United States Department of Agriculture

Rural Development Business Center

February 7, 2023

Chief Financial Officer

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State Directors

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FROM: Tony Bainbridge

Chief Financial Officer

SUBJECT: Utilization of the Do Not Pay Portal

PURPOSE

This Unnumbered Letter (UL) is reissued to provide clarification and guidance on the use of the Do Not Pay (DNP) Portal to prevent fraud, waste, and abuse of federal funds.

BACKGROUND

Chapter 33 of Title 31 of the United States Code (USC) was amended by the Payment Integrity Information Act of 2019 (PIIA). Per 31 USC § 3354, at a minimum and before issuing any payment or award, each executive agency shall review as appropriate the data sources accessed to verify eligibility of the payment and award. This UL replaces the previous UL, dated September 27, 2021, Utilization of the Do Not Pay Portal.

IMPLEMENTATION RESPONSIBILITIES

This UL is effective immediately for all applications in process and disbursements of funds from existing unliquidated balances.

EXPIRATION DATE:

January 31, 2024

FILING INSTRUCTIONS:

Administrative/Other Programs

In consultation with the Office of General Counsel (OGC) and the USDA Office of the Chief Financial Officer (OCFO), the following data sources are available for Rural Development (RD) programs within the DNP Portal:

- American InfoSource Death Data Obituary (AIS-OBIT)
- American InfoSource Death Data Probate (AIS-PROB)
- Credit Alert System (CAIVRS)
- Department of Defense Death Data (DOD)
- Department of State Death Data (DOS)
- Electronic Verification of Vital Events Fact of Death (EVVE FOD)
- Health & Human Services (HHS) List of Excluded Individuals & Entities Public (LEIE-RES)
- Internal Revenue Service (IRS) Automatic Revocation of Exemption List (ARL)
- Social Security Administration (SSA) Death Master File (DMF)
- System for Award Management (SAM) Entity Registration Records (SAMENT)
- System for Award Management (SAM) Exclusion Records Restricted (SAM-EXCL-RES)
- Treasury Offset Program (TOP) Debt Check (DBCK)

RD's Chief Financial Officer designated the DNP Portal as the approved system for accessing data sources for RD staff involved in loan, grant, or guarantee pre-award and pre-payment actions to complete the required verifications. This UL, plus Attachments, provide clarification to RD staff on the stages for screening required participants to reduce improper payments. The DNP Portal at https://fiscal.treasury.gov/DNP/ compiles information from the applicable data sources available to RD as described above.

Further information about each data source is available as Quick Reference Cards from the Department of the Treasury's DNP Portal Training website, https://fiscal.treasury.gov/dnp/training.html.

Standard Definitions

Applicant – For the purpose of this UL, person or entity requesting qualification for a direct loan, grant, subsidy, cooperative agreement, and/or guarantee from Rural Development.

Do Not Pay Coordinator – The Coordinators provide oversight of the DNP system and policies for RD. They hold the highest level of administrative authority in the DNP Portal for RD and are located with the Office of Compliance Internal Compliance Division (ICD). The Coordinators provide guidance and support to all Local Security Administrators (LSAs) of RD, can act as backup LSAs as needed, acting LSAs in Access Groups as needed, and create and provide training to Portal Users and LSAs within RD.

Employer Identification Number (EIN) – A nine-digit number randomly assigned by the Internal Revenue Service (IRS) to identify a business entity.

Entity – For the purpose of this UL, an organization, such as a business or governmental unit, that has an identity separate from those of its members.

Intermediary – For the purpose of this UL, the entity receiving Rural Development loan funds for relending to ultimate recipients.

Local Security Administrator (LSA) – DNP LSAs oversee an Access Group (a group of Portal Users with similar access level). They provide the enrollment, modification, and deactivation of Users within the Access Group and conduct Annual Recertification. LSAs are the primary DNP point of contact for the Portal Users of their respective Access Group. LSAs have access to the DNP Portal but only to review reports.

