and where will the VAWA forms be made available?
- Will the Borrower ask for documentation when an individual presents a claim for VAWA protections, and if so, under what circumstances?
- How will the Borrower define the term “other evidence”?
- Will the Borrower require submission of documentation within 14 business days?
- Under what conditions will an extension of the 14-business day period for submitting documentation be allowed?
- How long will the Borrower take to acknowledge receipt of documentation?

Victim Confidentiality – (See Section L)

- Who will have access to VAWA information?
- How will information be stored and secured?
- How will information be accessed?
- Who are the Borrower’s VAWA points of contacts for tenants?
- How will the management agent determine appropriate communications with victims?
- What procedures will the Borrower undertake to ensure others will not overhear conversations with victims?
- Will victims be required to come into a management office?
- Will the Borrower suggest that a victim designate a point of contact for communications?

Emergency Transfer Plan - (See Section M)

- What efforts will the Borrower make to assist a tenant or household who request an internal emergency transfer or external emergency move?
- Will the Borrower accept verbal-certification or require a written transfer request?
- Will the Borrower require the use of the emergency transfer request Form HUD-5383?
✓ Will the Borrower make additional efforts to assist a tenant who wishes to make an internal emergency transfer (e.g. provide a moving van)? (Under the VAWA regulation, the Borrower’s Emergency Transfer Plan must allow a tenant to make an internal emergency transfer under VAWA when a safe unit is immediately available.)
✓ Will the Borrower make arrangements, including memoranda of understanding, with other HUD-funded Borrowers to facilitate external moves?
✓ Will the Borrower provide contact information for local service providers?

Partnerships – (See Section S)
✓ Will the Borrower conduct outreach activities to organizations that assist or provide resources to victims?
✓ Will the Borrower develop partnerships with domestic violence victim advocates, legal aid services, and law enforcement agencies to further VAWA protections?
✓ Will the Borrower invite domestic violence victim advocates to speak to resident groups and employees?
✓ Will the Borrower create pamphlets, posters, and other media to help inform applicants, tenants, and participants about the VAWA protections available to them?
✓ Will the Borrower offer any activities, services, or programs either directly or in partnership with other service providers to enhance victim safety?
✓ Will the Borrower offer any domestic violence, dating violence, sexual assault, or stalking prevention programs?

Conflicting Claims of Abuse – (See Section J)
✓ What will the Borrower do in cases of conflicting third-party documentation?
✓ Will hearings include a trained third party with experience in adjudicating domestic violence, dating violence, sexual assault or stalking cases?

Admissions Preference – (See Section Q)
✓ Will the Borrower adopt an admissions preference for victims seeking an external emergency move from another RD-funded property?
✓ What priority will be given to victims?
✓ Will the Borrower treat RD tenants who are victims looking for an external emergency transfer the same or different than non-RD tenants who are victims?
✓ Will the Borrower limit the preference to persons referred by a partnering service organization or consortia of organizations?
✓ Are there State or local laws that provide greater protections than those provided under VAWA that an owner should be made aware of?

Other Considerations
✓ What actions will the Borrower take to reduce or eliminate an “actual or imminent” threat?
✓ Will the Borrower offer lease bifurcation?
✓ Under what circumstances would a perpetrator who was evicted/terminated from assistance or convicted of domestic violence, dating violence, sexual assault, or stalking be allowed to rejoin the household upon request of the family?

(02-24-05) SPECIAL PN
Added (09-30-22)  PN 569
L. Victim Confidentiality and Best Practices for Communications

Under VAWA 2013, any information submitted to the Borrower or management agent regarding domestic violence, dating violence, sexual assault, or stalking, including the fact that the individual is a victim of such abuse must be kept strictly confidential. All documentation relating to an individual’s domestic violence, dating violence or stalking incident must be in a separate file that is kept in a separate secure location from other tenant files. (See 24 CFR 5.2007(c).)

Given the significant safety issues faced by victims of domestic violence, dating violence, sexual assault, or stalking, it is critical that Borrowers adopt policies to maintain the confidentiality and privacy of victims who seek protections under VAWA, including strict measures to prevent the disclosure of the location of the new dwelling unit to the person that commits an actual or imminent act of violence. The Borrower’s confidentiality and privacy policies shall be explained in the Management Plan.

Employees of the Borrower or those who administer VAWA assistance on their behalf, (e.g., management agent and contractors) must not have access to the information unless explicitly authorized by the Borrower for reasons that specifically call for these individuals to have access to such information under applicable Federal, State, or local law (e.g., the information is needed to provide the VAWA protections to the victim).

The Borrower must not enter this information into any shared database, or disclose this information to any other entity or individual (e.g., a prospective owner of participant’s unit), except to the extent that disclosure is:

- Requested or consented to in writing by the individual (victim) in a time-limited release;
- Required for use in an eviction proceeding or hearing regarding termination of assistance from the program; or
- Otherwise required by applicable law.

The prohibition against entering this information into any shared database does not preclude a Borrower from entering this information into a database system used by the Borrower that meets all requirements for securing sensitive personally identifiable information (PII), including the Privacy Act of 1974 (5 U.S.C. § 552a), as long as the requirements listed above and provided at 24 CFR 5.2007(c) are also met (e.g. the victim consents to it in writing in a time-limited release).

When communicating with an applicant, participant, or tenant who has requested VAWA protections, the Borrower must take precautions to avoid inadvertent disclosure of confidential information to another individual or entity in violation of 24 CFR 5.2007(c).

Unless given permission from the victim to do so, the Borrower must not leave messages or send mail of any kind that contain confidential information or refer to VAWA, the VAWA protections, or the domestic violence, dating violence, sexual assault, or stalking (e.g., asking the victim to come to the property management agent’s office to pick up the Form HUD-5382) or with other individuals, including members of the victim’s household. Leaving a voicemail requesting that the victim contact the property management agent without referencing VAWA, VAWA protections, or the domestic violence, dating violence, sexual assault, or stalking, is not prohibited.
If the victim gives the Borrower permission to contact them about the domestic violence, dating violence, sexual assault, or stalking via mail, voicemail system, electronic mail, or other method approved by the victim, best practice would be to ensure this permission is in writing. If it is not feasible for the victim to provide the permission in writing, the Borrower may make a note in the victim’s file about which forms of communication with the victim have been approved by the victim. The written permission or other notation must be kept confidential.