Participant – For the purposes of this UL, is defined as any individual or entity in a transaction supplying goods or services to the federal award recipient, including but not limited to contractor, closing attorney, appraiser, auditor, subcontractor, architect, or engineer.

Portal User – Portal Users are members of an Access Group. They have access to the DNP Portal's search functions. Portal Users are at all levels of RD.

Principal -

- (a) An officer, director, owner, partner, principal investigator, or other person within a participant with management or supervisory responsibilities related to a covered transaction; or
- (b) A consultant or other person, whether or not employed by the participant or paid with Federal funds, who—
 - (1) Is in a position to handle Federal funds;
 - (2) Is in a position to influence or control the use of those funds; or,
 - (3) Occupies a technical or professional position capable of substantially influencing the development or outcome of an activity required to perform the covered transaction. (2 CFR §180.995)

Social Security Number (SSN) – A nine-digit number randomly assigned by the Social Security Administration (SSA) to identify an individual.

Tax Identification Number – The identification number used by the IRS.

Ultimate Recipient – For the purpose of this UL, the entity receiving financial assistance from the intermediary. (Ultimate Recipients are not screened.)

Unique Entity Identifier (UEI) – The official name of the non-proprietary identifier effective April 4, 2022. A twelve-character alpha numeric identifier used to identify a specific entity. (The UEI replaced the Data Universal Numbering System (DUNS) number in SAM.)

Further definitions are available within the USDA RD DNP Portal Guide, https://usdagcc.sharepoint.com/sites/rd cfo/icd/DoNotPay/SitePages/Guidance.aspx.

DNP Portal Access

Access to the DNP Portal requires enrollment through the Department of the Treasury. The interested enrollee should contact the applicable DNP LSA who will request the enrollment. A list of DNP LSAs by state and program area may be found online, https://usdagcc.sharepoint.com/sites/rd_cfo/icd/DoNotPay/Lists/LSA/AllItems.aspx.

The enrolling employee must have the following:

- A functional, physical LincPass
- A concurring Supervisor
- Meet Department of the Treasury eligibility requirements

Complete details including the enrollment process details above can be found in the **USDA RD DNP Portal Guide** on the RD Do Not Pay SharePoint site.

Guidance for the LSA to request enrollment and information regarding the structure and hierarchy of the Do Not Pay system access may be found in the **Local Security Administrator Guide**.

Both guides may be found on the RD Do Not Pay SharePoint site, https://usdagcc.sharepoint.com/sites/rd_cfo/icd/DoNotPay/SitePages/Guidance.aspx.

Access Maintenance

All registered users of the DNP Portal are responsible for maintaining their access. This includes both LSAs and Portal Users. The Aging Rules, as established by Bureau of the Fiscal Service (BFS), Department of the Treasury, for this access are as follows:

Suspended: All user accounts that have not logged into the DNP Portal for 120 days will have an account status change to "suspended."

• Suspended users must call the Do Not Pay Technical Help Desk at 855-837-4391, option 1, to have their account restored for access to the DNP Portal.

Deleted: All user accounts that have not logged into the DNP Portal for 13 months will be "deleted."

• To regain access to the DNP Portal, deleted users must complete the DNP enrollment process as described above.

To maintain access (not be suspended or deleted), users should set two reminders to perform the following steps:

- 1. Log into the DNP Portal, https://fiscal.treasury.gov/DNP/, at least once every 120 days.
- Reset their IBM Security Identity Manager (ISIM) password every 120 days, https://isim.fiscal.treasury.gov/itim/self.

If a user no longer requires access to the DNP Portal or will be on extended leave from their position for more than 180 days, the Supervisor must notify the LSA for the user to be deactivated promptly.

Communication Protocol and Continuity of Service

The first point of contact for all RD staff for any DNP questions or issues is the DNP LSA for their service area. The DNP Coordinators provide backup to all DNP LSAs. A list of DNP LSAs by state and program area may be found online as provided above.

Due to the large number of Users within RD, a communication protocol has been established per BFS and USDA OCFO. DNP Portal Users and RD Staff are to contact their DNP LSA with all guestions regarding DNP. RD staff are not to contact the Department of the Treasury.