**Best Practices**

The following best practices are designed to address the challenges of collecting information and communicating with a victim while meeting the strict confidentiality requirements of VAWA:

- Conduct the intake session in a private room, where the individual and staff person can talk without the risk of other staff or clients overhearing.
- Explain the Management Agent’s information sharing policies.
- Communicate to the individual who is responsible for handling questions or complaints about confidentiality.
- Provide adequate time for the individual to review and sign forms.
- Post confidentiality notices in the intake room and around the property’s common areas.
- Ensure relevant staff understand confidentiality policies and procedures through regular staff training.
- Unless given permission from the victim to do so, do not send mail or leave messages of any type that contain confidential information or refer to VAWA. The perpetrator may have access to the victim’s mail or be the co-head of household, or the perpetrator may be employed at the residence of the victim.
- When discussing these matters directly with the victim, ensure that no one can overhear the conversation. Make arrangements that do not place the victim at risk, such as requesting a meeting in a private room accompanied by a trusted friend or service provider; not in an open space at the management office.
- Direct staff to respond to third-party inquiries only after verifying that written client consent has been obtained.
- Clarify information sharing policies with referring/referral agencies and other service and business partners.
- Maintain distinct phone lines for certain purposes.
- Avoid using language referencing domestic violence or sexual assault in agency names, program names, organization names, and staff titles.
- Use a Management Agent controlled post office box to receive written correspondence.
- Serve individuals off-site as needed or when appropriate.
- Provide interpretation and/or documents translated into the appropriate language when necessary.
- Provide accessible documents or assistance filling out forms for individuals with disabilities.
**M. The Emergency Transfer Plan**

Borrowers are required to adopt an Emergency Transfer Plan allowing tenants who are facing actual or imminent harm from domestic violence, dating violence, sexual assault, or stalking to make an internal emergency transfer under VAWA when a safe unit is immediately available. A victim determines whether the unit is safe. (See 24 CFR 5.2005(e)(1)(iii)).

The Form HUD-5381 may be used for this purpose or Borrowers may utilize RD’s Emergency Transfer Process which is discussed in paragraph 3 below. Borrowers must engage the victim in a conversation as to what they may consider safe or what factors the victim considers unsafe. This may allow the Borrower to better tailor its emergency transfer response.

The Emergency Transfer Plan must identify tenants who are eligible for an emergency transfer, whether documentation is needed and what type of documentation is needed from a victim to request an emergency transfer, confidentiality protections, how an emergency transfer may occur, and guidance to tenants on safety and security. The Emergency Transfer Plan should describe the reasonable efforts the Borrower will take to assist a tenant in making an internal emergency transfer when a safe unit is not immediately available, and the reasonable efforts the Borrower will take to quickly assist a tenant who wishes to make an external emergency transfer when a unit that meets the victim’s safety standard is not available internally. If a property is fully occupied and after checking the RD MFH Rentals website the Borrower is unaware of other vacant units in the area, Borrowers must use their best effort to support victims in finding a safe place to live. (See Section S - Developing Partnerships with Victim Service Providers)

The Emergency Transfer Plan should also make clear that qualifying for an emergency transfer does not guarantee continued assistance under the current program or an external transfer to another covered housing program. The emergency transfer requirements do not supersede any eligibility or occupancy requirements that may apply under a covered housing program. This means that even if a tenant at Property A is eligible to request an emergency transfer, the tenant cannot move into Property B if the tenant does not meet the program eligibility requirements at Property B. For example, if a tenant qualifies for an emergency transfer at Property A to escape an abusive partner, but the tenant does not meet the program eligibility requirements at Property B (must be a disabled person or age 62 at a Section 515 Elderly property), the tenant cannot be rehoused at Property B under that program.

The Borrower’s Emergency Transfer Plan may require documentation from a tenant seeking an emergency transfer, pursuant to 24 CFR 5.2007(b)(1). When a Borrower requires documentation from the tenant, the request doe documentation must be submitted to the tenant in writing. The Emergency Transfer Plan must specify whether verbal statements, self-certification, or a written request from the tenant is sufficient to initiate an emergency transfer. If a verbal statement, self-certification or written request is needed, it shall include:
A statement that the tenant requests an emergency transfer because he, she, or a household member reasonably believes that there is a threat of imminent harm from further violence if the tenant were to remain in the same dwelling unit, or

A statement that the tenant requests an emergency transfer because the tenant was a sexual assault victim and that the sexual assault occurred during the 90-calendar day period preceding the tenant’s request for an emergency transfer.

If revisions to existing policies are necessary to facilitate emergency transfers, Borrowers should consider the following when making the needed revisions:

- Availability and location of units under current ownership;
- Demand by applicants for assistance under the program;
- Frequency of mandatory or emergency transfers; and
- Availability of alternative housing opportunities.

Borrowers must also comply with state specific VAWA laws which may provide additional requirements for emergency transfer policies, such as a requirement to create an admissions preference for victims of domestic violence, dating violence, sexual assault, or stalking. (See Section Q - Establishing an Admissions Preference)

1. Internal Transfers

An internal transfer is a transfer within the same or scattered site property in which the tenant requesting the transfer currently resides. The transfer can be performed without the tenant reapplying for housing assistance. The Emergency Transfer Plan must allow a tenant to make an internal emergency transfer under VAWA when a safe unit is immediately available. The plan must also describe policies for assisting tenants when a safe unit is not immediately available. Those policies must ensure that requests for internal emergency transfers under VAWA receive, at a minimum, any applicable additional priority that Borrowers may already provide to other types of emergency transfer requests.

Often Borrowers will not have a unit which is immediately available and/or that the victim determines is safe within the same property or in another building that is part of the same scattered site property. The Borrower must have a policy to assist the tenant in obtaining a safe unit within the property once one becomes available. If the Borrower has an internal transfer waiting list, the victim should be placed on that list. The Borrower’s policy should state whether or not the Borrower will give priority to victims of domestic violence, dating violence, sexual assault, or stalking on their internal transfer waiting list. This is the Borrower’s choice.

If a safe unit is not immediately available, the Borrower must, at the same time, offer the tenant assistance in making an external transfer. The Borrower and victim should discuss why an internal transfer is not viable at that time and what external transfer options are available based on the Emergency Transfer Plan.

(02-24-05) SPECIAL PN
Added (09-30-22) PN 569
2. External Transfers

An external emergency transfer refers to a tenant’s physical move out of the property in which he or she resides to a property where the tenant would be categorized as a new applicant. A VAWA LOPE from the Agency may be used for this purpose. For example, a move from Property A to Property B is an external transfer – this also means that the household goes from being a tenant at Property A to an applicant at Property B with priority placement in an available unit or on the waiting list over all other applicants of the individual applicant’s income group.

Borrowers are required to make reasonable efforts to assist a tenant who requests to make an external emergency transfer when a safe unit at the current property is not immediately available. Borrowers are strongly encouraged but are not required to research available units and/or arrange for the move.

A Borrower’s reasonable efforts should include providing contact information for relevant local service providers, government agencies, and other affordable housing developments in the area.

Borrowers must consider the following when creating their external emergency transfer policies:

- Making available a list of similar assisted housing options in an area requested by the victim. A housing search can be completed on RD’s MFH Rentals website here RD MFH Rentals.
- Making arrangements including memoranda of understanding, with other local affordable Borrowers to facilitate moves.
- Conducting outreach activities to organizations that assist or provide resources to victims of domestic violence, dating violence, sexual assault, or stalking (see Section T – Additional Resources).
- Creating an admissions preference for victims seeking an external emergency transfer from another covered housing provider. This would allow a victim to more quickly access an available unit administered by a RD Borrower without being placed on the bottom of an applicant waiting list. (See Section Q – Establishing An Admissions Preference).
- Providing a letter such as an RD LOPE that the victim may give to prospective covered housing providers, indicating that the victim is eligible for an emergency transfer and is entitled to priority placement on the waiting list because a safe unit is not immediately available at their current property.

3. RD’s Emergency Transfer Process

RD’s Emergency Transfer Process requires a VAWA Letter of Priority Entitlement (LOPE) from the Agency. A VAWA LOPE entitles existing RD tenants to receive priority over all other applicants of the individual applicant’s income group for available housing at any Section 515 Rural Rental Housing or Section 514 Farm Labor Housing property, anywhere in the United States, if the victim otherwise meets the
normal RD program eligibility criteria in accordance with 7 CFR 3560.152 and 7 CFR 3560.576(b), respectively. This letter may also help the victim receive preference in a non-RD financed apartment if permitted by the occupancy policy of the non-RD financed program. RD’s VAWA LOPE should be issued upon verification that a tenant has certified as an actual or imminent victim of domestic violence, dating violence, sexual assault, or stalking. (See HB-2-3560, Chapter 6.18(C) and 6.22)

Tenants facing actual or imminent harm should contact the property manager, or if the property manager cannot be contacted due to safety concerns because of the inappropriate conduct of the property manager or an employee at the property, the local MFH RD office may be contacted directly by the victim, or by a local service provider or domestic violence or sexual assault agency that could contact the local MFH RD office to request an emergency transfer. The property manager shall provide the victim with the VAWA Notice of Occupancy Rights (Form HUD-5380) and may request written Certification (Form HUD-5382) or other acceptable type of documentation, when required, certifying to an incident.

Upon verification by the property manager that a tenant has met the eligibility criteria for an emergency transfer (see Section N) the property manager shall immediately contact their local RD servicing official. The RD servicing official shall provide the VAWA LOPE to the tenant indicating at a minimum, the specific benefits that are being provided and that the tenant may receive priority placement in an available RD unit within given timeframes.

After the VAWA LOPE has been issued, the appropriate HUD forms have been received and completed where required, and a new unit has been located that was deemed safe by the victim, the transfer is permitted to occur.

Tenants who receive a LOPE and are beneficiaries of Rental Assistance (RA) may transfer their RA to another RD property when the victim is the only signatory on the lease or when the lease is bifurcated and the perpetrator is evicted.

Strict confidentiality measures must be exercised by Borrowers at all times. VAWA records, communications and the location of the new dwelling must not be disclosed to the person that commits an actual or imminent act of domestic violence, dating violence, sexual assault, or stalking.

4. Processing an Emergency Transfer Request

An Emergency Transfer request must be made by the existing tenant facing actual or imminent harm from domestic violence, dating violence, sexual assault, or stalking. The Emergency Transfer must be processed in accordance with the Borrower’s Emergency Transfer Plan, which should be thoroughly and clearly set forth in the Management Plan.

Below is an example of a basic emergency transfer, although there may be additional circumstances involved that could affect the manner in which it is processed.

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Added (09-30-22) PN 569
Example:

Scenario: A tenant approaches property management staff, informing them that they are a victim of dating violence and fearful of further violence. The household consists of the victim (head of household) and two children under the age of 18.

Step 1: The management agent provides the victim with the VAWA Notice of Occupancy Rights (Form HUD-5380) and Certification (Form HUD-5382) if not previously provided to ensure that they understand the rights and protections afforded them.

Step 2: The victim requests an emergency transfer either verbally or in writing, depending upon the management agent’s policy. The management agent can accept the victim’s verbal statement of the incident or may request a Certification form or other documentation per 24 CFR 5.2007.

Step 3: The management agent exercises confidentiality while working with the victim and informs him or her of options as set forth in the Emergency Transfer Plan.

1. Internal Transfer:
   A safe unit is not immediately available at the current property. The management agent offers to put the victim on an internal transfer waiting list. Because a safe unit is not immediately available, the management agent also explains external emergency transfer options.

2. External Transfer:
   The management agent should offer RD’s Emergency Transfer Process and a VAWA LOPE. A list of RD rental properties with Rental Assistance may be obtained using the RD MFH Rental Properties website. Borrowers may obtain the number of available RA units for each RD project listed in the local area from their local servicing office specialist.

   The management agent should also provide a list of non-RD rental units for which the Borrower has agreed to partner with and other local organizations serving victims of domestic violence, dating violence, sexual assault, or stalking. There may be victim service providers locally that may have resources such as safety planning, counseling, and emergency funding. The management agent provides the victim with contact information.

Step 4: The victim decides to forgo the external transfer and stay in the current RD housing unit until he or she is able to secure another housing unit. The management agent must take steps to reduce the threat of further violence against the victim. Examples include changing the victim’s locks (pursuant to the Borrower’s lock replacement policy and state and local laws); installing better lighting around the perimeter of the building and reminding the victim that he or she is allowed temporary absence from the unit in accordance with the Borrower’s policies.