If the DNP LSA is unable to provide assistance, they will contact an RD DNP Coordinator. If further expertise is required, the DNP Coordinator will contact the OCFO liaison who will consult the Department of the Treasury liaison as needed.

Protecting Information

RD staff obtain information from the DNP Portal to conduct business for customers daily. Staff must understand the importance of recognizing and protecting all Personally Identifiable Information (PII) from all sources including the DNP Portal. The Terms and Conditions with the Department of the Treasury DNP Portal require all information acquired from the Portal be protected.

Sharing Information from the DNP Portal

When using the DNP Portal to conduct searches, Portal Users collect data elements containing protected information from the Portal as results. It is important this information is safely collected and stored. Portal Users should never share results from the DNP Portal with any unauthorized individual.

Limited information may be shared from the DNP Portal with the customer when there is a match.

- Share the debt agency and the phone number
- DO NOT share screen shots or printouts from the DNP Portal

Never share DNP Portal information with anyone else outside of RD; (i.e., packagers, real estate agents, lenders, Department of the Treasury, DNP Business Center).

Before sharing with someone within RD, consider,

- Do they have authority to view the information?
- Do they have a job-specific reason for the information? If not, do not share.

Penalty and Resolution for Sharing Information from the DNP Portal

If information is shared from the DNP Portal with an unauthorized person, the Bureau of The Fiscal Service (BFS) will deactivate the registered Portal User's access to the DNP Portal for 90 days. There are no exceptions to this suspension.

The deactivated Portal User is required to register and complete RD Do Not Pay Training prior to the reactivation of their access. They must email their AgLearn certificate of completion to the RD DNP Coordinators, Heather Honkomp (heather.honkomp@usda.gov) and Janet Stouder (ianet.stouder@usda.gov). To regain access, the Portal User must request re-enrollment by submitting a completed Exhibit A from the USDA RD DNP Portal Guide to their applicable DNP LSA. They must include their existing ISIM User ID. Enrollment will not be requested by the LSA until the 90-day period has expired.

Further information for protecting information may be found at https://usdagcc.sharepoint.com/sites/rd cfo/icd/DoNotPay/SitePages/Guidance.aspx.

DNP Screening

All applicants of RD programs must be screened.

All lenders participating in guaranteed programs must be screened for program eligibility. They are also to be screened during program recertification.

All participants receiving a payment directly from RD must be screened.

An entity must be screened as well as its principals. This is to include for-profit entities, nonprofit organizations, states, local governments, and federally recognized tribes. Refer to the definition of principals provided above to determine who is applicable to screen. For further clarification, see Attachment B, Principals Table for guidance.

See Attachment A, Data Sources Table for screening guidance.

How to Screen

To conduct a screening, the following search factors must be used:

Individual Search = SSN/TIN + First Name + Last Name

Entity Search = EIN/TIN + Entity Name + UEI (UEI not required if SAM registration not required)

*Principal of Entity Search – Individual = SSN/TIN (if available) + First Name + Last Name

Principal of Entity Search – Entity = EIN/TIN + Entity Name

Select the applicable data sources to be screened as indicated in the attached table. Do not utilize the "Select All" option. For complete guidance on how to conduct a screening, visit Section 5.2 of the RD DNP Portal Guide.

*Conducting a search utilizing only the first and last name for an entity's principal could result in one or more matches. **This will be rare** since there is only one data source to be screened, reducing the criteria for SSN – see Attachment A, Data Sources Table. If unable to confirm if any of the matches belong to the principal, request the SSN, or at a minimum the last four digits of the SSN. The principal must be notified that the disclosure of the SSN, in whole or part, is voluntary. If the principal declines to provide the SSN, RD may not deny assistance to the applicant because of not complying with the request.

When to Screen

There are multiple stages throughout the process of a loan, grant, subsidy, cooperative agreement, or guarantee that are required for screening participants in the DNP Portal. Some stages may overlap depending on the program or the available funding stream. Participants identified in the attached table must be screened at the following applicable stages.