Step 5: An assisted unit becomes available at the current property. The management agent notifies the victim of the availability of a unit and provides a tour of the unit.
Step 6: The victim determines the unit to be safe. The management agent expeditiously follows its policies for the internal transfer.

**N. Eligibility for An Emergency Transfer**

The Emergency Transfer Plan must provide that a tenant who is a victim of domestic violence, dating violence, sexual assault, or stalking, qualifies for an emergency transfer if:

1. The tenant expressly requests the transfer; and

2. Either –
   ✓ The tenant reasonably believes that there is a threat of imminent harm from further violence if the tenant remains within the same dwelling unit, or
   ✓ In the case of sexual assault, the tenant reasonably believes there is a threat of imminent harm from further violence if the tenant remains within the same dwelling unit that the tenant is currently occupying, or the sexual assault occurred during the 90-calendar day period preceding the date of the request for transfer. (See 24 CFR § 5.2005(e)(2))

**O. Lease Bifurcation**

In accordance with 7 CFR 3560.159(d) and 24 CFR 5.2009(a), management agents may bifurcate a lease (or remove a household member or lawful occupant from a lease) in order to evict, remove, or terminate occupancy rights of a household member who engages in criminal activity directly relating to domestic violence, dating violence, sexual assault, or stalking against an affiliated individual or other individual. A victim must be a tenant or an adult household member on the lease to request a bifurcation of the lease. Bifurcations do not apply to guests or unreported members of a household or anyone else residing in a household who is not a tenant. Bifurcation is not the appropriate remedy to remove a person living in the unit who is not on the lease and who is not a lawful tenant.

Eviction or termination of a victim’s assistance under the actual and imminent threat provision should occur only when there are no other actions that could be taken to reduce or eliminate the threat, including, but not limited to, transferring the victim to a different unit, barring the abuser from the property, contacting law enforcement to increase police presence or develop other plans to keep the property safe, or seeking other legal remedies to prevent the abuser from acting on a threat.

Eviction, removal, or termination of occupancy rights shall be carried out in accordance with HB-2-3560, Chapter 6.32 and as prescribed by the federal, state, or local law that provides the greater protection for victims of domestic violence, dating violence, sexual assault, and stalking.

To avoid unnecessary delay in the bifurcation process, RD recommends that management agents seek court-ordered eviction of the perpetrator pursuant to applicable laws. This process results in the underlying lease becoming null and void once the management agent regains possession of the unit. The management agent would then execute a new lease with the victim.

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Added (09-30-22) PN 569
Management agents should simultaneously attempt to reach agreement to the mutual termination of the lease, if it is safe to do so.

1. Reasonable Time to Establish Eligibility Following Lease Bifurcation

VAWA establishes a reasonable time period for a remaining household member(s) to demonstrate eligibility for housing assistance or find alternative housing following the lease bifurcation.

The management agent must provide to the remaining household member(s) a minimum period of 90-calendar days from the date of lease bifurcation to:

- Establish eligibility for the same housing program that provided assistance to the evicted or terminated tenant;
- Establish eligibility under another covered housing program, or
- Find alternative housing.

The management agent is encouraged to allow an additional 60-calendar day extension when needed. In addition, the 90-calendar day period and any extension thereafter will not apply beyond the expiration of a lease.

In seeking a lease bifurcation, management agents must not subject victims to more demanding standards than other applicants. When the remaining household members are unable to establish eligibility, such as when the removal of the abuser leaves the family with no member who can qualify, a qualified adult may be added to the household to serve as the head of household as outlined in HB-2-3560, Chapter 6.30 D.

As a result of a lease bifurcation, it may be necessary to transfer the existing household to an appropriate unit size in accordance with the lease. In some cases, the lease bifurcation may result in a change in tenant rent or the Tenant Contribution. The management agent must ensure the remaining tenant is provided the proper notice of increase as outlined in HB-2-3560, Chapter 7.4 G and in accordance with local and state laws.

Management Agents should perform an Interim Recertification for the remaining household members at the same time the lease bifurcation. Any modification of the rent payment for the remaining household members must be done during the 90-calendar day period. The Interim Recertification should be carried out in accordance with HB-2-3560, Chapter 6.28 B.

If the remaining family member will not be able to establish eligibility, the household is not eligible to receive subsidy. In this case, the remaining family member must then pay market rent for the duration of the 90-calendar day period or move-out, whichever comes first.
2. Family Break-Up Example

The occurrence of domestic violence, dating violence, sexual assault, or stalking may lead to the break-up of the assisted family. Family break-up involves terminating the assistance of the perpetrator while continuing the assistance to the victim, ensuring that the victim understands his or her rights, documenting the abuse, maintaining the confidentiality of the victim, and ensuring the safety of the victim.

Changes to a family’s composition must be reported to the management agent in accordance with the terms of the lease. The lease includes a requirement that the tenant transfer to an appropriate size dwelling unit based on family composition, upon appropriate notice by the management agent that such a dwelling unit is available. Management agents must follow the lease and their written internal transfer waiting list policies in their Tenant Selection Plans in instances where the change in family composition would require that the family move to another unit of appropriate size. (See HB-2-3560, Chapter 6.30 D).

To help understand each of the steps involved with this process, this Guide presents the following scenario:

Note: The example below provides a scenario that is fact intensive. Real-world cases of victims seeking VAWA protections must be approached in a way that takes in consideration the specifics of each case and is addressed pursuant to program requirements and management policy.

Example
A victim informs the management agent that his or her family member is committing domestic violence, dating violence, sexual assault or stalking against him or her, and he or she wishes to retain tenancy. The victim may choose to inform the management agent of the abuse after the management agent has notified the household that it is being evicted (due to criminal activity, for example), or at any other point.

Step 1: If the management agent previously has not provided notification to the family members of their VAWA rights, then in accordance with 24 CFR 5.2005(a)(2), the management agent must provide notice to the victim of his or her VAWA rights. If he or she has been previously notified of his or her VAWA rights, the management agent must again provide the victim with the VAWA Notice of Occupancy Rights and Certification form, to ensure that he or she fully understands the rights and the protections afforded him or her.

Step 2: The management agent can decide to accept the victim’s statement or provide the victim a written request for documentation per 24 CFR 5.2007.

Step 3: Upon provision of documentation (if requested and provided as specified in 24 CFR 5.2005(e)(7)), the management agent should ensure the victim knows of the upcoming notification of eviction of the perpetrator, including the exact date the notification will take place. As part of this notification to the victim, the management agent should give the victim contact information for local victim service providers to allow the victim an opportunity to create a plan of action (e.g., the victim may need to leave the unit temporarily and stay in a domestic violence shelter until the eviction takes place). The management agent is obligated to utilize any partnerships it may have established with local law enforcement and victim service providers to ensure the safety of the victim.
Step 4: The management agent begins the process to evict the perpetrator. If the victim wants to move out of the unit for his or her safety, the management agent must first determine if the tenant qualifies for an emergency transfer and then follow its Emergency Transfer Plan. If the victim wants to stay in the unit, the management agent bifurcates the lease by evicting the perpetrator and allowing the victim and the remaining household members to remain on the lease. The management agent must expeditiously conduct an Interim Recertification to determine the new rent computations. The management agent should refer to HB-2-3560, Chapter 6.28 B for the requirements of processing an Interim Recertification when there is a change in family composition.

Step 5: The management agent should provide the perpetrator with no more than 30 days (in most cases) notice of termination (24 CFR 247.4(c)). If the perpetrator requests a hearing, the management agent is encouraged to conduct an expedited hearing within no more than 10 days following the effective date of the notice.

The perpetrator has a right to examine the management agent’s documentation relevant to the eviction. This means the perpetrator has a right to examine the relevant documentation the victim provided, claiming VAWA protections. This documentation is required for use in an eviction proceeding or hearing regarding termination of assistance from the covered housing program. (This is an exception to the victim’s confidentiality rights, per 24 CFR 5.2007(c)(2)). To protect the victim’s safety, any information that would reveal the location of the victim, or the location of any services that the victim is receiving must be maintained confidentially (i.e., redacted from the shared documentation), unless it meets the exception in 24 CFR 5.2007(c)(2)(ii).

Management agents should consult a local domestic violence expert or victim service provider (that has not worked with either the victim or perpetrator), to be on the grievance hearing panel. The hearing officer or hearing panel provides the perpetrator with a written decision.

Step 6: If it is determined that the perpetrator did indeed commit the acts, the case will then be moved to eviction court.

Step 7: If the eviction process is upheld, the management agent processes the Interim Recertification to remove the household member and completes the bifurcation of the lease agreement.

P. Termination of the Victim Due to “Actual and Imminent Threat” and Any Violation Not Premised on an Act of Domestic Violence, Dating Violence, Sexual Assault, or Stalking

VAWA prohibits denial of admission or assistance, termination of assistance, or eviction on the basis or as a direct result of the fact that the applicant or tenant is or has been a victim of domestic violence, dating violence, sexual assault, or stalking. However, nothing in the VAWA Final Rule may be construed to limit the authority of a management agent to evict or terminate assistance for any violation not premised on an act of domestic violence, dating violence, sexual assault, or stalking that is in question against the tenant or an affiliated individual of the tenant. (See 24 CFR 5.2005(d)(2))
In addition, nothing in the VAWA Final Rule may be construed to limit the authority of the Borrower or management agent to terminate assistance or evict a tenant if the management agent can demonstrate that an actual and imminent threat to other tenants or those employed at or providing services to the property would be present if that tenant or lawful occupant is not evicted or terminated from assistance. (See 24 CFR 5.2005(d)(3))

In order to demonstrate an actual and imminent threat to other tenants or employees at the property, the management agent must have objective evidence of words, gestures, actions, or other indicators that meet the standards in the following definition:

“Actual and imminent threat” refers to a physical danger that is real, would occur within an immediate time frame, and could result in death or serious bodily harm.

In determining whether an individual would pose an actual and imminent threat, the factors to be considered include:

✔ The duration of the risk;
✔ The nature and severity of the potential harm;
✔ The likelihood that the potential harm will occur, and
✔ The length of time before the potential harm would occur.

Eviction or termination of assistance should only be used by a management agent when there are no other actions or remedies to reduce or eliminate the threat, including when actions or remedies are unavailable. This is the case even when time periods could reasonably be called “immediate.” Management agents should work with local law enforcement to prevent or remedy instances where a threat may occur to better protect the victim and other tenants in the community.

A management agent may consider the following actions to reduce or eliminate an “actual and imminent” threat:

✔ Barring the perpetrator from the property (where state and local laws permit);
✔ Changing the victim’s locks (pursuant to the management agent’s lock replacement policy and state and local laws);
✔ Installing basic security features (e.g., better lighting or an alarm);
✔ Encouraging the victim to seek an emergency transfer;
✔ Allowing an early lease termination;
✔ Allowing the victim to arrange for temporary absence from the assisted unit;
✔ Helping the victim access available services and support (e.g., providing information for a local victim service provider and civil legal assistance providers, to help the victim get any necessary court orders); and/or
✔ Working with police and victim service providers to develop a safety plan for the property and a plan of action for the victim. (See HB-2-3560, Chapter 6.32)
Q. Establishing An Admissions Preference

Borrowers may establish an admission preference for victims of domestic violence, dating violence, sexual assault, or stalking. A Borrowers admission preference may be created specifically for victims who are non-RD tenants referred by a partnering service organization or consortia of organizations. The Borrower may not limit the source of referrals to an agency, organization, or consortia that denies its services to members of any Federally protected class under fair housing laws, e.g., race, color, religion, national origin, sex, disability, or familial status. For example, the source of referrals may not be limited to only service providers of female victims of domestic violence, dating violence, sexual assault, or stalking.

To establish an admissions preference, Borrowers must submit amended Tenant Selection (HB-2, Chapter 6.22), Occupancy Policies and Rules (HB-2, Chapters 6.13 and 6.15), as applicable, in the Management Plan as outlined in HB-2-3560, Chapter 3.3(B), for Agency review. The amendment should include a detailed description of the Borrowers policy and procedure for giving priority placement at the top of RD’s waiting list.

After the Agency’s review finds the amendments acceptable, a VAWA LOPE may be issued when the applicant has presented a properly completed victim certification, Form HUD 5382 “Certification of Domestic Violence and Alternate Documentation,” or other acceptable documentation when required, and enacted their right to protections under VAWA. All normal tenant eligibility and screening criteria will apply.