Guaranteed Programs

- Guaranteed Lender Eligibility/Lenders Agreement
- Guaranteed Lender Recertification
- Prior to Loss Claim Disbursement

All Other Programs

- Application
- Prior to Obligation/Approval
- Prior to each Disbursement

The screening should occur prior to the final decision or award at these stages. See Attachment A, Data Sources Table for exceptions for Multi-Family Housing Programs screening requirements (Section 521 Rental Assistance Program and Section 542 Rural Housing Voucher Demonstration Program).

Screening prior to **obligation** is to be completed within 5 business days before transmitting the file to the state office/national office when applicable or within 5 business days prior to the obligation signature/approval, depending on the state process.

Screening for **disbursement** is to be completed within 5 business days prior to disbursement of funds. Disbursements from a Supervised Bank Account (SBA) do not require screening. Please see an exception for Single Family Housing (SFH) SBA lower tier recipients in Attachment A, Data Sources Table.

The **5-business day window** for screening prior to the event includes the day of the event; (i.e., obligation, or disbursement).

Example:

Day 1	Day 2	Day 3	Day 4	Day 5
Monday,	Tuesday,	Wednesday,	Thursday,	Friday,
April 10	April 11	April 12	April 13	April 14
Screening may occur	Screening may occur	Screening may occur	Screening may occur	Day of Event Screening may occur (prior to event)

Screening within 30 calendar days from the last completed screening is not required. For example, the pre-obligation screening was completed June 1, 2022. The disbursement preparation is occurring on June 14, 2022. That is 13 days since the last screening. Disbursement screening is not required since it is less than 30 days.

See Attachment A, Data Sources Table, for screening references.

A finding or match in the DNP Portal does not constitute a denial, non-payment, or that a project must be discontinued. Guidance to locate and interpret match results may be found in Section 5.4, Data Source Details, of the RD DNP Portal Guide. The Loan Approval or Servicing Official refers to applicable program guidance to determine how to proceed.

Note: Any debt that has been filed and settled as a debt with Treasury Offset Program (TOP) Debt Check (DBCK) becomes a federal debt and is subject to offset.

Required Documentation

The RD staff must ensure documentation of the screenings within the DNP Portal are placed in the casefile. All documents may be electronic or hard copy as appropriate.

The following must be included in the documentation printed from the DNP Portal:

- Portal User who conducted the screening
- Access Group
- Date of screening
- Factors used to conduct the screening
 - First Name and Last Name
 - Tax Identification Number (TIN), Employer Identification Number (EIN), or Social Security Number (SSN)
 - o Business Name
 - o UEI
- Data Sources screened
- Results of the screening

Guidance to print or save this information for the casefile may be found in the USDA RD DNP Portal Guide, Section 5.3, Documentation of DNP Results.

In addition, the Loan Approval or Servicing Official must fully document any decisions or actions taken because of the findings within the DNP Portal and place the decision in the casefile.

RESOURCES

Additional information regarding Do Not Pay for Rural Development may be found on the RD DNP SharePoint Site, https://usdagcc.sharepoint.com/sites/rd_cfo/icd/DoNotPay, including, but not limited to, the following:

- RD DNP Training ScheduleUSDA RD DNP Portal Guide
- Local Security Administrator Guide
- Contacts
- RD DNP Newsletter
- Link to this UL

If there are any questions, please contact Heather Honkomp, lead DNP Coordinator and Program Analyst at 515-284-4486 or heather.honkomp@usda.gov, or Janet Stouder, backup DNP Coordinator and Compliance Specialist at 202-720-9278 or janet.stouder@usda.gov.

Attachments:

Attachment A – Data Sources Table Attachment B – Principals Table Available at

https://usdagcc.sharepoint.com/sites/rd_cfo/icd/DoNotPay/SitePages/Guidance.aspx

at _____ by the Office of Sent by Electronic Mail on _____ Compliance, St. Louis, Missouri. Agency Administrators, State Directors, and National Office Officials, should advise other personnel as appropriate.