R. Agency Monitoring.

The Agency’s monitoring should include a spot check during any on-site reviews to ensure that Borrowers and management agents are complying with the VAWA notice requirements, that the owner has revised the lease to include VAWA provisions, that the management plan, occupancy policies and rules governing the project comply with VAWA, and that a review of tenant files, requests, reports, and complaints (including from local domestic and sexual violence programs) reveal that all requests for VAWA relief (i.e., emergency transfer requests, bifurcation, confidentiality, and admission and eviction protection) are being properly addressed. The property’s noncompliance with VAWA violates civil rights laws, including the Fair Housing Act, and must be reported to the USDA’s Office of Civil Rights. Any enforcement mechanisms available to RD should be used as necessary to ensure compliance with VAWA protections.

Recordkeeping and Reporting Requirements

Borrowers are required to maintain strict confidential records of all emergency transfers, lease bifurcations and the outcomes of such requests, and to provide records to RD staff during the Triennial Supervisory Visit and at other times upon request for Agency reporting purposes. Records should be retained for the longer period of three years or until the next Triennial Supervisory Visit is completed.
RD staff should request, and Borrowers should provide the following information for the FRM2000 Supervisory Visit Management review:

☑️ Number of emergency transfer requests received, in process, and completed;
☑️ Outcomes of completed emergency transfers
  - Number of internal unit transfers (within same project);
  - Number of external unit transfers (relocated to other RD-funded properties);
  - Number relocated to other assisted housing (e.g., HUD-assisted public housing/housing vouchers, or HOME); and
  - Number of tenants who chose to remain in unit (refused emergency transfer or lease bifurcation).

☑️ Number of lease bifurcations requested, in process, and completed.

**Posting and Receipt of the HUD-5380 and HUD-5382 Forms and VAWA Lease**

An acknowledgement of receipt of the Form HUD-5380, “Notice of Occupancy Rights” and the Form HUD-5382, “Certification of Domestic Violence” signed by each adult applicant or household member/tenant. The signed acknowledgements of receipt may be maintained by the management agent or be placed in the appropriate tenant file (i.e., Application/Reject Files, Lease Files or Move Out Files) at each of the following occasions:

For applicants:

☑️ At the time the individual is admitted; and
☑️ At the time the applicant is denied admission.

For adult tenants:

☑️ During the annual tenant recertification and lease renewal process; and
☑️ With the notification of eviction or termination of assistance.

The Form HUD-5380, “Notice of Occupancy Rights” and the Form HUD-5382, “Certification of Domestic Violence” must be posted in a location(s) at the property visible to tenants and prospective tenants such as laundry rooms, community room, bulletin boards, leasing office, and near the mailboxes.

The Tenant Lease must indicate that the housing project is subject to VAWA, and that the lease and occupancy rules have been revised to include VAWA provisions. Occupancy rules must be attached to the lease.

**Supervisory Visit – Tenant Interview and Management Review Questions**

RD staff should request, and tenants should provide answers to the following questions on the FRM2000 Supervisory Visit Tenant Interview:

(02-24-05) SPECIAL PN
Added (09-30-22) PN 569
Does the management agent provide both the VAWA “Notice of Occupancy Rights” (Form HUD-5380) and the “Certification of Domestic Violence” (Form HUD-5382) forms at the time of application, move-in and recertification? Yes or No

Are you aware of the rights and protections afforded to you under VAWA? Yes or No

RD staff should request, and Borrowers should provide answers to the following questions on the FRM2000 Supervisory Visit Management Review:

- Are the Forms HUD-5380, “Notice of Occupancy Rights” and HUD-5382, “Certification of Domestic Violence” posted in a location(s) at the property where they are visible to tenants and prospective tenants?
- Are all adult household members and applicants provided the VAWA “Notice of Occupancy Rights” (Form HUD-5380) and the “Certification of Domestic Violence” (Form HUD-5382) upon application, recertification, move-in/rejection, and move-out?

S. Developing Partnerships with Victim Service Providers

Emergency Transfer Plans should be developed in consultation and collaboration with other public and private organizations and entities that are dedicated to helping victims of domestic violence, dating violence, sexual assault, or stalking. Borrower efforts to strengthen access to supportive services for victims of domestic violence, dating violence, sexual assault, or stalking should be ongoing. Some Borrowers have proactively developed valuable relationships with domestic violence victim advocates, legal aid services, and law enforcement agencies to ensure that victims are getting the supportive services they need.

Borrowers have an obligation to reach out to other owners in their jurisdiction and strive to establish a relationship in which they, whether private market or government-assisted, help one another to the extent feasible address emergency domestic violence, dating violence, sexual assault, or stalking situations. Emergency Transfer Plans must be designed to facilitate a transfer as quickly as possible. Therefore, RD recommends including reference to such other resources in the plan.

Management Agents should share their best practices in developing a strong domestic violence, dating violence, sexual assault, or stalking education and service program.

Such practices may include:

- Participating in regular domestic violence working groups with domestic violence victim advocates, legal aid services, and law enforcement agencies;
- Inviting domestic violence victim advocates to speak to resident groups and property management staff;
- Providing easy-to-access and easy-to-understand information pamphlets;
- Facilitating counseling and support groups through available community space;
Working with domestic violence victim advocates to make policy changes to better protect victims; and
Establishing applicant admission preferences to prioritize victims for housing assistance.

These efforts can also help Borrowers identify local domestic violence experts for participation in grievance hearings.

T. Additional Resources for Victims

The U.S. Department of Justice’s (DOJ) Office on Violence Against Women (OVW) maintains several resources and hotline numbers that may be of assistance to communities seeking contact information for national advocacy groups for victims or to learn more about domestic violence, dating violence, sexual assault, or stalking. This information is available at: https://www.justice.gov/ovw/areas-focus.

DOJ Office of Victims of Crime - State Map of Services and Information: http://www.ovc.gov/map.html

The OVW Rural Sexual Assault, Domestic Violence, Dating Violence, and Stalking Program (Rural Program) seeks to enhance the safety of rural victims of sexual assault, domestic violence, dating violence, and stalking. The Rural Program supports projects uniquely designed to address and prevent these crimes in rural areas by providing grants to a subgroup of domestic violence and sexual assault programs to support projects designed to address and prevent crimes in rural areas. Eligible applicants are limited to states, Indian tribes, territories, local governments, and nonprofit (public or private) entities, including tribal nonprofit organizations. DOJ Office of Victims of Crime - Awards by state: https://ovc.ojp.gov/states

Once posted, the solicitation to apply for this program can be found on OVW’s website here: https://www.justice.gov/ovw/open-solicitations. For more information, contact OVW.rural@usdoj.gov or (202)-307-6026.

Other programs and phone numbers for advocacy organizations that assist victims of domestic violence, dating violence, sexual assault, and stalking on an emergency basis that may be contacted for assistance are:

The National Domestic Violence Hotline, 1-800-799-SAFE (7233) or (TTY) 1-800-787-3224 for immediate assistance.

The National Victim of Crimes Hotline, 1-855-4-VICTIM (855-484-2846) or help-for-crime-victims-toll-free-helplines-1.pdf (victimsofcrime.org)

Domestic Violence Help for Women
  - The Office of Women’s Health (OWH), 1-800-994-9662, or https://www.womenshealth.gov/relationships-and-safety/get-help
  - Women’s Law (Shelters for women, legal assistance, courthouse locations where you can file for a protection order, sheriff departments) https://www.womenslaw.org/find-help
Sexual assault victim service providers
- National Sexual Violence Resource Center Directory of Advocacy Organizations: https://www.nsvrc.org/organizations
- National Sexual Assault Hotline, 1-800-656-HOPE (4673) or https://ohl.rainn.org/online

Teen and youth advocacy and support
- The National Teen Dating Abuse Helpline, 1-866-331-9474 or (TTY) 1-866-331-8453 or https://youth.gov/federal-links/national-teen-dating-abuse-helpline

Culturally specific victim service organizations
- Ujima, Inc.: National Center on Violence Against Women in the Black Community: https://www.ujimacommunity.org
- Asian Pacific Institute on Gender Based Violence: https://www.api-gbv.org
- Esperanza United: Knowledge base - Esperanza United
- National Organization of Sisters of Color Ending Sexual Assault: www.sisterslead.org
- Tribal Resource Tool: Resources for Survivors of Crime and Abuse: https://tribalresourcetool.org/

Human trafficking victim service providers
- Trafficking Victims Assistance Program: https://www.acf.hhs.gov/otip/map/trafficking-victim-assistance-program
- National Human Trafficking Hotline: National Human Trafficking Hotline | The Administration for Children and Families (hhs.gov)
- National Human Trafficking Program Grantees: https://www.acf.hhs.gov/otip/map/domestic-victims-human-trafficking-program-grantees
IMPORTANT: Strict confidentiality measures must be practiced to protect the victim’s location.

In accordance with the Violence Against Women Reauthorization Act of 2013 (hereafter, “the Act”), tenants living in USDA Rural Development-financed Multifamily Housing properties who are – or fear becoming – victims of domestic violence, dating violence, sexual assault, or stalking, shall be permitted by the owner or manager to request a transfer to a safe dwelling unit in another RD-financed Multifamily Housing property, provided:

1. The tenant reasonably believes they or a household member will suffer harm from further violence if they remain in the same dwelling.

2. If the tenant is a victim of sexual assault, the alleged assault occurred during a 90-day period preceding the tenant’s request for transfer.

Transfers under this plan are subject to the availability of other Rural Development Multifamily Housing units.

Eligible tenants who request an emergency transfer under the Rural Development Emergency Transfer Plan can receive a Letter of Priority Entitlement (LOPE) from Rural Development, as domestic or dating violence, sexual assault, and stalking are considered situations beyond the tenant’s control. See 7 CFR 3560.159(c) Other Terminations, available HERE.

A LOPE entitles victims to receive priority for available housing at any Rural Development-financed Multifamily Housing complex or Off-Farm Labor Housing property anywhere in the United States, provided the victim otherwise meets normal Tenant Eligibility criteria under 7 CFR 3560.152, available HERE or 7 CFR 3560.576(b) Eligible Households, available HERE. The LOPE also can help the victim get preference in a U.S. Department of Housing and Urban Development (HUD) property if permitted by the housing complex’s occupancy policy.

In instances in which there is no other adult co-tenant named on the lease aside from the victim, and the lease has not been bifurcated*, tenants who receive a LOPE and are beneficiaries of Rental Assistance (RA) may transfer the assistance to another Rural Development property. (*The purpose of a lease bifurcation is to remove a perpetrator from a unit without evicting or otherwise penalizing a victim who wishes to remain in the unit.)

(02-24-05) SPECIAL PN
Added (09-30-22) PN 569
Tenants should contact the property manager to request an emergency transfer. The property manager may choose to request written documentation of the incident from the victim. If the property manager requires the victim to provide documentation to certify a threat or an incident of domestic violence, dating violence, sexual assault, or stalking, the property manager’s request to the victim must be given in writing. When documentation of the incident from the property manager is requested, the victim may submit one of the following:

- Form HUD 5383 – Emergency Transfer Request document
- Form HUD 5382 – Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking
- An alternate form of acceptable documentation

In situations in which the victim cannot contact the property manager due to safety concerns, the victim or the victim’s service provider may contact Rural Development directly to request a LOPE.

The property manager shall immediately contact their Rural Development Multifamily Housing servicing office, who shall provide a LOPE indicating – at a minimum – that the tenant may receive priority placement in an available Rural Development unit without regard to income, and within the standard timeframes for using a LOPE. In certain instances, Rural Development may reissue a LOPE in order to maintain priority placement for the tenant.
RURAL DEVELOPMENT
[Insert location here]

DATE: [Insert today’s date]

SUBJECT: LETTER OF PRIORITY ENTITLEMENT (LOPE) FOR:
[Insert tenant (and, if applicable, family) name(s)]
[Insert tenant address]

Dear Tenant:

As a victim of domestic violence, dating violence, sexual assault, or stalking as defined by the Violence Against Women Act of 2013, you are eligible for priority placement at any Rural Development-financed Multifamily Housing complex or Off-Farm Labor Housing property nationwide that has available units you are eligible to occupy. This Letter of Priority Entitlement (LOPE) also may give you preference in non-Rural Development-financed properties and rental programs served by the U.S. Department of Housing and Urban Development (HUD) as their occupancy policies allow. Please present this LOPE to your new landlord.

Dear Rural Development or HUD Property Owners:

In accordance with the Violence Against Women Act of 2013, the above-named tenant and, if listed, their family, is eligible for this Letter of Priority Entitlement (LOPE).

In accordance with Regulation 7 CFR 3560.11 (see: LOPE Definition), the above-named tenant must be given priority placement on all waiting list(s) associated with your properties. The only other tenants who can receive priority over the above-named tenant are those with similar LOPEs already on your waiting list(s), or tenants who require specific design accommodations in accordance with the Americans with Disabilities Act.

The LOPE must be used within 120 days of its issue date. The applicant is to remain in priority position on your waiting list(s) until they find an apartment. After 120 days, the tenant may continue to be placed on waiting lists for apartments for which they are eligible, but without priority. In certain instances, Rural Development may reissue a LOPE in order to maintain a tenant’s priority placement.

NOTE: This priority places the above-named tenant, and, if applicable, their family, at the top of all waiting lists at your properties. The priority exceptions noted above do not depend on income and apartment size. To accept a LOPE, your property must have at least one apartment the tenant is eligible to occupy. If the tenant occupies an apartment for which they are ineligible, the lease must state that the tenant will move to the first appropriate apartment for which they are eligible.

(02-24-05) SPECIAL PN
Added (09-30-22) PN 569
In instances in which there is no other adult co-tenant named on the lease aside from the victim, and the lease has not been bifurcated*, tenants who receive a LOPE and are beneficiaries of Rental Assistance (RA) may transfer the assistance to another Rural Development property. (*The purpose of a lease bifurcation is to remove a perpetrator from a unit without evicting or otherwise penalizing a victim who wishes to remain in the unit.)

If the tenant’s current security deposit is returnable but has not been released to the tenant by the new property’s move-in date, it should be assigned directly to you by the original property as long as permitted by state law. Otherwise, you will have to wait to receive the security deposit until it is returned to the tenant.

**Tenant Data:**

Composition of family: ___________________________________________

Type of unit required (circle one or more): Tenant only / Family / Elderly / Disabled

Unit-size eligibility: ___________________________________________

Last verified income: __________________________ as of ______________

RA or Section 8 voucher: __________________________________________

Current security deposit: _________________________________________

If you have any questions, please contact your Multifamily Housing Servicing Office at the address below:

[RD Servicing Office]
[Address]
[Phone number]

[RD Servicing Official signature and title]
Exhibit B
USDA Rural Development – Multi-Family Housing Program
Violence Against Women Reauthorization Act of 2013
Sample Lease Addendum

<table>
<thead>
<tr>
<th>TENANT</th>
<th>LANDLORD</th>
<th>UNIT NO. &amp; ADDRESS</th>
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**Purpose of the Addendum**
The lease for the above-referenced unit is being amended to include Rural Development’s policies adopting the provisions of the Violence Against Women and Justice Department Reauthorization Act of 2013 (VAWA).

**Conflicts with Other Provisions of the Lease**
In case of any conflict between the provisions of this Addendum and other sections of the Lease, the provisions of this Addendum shall prevail.

**Term of the Lease Addendum**
This Lease Addendum shall continue to be in effect through the term of the Lease, any lease renewals and subsequent month-to-month tenancies until the Lease or tenancy is terminated.

**VAWA Protections**
1. The Violence Against Women Act (“VAWA”) and the protections in this Lease Addendum are gender neutral. An individual does not have to be a woman to access the protections.

2. The Tenant acknowledges receipt of a printed copy of the Form HUD 5380 Notice of Occupancy Rights and a Certification of Domestic Violence, Dating Violence, Sexual Assault, or Stalking under the Violence Against Women Act (“VAWA”) and a copy of Form HUD 5382 Certification of Domestic Violence, Dating Violence or Stalking. Landlords must distribute a printed copy of these documents to each adult household member. *(Landlords – See HUD’s VAWA Resources website to print out copies for the tenant in the appropriate language.)*

3. Tenant may not be denied assistance, terminated from participation in, or evicted from housing on the basis of or as a direct result of the fact that the tenant or a member of their household is or has been a victim of domestic violence, dating violence, sexual assault or stalking if such tenant family is otherwise qualified for admission, assistance, participation or occupancy.

4. The Landlord may not consider criminal activity directly relating to incidents of domestic violence, dating violence, sexual assault or stalking as violations of the lease or other “good cause” for termination of assistance, tenancy or occupancy rights of the victim of abuse.

(02-24-05) SPECIAL PN
Added (09-30-22) PN 569
5. The victim of domestic violence, dating violence, sexual assault or stalking may request protection under VAWA. The Landlord may make a written request for documentation that the individual is a victim of domestic violence, dating violence, sexual assault or stalking. This can include a completed HUD 5382 Certification of Domestic Violence, Dating Violence or Stalking, or alternate documentation as noted on the Certification such as a court order or letter from a lawyer or social worker. The victim, a family member or a third-party on their behalf may submit the written proof or certification. Failure to provide the documentation within 14 business days of request, or an agreed upon extension date, may result in eviction.

6. The Landlord may take action to bifurcate the lease to remove or evict the person who committed the domestic violence, dating violence, sexual assault or stalking. The victim and other household members will be permitted to remain in the unit, subject to ongoing eligibility and occupancy requirements.

7. The victim of domestic violence, dating violence, sexual assault or stalking may request a transfer to find a different unit that is a safe unit. The Landlord may require a completed Form HUD 5383 Emergency Transfer Request form. The Landlord will work with the victim to facilitate a transfer in compliance with their Emergency Transfer Plan even if that transfer is to a unit outside of the Borrower’s control.

8. If Tenant or a member of their family in the household is a victim of domestic violence, dating violence, sexual assault or stalking in the unit or building, the Tenant may terminate the lease without penalty.

9. Any information submitted to the Landlord will be kept strictly confidential and will not be disclosed to any other individual or entity except if disclosure is consented to by the victim, is required for an eviction or is otherwise required by law.

ACKNOWLEDGEMENT:

_________________________________________  __________________
Tenant (head of household)     Date

_________________________________________  __________________
Tenant          Date

_________________________________________  __________________
Landlord        Date